

## UNRRA (EUROPEAN REGION).

DG 25/1

**SECRET: TO BE CIRCULATED UNDER COVER**

Vol. 1. Closed 26/9/88

Date of Paper

17.12.44

Date Registered

9.9.46.

# RECORD

Approved 17.12.44

RELATIONS WITH GOVERNMENTS

ALBANIA

## NOTE

**NOTE.** This file must always be passed on VIA the REGISTRY.

(43102D) Wt P768/276 5m 8/45 H J R & L Gp 51

Referred to	Date	Referred to	Date	Referred to	Date
P.A.	9.9.				
Miss Walder	5.12.46				
PA	28.3.47.				
Mr Aicken	2/11/48				

**NOTE.**—Do not retain this File unnecessarily.



INDEXED

Reference.....

*R-cc/10/18*

*10625/1*

*(1)*

TO: Mr. Dudley *Ward*

FROM: A. H. Robertson

COPY TO: Mr. D. H. Adair.

I think I should record an item which I forgot to report on my return from Tirana.

There is a Russian Military Mission in Albania headed by a Colonel of the Soviet Army. Mr. Cohen and I considered that it was our duty as a matter of courtesy to call on this Officer as the representative of one of the member Governments, in order to inform him of our presence in Tirana and the object of our mission. Unfortunately, however, we found it very difficult to arrange this as we were only in Tirana for two whole days, during the first of which we were busy with preparations for our meeting with General Hoxha and during the second of which we were working on the task of finding a solution for the difficulty in which we were placed. We were, therefore, unable to carry out our intention.

Mr. Oakley-Hill, however, informed us that it was his intention to call on the Soviet Military Mission once the Agreement with Albania was signed. His reason for postponing the call until that date is that for the present U.N.R.R.A. personnel are in Albania as agents of the military and it will be only after signature of the Agreement that Mr. Oakley-Hill's position as Chief of the U.N.R.R.A. Mission will be properly established.

*A. H. Robertson*

2nd July, 1945.

I am trying to make sure whether  
Kronin has left.

5/7

T.D.

Doctor Topping.

To See I.

The Albanian Situation, as you know,

is at present obscure -

577

Albania

Mrs. Robertson<sup>Atch</sup>.

Dr. Topping is away and has not  
seen this so please return to me when no longer  
required.

Albigail

for Dr. Topping.

Room 542. Post. Court.

9/7

See you thank you -

Atch

Mr. Albigail.

Mr. Topping seen  
Hunt to see - Then pa.

K.P.  
13/7.

Vol 13/7



(2)

Reference

AG 1/1/4

AG 25/1

Thania letter 122/6

Mr. Bochenki

I do not think that much  
can be done as this except what  
I have done - see my two notes  
to Personnel and Finance below.  
Yours truly?

5/7

5/7

Mrs. Ales

1/ No more action required re letter of 22/6.  
2/ Information in this letter is dated by  
cables Tinsu to London 35 (109/attatched)  
and Tinsu to London 35 - same number  
but later date (109/82)

3/ Thania recruited London and Baerman,  
recruited Washington, should have left  
by now. We have urged Washington already  
re Baerman

~~4/ Support to ask Personnel to make  
sure about it~~

5/7

over

F.D.



3

ACI/11/X

D425/1.

Copy on ACI/11/X

ACI/11/X

Register

To: Mrs. Cradnell

INDEXED

From: Mr. A.H. Robertson

ACI/11/X.

I attach a copy of a note summarising the recent history of our negotiations with Albania together with copies of certain documents which I think are self-explanatory.

If you wish further information on this subject you will find on the file dealing with Albania copies of two reports which I made on my return from Tirana a month ago.

ACI/11/X

A.H. Robertson

(98)

Dg 25/1

FOR INFORMATION ONLY

INCOMING CABLE

~~MA 11/1 X.~~  
~~D.S.~~

ATTENTION: MA Office of P.R.D.G.  
Mr. Adair.

WASHINGTON....TO.....TIRANA

INDEXED

No. 315  
(En clair)

DATED: 6th Dec., 1945.  
R. 10.35 a.m., 6th Dec., 1945.

Repeated to LONDON No. 7847.

Personalgram - distribution P.R.D.G.

Re your 302.+. No copies in Reply.

1. Very important we have comments of Albanian Government re tentative program of operations.
2. Oakley Hill should come if situation permits.
3. As alternative suggestion, decisions of Albanian Government should be cabled and Clemetson act on behalf of Albanian Mission.
4. We can arrange conference schedule to provide for arrival of Oakley Hill on 15 December.
5. We are asking Clemetson to stand by pending further advice from you concerning Mission's plans.
6. Urgent cable us immediately your decision re representative Mission.

+ Tirana to Washington 302  
Repeated LRO 361

CC/KR



~~MA 111X~~  
UNITED NATIONS  
RELIEF AND REHABILITATION ADMINISTRATION

1344 CONNECTICUT AVENUE  
WASHINGTON 25, D. C.



715703  
DG25/1  
94  
26 SEP 1945

Mr. Dudley Ward  
European Regional Office, UNRRA  
11 Portland Place  
London, W.1., England

Dear Mr. Ward:

*M.D. 3/10.*

The original signed copies of the Albanian Agreement which were transmitted with your letter of 17 September, addressed to Governor Lehman, have been received and are being turned over to the Secretariat for safekeeping.

Sincerely yours,

*A. H. Feller*

A. H. Feller  
General Counsel

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JX

OUTGOING CABLE

ORIGINATOR: Mr. Adair

LONDON.....TO.....WASHINGTON

No. 4068 PERSONAL PRESIDING

D. 10.15 hrs.

Dated : 20th Sept. 1945

[EN CLAIR ]

Following is telegram No. 85 Personal Presiding.

Oakley Hill is in London to report on Albania situation. He states Government are very co-operative, but are greatly disturbed by present small allocation of supplies and have strongly urged immediate increase. Fourth quarter requirements airmailed you by Hill July 28th averaged 18000 tons monthly. They are at present receiving and promised 5000 tons which is negligible amount.

As Albania is a small country it seems cuts in allocation proportional to cuts made in allocations to larger countries would not be just, and I recommend that the possibilities of sending additional supplies to Albania should be seriously considered. Failing this, Hill is exercised that Albanian authorities will consider UNRRA has failed and that the future of the Administration with Albania will be in jeopardy.

Careful study of port capacity has been made and Hill is satisfied it is now greatly in excess of 20,000 tons monthly. Albanian reconstruction work on bridges makes distribution possible provided trucks supplied. Hitherto no trucks received, but will discuss this with Gold on his return from Paris.

Ctop situation is bad. There are no reserves for distribution as envisaged winter policy at Rome Conference. Additional burden is 20,000 entirely destitute refugees of Albanian race from Cameria, Greece.

As Hill himself should remain in Albania, I have told him to send Floud and Miss Simmons to discuss with you present supply situation. They will at same time be able to discuss with you 1946 programme.

DISTRIBUTION:

F.R.D.G.  
Commander Jackson  
Mr. Devison  
Mr. Peonov  
Mr. Ward  
Mr. Adair

Dr. Topping  
Mr. Hasler  
Miss Gibbons



MA 11/1/x

OUT FILE

Rejcty

92

17th September, 1945.

Dear Governor Lehman,

I transmit herewith the original signed copies  
of the Albanian Agreement.

Yours sincerely,

D. WARD

Governor H.H. Lehman,  
U.N.R.R.A.,  
Dupont Circle Building,  
Dupont Circle,  
Washington, D.C.

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X

ORIGINATOR: R. G. A. JACKSON.

OUTGOING TELEGRAM

R. G. A. J.  
/ EN CLAIR /

DISTRIBUTION: Cmdr. Jackson  
Mr. Levison  
Col. Whiteley  
Mr. Kearns.  
Col. Katzin.

FROM U.N.R.R.A. (LONDON) TO U.N.R.R.A. (TIRANA)

No. 106. PERSONAL PRESIDING.

D. 5.0 p.m., 27th August, 1945.

-----  
Following is No. 1 Personal Presiding.

Your telegram No. 83 has disturbed me. Proposal for you to have Simon was intended as part of our plan of strengthening all Missions I am not in the habit of sending passengers to Missions.

2. Topping will be visiting Tirana shortly and he will then be able to discuss the organisation of your Mission and staff generally.

C.C.



NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry  
No.

ACL/11X

Draft.

Telegram.

To WASHINGTON

~~ENCL~~

No. 2673

Repeat to:

Rome

No. 320

Athens

No. 549

Belgrade

No. 362

En Clair

6th Aug., 1945.

USAS

4 6 AUG 1945

OUT FILE

Despatched

M.

Telegram received from Oakley Hill confirming previous press release stating Agreement with Albania signed in Tirana August 1st.

Originator: D. Ward

D. Ward

6 AUG 1945

A. DIVISIONAL  
Dudley Ward.

90

Originator: Mr. D. Ward

OUTGOING TELEGRAM

AC 1/11K

DIVISIONAL DISTRIBUTION

FN CLAIR

U.N.R.R.A. LONDON ..... TO ..... U.N.R.R.A. WASHINGTON

No. 2673

D: 18.50 hours 6 August 1945

Repeated ROME 320, ATHENS 549, BELGRADE 362,

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Telegram received from Oakley Hill confirming previous press  
release stating Agreement with Albania signed in Tirana August 1st.

V.C.



0425/1  
89

ALBANIA

I. UNRRA terms of reference in Albania

They are defined by the UNRRA- Albania Agreement signed on August 1st 1945

This agreement provides that the Administration will furnish Albania with relief and rehabilitation supplies and services upon the termination of the period of military responsibility for civilian relief, and that the services for the care and maintenance and repatriation of the Displaced Persons whom the Administration is authorised to assist will be administered in accordance with plans agreed upon between the Administration and the Government, in conformity with the policies of the Council.

There was, previous to that agreement, another agreement between ML (Albania) and the Albanian Government dated 11th April 1945 which provided that UNRRA goes as an agency of ML (Albania) until such time as UNRRA is able to assume responsibility for the task. There was no formal request from the Albanian Government for UNRRA's help in dealing with the DP problem. UNRRA's activities in that scope are therefore mainly limited to an advisory liaison plus the dealing with special cases referred to them.

II. Scope of the problem - statistics

We have very little information as to the number of DPs in Albania. The report for August from our Albanian Mission states that there are:

Miscellaneous Jewish	60
Miscellaneous Others	No precise figures yet available.

From a conversation with the Chief of the UNRRA Albanian Mission, Mr. D.R. Oakley Hill, the following facts came out:

- (a) Italian DPs are handled by the Allied Military Authorities in collaboration with the Italian Legation now in Albania. Their repatriation is nearly over, only 1,500 civilians and military personnel are still to be sent home. Some are forced to stay behind because they are used as technicians, and those who have a permanent job or property in Albania are allowed to stay.
- (b) There are about 100 enemy <sup>soldiers</sup> who deserted to join the partisans or fought with them after their capture. They asked for UNRRA's help but their care and maintenance appears to be the responsibility of the Albanian Government.
- (c) In addition there are small groups who do not want to go back to their place of residence but ask to be settled elsewhere, for instance in Palestine. They are taken by UNRRA to the UNRRA camps in Italy where the Jewish Committee is taking care of them.
- (d) A few Poles are asking the assistance of UNRRA to go to Italy. They have permits to stay in Albania which are valid for a short period. They are allowed to go back directly to Poland but refuse to do so. The Albanian authorities will not allow them to go to Italy. As soon as the validity of their permits expires they will be put in a concentration camp.

III. Organisation. There is no Displaced Persons Officer at present in Albania.

D I S T R I B U T I O N

Mr. Adams	Mr. Rhatigan
Mr. Adair	Mr. Robertson
Dr. Cahn Debre	Mr. Schaaf,
Miss Cracknell	Mr. Scott
Mr. Cummings	Dr. Topping
Mr. Dudley Ward	Mr. Van Hyning
Mr. Feenov	Air Comdr. Warburton
Miss Gibbons	Miss Wellington
Dr. Goodman	Col. Whiteley
Mr. Herbert	
Mr. Hunt	
Mr. R.G.A. Jackson	Albania
Dr. Johnstone	Athens
Col. Katzin	Brussels
Mr. Kettle	Cairo
Hon. H. Lehman (4.)	Caserta
Mr. Le Gros	Luxembourg
Mr. Levison	Naples
Mr. MacMullan	Oslo
Gen. J. Martin	Paris
Mr. Mooney	Prague
M. Morhange	Rome
Mr. Parker	Yugoslavia.
Registry.	



UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albania Mission

No. ALB/25

4 August 1945.

TO: Mr. R. G. A. Jackson  
Senior Deputy Director General, UNRRA  
European Regional Office

FROM: D. R. Oakley Hill  
Chief of Albania Mission

1. My cable 67 informed you that the UNRRA Agreement with the Albanian Government had been signed. I now enclose three copies of this Agreement and the letters exchanged with General Colonel Enver Hoxha at the time of signature. I propose to send you the originals by safe hand or bring them when I come to London later on.
2. I flew to Tirana on Saturday, July 28. On July 30 I saw General Major Bedri Spahiu who received me in a friendly way. I gave him the two English copies of the Agreement and letters which I had ready for signature. He had only one comment to make on my letter for exchange, namely they considered a phrase in paragraph 2 unnecessary. (See attachment A with deleted portion in parenthesis) The point exercising their minds is that if we must have 40 people it is due to our responsibilities to UNRRA and the United Nations, and not to the Albanians' demand for relief. It seemed unnecessary to quarrel over this phrase so I agreed to omit it and the letters were retyped.

On July 31 I met Enver Hoxha and Spahiu at the former's house, as he was unwell. I was very warmly received by Hoxha - who said he hoped we had now got to the end of our business. We discussed the Agreement and plans generally and arranged to meet for signature at 11:30 the next day. I had already given clearance for Governor Cochran to come in on August 1 and had informed Caserta. I was given the Albanian text to read and took it away with me. I later read it and was quite satisfied.

On August 1st Governor Cochran arrived at Tirana airport at 10:00 a.m. and Mr. Jacobs took me in his car to meet him.

Governor Cochran and I went to Hoxha's home at 11:30 where we were warmly received by him and Spahiu. After conversation the agreement was signed by Hoxha and myself in English and Albanian texts, and the letters duly exchanged.

3. Hoxha expressed the hope that UNRRA would start work as soon as possible. I mentioned that I had just received a signal saying that the C in C Mediterranean had offered us an LST about August 6 and I thought we should accept it. Hoxha said we could come in any time - "tomorrow if we liked".
4. In the course of conversation Hoxha said he hoped we should have a smooth working and to this end he had set up a new office to deal with the whole question of UNRRA supplies including a liaison section whom we could deal with on all general and routine matters. My present impression is that they intend to cooperate and make the operation successful.

/S/ D. R. OAKLEY HILL

Tirana, Albania

1 August 1945.

Mr. D. R. Oakley-Hill  
Chief of the UNRRA Mission  
to Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I have the honour to acknowledge receipt of your letter of today's date, a copy of which is annexed hereto and made a part hereof.

I am pleased to confirm that I am in agreement with the contents thereof.

