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UNRRA (EUROPEAN REGION).

RECORD FROM WHOM

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FROM WHOM

SUBJECT

WASHINGTON GENERAL BULLETIN 95.

GENERAL CORRESPONDENCE

NOTE. This file must always be passed on VIA the REGISTRY.

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NOTE.—Do not retain this File unnecessarily.

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Reference.....

W-2071

To: ~~Mr. Dudley Ward~~
Sir George Reid
~~Mr. Hugh Jackson~~

From: Miss M. Craig McGeachy

Please see the attached draft got up in Washington on UNRRA's general policy with regard to work supplementary to emergency relief to be done by American Voluntary Societies.

Perhaps we could let Mr. Jackson have our views on this draft before he returns to Washington.

15th December, 1944.

Mrs. Hefganzrd

Pl. see my comments to Geo
in the form of a minute in ref^{to}
to Mr. Hugh Jackson. It was
not possible to get the minute
to him before he left. You
may wish to discuss

W.D. id
12/12

Mr. Howard

would you please look at
these papers, in particular Sir George Reid's
note of 18th December to Mr. Jackson.
4.5.45 C.H.G.

FROM: Sir George Reid
 TO: Mr. Hugh Jackson

In connection with your minute of 13th December the only question I should wish to raise on the draft memorandum regarding services by Voluntary Organisations supplementing U.N.R.R.A. activities is whether the definition of a 'supplementary project' is satisfactory.

Para 2 of the Introductory Statement defines a supplementary project as 'one which provides a constructive contribution to the welfare of the people within an area of U.N.R.R.A. operation'.

Everyone has his own ideas on what is a 'contribution to ~~the~~ welfare' and every advertiser and every crank bases his appeal to the public on the ground that he is making such a contribution.
~~It is not possible to define such a contribution.~~

I think that what must be intended is that we should welcome projects which U.N.R.R.A. might undertake itself but which for financial or other practical reasons it is not in fact undertaking. If this be so the definition should run somewhat as follows:- 'A supplementary project is one which it would be within the competence of U.N.R.R.A. to undertake but which is not at that time a part of U.N.R.R.A.'s programme'

It is true that the limits of our own powers are not sharply defined but I think it would be easier and less invidious for us to say in a disputable case that a project is not one which U.N.R.R.A. would be willing to undertake than to say that it is not a contribution to 'welfare'.

18th December, 1944

Reference.....

To: Sir George Reid

From: Hugh Jackson

I note that our telegram No.1245 to Washington asks for the latest draft and status of the memorandum on the role of non-indigenous voluntary organizations where these render services supplementing UNRRA activities. I do not know whether or not you have seen the draft of the General Bulletin on this subject which was prepared just prior to my departure. I am attaching a copy which I brought with me.

Hugh Jackson.

13th December 1944.

H.A.J.

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14th March, 1915.

Dear Miss McGeachy,

I enclose copy of the letter which we agreed should be sent to Miss Woodsmall and which she intimated would be acceptable to her and the others with whom she is acting. I held it up because of her absence abroad.

I showed the draft to Mr. Hugh Jackson today. He had no criticism to offer but suggested that I might like to make reference to the "Supplementary Projects" policy and procedure set out in General Bulletin No. 95.

I have considered this suggestion but have not added it to the letter. You will recall that we chose the wording with great care so as to give us ground on which we could reject the overtures of societies pursuing a special or sectional interest with which we should not care to be associated. It seems to me that the language of the "Supplementary Projects Bulletin" is not so well guarded and might appear to extend a wider invitation to International Societies than we should wish.

Yours sincerely,

Miss M. McGeachy,
1344, Connecticut Avenue,
WASHINGTON, E.C.