I have the honour to be, Sir,

Your obedient servant,

(sgd)

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania



UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Mission to Albania

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:

1. The signature of this Agreement between the Administration and the Democratic Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
2. In connection with Article V (a) of the Agreement of today's date UNRRA will limit the number of the Mission staff as far as is compatible with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. With this intention, the number of the foreign personnel of the Mission who will be initially brought to Albania will be approximately forty. Should the development of relief activities in Albania require any substantial alteration of this figure, this would be done in consultation with you. If you should ask for additional specialists for specific tasks the total figure would also be increased accordingly.
5. In connection with Article V (b) of the Agreement, I have the honour to attach hereto my letter of authority as Chief of the UNRRA Mission to Albania.
4. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff, in order to carry out their obligations under Article III, to be granted freedom of movement throughout Albania.
5. In connection with Article VI (a) of the Agreement, we shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff.
6. The term "net proceeds" referred to in Article IV of the Agreement is understood to mean the proceeds realised, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charge collected by the Government in accordance with current legislation on the sale of supplies.
7. In conclusion it is desirable to draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's program of assistance to Albania will therefore be dependent on the satisfactory outcome of discussions between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania. The petroleum supplies so released by those authorities would be imported into Albania by UNRRA under the terms of the Administration's Agreement with your Government.

I have the honour to be, Sir,  
Your obedient servant,

D. R. Oakley-Hill  
Chief of the UNRRA Mission to Albania.

## A G R E E M E N T

WHEREAS the United Nations and Associated Nations have, in the Agreement of 9th November, 1943, signed at Washington, D. C., created the United Nations Relief and Rehabilitation Administration (hereinafter referred to as the Administration), whose principal purpose is:

"To plan, coordinate, administer or arrange for the administration of measures for the relief of victims of war in any area under the control of any of the United Nations through the provision of food, fuel, clothing, shelter and other basic necessities, medical and other essential services; and to facilitate in such areas, so far as necessary to adequate provision of relief, the production and transportation of these articles and the furnishing of these services;" and

WHEREAS the Democratic Government of Albania (hereinafter referred to as the Government) exercises administrative authority in Albania within the meaning of Resolution one of the Council of the Administration; and WHEREAS Albania has been subjected to devastation and its people have suffered as a result of hostilities, occupation by the enemy and active resistance in the struggle against the enemy; and

WHEREAS the Government has requested assistance of the Administration in furnishing relief and rehabilitation supplies and services for the relief of victims of war in Albania upon the termination of the period of military responsibility for civilian relief; and

WHEREAS the Administration desires to bring all practicable relief to the victims of war within the territory of Albania and in accordance with the Agreement of 9th November, 1943, and the Resolutions on Policy of the Council of the Administration (hereinafter referred to as the Resolutions); and

WHEREAS in accordance with Resolution 14 the Director General has determined that Albania is not at this time in a position to pay with suitable means of foreign exchange for the relief and rehabilitation of Albania; and

WHEREAS it is desired that the mutual responsibilities of the Government and the Administration with respect to relief and rehabilitation shall be fulfilled in a spirit of friendly cooperation, and that the details of the practical applications of such responsibilities shall be arranged on the basis of mutual understandings;



The Government of Albania represented by

General Colonel Enver Hoxha

and the United Nations Relief and Rehabilitation Administration  
represented by

Dayrell R. Oakley-Hill

Chief of the Administration's Mission to Albania, have agreed as follows:

#### ARTICLE I

##### Furnishing of Supplies and Services

(a) In accordance with the Agreement of 9th November, 1943, and the Resolutions, the Administration will furnish Albania with relief and rehabilitation supplies and services upon the termination of the period of military responsibility for civilian relief, and the Government will cooperate with the Administration for this purpose. Such supplies and services will be furnished within the limit of the Administration's resources and available supplies and transport and in accordance with Council policies. The supplies and services will be furnished by the Administration for such period of time as it is determined, in accordance with Resolution 14, that Albania is not in a position to pay therefor with suitable means of foreign exchange. The Administration will make no request, and shall not claim, for payment in foreign exchange for the supplies and services furnished by it under this Agreement. In the case of certain categories of long-term equipment, the Administration may, pursuant to special agreements between it and the Government, retain ownership but furnish the use of such supplies during the life of this Agreement.

(b) The Government will present schedules of supplies they desire monthly, for periods of at least six months in advance of the time the supplies are desired. These schedules will provide insofar as possible quantities, specifications, and points for the delivery of the supplies. In recognition of many uncertainties including the uncertainty of the volume of shipping the Administration can obtain, the Government will also present priorities covering a period of at least three months with respect to supplies it desires, to guide the Administration in case the full amounts requested by the Government cannot be supplied. In turn the Administration will state its program of supplies to be delivered

in response to such requests, giving notice as far in advance as practicable, and if possible at least three months ahead of the probable arrival of the supplies in ports of entry for Albania. The Administration will be glad, through its authorised representatives, to discuss its plans for supplies and communicate any changes therein at any time and obtain from the Government their proposals for changes in the plans.

## ARTICLE II

### Administration of Services

The relief and rehabilitation services furnished by the Administration pursuant to Article I above and the services for the care, maintenance and repatriation of the displaced persons whom the Administration is authorised to assist will be administered in accordance with plans agreed upon between the Administration and the Government and in conformity with the policies of the Council, particularly those embodied in Resolutions 2, and 7 through 13. Wherever necessary the Government will take measures to ensure that such policies are followed throughout the country. Supplementary agreements will be concluded between the Administration and the Government in regard to the organisation of relief and rehabilitation services. In these agreements it will be provided that the Government will administer the aforementioned services and afford the necessary funds for the execution of services which will be derived from the proceeds of sale of relief supplies, and the Administration will provide the personnel and necessary supplies.

## ARTICLE III

### Transfer and Distribution of Supplies

(a) The Government, having the responsibility for the distribution within Albania of relief and rehabilitation supplies furnished by the Administration, will take appropriate measures to ensure that such distribution will be governed by the policies of the Council, particularly as embodied in Resolutions 2 and 7.

(b) The relief and rehabilitation supplies furnished by the Administration which are destined for Albania, will be consigned to the Administration's Mission in the country. The supplies will be



transferred and legal title to the property will be passed to the Government or its designees, against appropriate receipts as soon as they reach such designated parts of entry, or frontier points of Albania as may be agreed upon from time to time. The Government and the Administration will agree upon appropriate procedures for the determination of the quantity and quality of goods delivered to the Government by the Administration.

(c) To enable the Administration effectively to discharge its responsibilities under this Agreement, the Agreement of 9th November, 1943, and the Council Resolutions, the Government will inform the Administration and receive its views regarding the plans for, and operations respecting, the distribution of supplies, including for example the following subjects:

- (i) The agencies and channels of distribution for the supplies furnished by the Administration.
- (ii) The allocation of such supplies by regions and main groups of consumers.
- (iii) Price policies and specific prices for such supplies and their relationship to prices for similar supplies produced domestically.
- (iv) Rationing and price controls by commodity, by region, and by classes of consumers for each of the commodities supplied by the Administration.
- (v) The facilities and methods of handling, moving and storing the supplies furnished by the Administration.

(d) Further to enable the Administration effectively to discharge its responsibilities under this Agreement, the agreement of 9th November, 1943, and the Council Resolutions, the Government will keep the Administration fully informed regarding the distribution of supplies within Albania. The system of distribution of those supplies in Albania will be based upon the Council Resolutions and the Government will afford representatives of the Administration opportunity to observe at all necessary stages the distribution of the supplies furnished by the Administration, and to discuss such distribution with the appropriate authorities.

(c) The Government will afford the Administration opportunity for, and will cooperate with the Administration in, making public information regarding deliveries and distribution of relief and rehabilitation supplies furnished by the Administration and will permit the use of special labels or other designations on supplies and equipment belonging to or furnished by the Administration.

#### ARTICLE IV

##### Financial Provisions

(a) The Government will, when requested, furnish the Administration with sufficient amounts of local currency to enable the Administration to meet its administrative and operating expenses incurred in Albania in the execution of relief and rehabilitation programs undertaken pursuant to Articles I, II and III of this Agreement. Such expenses will include, but not be limited to, payments to personnel and costs of rent, storage, communications, transportation, and public services within the country.

(b) The Government will provide the Administration quarterly with a record of the net proceeds derived in the proceeding quarter from the sale, lease, or other transfer of relief and rehabilitation supplies and services furnished by the Administration under this Agreement. In lieu of a record of actual net proceeds, a lump sum approximation of proceeds may be mutually agreed upon by the Government and the Administration.

(c) It will be the policy of the Government to use for relief and rehabilitation purposes, within a reasonable time after the commencement of the Administration's operations in the country, funds equivalent in amount to the sums recorded as net proceeds under paragraph (b) hereof, less such amounts as are transferred to the Administration for its expenses under paragraph (a) hereof. Such relief and rehabilitation purposes may include, for example, the following activities:

- (i) Activities undertaken by or under the direction of the Government with respect to agricultural and industrial rehabilitation, including public utilities.
- (ii) Activities undertaken by or under the direction of the Government with respect to health and welfare services.



(iii) The care and movement of displaced persons in addition to such activities as have been undertaken pursuant to Article II of this Agreement.

(iv) Warehousing, handling, and transportation services required by the Administration in connection with relief and rehabilitation operations in other areas.

(v) Procurement of supplies and services available in Albania for relief and rehabilitation in other areas, insofar as such procurement is consistent with the economic requirements of Albania.

The Government will have discretion to determine what sums will be made available to the Administration pursuant to this paragraph.

(d) The Government will discuss with the Administration its plans for relief and rehabilitation expenditures as provided for in paragraph (c) above. In addition, the Government will furnish the Administration with periodic reports of the expenditures made and receive the Administration's view regarding such expenditures. In those cases where funds are made available to the Administration for its activities pursuant to paragraph (c) above they shall be utilised in accordance with programs jointly formulated and agreed to by the Government and the Administration.

(e) At the end of the first six months of the Administration's operations in Albania under this Agreement, the parties hereto will review the provisions of this Article in the light of the needs and circumstances at the time.

#### ARTICLE V

##### Administration Mission and Personnel

(a) The Administration will establish a Mission in Albania which will include, within the limits of the Administration's resources, the personnel necessary to discharge effectively its responsibilities under this Agreement, the Agreement of 9th November, 1943, and the Council Resolutions. The Mission will include personnel necessary to carry out Article I hereof with respect to the determination of relief and rehabilitation requirements and the furnishing of supplies, personnel required

for the administration of services pursuant to Article II hereof, personnel required in connection with the distribution of supplies pursuant to Article III hereof, and such other personnel as may be required in connection with the Administration's reporting, accounting, and financial activities within Albania pursuant to this Agreement.

(b) The name of the Chief of the Administration's Mission, his deputies and major assistants will be notified to the Government in advance of arrival in Albania and in the event of change. The Administration will communicate to the Government the general authority delegated to the Chief of the Administration Mission.

(c) The Government will facilitate the admission and movement of Administration personnel in Albania pursuant to this Agreement as recommended by Resolution 36.

(d) The Administration will ensure the good conduct, integrity, and moral character of its personnel and will discharge or recall such of its personnel who violate these standards. The Government is entitled to request the Administration to discharge or recall such of the Administration's personnel who violate these standards.

(e) The term "Administration personnel" as usual in this Agreement includes, in addition to employees of the Administration, employees of non-indigenous voluntary relief societies working under the authority of the Administration, within the limits of Resolution 9(3).

(f) In pursuance of paragraph (a) above, the Administration shall be free to employ Albanian subjects and permanent residents of Albania to the extent necessary to discharge its responsibilities. The Government will furnish all practicable assistance to enable the Administration to locate and employ suitable subjects and residents of Albania for its operations under this Agreement. Permanent residents in Albania or Albanian subjects will be employed by the Administration only provided the confirmation of the Government shall have been obtained.

(g) All locally engaged personnel will be paid at the prevailing scale of wages for similar employment in Albania.



ARTICLE VI

Facilities, Privileges and Immunities

(a) The Government will take all practicable measures to facilitate the activities of the Administration and to assist the Administration in obtaining such services and facilities as may be required to carry on its operations within Albania.

(b) The Government will accord the Administration the following facilities, privileges, immunities and exemptions:

(i) Immunity from suit and legal process, except with the consent of, or so far as is provided for, in any contract entered into by or on behalf of, the Administration.

(ii) Inviolability of the archives of the Administration and of the premises of the official business headquarters at the cost of Government.

(iii) Such exemptions from or facilities in respect of foreign exchange controls as are granted to representatives of friendly powers.

(c) The Government will take steps that may be necessary to enable the Administration to exercise within Albania the powers conferred on the Administration by Article I, paragraph 1, of the Agreement of 9th November, 1943.

(d) The Government will accord to the personnel of the Administration when engaged on the business of the Administration the following privileges and immunities:

(i) Immunity from legal process of any kind in respect of acts performed by them in their official capacity and falling within their function as such.

(ii) The same immunities from immigration restrictions, alien registration and military service obligations, and the same facilities as regards exchange restrictions as are accorded to representatives, officials and employees of similar rank of friendly powers; PROVIDED that the foregoing privileges and immunities will not be accorded to nationals or permanent residents of Albania except to the extent determined by the Government.

(e) The Government will accord the official correspondence of the Chief of the Administration's Mission at the seat of the Government, to and from points outside Albania, the same treatment as is accorded by it to the official correspondence of friendly powers, including:

- (i) Priorities for telephone and telegraph communications, whether cable or radio, and for mail transmitted by pouch or by courier.
- (ii) Government rebates for official telegrams.
- (iii) Diplomatic status for couriers and pouches of the Administration.
- (iv) Under appropriate safeguards, exemption from censorship of the official correspondence of the Administration.

The Government will accord the Administration appropriate postal facilities, including such franking privileges or arrangements for use of specially printed or over-printed stamps as may be possible.

(f) The Administration will from time to time present to the Government the name of members of the Mission who are entitled to the benefits mentioned in Article V, VI, and VII of this Agreement.

(g) Administration personnel who are nationals of Albania but who are not permanent residents of Albania and who have by naturalization or otherwise acquired another nationality shall be entitled to the same privileges and immunities under this Article and under Article VII as Administration personnel who are not nationals of Albania or permanent residents thereof.

(h) The Administration shall have the right, free from export control or other restrictive measures, to transfer to other areas imported relief and rehabilitation supplies intended for use in countries other than Albania but temporarily located in Albanian ports. Such supplies and equipment of the Administration will be exempted from all adverse legal action and seizure.

#### ARTICLE VII

##### Taxation

(a) The Administration, its assets, property, income and its operations and transactions of whatsoever nature shall be immune from



all taxes, fees, tolls or duties imposed by the Government or any political subdivision or other authority in Albania. The Administration shall also be immune from liability for the collection or payment of any tax, fee, toll or duty imposed by the Government or any political subdivision or by other authority in Albania.

Notwithstanding the above, the Administration agrees to collect from its officers and employees who are Albanian subjects or permanent residents of Albania such taxes as are normally, in Albania, collected through the medium of employers. Nor shall the provisions of this Article preclude the Government from collecting indirect taxation from the sale of supplies in accordance with current legislation; they shall be under no obligation to refund any taxes so collected.

(b) No tax, fee, toll or duty shall be levied by the Government or any political subdivision or other public authority in Albania on or in respect of salaries or remunerations for personal services paid by the Administration or by non-indigenous voluntary relief societies to its officers, employees or other Administration personnel (as defined in Article V hereof) who are not nationals of Albania or permanent residents thereof. Exemption from taxation granted to non-Albanian officers and employees of the Administration shall not entitle them to claim reimbursement of any indirect taxes, and more particularly consumption taxes.

(c) The personal property of non-indigenous officers and employees of the Administration and other Administration personnel (as defined in Article V hereof) shall not be subject to any tax, fee, toll or duty levied by the Government or any political subdivision or other public authority in Albania.

(d) The Government will take such action as is necessary for the purpose of making effective the foregoing principles.

(e) Should the Government collect any taxes or other duties in contravention of this Article, a refund will be made by it.

## ARTICLE VIII

### Reports and Records

(a) The Government will maintain adequate statistical records on relief and rehabilitation operations necessary to the discharge of the Administration's responsibilities, and will consult with the Administration, at its request, with respect to the maintenance of such records.

(b) The Government will furnish the Administration with such records, reports and information as the Administration shall request pertaining to relief and rehabilitation which are necessary to the discharge of the Administration's responsibilities.

## ARTICLE IX

### Modification of Agreement and Supplementary Agreements

(a) The Government and the Administration will give sympathetic consideration to any representations which either may make with regard to modifications to this Agreement. Any such modifications shall be by mutual consent.

(b) To the extent necessary or desirable, the parties hereto will enter into subsequent agreements and arrangements supplementing the provisions hereof.

## ARTICLE X

### Period of Agreement

This Agreement shall take effect as from this day's date. It shall remain in force until the expiration of six months from the date upon which either of the parties hereto shall have given notice in writing of its intention to terminate it. Notwithstanding the expiration of this Agreement, Articles IV, V, VI, VII and VIII shall remain in force for the purpose of an orderly liquidation until all Administration activities in Albania are completed, and it is understood that the Administration will complete such activities in the shortest possible time after the expiration of this Agreement.

Done this 1st day of August 1945 in Tirana in two copies each, English and Albanian.

(SGD)  
General Colonel Enver Hoxha  
Prime Minister  
Democratic Government of Albania

(SGD)  
Dayrell R. Oakley-Hill  
Chief of UNRRA Mission  
to Albania.



## UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albania Mission

No. ALB/25

**INDEXED**

PC 1/11/X

87

4 August 1945

**RECEIVED**

10 AUG 1945

U.N.R.R.A. (REGY.)

TO: Mr. R. G. A. Jackson  
Senior Deputy Director General, UNRRA  
European Regional Office

FROM: D. R. Oakley-Hill  
Chief of Albania Mission

1. My cable 67 informed you that the UNRRA Agreement with the Albanian Government had been signed. I now enclose three copies of this Agreement and the letters exchanged with General Colonel Enver Hoxha at the time of signature. I propose to send you the originals by safe hand or bring them when I come to London later on.
2. I flew to Tirana on Saturday, July 28. On July 30 I saw General Major Bedri Spahiu who received me in a friendly way. I gave him the two English copies of the Agreement and letters which I had ready for signature. He had only one comment to make on my letter for exchange, namely they considered a phrase in paragraph 2 unnecessary. (See attachment A with deleted portion in parenthesis) The point exercising their minds is that if we must have 40 people it is due to our responsibilities to UNRRA and the United Nations, and not to the Albanians' demand for relief. It seemed unnecessary to quarrel over this phrase so I agreed to omit it and the letters were retyped.

On July 31 I met Enver Hoxha and Spahiu at the former's house, as he was unwell. I was very warmly received by Hoxha - who said he hoped we had now got to the end of our business. We discussed the Agreement and plans generally and arranged to meet for signature at 11:30 the next day. I had already been given clearance for Governor Cochran to come in on August 1 and had informed Caserta. I was given the Albanian text to read and took it away with me. I later read it and was quite satisfied.

On August 1st Governor Cochran arrived at Tirana airport at 10:00 a.m. and Mr. Jacobs took me in his car to meet him.

Governor Cochran and I went to Hoxha's home at 11:30 where we were warmly received by him and Spahiu. After conversation the agreement was signed by Hoxha and myself in English and Albanian texts, and the letters duly exchanged.

3. Hoxha expressed the hope that UNRRA would start work as soon as possible. I mentioned that I had just received a signal saying that the C in C Mediterranean had offered us an LST about August 6 and I thought we should accept it. Hoxha said we could come in any time - "tomorrow if we liked".

4. In the course of conversation Hoxha said he hoped we should have a smooth working and to this end he had set up a new office to deal with the whole question of UNRRA supplies including a liaison section whom we could deal with on all general and routine matters. My present impression is that they intend to cooperate and make the operation successful.

J. N. Oakley Hill



(86)  
INDEXED

ACTION COPY

FOR INFORMATION ONLY

A.C. 1/11/45

CYPHER

U.N.R.R.A. ALBANIA ..... TO ..... U.N.R.R.A. LONDON

No. 67

DIVISIONAL DISTRIBUTION

ACTION: MR. DUDLEY WARD

Dated: 2 August 1945

Rec'd: 4 August 1945

Mr. Ward  
Sent cable  
to Washington  
on 6/8.

Ad.  
7/8

-----  
Following for Presiding from Oakley Hill.

1. I signed agreement with General-Colonel Enver Hoxha, noon  
1st August, in presence of Governor Cochran and General-Major Dadrto  
Sthabu. Letters were also (?exchanged).

2. Intend returning Tirana August 4th by air with two of staff.  
Meisio arrived Marraza about 8th August.

Note by CC telegram advance copy sent to Foreign Office.

V.C.

88' /

FOR INFORMATION ONLY

L.

DIVISIONAL DISTRIBUTION

ACTION: MR. CUMMINGS.

FROM U.N.R.R.A. (ROME) TO U.N.R.R.A. (LONDON).

Unnumbered (Press).

Dated : 2nd August 1945.

Received: 2nd August 1945.

-----

UNRRA Albania agreement signed Tirana mid-day 1st August presence Cochran. News will be released to Rome correspondents noon London time today 2nd August. Text of release as in our cable to you re agreement of 8th June except that 1. for today read yesterday. 2. for Colonel General Enver Hoxha Cominch Albanian Army National Liberation read General Colonel repeat General Colonel Enver Hoxha Prime Minister Democratic Government of Albania. 3. Delete repeat delete and Myer Cohen and Robertson of UNRRA London Office who flew Tiranawards for ceremony. 4. After "only 2 UNRRA people in country" delete all and substitute this: ML whose operation in country ended 30th June has supplied Albania with approximately 9,500 tons supplies and 334 vehicles. UNRRA which begins operations about mid-August plans during first month to ship ten thousand tons-limit for port capacity - nearly 75% consisting flour and grain most important requirement and will continue with similar programme for future. Cullen notifies no UNRRA personnel now in country but moving in 7th August. Note for Cummings, Morrell London has text release to which only necessary add date of signature; start of operations; presence Cochran. This cable repeated London Washington.

L.J.



Hei//X

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INDEXED

Tirana, Albania

1 August 1945

Mr. D. R. Cokley-Hill  
Chief of the UNRRA Mission  
to Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I have the honour to acknowledge receipt of your letter of today's date, a copy of which is annexed hereto and made a part hereof.

I am pleased to confirm that I am in agreement with the contents thereof.

I have the honour to be, Sir,

Your obedient servant,

(sgd)

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania

84A

Tirana, Albania

1 August 1945

Mr. D. R. Cadey-Hill  
Chief of the UNRRA Mission  
to Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I have the honour to acknowledge receipt of your letter of today's date, a copy of which is annexed hereto and made a part hereof.

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I have the honour to be, Sir

Your obedient servant,

(sgd)

General Colonel Isver Hoxha  
Prime Minister of the  
Democratic Government of Albania



CONFIDENTIAL

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION  
Mission to Albania

General Colonel Dr. Hoxha  
Prime Minister of the  
Democratic Government of Albania

8/4/53

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:

1. The signature of this Agreement between the Administration and the Democratic Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
2. In connection with Article V (a) of the Agreement of today's date UNRRA will limit the number of the Mission staff as far as is compatible with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. With this intention, the number of the foreign personnel of the Mission who will be initially brought to Albania will be approximately forty. Should the development of relief activities in Albania require any substantial alteration of this figure, this would be done in consultation with you. If you should ask for additional specialists for specific tasks the total figure would also be increased accordingly.
3. In connection with Article V (b) of the Agreement, I have the honour to attach hereto my letter of authority as Chief of the UNRRA Mission to Albania.
4. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff, in order to carry out their obligations under Article III, to be granted freedom of movement throughout Albania.
5. In connection with Article VI (a) of the Agreement, we shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff.
6. The term "net proceeds" referred to in Article IV of the Agreement is understood to mean the proceeds realized, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charges collected by the Government in accordance with current legislation on the sale of supplies.

7. In conclusion, it is desirable to draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's program of assistance to Albania will therefore be dependent on the satisfactory outcome of discussions between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania. The petroleum supplies so released by these authorities would be imported into Albania by UNRRA under the terms of the Administration's Agreement with your Government.

I have the honour to be, Sir,

Your obedient servant,

(Sgt) D. R. Oakley-Hill

Chief of the UNRRA Mission  
to Albania

Tirana, Albania.

Dated 1 August 1945.



84  
AC 1/11/X  
AGREEMENT

INDEXED

WHEREAS The United Nations and Associated Nations have, in the Agreement of 9th November, 1943, signed at Washington, D. C., created the United Nations Relief and Rehabilitation Administration (hereinafter referred to as the Administration), whose principal purpose is:

"To plan, coordinate, administer or arrange for the administration of measures for the relief of victims of war in any area under the control of any of the United Nations through the provision of food, fuel, clothing, shelter and other basic necessities, medical and other essential services; and to facilitate in such areas, so far as necessary to the adequate provision of relief, the production and transportation of these articles and the furnishing of these services;" and

WHEREAS the Democratic Government of Albania (hereinafter referred to as the Government) exercises administrative authority in Albania within the meaning of Resolution one of the Council of the Administration; and

WHEREAS Albania has been subjected to devastation and its people have suffered as a result of hostilities, occupation by the enemy and active resistance in the struggle against the enemy; and

WHEREAS the Government has requested assistance of the Administration in furnishing relief and rehabilitation supplies and services for the relief of victims of war in Albania upon the termination of the period of military responsibility for civilian relief; and

WHEREAS the Administration desires to bring all practicable relief to the victims of war within the territory of Albania and in accordance with the Agreement of 9th November, 1943, and the Resolutions on Policy of the Council of the Administration (hereinafter referred to as the Resolutions); and

WHEREAS in accordance with Resolution 14 the Director General has determined that Albania is not at this time in a position to pay with suitable means of foreign exchange for the relief and rehabilitation of Albania; and

WHEREAS it is desired that the mutual responsibilities of the Government and the Administration with respect to relief and rehabilitation shall be fulfilled in a spirit of friendly cooperation, and that the details of the practical applications of such responsibilities shall be arranged on the basis of mutual understanding;

The Government of Albania represented by

General Colonel Isver Hoxha

and the United Nations Relief and Rehabilitation Administration  
represented by

Dayrell R. Oakley-Hill

Chief of the Administration's Mission to Albania, have agreed as follows:

ARTICLE I

Furnishing of Supplies and Services

(a) In accordance with the Agreement of 9th November, 1945, and the Resolutions, the Administration will furnish Albania with relief and rehabilitation supplies and services upon the termination of the period of military responsibility for civilian relief, and the Government will cooperate with the Administration for this purpose. Such supplies and services will be furnished within the limit of the Administration's resources and available supplies and transport and in accordance with Council policies. The supplies and services will be furnished by the Administration for such period of time as it is determined, in accordance with Resolution 14, that Albania is not in a position to pay therefor with suitable means of foreign exchange. The Administration will make no request, and shall not claim, for payment in foreign exchange for the supplies and services furnished by it under this Agreement. In the case of certain categories of long-term equipment, the Administration may, pursuant to special agreements between it and the Government, retain ownership but furnish the use of such supplies during the life of this Agreement.

(b) The Government will present schedules of supplies they desire monthly, for periods of at least six months in advance of the time the supplies are desired. These schedules will provide insofar as possible quantities, specifications, and points for the delivery of the supplies. In recognition of many uncertainties including the uncertainty of the volume of shipping the Administration can obtain, the Government will also present priorities covering a period of at least three months with respect to supplies it desires, to guide the Administration in case the full amounts requested by the Government cannot be supplied. In turn the Administration will state its program of supplies to be delivered



in response to such requests, giving notice as far in advance as practicable, and if possible at least three months ahead of the probable arrival of the supplies in ports of entry for Albania. The Administration will be glad, through its authorized representatives, to discuss its plans for supplies and communicate any changes therein at any time and obtain from the Government their proposals for changes in the plans.

## ARTICLE II

### Administration of Services

The relief and rehabilitation services furnished by the Administration pursuant to Article I above and the services for the care, maintenance and repatriation of the displaced persons whom the Administration is authorized to assist will be administered in accordance with plans agreed upon between the Administration and the Government and in conformity with the policies of the Council, particularly those embodied in Resolutions 2, and 7 through 13. Whenever necessary the Government will take measures to ensure that such policies are followed throughout the country. Supplementary agreements will be concluded between the Administration and the Government in regard to the organization of relief and rehabilitation services. In these agreements it will be provided that the Government will administer the aforementioned services and afford the necessary funds for the execution of services which will be derived from the proceeds of sale of relief supplies, and the Administration will provide the personnel and necessary supplies.

## ARTICLE III

### Transfer and Distribution of Supplies

(a) The Government, having the responsibility for the distribution within Albania of relief and rehabilitation supplies furnished by the Administration, will take appropriate measures to ensure that such distribution will be governed by the policies of the Council, particularly as embodied in Resolutions 2 and 7.

(b) The relief and rehabilitation supplies furnished by the Administration, which are destined for Albania, will be consigned to the Administration's Mission in the country. The supplies will be

transferred and legal title to the property will be passed to the Government or its designee, against appropriate receipts as soon as they reach such designated ports of entry, or frontier points of Albania as may be agreed upon from time to time. The Government and the Administration will agree upon appropriate procedures for the determination of the quantity and quality of goods delivered to the Government by the Administration.

(c) To enable the Administration effectively to discharge its responsibilities under this Agreement, the Agreement of 9th November, 1945, and the Council Resolutions, the Government will inform the Administration and receive its views regarding the plans for, and operations respecting, the distribution of supplies, including for example the following subjects:

- (i) The agencies and channels of distribution for the supplies furnished by the Administration.
- (ii) The allocation of such supplies by regions and main groups of consumers.
- (iii) Price policies and specific prices for such supplies and their relationship to prices for similar supplies produced domestically.
- (iv) Rationing and price controls by commodity, by region, and by classes of consumers for each of the commodities supplied by the Administration.
- (v) The facilities and methods of handling, moving and storing the supplies furnished by the Administration.

(d) Further to enable the Administration effectively to discharge its responsibilities under this Agreement, the Agreement of 9th November, 1945, and the Council Resolutions, the Government will keep the Administration fully informed regarding the distribution of supplies within Albania. The system of distribution of these supplies in Albania will be based upon the Council Resolutions and the Government will afford representatives of the Administration opportunity to observe at all necessary stages the distribution of the supplies furnished by the Administration, and to discuss such distribution with the appropriate authorities.