SUBJECT: GENERAL POLICY STATEMENT ON SUPPLEMENTARY PRO-
JECTS CONDUCTED BY AMERICAN VOLUNTARY AGENCIES

1. INTRODUCTORY
STATEMENT

UNRRA welcomes the assistance which American voluntary agencies may furnish to supplement its own relief and rehabilitation programs. In many areas of UNRRA operations it will be practicable to establish supplementary projects to be conducted by the agencies outside of UNRRA's field of direct operating responsibility.

A supplementary project is one which provides a constructive contribution to the welfare of the people within an area of UNRRA operation, but which is not at that time a part of the program which UNRRA itself is conducting. 1/ UNRRA will be of as much assistance as possible to the voluntary agencies in the development of their proposed supplementary projects.

It is, of course, important that the efforts of the voluntary agencies and those of UNRRA should be properly coordinated to avoid unnecessary overlapping and omissions of coverage. 2/ To effect this coordination, the following procedure has been instituted:

II. PROCEDURE

Voluntary agencies desiring to conduct supplementary projects in areas of UNRRA operations will prepare, in triplicate, an outline of the project, which is to include the following points:

- (1) Type of project (welfare, health, agriculture, etc.)
- (2) Country or area of operation
- (3) Description of project and plan of operations

1/ See Appendix II of Report of the Director General to the Second Session of the Council, September 1944, "Principles of Cooperation between UNRRA and Voluntary Relief Organizations not Indigenous to Areas of UNRRA Operations."

2/ Accordingly, the Agreement of 9 November 1943, establishing the United Nations Relief and Rehabilitation Administration, provides: "Foreign voluntary relief agencies may not engage in activity in any area receiving relief from the Administration without the consent and unless subject to the regulation of the Director General."

- (4) Estimated length of time project is to operate
- (5) Estimated number of people to be served
- (6) Estimated number of staff to be sent and brief outline of qualifications of each member of the staff.

This statement will serve as a proposal to UNRRA and to the President's War Relief Control Board. Two copies of the proposal will be forwarded to the Welfare Division of UNRRA, and the third will be sent to the President's War Relief Control Board. The Welfare Division will immediately transmit one copy through the Bureau of Areas to the UNRRA Chief of Mission in the area concerned, for his recommendations. No project will be undertaken without the approval of the Chief of Mission.

It is suggested that voluntary agencies before formally submitting proposals discuss their plans with the American Council of Voluntary Agencies for Foreign Service and its appropriate committee in order to bring about well-rounded planning and to avoid duplication of supplementary projects.

In order to assist agencies which are planning projects, the Welfare Division of UNRRA undertakes to put at the disposal of the American Council of Voluntary Agencies and the President's War Relief Control Board UNRRA's program and plans for the area in which the supplementary project is expected to operate. UNRRA or the President's War Relief Control Board may call upon the American Council of Voluntary Agencies for comments on suggested project if their comments are not indicated in the material submitted.

All proposals for supplementary projects will be cleared within UNRRA by the Welfare Division with any other Division or Bureau having an interest in the proposal including the appropriate Area Division of the Bureau of Areas, and with the Chief of Mission in the Area concerned. A copy of the proposal will be transmitted to the Division of Accounts for its information. Necessary clearance with the civil or military authorities concerned will be obtained at Headquarters and by the Chief of the UNRRA Mission.

UNRRA will, when requested, give advice and as much help as possible on matters of immunizations, passports, and travel. Since personnel operating such programs are not UNRRA personnel, the responsibility for immunization, insurance, travel, payment of salaries in the field, etc., will rest with the voluntary agency.

Where supplies are essential to the operation of the project, it will be transmitted to the Bureau of Supply for its approval and for arrangements with the Ocean Shipping Branch of the Bureau of Supply for assistance to be given to the Voluntary Agency in the securing of shipping space, subject to the conditions outlined in Administrative Order No. 23.

In the field, such supplementary projects will be subject to regulation by the UNRRA Chief of Mission in line with the general policy as set forth in the Agreement of 9th November 1943. (See footnote 2 on page 1).

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