(c) The Government will afford the Administration opportunity for, and will cooperate with the Administration in, making public information regarding deliveries and distribution of relief and rehabilitation supplies furnished by the Administration and will permit the use of special labels or other designations on supplies and equipment belonging to or furnished by the Administration.

#### ARTICLE IV

##### Financial Provisions

(a) The Government will, when requested, furnish the Administration with sufficient amounts of local currency to enable the Administration to meet its administrative and operating expenses incurred in Albania in the execution of relief and rehabilitation programs undertaken pursuant to Articles I, II and III of this Agreement. Such expenses will include, but not be limited to, payments to personnel and costs of rent, storage, communications, transportation, and public services within the country.

(b) The Government will provide the Administration quarterly with a record of the net proceeds derived in the preceding quarter from the sale, lease, or other transfer of relief and rehabilitation supplies and services furnished by the Administration under this Agreement. In lieu of a record of actual net proceeds, a lump sum approximation of proceeds may be mutually agreed upon by the Government and the Administration.

(c) It will be the policy of the Government to use for relief and rehabilitation purposes, within a reasonable time after the commencement of the Administration's operations in the country, funds equivalent in amount to the sums recorded as net proceeds under paragraph (b) hereof, less such amounts as are transferred to the Administration for its expenses under paragraph (a) hereof. Such relief and rehabilitation purposes may include, for example, the following activities:

- (1) Activities undertaken by or under the direction of the Government with respect to agricultural and industrial rehabilitation, including public utilities.
- (2) Activities undertaken by or under the direction of the Government with respect to health and welfare services.

(iii) The care and movement of displaced persons in addition to such activities as have been undertaken pursuant to Article II of this Agreement.

(iv) Warehousing, handling, and transportation services required by the Administration in connection with relief and rehabilitation operations in other areas.

(v) Procurement of supplies and services available in Albania for relief and rehabilitation in other areas, insofar as such procurement is consistent with the economic requirements of Albania.

The Government will have discretion to determine what sums will be made available to the Administration pursuant to this paragraph.

(d) The Government will discuss with the Administration its plans for relief and rehabilitation expenditures as provided for in paragraph (c) above. In addition, the Government will furnish the Administration with periodic reports of the expenditures made and receive the Administration's view regarding such expenditures. In those cases where funds are made available to the Administration for its activities pursuant to paragraph (c) above they shall be utilized in accordance with programs jointly formulated and agreed to by the Government and the Administration.

(e) At the end of the first six months of the Administration's operations in Albania under this Agreement, the parties hereto will review the provisions of this Article in the light of the needs and circumstances at the time.

#### ARTICLE V

##### Administration Mission and Personnel

(a) The Administration will establish a Mission in Albania which will include, within the limits of the Administration's resources, the personnel necessary to discharge effectively its responsibilities under this Agreement, the Agreement of 9th November, 1945, and the Council Resolutions. The Mission will include personnel necessary to carry out Article I hereof with respect to the determination of relief and rehabilitation requirements and the furnishing of supplies, personnel required



for the administration of services pursuant to Article II hereof, personnel required in connection with the distribution of supplies pursuant to Article III hereof, and such other personnel as may be required in connection with the Administration's reporting, accounting, and financial activities within Albania pursuant to this Agreement. The headquarters of the Mission will be situated at the seat of Government.

(b) The names of the Chief of the Administration's Mission, his deputies and major assistants will be notified to the Government in advance of arrival in Albania and in the event of change. The Administration will communicate to the Government the general authority delegated to the Chief of the Administration Mission.

(c) The Government will facilitate the admission and movement of Administration personnel in Albania pursuant to this Agreement as recommended by Resolution 36.

(d) The Administration will ensure the good conduct, integrity, and moral character of its personnel and will discharge or recall such of its personnel who violate these standards. The Government is entitled to request the Administration to discharge or recall such of the Administration's personnel who violate these standards.

(e) The term "Administration personnel" as used in this Agreement includes, in addition to employees of the Administration, employees of non-indigenous voluntary relief societies working under the authority of the Administration, within the limits of Resolution 9(5).

(f) In pursuance of paragraph (e) above, the Administration shall be free to employ Albanian subjects and permanent residents of Albania to the extent necessary to discharge its responsibilities. The Government will furnish all practicable assistance to enable the Administration to locate and employ suitable subjects and residents of Albania for its operations under this Agreement. Permanent residents in Albania or Albanian subjects will be employed by the Administration only provided the confirmation of the Government shall have been obtained.

(g) All locally engaged personnel will be paid at the prevailing scale of wages for similar employment in Albania.

ARTICLE VI

Facilities, Privileges and Immunities

(a) The Government will take all practicable measures to facilitate the activities of the Administration and to assist the Administration in obtaining such services and facilities as may be required to carry on its operations within Albania.

(b) The Government will accord the Administration the following facilities, privileges, immunities and exemptions:

- (i) Immunity from suit and legal process, except with the consent of, or so far as is provided for, in any contract entered into by or on behalf of, the Administration.
- (ii) Inviolability of the archives of the Administration and of the premises of the official business headquarters at the seat of Government.
- (iii) Such exemptions from or facilities in respect of foreign exchange controls as are granted to representatives of friendly powers.

(c) The Government will take steps that may be necessary to enable the Administration to exercise within Albania the powers conferred on the Administration by Article I, paragraph 1, of the Agreement of 9th November, 1945.

(d) The Government will accord to the personnel of the Administration when engaged on the business of the Administration the following privileges and immunities:

- (i) Immunity from legal process of any kind in respect of acts performed by them in their official capacity and falling within their function as such.
- (ii) The same immunities from immigration restrictions, alien registration and military service obligations, and the same facilities as regards exchange restrictions as are accorded to representatives, officials and employees of similar rank of friendly powers; PROVIDED that the foregoing privileges and immunities will not be accorded to nationals or permanent residents of Albania except to the extent determined by the Government.



(e) The Government will accord the official correspondence of the Chief of the Administration's Mission at the seat of the Government, to and from points outside of Albania, the same treatment as is accorded by it to the official correspondence of friendly powers, including:

- (i) Priorities for telephone and telegraph communications, whether cable or radio, and for mail transmitted by pouch or by courier.
- (ii) Government rebates for official telegrams.
- (iii) Diplomatic status for couriers and pouches of the Administration.
- (iv) Under appropriate safeguards, exemption from censorship of the official correspondence of the Administration.

The Government will accord the Administration appropriate postal facilities, including such franking privileges or arrangements for use of specially printed or over-printed stamps as may be possible.

(f) The Administration will from time to time present to the Government the names of members of the Mission who are entitled to the benefits mentioned in Articles V, VI, and VII of this Agreement.

(g) Administration personnel who are nationals of Albania but who are not permanent residents of Albania and who have by naturalization or otherwise acquired another nationality, shall be entitled to the same privileges and immunities under this Article and under Article VII as Administration personnel who are not nationals of Albania or permanent residents thereof.

(h) The Administration shall have the right, free from export control or other restrictive measures, to transfer to other areas imported relief and rehabilitation supplies intended for use in countries other than Albania but temporarily located in Albanian ports. Such supplies and equipment of the Administration will be exempted from all adverse legal action and seizure.

#### ARTICLE VII

##### Taxation

(a) The Administration, its assets, property, income and its operations and transactions of whatsoever nature shall be immune from

all taxes, fees, tolls or duties imposed by the Government or any political subdivision or other authority in Albania. The Administration shall also be immune from liability for the collection or payment of any tax, fee, toll or duty imposed by the Government or any political subdivision or by other authority in Albania.

Notwithstanding the above, the Administration agrees to collect from its officers and employees who are Albanian subjects or permanent residents of Albania such taxes as are normally, in Albania, collected through the medium of employers. Nor shall the provisions of this Article preclude the Government from collecting indirect taxation from the sale of supplies in accordance with current legislation; they shall be under no obligation to refund any taxes so collected.

(b) No tax, fee, toll or duty shall be levied by the Government or any political subdivision or other public authority in Albania on or in respect of salaries or remunerations for personal services paid by the Administration or by non-indigenous voluntary relief societies to its officers, employees or other Administration personnel (as defined in Article V hereof) who are not nationals of Albania or permanent residents thereof. Exemption from taxation granted to non-Albanian officers and employees of the Administration shall not entitle them to claim reimbursement of any indirect taxes, and more particularly consumption taxes.

(c) The personal property of non-indigenous officers and employees of the Administration and other Administration personnel (as defined in Article V hereof) shall not be subject to any tax, fee, toll or duty levied by the Government or any political subdivision or other public authority in Albania.

(d) The Government will take such action as is necessary for the purpose of making effective the foregoing principles.

(e) Should the Government collect any taxes or other duties in contravention of this Article, a refund will be made by it.



ARTICLE VIII

Reports and Records

(a) The Government will maintain adequate statistical records on relief and rehabilitation operations necessary to the discharge of the Administration's responsibilities, and will consult with the Administration, at its request, with respect to the maintenance of such records.

(b) The Government will furnish the Administration with such records, reports and information as the Administration shall request pertaining to relief and rehabilitation which are necessary to the discharge of the Administration's responsibilities.

ARTICLE IX

Modification of Agreement and Supplementary Agreements

(a) The Government and the Administration will give sympathetic consideration to any representations which either may make with regard to modifications to this Agreement. Any such modifications shall be by mutual consent.

(b) To the extent necessary or desirable, the parties hereto will enter into subsequent agreements and arrangements supplementing the provisions hereof.

ARTICLE X

Period of Agreement

This Agreement shall take effect as from this day's date. It shall remain in force until the expiration of six months from the date upon which either of the parties hereto shall have given notice in writing of its intention to terminate it. Notwithstanding the expiration of this Agreement, Articles IV, V, VI, VII and VIII shall remain in force for the purpose of an orderly liquidation until all Administration activities in Albania are completed, and it is understood that the Administration will complete such activities in the shortest possible time after the expiration of this Agreement.

Done this *1st* day of *August* 1943 in Tirana in two copies each, English and Albanian.

(sgd)

General Colonel Isver Hoxha  
Prime Minister  
Democratic Government of Albania

(sgd)

Dayroll R. Oakley-Hill  
Chief of U.S.A. Mission  
to Albania

## UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Mission to Albania

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RECEIVED

INDEXED

10 AUG 1945

UNRRA (RTCT)

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:

1. The signature of this Agreement between the Administration and the Democratic Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
2. In connection with Article V (a) of the Agreement of today's date UNRRA will limit the number of the Mission staff as far as is compatible with meeting your request for assistance to Albania and with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. With this intention, the number of the foreign personnel of the Mission who will be initially brought to Albania will be approximately forty. Should the development of relief activities in Albania require any substantial alteration of this figure, this would be done in consultation with you. If you should ask for additional specialists for specific tasks the total figure would also be increased accordingly.
3. In connection with Article V (b) of the Agreement, I have the honour to attach hereto my letter of authority as Chief of the UNRRA Mission to Albania.
4. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff, in order to carry out their obligations under Article III, to be granted freedom of movement throughout Albania.
5. In connection with Article VI (a) of the Agreement, we shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff.

Noted in  
letter signed  
by Hoxha



6. The term "net proceeds" referred to in Article IV of the Agreement is understood to mean the proceeds realized, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charges collected by the Government in accordance with current legislation on the sale of supplies.

7. In conclusion, it is desirable to draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's program of assistance to Albania will therefore be dependent on the satisfactory outcome of discussions between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania. The petroleum supplies so released by those authorities would be imported into Albania by UNRRA under the terms of the Administration's Agreement with your government.

I have the honour to be, Sir,

Your obedient servant,

D. R. Oakley-Hill  
Chief of the UNRRA Mission  
To Albania

83 *A*  
ORIGINATOR: R.G.A.JACKSON.

OUTGOING TELEGRAM

R.G.A.J.  
/ EN CLAIR /

DISTRIBUTION:  
Cmdr. Jackson.  
Mr. Levison  
Mr. Ward.

FROM U.N.R.R.A. (LONDON) TO U.N.R.R.A. (RUVO)

No. 84. PERSONAL PRESIDING.

D. 11.0 a.m., 28th July, 1945.

-----  
Your letter of the 18th July with two reports received.

2. Please keep us informed by telegram of developments.

C.C.



FOR INFORMATION ONLY

82

9

A

DIVISIONAL DISTRIBUTION

ACTION: MR. WARD

U.N.R.R.A. ALBANIA..... TO ..... U.N.R.R.A. LONDON

No. 59 PRESIDING

Dated 23 July 1945

Rec'd 24 July 1945

From Oakley Hill.

1. Telegram received today from Jacobs, Tirana, says my letter handed Hoxha July 14, who informed Jacobs July 16 our terms acceptable. Reply by letter being sent us.
2. If letter received hope fly Tirana July 25 and sign agreement July 28 in Cochran's presence. If all goes smoothly shall hope begin supply operation August 15.
3. In above event consider my presence Albania more desirable than at Council Session but would wish visit London later confirm.
4. Cronin required by air immediately to assist move.

V.C.

DG 25/1

**OUT FILE**

81

Originator: Mr. D. Ward

OUTGOING TELEGRAM

AG

DIVISIONAL DISTRIBUTION

EN CLAIR

U.N.R.R.A. LONDON ..... TO ..... U.N.R.R.A. RUVO

No. 75

D: 12.30 hours. 19 July 1945.

-----

Please cable any developments in Albanian situation since Rome meeting.

V.C.



Copy A99/-71.

Copy for AC  
NG 25/1.

INDEXED

FOR INFORMATION ONLY

AC 1/11/45

DIVISIONAL DISTRIBUTION

INFORMATION ONLY

U.N.R.R.A. ATHENS ..... TO ..... U.N.R.R.A. CASERTA

No. 226

Dated: 19 July 1945

Repeated LONDON No. 533

Rec'd: 19 July 1945

-----

From Lehman. Please inform me present status negotiations on Albanian agreement and whereabouts Oakley Hill. Also any information relative to advisability my visiting Tirana or Ruvo should schedule permit.

V.C.

*Confidential*

TO:-

Colonel Katzin/M.Feonov/Dr. Goodman, Health Div./  
M.Delierreux.

FROM:-

Mr. Adair:

**INDEXED**

AC-111/x  
DG 25/1.

I attach hereto, for your information, a copy of  
a letter dated 8th JULY from Major Oakley Hill, Chief of  
the Albanian Mission, to General Colonel Hoxha, regarding  
the proposed U.N.R.R.A. Agreement with the Albanian  
Government.

*hus*

79

13th JULY, 1945:



COPY

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Mission to Albania

Address: UNRRA  
Albania mission,  
C.M.F.

8th July, 1945.

General Colonel Enver Hoxha,  
Prime Minister of the  
Democratic Government of Albania,  
TIRANA.

Dear General Colonel,

At our last meeting, on 2 July 1945, I promised to refer to UNRRA Headquarters the points which you raised in connection with our draft Agreement and the interpretations thereof which were incorporated into a draft letter, of which I also presented you with a copy.

I have now had the opportunity of discussing these matters not only with Mr. R.G.A. Jackson, who is in charge of the European activities of UNRRA, but also with the Director General of UNRRA, Governor Herbert Lehman.

I am instructed to inform you of the following:

1. Authority has been given to me to proceed with the proposed Agreement in which you desire to use the title "The Democratic Government of Albania" for your Government.
2. We confirm that should you receive a representative of the Petroleum Section of the Supreme Allied Command for discussions, and should that Section agree that supplies may be released for Albania, there will be no necessity for you to make a separate Agreement concerning this matter. Supplies would be released to UNRRA, and UNRRA would then import them into Albania under the Agreement between your Government and UNRRA.
3. With regard to your request that a limit should be fixed by you to the number of foreign personnel in the UNRRA Mission in Albania, I am directed to make it clear that UNRRA is the Administration created for relief purposes by the 44 United Nations, who provide the funds and supplies with which our relief operations are carried out. UNRRA is prepared to bring relief to Albania as to other countries, but in order that it may discharge effectively the responsibilities which it has towards these 44 United Nations, it is necessary that its Missions should be adequately organised and staffed. I am instructed to say that the Administration, as a matter of principle, is unable to accept the view that countries who are receiving supplies should decide how UNRRA Missions are to be organised for that purpose, since only UNRRA is in a position to judge how its responsibilities to the United Nations must be fulfilled. It is regretted, therefore, that the proposal to set a fixed limit on the number of personnel in the Mission to Albania cannot be accepted.

UNRRA is, however, prepared to indicate from time to time the approximate number of foreign personnel which will be required to be brought to Albania to effect the relief operation. Initially this number would be forty and they would all be civilians, men and women. Should it become necessary, owing to the development of relief activities in Albania, to make any substantial change from this figure, this would be done in consultation with you. If you should at any time ask for additional specialists for any specific task, the total figure would also have to be increased.



4. Finally, I am directed to express, on behalf of the Administration, our disappointment at the spirit in which your Government has hitherto received the offers made by UNRRA to bring to Albania the assistance which the Albanian people so clearly need. It is emphasized that to bring such assistance to a nation is no small or easy task, and it is one that requires good will and cooperation on both sides if it is to succeed. It is hoped, therefore, that the further efforts which UNRRA has now made to satisfy your requests will meet with a favourable response from your side to the benefit of the whole people of Albania.

In forwarding you <sup>the</sup> above message, I also attach a copy of the proposed letters for exchange, which have been revised, and which I hope will now prove acceptable to you. I express my readiness to come to Tirana to conclude our proposed Agreement on receipt of your invitation, which may be conveyed to me in writing through your representative at Bari or through the United States Political Mission at Tirana.

Yours sincerely,

(Sgd.) D.O-H.

D.R. Oakley-Hill  
Chief of the UNRRA Mission  
to Albania.



78

A

FOR INFORMATION ONLY

DISTRIBUTION

ACTION: Commander Jackson	Mr. Mooney
Col. Katzin	Mr. Ward
Mr. Foonov	Mr. Levison
Mr. Rhatigan	

U.N.R.R.A. ROME.....TO.....U.N.R.R.A. LONDON

No. #323 SAVINGRAM

D 8 July  
R 12th July, 1945.

CONFIDENTIAL.

Personal Presiding Jackson from Oakley-Hill.

Following text letter to Hoxha approved by Lehman and being dispatched Tirana at once. "General Colonel Enver Hoxha, Prime Minister of the Democratic Government of Albania, Tirana.

Dear General Colonel,

At our last meeting on 2nd July, 1945, I promised to refer to UNRRA Headquarters the points which you raised in connection with our Draft Agreement and the interpretations thereof which were incorporated into a draft letter of which I also presented you with a copy.

I have now had the opportunity of discussing these matters not only with Mr. R.G.A. Jackson who is in charge of the European activities of UNRRA but also with The Director General of UNRRA, Governor Herbert Lehman.

I am instructed to inform you of the following:

1. Authority has been given to me to proceed with the proposed Agreement in which you desire to use the title "The Democratic Government of Albania" for your Government.
2. We confirm that you should receive a representative of the Petroleum Section of the Supreme Allied Command for discussions and should that Section agree that supplies may be released for Albania there will be no necessity for you to make a separate agreement concerning this matter. Supplies would be released to UNRRA and UNRRA would then import them into Albania under the Agreement between your Government and UNRRA.
3. With regard to your request that a limit should be fixed by you to the number of Foreign Personnel in the UNRRA Mission in Albania I am directed to make it clear that UNRRA is the administration created for relief purposes by the 44 United Nations who provide the funds and supplies with which our relief operations are carried out. UNRRA is prepared to bring relief to Albania as to other countries but in order that it may discharge effectively the responsibilities which it has towards these 44 united nations it is necessary that its missions should be adequately organized and staffed. I am instructed to say that the

/Administration

Administration as a matter of principle is unable to accept the view that countries who are receiving supplies should decide how UNRRA Missions are to be organized for that purpose since only UNRRA is in a position to judge how its responsibilities to the United Nations must be fulfilled. It is regretted therefore that the proposal to set a fixed limit on the number of personnel in the mission to Albania cannot be accepted.

UNRRA is however prepared to indicate from time to time the approximate number of foreign personnel which will be required to be brought to Albania to effect the relief operation. Initially this number would be 40 and they would all be civilians men and women. Should it become necessary owing to the development of relief activities in Albania to make any substantial change from this figure this would be done in consultation with you. If you should at any time ask for additional specialists for any specific task the total figure would also have to be increased.

4. Finally I am directed to express on behalf of the Administration our disappointment at the spirit in which your Government has hitherto received the offers made by UNRRA to bring to Albania the assistance which the Albanian people so clearly need. It is emphasized that to bring such assistance to a nation no small or easy task and it is one that requires goodwill and cooperation on both sides if it is to succeed. It is hoped therefore that the further efforts which UNRRA has now made to satisfy your requests will meet with a favourable response from your side to the benefit of the whole people of Albania.

In forwarding you the above message I also attach a copy of the letters for exchange which have been revised and which I hope will now prove acceptable to you. I express my readiness to come to Tirana to conclude our agreement on receipt of your invitation which may be conveyed to me in writing through your representative at Bari or through the United States Political Mission at Tirana.

Yours Sincerely,

D.R. Oakley-Hill  
Chief of the UNRRA Mission"

[S.M. Keeny]

\* Numbered in the cable series, but received by Airbag.

VB.



77      2

OUTGOING TELEGRAM

AC.  
CYPHER

DIVISIONAL DISTRIBUTION:

FROM U.N.R.R. (LONDON) TO U.N.R.R. (WASHINGTON).

No. 2029.

D: 1600 hours 12th July 1945.

-----  
Important. Personal from Jackson to Hendrickson.  
Reference Rome telegram 499.

1. Albanian situation discussed Rome between Lehman, Jackson and Oakley Hill. As a result letter dated 8th July despatched from Oakley Hill to Hoxha stating:-

a. We will use title of Democratic Government of Albania. (Note: Formula about political implications is retained in exchange of letters).

b. Hoxha must arrange with Petsec for petroleum supplies but UNRRA will ship them.

c. We cannot accept limitation on number of Mission but state initial number would be forty, all civilians, and any substantial change would be discussed with Hoxha.

d. We are disappointed at Hoxha's attitude. Good will and cooperation on both sides are required.

e. Oakley Hill will return to Tirana to sign agreement if invited by Hoxha.

2. In case Hoxha refuses to be reasonable we are preparing statement for public release explaining breakdown is due to his obstructive attitude.

3. Copy of letter by airmail.

[D. Ward]

L.J.

OUT FILE

76

12th July, 1945

DG 25/11.  
Legation  
AC/11/x  
AC/11/x

Dear Smyth,

I attach three copies of a note setting out the history to date of our negotiations with General Hoxha for an agreement providing for the relief and rehabilitation of Albania. This has, I am afraid, been rather hurriedly completed, and is only designed to give you a brief narrative account of recent developments, with no claims to literary or historical merit.

Yours sincerely,

Ash.

A. Smyth, Esq.,  
The Foreign Office,  
Downing Street,  
London, S.W.1.



UNRRA NEGOTIATIONS WITH ALBANIA

On 26th February 1945, Col. General Hoxha as Prime Minister of the Democratic Government of Albania addressed to UNRRA an appeal for assistance in the relief and rehabilitation of his country. This appeal was received at Caserta early in March and forwarded to the Director General in Washington after the despatch of interim reply. (This reply was addressed to Hoxha by name without any indication of title). The Albanian request for assistance was presented to the Central Committee of UNRRA later in March which authorised negotiations for an agreement between UNRRA and "The Democratic Government of Albania," and UNRRA's participation in military arrangements for relief in Albania.

On account of delay in negotiations between Hoxha and HL, and in view of doubts as to the propriety of negotiating with "The Democratic Government of Albania" the Chief of the UNRRA Mission was instructed not to act on this authorisation immediately. After the signature of the agreement between HL and Hoxha (as Commander in Chief of the Albanian Army) the Chief of Mission proposed on May 7th to open negotiations using the title "National Liberation Government of Albania." To this purpose he proposed to go to Tirana with an advance party of the UNRRA Albanian Mission, whose entry into Albania was specifically provided for in the HL agreement. Owing to the limitation imposed by Hoxha on the total number of HL and UNRRA personnel, this advance party was turned back when it reached Brindisi to embark for Albania, and the Chief of Mission and one member of his staff had to go on alone.

On May 9th UNRRA Headquarters in Washington authorized the Chief of Mission to negotiate the agreement using the title "Commander in Chief Albanian Army of Liberation." Unfortunately, however, this telegram failed to arrive owing to some breakdown in communications and on May 11th the Chief of Mission handed to General Spahiu, the Albanian Minister of Social Welfare, a draft agreement using the title "National Liberation Government of Albania."

As the result of various questions raised by General Hoxha in the middle of May two representatives from the London office of UNRRA were sent to Albania to advise the Chief of Mission in concluding the agreement. After certain delays in communications, they met Hoxha on June 8th, on which occasion all points of the agreement were settled, other than that of title, Hoxha refusing to sign the agreement as Commander in Chief. At the same time, drafts of letters to be exchanged at the time of signature were left with him; these stipulated:

1. That UNRRA must be free to decide the numbers of the UNRRA Mission.
2. That the members of the Mission must have freedom of movement in Albania.
3. That UNRRA was unable to supply Albania with petroleum and that Hoxha must, therefore, make necessary arrangements with the Petroleum Secretariat at APHQ (Hoxha had in fact just refused the entry permit to the representative of Petsec who wished to come to Tirana for this purpose).

On June 10th Hoxha was informed that owing to the delay in signing the agreement UNRRA could not take over from HL on July 1st, as had been previously contemplated, but would do so on July 15th if the agreement had been concluded in the meantime.

As a result of further negotiations, the Chief of Mission was authorised on June 21st to sign the agreement with Hoxha using the title "National Liberation Government of Albania" with the addition of a formula providing that the use of this title carried no political implication of recognition by the member governments of UNRRA. A further meeting took place in Tirana on June 23rd at which Hoxha agreed to accept this formula in the exchange of letters and said he was prepared to sign the agreement at once subject to agreement on the text of the letters, which he would discuss in the next two or three days. At the same time, he refused to extend the HL period beyond June 30th and insisted that HL should leave Albania at the beginning of July; he accepted the fact that there would be fortnight's interval before UNRRA would begin to operate.

No further developments took place until Monday July 2nd when Hoxha stated that he would only sign the agreement using the title of "Democratic Government of Albania." Further, he would not allow any military personnel to remain even temporarily with the UNRRA Mission, and insisted that the UNRRA personnel should be limited to 15 in number. This limitation was quite unacceptable to UNRRA.



At the same time, trouble apparently developed between HL and the Albanians over the departure of the HL Mission. Brigadier Hodgson (of the British Military Mission) and Mr. Jacobs (the State Department representative) advised the Chief of the UNRRA Mission not to keep his staff of British and American nationals in Albania under conditions where they would have no legal status if civil conditions became disturbed, as no agreement had been signed with the Albanian authorities in which UNRRA personnel would be given a proper legal position. (About 15 UNRRA personnel had been admitted into Albania by this time). The Chief of Mission then decided to withdraw his staff with HL on July 5th.

The Chief of Mission himself flew to Italy and reported to Governor Lehman and Commander Jackson in Rome. On the 8th July as the result of fresh instructions, he wrote to Hoxha stating that he was authorized to sign an agreement using the title of "The Democratic Government of Albania" (with the safeguarding formula in exchange of letters) but that UNRRA could not accept a fixed limit to the numbers of the Mission, in view of the Administration's responsibilities of the United Nations which made it necessary to ensure that relief supplies were fairly distributed. Further, Hoxha would have to make arrangements with Petasec about petroleum though UNRRA would actually import the supplies into Albania. The letter expressed UNRRA's disappointment at Hoxha's past attitude and emphasized the need for goodwill and cooperation on both sides. It concluded by stating that the Chief of Mission was ready to return to Tirana and sign an agreement on this basis if invited in writing by Hoxha.

*Attil.*

12th July, 1945



AC/11/X

DG25/1

OUT FILE

75

12th July, 1945

Dear Mr. Hendrickson:

Albania

I attach for your information copies of the following documents:

1. Letter of 8th July from Oakley Hill to General Hoxha.
2. Draft letters to be exchanged at time of signature of the Agreement.
3. Oakley Hill's report on the circumstances of the withdrawal of the UNRRA Mission to Albania.

Yours sincerely,

A. H. ROBERTSON

The Director General, UNRRA,  
Dupont Circle Building,  
Dupont Circle,  
Washington, D.C.

For the attention of Mr. Hendrickson.

United Nations Relief and Rehabilitation Administration

Mission to Albania

Address: UNRRA  
Albania Mission  
C.N.F.

8th July 1945

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania  
Tirana

Dear General Colonel:

At our last meeting, on 2 July 1945, I promised to refer to UNRRA Headquarters the points which you raised in connection with our draft Agreement and the interpretation thereof which were incorporated into a draft letter, of which I also presented you with a copy.

I have now had the opportunity of discussing these matters not only with Mr. R.G.A. Jackson, who is in charge of the European activities of UNRRA, but also with the Director General of UNRRA, Governor Herbert Lehman.

I am instructed to inform you of the following:

1. Authority has been given to me to proceed with the proposed Agreement in which you desire to use the title "The Democratic Government of Albania" for your Government.

2. We affirm that should you receive a representative of the Petroleum Section of the Supreme Allied Command for discussions, and should that Section agree that supplies may be released for Albania, there will be no necessity for you to make a separate Agreement concerning this matter. Supplies would be released to UNRRA, and UNRRA would then import them into Albania under the Agreement between your Government and UNRRA.

3. With regard to your request that a limit should be fixed by you to the <sup>number</sup> ~~number~~ of foreign personnel in the UNRRA Mission in Albania, I am directed to make it clear that UNRRA is the Administration created for relief purposes by the 44 United Nations, who provide the funds and supplies with which our relief operations are carried out. UNRRA is prepared to bring relief to Albania as to other countries, but in order that it may discharge effectively the responsibilities which it has towards these 44 United Nations, it is necessary that its Missions should be adequately organized and staffed. I am instructed to say that the Administration, as a matter of principle, is unable to accept the view that countries who are receiving supplies should decide how UNRRA Missions are to be organized for that purpose, since only UNRRA is in a position to judge how its responsibilities to the United Nations must be fulfilled. It is regretted, therefore, that the proposal to set a fixed limit on the number of personnel in the Mission to Albania cannot be accepted.

UNRRA is, however, prepared to indicate from time to time the approximate number of foreign personnel which will be required to be brought to Albania to effect the relief operation. Initially this number would be forty and they would all be civilians, men and women. Should it become necessary, owing to the development for relief activities in Albania, to make any substantial change from this figure, this would be done in consultation with you. If you should at any time ask for additional specialists for any specific task, the total figure would also have to be increased.

4. Finally, I am directed to express, on behalf of the Administration, our disappointment at the spirit in which your Government has hitherto received the offers made by UNRRA to bring to Albania the assistance which the Albanian people so clearly need. It is emphasized that to bring such assistance to a nation is no small or easy task, and it is one that requires goodwill and cooperation on both sides if it is to succeed. It is hoped, therefore, that the further efforts which UNRRA has now made to satisfy your requests will meet with a favourable response from your side to the benefit of the whole people of Albania.

/over



In forwarding you the above message, I also attach a copy of the proposed letters for exchange, which have been revised, and which I hope will now prove acceptable to you. I express my readiness to come to Tirana to conclude our proposed Agreement on receipt of your invitation, which may be conveyed to me in writing through your representative at Bari or through the United States Political Mission at Tirana.

Yours sincerely,

(s) D.O.H.  
D.R. Oakley-Hill  
Chief of the UNRRA  
Mission to Albania



Copy

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Mission to Albania

Draft of letters to be exchanged on signature of the Agreement with the Albanian Government.

General Colonel Haver Hoxha  
Prime Minister of the  
Democratic Government of Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:

1. As contemplated in the Agreement of 11 April 1945 between the Supreme Allied Commander, Mediterranean Theatre of Operations, and the Commander in Chief, Albanian National Army of Liberation, and as subsequently agreed between the Supreme Allied Commander and UNRRA, UNRRA will assume responsibility for relief supplies coming into Albania as from \_\_\_\_\_, 1945.
2. The signature of this Agreement between the Administration and the Democratic Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
3. In connection with Article V (a) of the Agreement of today's date UNRRA will limit the number of the Mission staff as far as is possible with meeting your request for assistance to Albania and with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. With this intention, the number of the foreign personnel of the Mission who will be initially brought to Albania will be approximately forty. Should the development of relief activities in Albania require any substantial alteration of this figure, this would be done in consultation with you. If you should ask for additional specialists for specific tasks the total figure would also be increased accordingly.
4. In connection with Article V (b) of the Agreement, I have the honour to attach hereto a signed copy of my letter of authority as Chief of the UNRRA Mission to Albania.
5. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff in order to carry out their obligations under Article III to be granted freedom of movement throughout Albania.
6. In connection with Article VI (a) of the Agreement, we shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff, if the Mission is to be ready to assume responsibility by \_\_\_\_\_ 1945.
7. The term "net proceeds" referred to in Article IV of the Agreement if understood to mean the proceeds realised, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charges collected by the Government in accordance with current legislation on the sale of supplies.
8. In conclusion, it is desirable to draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's programme of assistance to Albania will therefore be dependent on the satisfactory outcome of discussions between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania. The supplies so released by those authorities would be imported into Albania by UNRRA, and no special agreement need be concluded with any other organisation for this purpose.

I have the honour to be, Sir,

Your obedient servant,

D.R. Oakley-Hill

Chief of the UNRRA Mission to Albania



Report on the Withdrawal of the Personnel of the UNHRA Albania Mission from Albania.

1. It should be made quite clear that the withdrawal of our personnel does not indicate the breaking off of negotiations with the Albanian Government nor result from the latest difficulties in these negotiations, which, so far as we are concerned are continuing. I would have remained at Tirana myself for this purpose had it not been essential to meet Commander Jackson at Rome to report on the situation and obtain instructions.

2. After my last meeting with Hoxha in the evening of July 2nd, I called the Mission together and told them the result of this meeting. Both then and at a second conference at 10.00 O'clock on July 3rd, the majority of the Mission were in favour of staying. I had no intention at that time of leaving, although Colonel Warner of ML had frequently tried to persuade me to, and I was prepared to face the invidious position of being covered by no agreement while awaiting the signature of our own. We were in constant touch with officials of the Government on supply matters and our arrangements were making progress. If agreement could be reached without too much delay I was even prepared to take over on July 15th, though the limit of fifteen people imposed by Hoxha made the prospects of achieving this very slight.

3. On July 2nd trouble between ML and the Albanians started over the loading of their stores on the LST. The Albanians insisted on searching all stores, so ML stopped loading and Colonel Warner visited Hoxha. The latter expressed surprise and said he would give orders that ML could load without interference. These orders were not being carried out by the morning of July 3rd and there were incidents of Partisans stopping British troops from approaching the LST by threatening them with pistols and Tommy guns. By the afternoon of July 3rd the situation had eased and loading was proceeding though every piece was being checked and the Albanians retained the right to open anything if they wished. Colonel Warner refused to accept this and said he would take action if anything was opened.

4. About 11.00 on July 3rd Colonel Warner telephoned that he had Mr. Jacobs and Brigadier Hodgson with him and they would all like me to come over and see them. When I joined them, both Mr. Jacobs and Brigadier Hodgson expressed anxiety over the prospect of the continued presence of their civilian nationals in Albania after the withdrawing of ML on July 5th. Hitherto, they said, UNHRA personnel had been protected by the ML Agreement but they would now have no agreement to protect them and no legal status in the country. The discourteous treatment by the Albanians of ML in the matter of their embarkation, in spite of the fact that they had the backing of AFHQ, might be intensified in various ways in the case of UNHRA, who would entirely be at their mercy. They themselves (they said) had not full diplomatic status and they did not feel confident of providing much protection in the case of trouble. The presence of our U.S. and British civilians in Albania, in fact, was an embarrassment to them and they recommended that they should be withdrawn now, while we had the opportunity along with ML.

Mr. Jacobs qualified his statement to the extent of saying that if I could secure a letter from Hoxha stating definitely that he would afford us his protection and give us legal status, he might be prepared to accept that. Brigadier Hodgson said that would not satisfy him. I found that, though both these Allied Representatives agreed on the essential points, namely the advisability of our immediate withdrawal, the Brigadier was the more violent in his expression of opinion. It was agreed that I should write Hoxha a letter that afternoon explaining our withdrawal and, if possible, attempt to present it personally.

I decided that in my own mind I would try to secure the letter from Hoxha suggested by Mr. Jacobs, and if this satisfied Mr. Jacobs I would keep the whole of the personnel in Albania.

5. I wrote the letter to Hoxha (copy attached hereto at A), had it translated into Albanian and took it, in both languages, to the Prime Minister's office at 1845 hours, in spite of having received a message that he was too busy to see anyone that day. Hoxha was out, but I got his private secretary to telephone Army HQ. He was not there, and his whereabouts were unknown. I then gave the letter to his secretary, who said he would certainly see him that evening and promised to give him the letter. Hoxha therefore had until 1800 hours on July 4th to send for me.



6. Meanwhile our ~~eg~~ arrangements for evacuation were got under way but instructions were issued to make no obvious move until my departure on July 4th. Mr. Halsall was left in charge of the Mission, and the personnel were to concentrate at Durazzo during July 5th for embarkation that evening under arrangements to be made with M. They were expected to sail on the evening of July 5th and to arrive at Ruvo on July 6th.

7. My last action was to write Hoxha a note (copy attached hereto at B) on the morning of July 4th, enclosing the text of the Agreement, with the latest small modifications included, as I had promised him to do this. The only words in this text on which we are not now agreed are therefore the title of the Albanian Government in the second whereas clause. The draft of the letter to be exchanged along with the Agreement, however, will require considerable alteration.

(s) D.R. Cackley-Hill

5/7/45



# MEMORANDUM

D.W.

1. General siting explained  
morning meeting - 10/7.
2. Letter of 8/7 - also  
circulating as Sawyer.
3. Summaries for  
Washington, mentioning
4. Preparation of Bull  
paper.
5. Circulation & entry  
of these 10/7.

10/7

DG 25/1

Aet/11/1

74

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION  
Mission to Albania

Address: UNRRA  
Albania Mission  
C. M. F.

8th July 1945.

General Colonel Hver Hoxha  
Prime Minister of the  
Democratic Government of Albania  
Tirana

Dear General Colonel:

At our last meeting, on 2 July 1945, I promised to refer to UNRRA Headquarters the points which you raised in connection with our draft Agreement and the interpretations thereof which were incorporated into a draft letter, of which I also presented you with a copy.

I have now had the opportunity of discussing these matters not only with Mr. R. G. A. Jackson, who is in charge of the European activities of UNRRA, but also with the Director General of UNRRA, Governor Herbert Lehman.

I am instructed to inform you of the following:

1. Authority has been given to me to proceed with the proposed Agreement in which you desire to use the title "The Democratic Government of Albania" for your Government.
2. We confirm that should you receive a representative of the Petroleum Section of the Supreme Allied Command for discussions, and should that Section agree that supplies may be released for Albania, there will be no necessity for you to make a separate Agreement concerning this matter. Supplies would be released to UNRRA, and UNRRA would then import them into Albania under the Agreement between your Government and UNRRA.
3. With regard to your request that a limit should be fixed by you to the number of foreign personnel in the UNRRA Mission in Albania, I am directed to make it clear that UNRRA is the Administration created for relief purposes by the 44 United Nations, who provide the funds and supplies with which our relief operations are carried out. UNRRA is prepared to bring relief to Albania as to other countries, but in order that it may discharge effectively the responsibilities which it has towards these 44 United Nations, it is



General Colonel Enver Hoxha - 2.

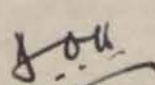
necessary that its Missions should be adequately organized and staffed. I am instructed to say that the Administration, as a matter of principle, is unable to accept the view that countries who are receiving supplies should decide how UNRRA Missions are to be organized for that purpose, since only UNRRA is in a position to judge how its responsibilities to the United Nations must be fulfilled. It is regretted, therefore, that the proposal to set a fixed limit on the number of personnel in the Mission to Albania cannot be accepted.

UNRRA is, however, prepared to indicate from time to time the approximate number of foreign personnel which will be required to be brought to Albania to effect the relief operation. Initially this number would be forty and they would all be civilians, men and women. Should it become necessary, owing to the development of relief activities in Albania, to make any substantial change from this figure, this would be done in consultation with you. If you should at any time ask for additional specialists for any specific task, the total figure would also have to be increased.

4. Finally, I am directed to express, on behalf of the Administration, our disappointment at the spirit in which your Government has hitherto received the offers made by UNRRA to bring to Albania the assistance which the Albanian people so clearly need. It is emphasized that to bring such assistance to a nation is no small or easy task, and it is one that requires good will and cooperation on both sides if it is to succeed. It is hoped, therefore, that the further efforts which UNRRA has now made to satisfy your requests will meet with a favourable response from your side to the benefit of the whole people of Albania.

In forwarding you the above message, I also attach a copy of the proposed letters for exchange, which have been revised, and which I hope will now prove acceptable to you. I express my readiness to come to Tirana to conclude our proposed Agreement on receipt of your invitation, which may be conveyed to me in writing through your representative at Bari or through the United States Political Mission at Tirana.

Yours sincerely,

  
D. R. Oakley-Hill  
Chief of the UNRRA Mission  
to Albania

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION  
Mission to Albania

Draft of letters to be exchanged on signature of the  
Agreement with the Albanian Government.

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:

1. As contemplated in the Agreement of 11 April 1945 between the Supreme ALLIED Commander, Mediterranean Theatre of Operations, and the Commander-in-Chief, Albanian National Army of Liberation, and as subsequently agreed between the Supreme Allied Commander and UNRRA, UNRRA will assume responsibility for relief supplies coming into Albania as from \_\_\_\_\_, 1945.
2. The signature of this Agreement between the Administration and the Democratic Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
3. In connection with Article V (a) of the Agreement of today's date UNRRA will limit the number of the Mission staff as far as is compatible



with meeting your request for assistance to Albania and with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. With this intention, the number of the foreign personnel of the Mission who will be initially brought to Albania will be approximately forty. Should the development of relief activities in Albania require any substantial alteration of this figure, this would be done in consultation with you. If you should ask for additional specialists for specific tasks the total figure would also be increased accordingly.

4. In connection with Article V (b) of the Agreement, I have the honour to attach hereto a signed copy of my letter of authority as Chief of the UNRRA Mission to Albania.

5. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff in order to carry out their obligations under Article III to be granted freedom of movement throughout Albania.

6. In connection with Article VI (a) of the Agreement, we shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff, if the Mission is to be ready to assume responsibility by \_\_\_\_\_ 1945.

7. The term "net proceeds" referred to in Article IV of the Agreement is understood to mean the proceeds realised, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charges collected by the Government in accordance with current legislation on the sale of supplies.

8. In conclusion, it is desirable to draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's programme of assistance to Albania will therefore be dependent on the satisfactory outcome of discussions between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania. The supplies so released by these authorities would be imported into Albania by UNRRA, and no special agreement need be concluded with any other organization for this purpose.

I have the honour to be, Sir,

Your obedient servant,

D.R. Oakley-Hill  
Chief of the UNRRA Mission to Albania

for



CONFIDENTIAL

Report on the Withdrawal of the Personnel of the UNRRA Albania Mission  
from Albania

1. It should be made quite clear that the withdrawal of our personnel does not indicate the breaking off of negotiations with the Albanian Government nor result from the latest difficulties in these negotiations, which, so far as we are concerned are continuing. I would have remained at Tirana myself for this purpose had it not been essential to meet Commander Jackson at Rome to report on the situation and obtain instructions.
2. After my last meeting with Hoxha in the evening of July 2nd, I called the Mission together and told them the result of this meeting. Both then and at a second conference at 10:00 o'clock on July 3rd, the majority of the Mission were in favour of staying. I had no intention at that time of leaving, although Colonel Warner of ML had frequently tried to persuade me to, and I was prepared to face the invidious position of being covered by no agreement while awaiting the signature of our own. We were in constant touch with officials of the Government on supply matters and our arrangements were making progress. If agreement could be reached without too much delay I was even prepared to take over on July 15th, though the limit of fifteen people imposed by Hoxha made the prospects of achieving this very slight.
3. On July 2nd trouble between ML and the Albanians started over the loading of their stores on the LST. The Albanians insisted on searching all stores, so ML stopped loading and Colonel Warner visited Hoxha. The latter expressed surprise and said he would give orders that ML could load without interference. These orders were not being carried out by the morning of July 3rd and there were incidents of Partisans stopping British troops from approaching the LST by threatening them with pistols and Tommy guns. By the afternoon of July 3rd the situation had eased and loading was proceeding though every piece was being checked and the Albanians retained the right to open anything if they wished. Colonel Warner refused to accept this and said he would take action if anything was opened.
4. About 11:00 on July 3rd Colonel Warner telephoned that he had Mr. Jacobs and Brigadier Hodgson with him and they would all like me to come over and see them. When I joined them, both Mr. Jacobs and Brigadier Hodgson expressed anxiety over the prospect of the continued presence of their civilian nationals in Albania after the withdrawing of ML on July 5th. Hitherto, they said, UNRRA personnel had been protected by the ML Agreement but they would now have no agreement to protect them and no legal status in the country. The discourteous treatment by the Albanians of ML in the matter of their embarkation, in spite of the fact that they had the backing of AFHQ, might be intensified in various ways in the case of UNRRA, who would be entirely at their mercy. They themselves (they said) had not full diplomatic status and they did not feel confident of providing much protection in the case of trouble. The presence of our U. S. and British civilians in Albania, in fact, was an embarrassment to them and they recommended that they should be withdrawn now, while we had the opportunity, along with ML. †



Mr. Jacobs qualified his statement to the extent of saying that if I could secure a letter from Hoxha stating definitely that he would afford us his protection and give us legal status, he might be prepared to accept that. Brigadier Hodgson said that would not satisfy him. I found that, though both these Allied Representatives agreed on the essential points, namely the advisability of our immediate withdrawal, the Brigadier was the more violent in his expression of his opinion. It was agreed that I should write Hoxha a letter that afternoon explaining our withdrawal and, if possible, attempt to present it personally.

I decided in my own mind that I would try to secure the letter from Hoxha suggested by Mr. Jacobs, and if this satisfied Mr. Jacobs I would keep the whole of the personnel in Albania.

5. I wrote the letter to Hoxha (copy attached hereto at A), had it translated into Albanian and took it, in both languages, to the Prime Minister's office at 1845 hours, in spite of having received a message that he was too busy to see anyone that day. Hoxha was out, but I got his private secretary to telephone Army HQ. He was not there and his whereabouts were unknown. I then gave the letter to his secretary, who said he would certainly see him that evening and promised to give him the letter. Hoxha therefore had until 1000 hours on July 4th to send for me.
6. Meanwhile our arrangements for evacuation were got under way but instructions were issued to make no obvious move until my departure on July 4th. Mr. Halsall was left in charge of the Mission, and the personnel were to concentrate at Durazzo during July 5th for embarkation that evening under arrangements to be made with ML. They were expected to sail on the evening of July 5th and to arrive at Ruvo on July 6th.
7. My last action was to write Hoxha a note (copy attached hereto at B) on the morning of July 4th, enclosing the text of the Agreement, with the latest small modifications included, as I had promised him to do this. The only words in this text on which we are not now agreed are therefore the title of the Albanian Government in the second Whereas clause. The draft of the letter to be exchanged along with the Agreement, however, will require considerable alteration.

5.7.45.

*A. R. Oakley Hill*



COPY

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albania Mission

Tirana, Albania

3 July 1945

Dear General Colonel Enver Hoxha:

As you know, UNRRA personnel entered Albania as a part of ML and under the protection of the agreement which you signed with the Supreme Allied Commander of the Mediterranean Theatre. It was hoped that an agreement would be signed between UNRRA and the Albanian Government so that UNRRA might continue the task of bringing relief supplies to your country. Unfortunately the proposed agreement has not yet been signed owing to failure to reach an understanding on certain points.

ML is now about to leave Albania at your desire. Should UNRRA personnel remain here after the departure of ML, they would be foreigners in your country with no legal status here and protected by no agreement. It has been necessary to decide, therefore, that all UNRRA personnel will leave Albania with ML and this Mission will establish its headquarters again in the southeast of Italy.

As I stated at our meeting yesterday, I will refer to our European Headquarters the points on which we failed to agree. Mr. Jackson will be at Rome in two days' time and I am therefore leaving by air tomorrow morning, July 4th, for Italy, with two of my staff, the remainder of the Mission following by sea with the ML personnel. I will discuss with Mr. Jackson the points you raised yesterday and will communicate to you as soon as possible the decisions taken. I shall be prepared to return to Tirana at your invitation to continue our attempts to reach agreement for bringing assistance to Albania and I hope very much that these efforts will soon be successful.

Yours sincerely,

*J.O.H.*  
D. R. Oakley-Hill  
Chief of Mission

General Colonel Enver Hoxha  
Prime Minister  
National Liberation Government  
of Albania

cc - US Polad  
BMM  
ML Albania

B

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albanian Mission

Tirana, Albania  
4 July 1945

To: General Colonel Enver Hoxha  
Prime Minister  
National Liberation Government of Albania

I attach a copy of the draft Agreement to which have been made the three small modifications which were requested at our meeting on 2 July; namely, to Article VI (h) and Article X. The only item in this Agreement on which we are not in complete accord is now the title of your Government in the second paragraph of the first page. If the change which you desired is agreed to, this will of course be altered.

*D. R. Oakley-Hill*

D. R. Oakley-Hill  
Chief of Mission



REPORT ON MEETING BETWEEN OAKLEY-HILL AND GEN. COL. ENVER HOXHA

ON 2ND JULY 1945

1. I visited Hoxha at 1830 hours on 2nd July at Army Headquarters by his request. My previous meeting was on June 23, when he expressed himself as satisfied with the draft Agreement but wished to discuss the terms of the letters which had been drafted for exchange at the time of the signature of the Agreement. Hoxha had then said he would send for me during the next two days, but in spite of a verbal reminder through his Chief Secretary, I received no call until 2nd July.
2. Hoxha began the conversation by explaining that he had been too busy to see me before. He then raised the following points in connexion with the text of the agreement:
  - a. Article VI (h). He found the modification made to the first draft unsatisfactory and requested the removal of the words "or in transit through." As I had discussed this point with Mr. Robertson and it appeared that in Albania only goods at ports would be affected, I agreed to this request. The wording is now "temporarily located in Albanian ports."
  - b. Article X. He wished the following addition to be made at the end of the article: ", and it is understood that the Administration will complete such activities in the shortest possible time after the expiration of this Agreement." There seemed to be no objection to this, so I agreed.
  - c. He insisted on the Agreement being signed in English and Albanian. I said that English should be the only text but an Albanian translation could be retained by him for reference, this being the procedure in the case of the UNRRA agreements. He said his agreement with ML was in both languages and that was the correct procedure. To prevent another obstacle to accord I agreed to this, each side to hold a signed copy in English and Albanian.
3. Hoxha then turned to the draft letter, of which I handed him the revised version (copy attached). He read paragraph 2 and objected to the title "National Liberation Government of Albania." He said the National Liberation Front was an organization, but the government was the government of Albania - it was the Democratic Government, known as such all over the world. I pointed out that he had seen this title in the first draft of the Agreement handed in on May 9th, and on June 23rd had asked that the second whereas clause be left as it was in that first draft; he had raised no objection to this ~~title~~ till now. He repeated that he could not present his people with an agreement signed with the National Liberation Government because there was no such thing. It must be "the Government" - or rather "the Democratic Government." I said I had instructions to use this ~~title~~, of which he had warning, and could not change it without asking for further instructions, which I agreed to do.



(I comment here that, having decided to sign with the Government, UNRRA may as well accept the title which that government gives itself, since Hoxha desires it.)

He next said he considered para 3 unnecessary as it was covered by Article II of the Agreement. I explained that this was an amplification considered necessary by UNRRA, but I was prepared to consider his request to omit it and would inform him.

He then referred to para 4. He said he could not grant UNRRA the freedom to bring in as many people as they wished, but that he must fix the limit himself. He asked how many I proposed to bring and I repeated an approximate figure given him at a previous meeting, to which no objection had been raised, namely "a maximum of 60 to 70 approx.," but I added that it was impossible to foresee exact needs in advance. He replied that that was far too many; ML had had too great a number (130), many of whom had little to do. UNRRA, he said, was composed of directors and supervising specialists, and he considered 15 was an ample number; other personnel required could be recruited locally. I attempted to explain that UNRRA had thought out their personnel requirements and their system of working over the past two and a half years; they had no wish to pay superfluous people, but they had definite tasks to accomplish and definite systems of working. He appeared to know better, repeated that 15 was enough. I said, without effect, that I was prepared to give him a list of our personnel showing exactly the duty of each, to enable him to understand the problem. Para 4 therefore remains unacceptable to Hoxha and he wishes his limit to be stated.

Finally he referred to para 9. His argument was that UNRRA has undertaken to supply material and vehicles, and petrol is necessary for that purpose; he was making an agreement with UNRRA and would not make an agreement with anyone else. He was willing to receive a PETSEC representative and let him discuss POL but he would depend on UNRRA for its supply. I assured him that to the best of my knowledge that procedure would be followed; if PETSEC agreed to supply POL to Albania it would come through UNRRA. I made it quite clear that UNRRA could obtain no POL without the authority of PETSEC.

4. I handed Hoxha a list of UNRRA personnel in Albania which I had been asked for. Attached was a list of the military personnel who were to remain to assist UNRRA, with explanations in Albanian as to why each man was required. (It had been agreed with Col. Warner that this point must now be raised.) Hoxha refused flatly to allow any military personnel to remain. I explained that:

- a. some were necessary to identify military supplies coming in July and <sup>others</sup> were to complete our Mission till permanent personnel could be recruited;
- b. owing to the delay over the Agreement UNRRA had not been able to send us all personnel required but were now sending them;
- c. U.K. and U.S. were totally mobilized and civilians could not be easily obtained, except <sup>as released</sup> from the Services.

Hoxha listened to no argument but said that UNRRA was a civilian organization and must employ only civilians - and repeated they should have only 15 of them in Albania.



5. Hoxha said that I could give him the revised agreement (see para 2 above) the next day, and the day after I could come and check the Albanian text. Meanwhile I could telegraph London about the new points raised and thereafter sign the agreement. I said that did not give us much time to prepare to take over on July 15 as we had been told we could not bring in more personnel until the Agreement was signed. He failed to appreciate the size of our task and I was obliged to leave the matter there.
6. My impression is that Hoxha deliberately raised further objections in order to put off signing the Agreement. I am still of the opinion, expressed in my ~~letter of~~ telegram 36 KERO, that he wants us to go without sending us away.

Note: London's 26 arrived after my above meeting with Hoxha. I had actually sat tight and allowed Hoxha to make the next move, as advised therein.

*J.N. O'Leary Hill*

Copy

Mr. D. R. Oakley-Hill  
Chief, UNRRA Mission to Albania

Sir,

On the occasion of the signing of the Agreement between the National Liberation Government of Albania and the United Nations Relief and Rehabilitation Administration, I have the honour to acknowledge receipt of your letter of today's date, a copy of which is annexed hereto and made a part hereof.

I am pleased to confirm that I am in agreement with the contents thereof.

I have the honour to be, Sir,

Your obedient servant,

Colonel-General Enver Hoxha  
Prime Minister,  
National Liberation Government  
of Albania.

*Jo*



*Draft of letter to be exchanged on signature of the Agreement with the Albanian Government.*

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albania Mission

*Hoxha's  
reaction  
July 2*

Colonel-General Enver Hoxha  
Prime Minister of the National Liberation  
Government of Albania

Sir,

On the occasion of the signing of the Agreement between the National Liberation Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:-

1. As contemplated in the Agreement of 11th April 1945 between the Supreme ALLIED Commander, Mediterranean Theatre of Operations, and the Commander-in-Chief, Albanian National Army of Liberation, and as subsequently agreed between the Supreme Allied Commander and UNRRA, UNRRA will assume responsibility for relief supplies coming into Albania as from July 15th, 1945.
2. The signature of this Agreement between the Administration and the National Liberation Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
3. In connection with Article II of the Agreement, UNRRA has been recognised as the international coordinating authority for the care, maintenance and repatriation of displaced persons. Detailed arrangements should therefore be worked out between the Albanian Government and the UNRRA Mission for (a) the provision of food, shelter, clothing and medical care for displaced persons in Albania on a basis of equality of treatment with the local population, and (b) assistance to the Mission in providing information about displaced persons in Albania, and in granting facilities to visit them and organise their repatriation.
4. In connection with Article V (a) of the Agreement of today's date UNRRA is anxious to limit the number of the Mission staff as far as compatible with meeting your request for assistance to Albania and with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. In carrying out this policy, the Chief of Mission will have discretion to determine what the number of the Mission staff should be.

*objection  
to Title*

*Consider  
unnecessary*

*Demands  
limit  
of  
15*



5. In connection with Article V (b) of the Agreement, I have the honour to attach hereto a signed copy of my letter of authority as Chief of the UNRRA Mission to Albania.

6. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff in order to carry out their obligations under Article III to be granted freedom of movement throughout Albania.

7. In connection with Article VI (a) of the Agreement, I shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff, if the Mission is to be ready to assume responsibility by July 15th next.

8. The term "net proceeds" referred to in Article IV of the Agreement is understood to mean the proceeds realised, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charges collected by the Government in accordance with current legislation on the sale of supplies.

9. In conclusion, I feel that I should draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's programme of assistance to Albania will therefore be conditional on satisfactory arrangements being worked out between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania.

I have the honour to be, Sir,

Your obedient servant,

D. R. Oakley-Hill  
Chief, UNRRA Mission to Albania

Will  
admit  
PETSEC  
rep. but  
will not  
include  
any  
agreement  
with anyone  
but UNRRA  
whose  
responsibility  
is to import  
the P.O.L.

*John*



READING COPY

SIGNAL

Received 4 July 45

*to Signals*  
Original returned for relay  
*to London + Wash.*

FROM: ADV ALBAID  
TO: UNRRA LONDON  
RFTD: UNRRA WASHINGTON  
UNRRA CASERTA  
UNRRA REAR ALBAID



Ref No Command 123

Restricted

From Warner  
Oakley Hill sends following for presiding.

1. Your 26  
Saw Hoxha Monday. Disagreement three points. He now insists Democratic Government in title. Refuses permit any military personnel remain with us. Insists limit UNRRA Personnel himself and fixes limit at 15. Will admit PETSEC representative for discussion but will not conclude any agreement except with UNRRA.
2. I informed Hoxha I would refer above points back. Limit of 15 quite unworkable.
3. At conference today Hodgson and Jacobs definitely advised UNRRA personnel should leave Albania with ML as they would otherwise have no status here?. In view this and likelihood of further delay before agreement and absence of funds have decided our position here I would not be tenable and am withdrawing Mission to Italy with ML. Informing Hoxha and stating I will communicate with him after discussion you at Rome

AC

FOR INFORMATION ONLY

Divisional Distribution

Action: Mr. Dudley Ward

From Albanian Mission (Tirana).... to ..... UNRRA London

No: COMMAND 123 L

D: 4th July 1945

Repeated to Washington No: -

R: 5th July 1945.

Caserta No: -

Ruvo No: -

- - - - -

PRESIDING

From: Oakley Hill.

1. Your 26. Monday, saw Hoxha, three points not agreed. Re title, he now insists "Democratic Government" be included. Will not allow any military personnel to remain with us. Insists himself limit UNRRA personnel at 15, repeat 15. Will admit, for discussion, Petsec representative but will not, except with UNRRA conclude any agreement.
2. I would, I informed Hoxha, refer back above points. Limit of 15 quite unworkable.
3. Hodgson and Jacobs definitely advised, at Conference today, UNRRA personnel should leave Albania with ML as they would have no status here otherwise. Have decided, in view this and likelihood of further delay before agreement and absence of funds, have decided our position here would not repeat not be tenable and am withdrawing mission, with ML, to Italy. Informing Hoxha and stating I will communicate with him after discussion you at Rome.

Text communicated to Mr. Ward 6th July, 1945.



INCOMING TELEGRAM.

From - Rome.

To - London.

Despatched. 1930. 7.7.45.

Received. 1430. 8.7.45.

Decyphered. 1000 9.7.45.

No. P.P. 314.

In Cypher.

Personal Presiding. London 314 Washington 499 (personal for Hendrickson). Important from Jackson.

1. *Mission* Miss Don was withdrawn from Albania on 6th July. Oakley-Hill informs me that Primary reason for taking this action was the advice of American Political Representative and Head of British Military Mission at Tirana, who indicated that as UNRRA personnel had previously been protected by the M.L. Agreement, they would, after the lapse of the agreement with M.L., have no protection and no legal status in Albania once M.L. had been withdrawn.
2. I am now awaiting arrival of Director General to discuss situation with him. Clearly many political factors are involved and I am not anxious that UNRRA should be made a pawn in the small game of chess.
3. Apart from difficulties mentioned above, Oakley Hill had agreed text of agreement with HOXHA except for one or two details in the text. At last interview HOXHA desired term "The Democratic Government" to be used and Oakley Hill indicated to me that opinion was now general that this title could be used without doing much harm.
4. Much more important objection however is that HOXHA wished to limit size of mission to fifteen repeat fifteen people. This condition is quite intolerable and will not be accepted as matter of principle.
5. Consultation with Director General next step will probably be to instruct Oakley Hill to write further letter to Hoxha indicating that in general we are prepared to accept proposed changes in draft agreement but have no intention of proceeding with negotiations unless any condition about number of personnel is eliminated immediately, and unless our mission is allowed to work in much more satisfactory conditions than those to which M.L. has been subjected. We shall require reassurances on the last point.
6. It is doubtful whether these conditions will be met. In the meantime it seems possible that political situation in Albania will develop still more here and we can then reconsider our position.
7. I will keep you advised and will communicate separately our view on political factors surrounding this problem.

Following sentence end of Para 1 "It appears that some fear was entertained for the safety of our mission".

9 JUL 1945



73

Kris Cradwell.

CONFIDENTIAL

USRA NEGOTIATIONS WITH ALBANIA

On 26th February 1945, Col. General Hoxha as Prime Minister of the Democratic Government of Albania addressed to USRA an appeal for assistance in the relief and rehabilitation of his country. This appeal was received at Caserta early in March and forwarded to the Director General in Washington after the despatch of interim reply. (This reply was addressed to Hoxha by name without any indication of title). The Albanian request for assistance was presented to the Central Committee of USRA later in March which authorised negotiations for an agreement between USRA and "The Democratic Government of Albania," and USRA's participation in military arrangements for relief in Albania.

On account of delay in negotiations between Hoxha and MI, and in view of doubts as to the propriety of negotiating with "The Democratic Government of Albania" the Chief of the USRA Mission was instructed not to act on this authorisation immediately. After the signature of the agreement between MI and Hoxha (as Commander in Chief of the Albanian Army) the Chief of Mission proposed on May 7th to open negotiations using the title "National Liberation Government of Albania." To this purpose he proposed to go to Tirana with an advance party of the USRA Albanian Mission, whose entry into Albania was specifically provided for in the MI agreement. Owing to the limitation imposed by Hoxha on the total number of MI and USRA personnel, this advance party was turned back when it reached Brindisi to embark for Albania, and the Chief of Mission and one member of his staff had to go on alone.

On May 9th USRA Headquarters in Washington authorised the Chief of Mission to negotiate the agreement using the title "Commander in Chief Albanian Army of Liberation." Unfortunately, however, this telegram failed to arrive owing to some breakdown in communications and on May 11th the Chief of Mission handed to General Spahiu, the Albanian Minister of Social Welfare, a draft agreement using the title "National Liberation Government of Albania."

As the result of various questions raised by General Hoxha in the middle of May two representatives from the London office of USRA were sent to Albania to advise the Chief of Mission in concluding the agreement. After certain delays in communications, they met Hoxha on June 8th, on which occasion all points of the agreement were settled, other than that of title, Hoxha refusing to sign the agreement as Commander in Chief. At the same time, drafts of letters to be exchanged at the time of signature were left with him; these stipulated:

1. That USRA must be free to decide the numbers of the USRA Mission.
2. That the members of the Mission must have freedom of movement in Albania.
3. That USRA was unable to supply Albania with petroleum and that Hoxha must, therefore, make necessary arrangements with the Petroleum Secretariat at APR (Hoxha had in fact just refused the entry permit to the representative of Petec who wished to come to Tirana for this purpose).

On June 10th Hoxha was informed that owing to the delay in signing the agreement USRA could not take over from MI on July 1st, as had been previously contemplated, but would do so on July 15th if the agreement had been concluded in the meantime.

As a result of further negotiations, the Chief of Mission was authorised on June 21st to sign the agreement with Hoxha using the title "National Liberation Government of Albania" with the addition of a formula providing that the use of this title carried no political implication of recognition by the member governments of USRA. A further meeting took place in Tirana on June 25th at which Hoxha agreed to accept this formula in the exchange of letters and said he was prepared to sign the agreement at once subject to agreement on the text of the letters, which he would discuss in the next two or three days. At the same time, he refused to extend the MI period beyond June 30th and insisted that MI should leave Albania at the beginning of July; he accepted the fact that there would be fortnight's interval before USRA would begin to operate.

No further developments took place until Monday July 2nd when Hoxha stated that he would only sign the agreement using the title of "Democratic Government of Albania." Further, he would not allow any military personnel to remain even temporarily with the USRA Mission, and insisted that the USRA personnel should be limited to 15 in number. This limitation was quite unacceptable to USRA.



At the same time, trouble apparently developed between MI and the Albanians over the departure of the MI Mission. Brigadier Hodgson (of the British Military Mission) and Mr. Jacobs (the State Department representative) advised the Chief of the USRA Mission not to keep his staff of British and American nationals in Albania under conditions where they would have no legal status if civil conditions became disturbed, as no agreement had been signed with the Albanian authorities in which USRA personnel would be given a proper legal position. (About 15 USRA personnel had been admitted into Albania by this time). The Chief of Mission then decided to withdraw his staff with MI on July 5th.

The Chief of Mission himself flew to Italy and reported to Governor Lehman and Commander Jackson in Rome. On the 8th July as the result of fresh instructions, he wrote to Hoxha stating that he was authorized to sign an agreement using the title of "The Democratic Government of Albania" (with the safeguarding formula in exchange of letters) but that USRA could not accept a fixed limit to the numbers of the Mission, in view of the Administration's responsibilities of the United Nations which made it necessary to ensure that relief supplies were fairly distributed. Further, Hoxha would have to make arrangements with Petros about petroleum though USRA would actually import the supplies into Albania. The letter expressed USRA's disappointment at Hoxha's past attitude and emphasized the need for goodwill and cooperation on both sides. It concluded by stating that the Chief of Mission was ready to return to Tirana and sign an agreement on this basis if invited in writing by Hoxha.

*Att.*

12th July, 1948



United Nations Relief and Rehabilitation Administration  
Mission to Albania

Address: UNRRA  
Albania Mission  
C.M.F.

8th July 1945

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania  
Tirana

Dear General Colonel:

At our last meeting, on 2 July 1945, I promised to refer to UNRRA Headquarters the points which you raised in connection with our draft Agreement and the interpretation thereof which were incorporated into a draft letter, of which I also presented you with a copy.

I have now had the opportunity of discussing these matters not only with Mr. R.G.A. Jackson, who is in charge of the European activities of UNRRA, but also with the Director General of UNRRA, Governor Herbert Lehman.

I am instructed to inform you of the following:

1. Authority has been given to me to proceed with the proposed Agreement in which you desire to use the title "The Democratic Government of Albania" for your Government.

2. We affirm that should you receive a representative of the Petroleum Section of the Supreme Allied Command for discussions, and should that Section agree that supplies may be released for Albania, there will be no necessity for you to make a separate Agreement concerning this matter. Supplies would be released to UNRRA, and UNRRA would then import them into Albania under the Agreement between your Government and UNRRA.

3. With regard to your request that a limit should be fixed by you to the <sup>number</sup> ~~number~~ of foreign personnel in the UNRRA Mission in Albania, I am directed to make it clear that UNRRA is the Administration created for relief purposes by the 44 United Nations, who provide the funds and supplies with which our relief operations are carried out. UNRRA is prepared to bring relief to Albania as to other countries, but in order that it may discharge effectively the responsibilities which it has towards these 44 United Nations, it is necessary that its Missions should be adequately organized and staffed. I am instructed to say that the Administration, as a matter of principle, is unable to accept the view that countries who are receiving supplies should decide how UNRRA Missions are to be organized for that purpose, since only UNRRA is in a position to judge how its responsibilities to the United Nations must be fulfilled. It is regretted, therefore, that the proposal to set a fixed limit on the number of personnel in the Mission to Albania cannot be accepted.

UNRRA is, however, prepared to indicate from time to time the approximate number of foreign personnel which will be required to be brought to Albania to effect the relief operation. Initially this number would be forty and they would all be civilians, men and women. Should it become necessary, owing to the development for relief activities in Albania, to make any substantial change from this figure, this would be done in consultation with you. If you should at any time ask for additional specialists for any specific task, the total figure would also have to be increased.

4. Finally, I am directed to express, on behalf of the Administration, our disappointment at the spirit in which your Government has hitherto received the offers made by UNRRA to bring to Albania the assistance which the Albanian people so clearly need. It is emphasized that to bring such assistance to a nation is no small or easy task, and it is one that requires goodwill and cooperation on both sides if it is to succeed. It is hoped, therefore, that the further efforts which UNRRA has now made to satisfy your requests will meet with a favourable response from your side to the benefit of the whole people of Albania.



In forwarding you the above message, I also attach a copy of the proposed letters for exchange, which have been revised, and which I hope will now prove acceptable to you. I express my readiness to come to Tirana to conclude our proposed Agreement on receipt of your invitation, which may be conveyed to me in writing through your representative at Bari or through the United States Political Mission at Tirana.

Yours sincerely,

(s) D.O.H.  
D.R. Oakley-Hill  
Chief of the UNRRA  
Mission to Albania



16

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Mission to Albania

Draft of letters to be exchanged on signature of the Agreement with the Albanian Government.

General Colonel Enver Hoxha  
Prime Minister of the  
Democratic Government of Albania

Sir,

On the occasion of the signing of the Agreement between the Democratic Government of Albania and the United Nations Relief and Rehabilitation Administration, I am pleased to confirm in writing the following explanations relating to the text of the Agreement which have resulted from our discussions:

1. As contemplated in the Agreement of 11 April 1945 between the Supreme ALLIED Commander, Mediterranean Theatre of Operations, and the Commander in Chief, Albanian National Army of Liberation, and as subsequently agreed between the Supreme Allied Commander and UNRRA, UNRRA will assume responsibility for relief supplies coming into Albania as from \_\_\_\_\_, 1945.
2. The signature of this Agreement between the Administration and the Democratic Government of Albania has no political significance and is entirely without prejudice to the political question of recognition by the member Governments of the Administration.
3. In connection with Article V (a) of the Agreement of today's date UNRRA will limit the number of the Mission staff as far as is possible with meeting your request for assistance to Albania and with discharging the Administration's responsibilities under the UNRRA Agreement and Resolutions. With this intention, the number of the foreign personnel of the Mission who will be initially brought to Albania will be approximately forty. Should the development of relief activities in Albania require any substantial alteration of this figure, this would be done in consultation with you. If you should ask for additional specialists for specific tasks the total figure would also be increased accordingly.
4. In connection with Article V (b) of the Agreement, I have the honour to attach hereto a signed copy of my letter of authority as Chief of the UNRRA Mission to Albania.
5. In connection with Article V (c) of the Agreement, it will be necessary for the Mission staff in order to carry out their obligations under Article III to be granted freedom of movement throughout Albania.
6. In connection with Article VI (a) of the Agreement, we shall require your immediate assistance in obtaining the necessary premises for the billeting and office accommodation of the Mission staff, if the Mission is to be ready to assume responsibility by \_\_\_\_\_ 1945.
7. The term "net proceeds" referred to in Article IV of the Agreement is understood to mean the proceeds realised, less any expenditure incurred on transportation, warehousing and distribution, and exclusive of any fiscal charges collected by the Government in accordance with current legislation on the sale of supplies.
8. In conclusion, it is desirable to draw your attention to the fact that all petroleum supplies are at present the responsibility of the military authorities. In view of the fundamental importance of motor transport for the distribution of supplies in Albania, the success of UNRRA's programme of assistance to Albania will therefore be dependent on the satisfactory outcome of discussions between the Albanian Government and the appropriate Allied authorities for the provision of petroleum supplies for Albania. The supplies so released by those authorities would be imported into Albania by UNRRA, and no special agreement need be concluded with any other organisation for this purpose.

I have the honour to be, Sir,  
Your obedient servant,

D.R. Oakley-Hill  
Chief of the UNRRA Mission to Albania



Report on the Withdrawal of the Personnel of the UNHRA Albania  
Mission from Albania.

1. It should be made quite clear that the withdrawal of our personnel does not indicate the breaking off of negotiations with the Albanian Government nor result from the latest difficulties in these negotiations, which, so far as we are concerned are continuing. I would have remained at Tirana myself for this purpose had it not been essential to meet Commander Jackson at Rome to report on the situation and obtain instructions.
  2. After my last meeting with Hoxha in the evening of July 2nd, I called the Mission together and told them the result of this meeting. Both then and at a second conference at 10.00 O'clock on July 3rd, the majority of the Mission were in favour of staying. I had no intention at that time of leaving, although Colonel Warner of ML had frequently tried to persuade me to, and I was prepared to face the invidious position of being covered by no agreement while awaiting the signature of our own. We were in constant touch with officials of the Government on supply matters and our arrangements were making progress. If agreement could be reached without too much delay I was even prepared to take over on July 15th, though the limit of fifteen people imposed by Hoxha made the prospects of achieving this very slight.
  3. On July 2nd trouble between ML and the Albanians started over the loading of their stores on the LST. The Albanians insisted on searching all stores, so ML stopped loading and Colonel Warner visited Hoxha. The latter expressed surprise and said he would give orders that ML could load without interference. These orders were not being carried out by the morning of July 3rd and there were incidents of Partisans stopping British troops from approaching the LST by threatening them with pistols and Tommy guns. By the afternoon of July 3rd the situation had eased and loading was proceeding though every piece was being checked and the Albanians retained the right to open anything if they wished. Colonel Warner refused to accept this and said he would take action if anything was opened.
  4. About 11.00 on July 3rd Colonel Warner telephoned that he had Mr. Jacobs and Brigadier Hodgson with him and they would all like me to come over and see them. When I joined them, both Mr. Jacobs and Brigadier Hodgson expressed anxiety over the prospect of the continued presence of their civilian nationals in Albania after the withdrawing of ML on July 5th. Hitherto, they said, UNHRA personnel had been protected by the ML Agreement but they would now have no agreement to protect them and no legal status in the country. The discourteous treatment by the Albanians of ML in the matter of their embarkation, in spite of the fact that they had the backing of AFHQ, might be intensified in various ways in the case of UNHRA, who would entirely at their mercy. They themselves (they said) had not full diplomatic status and they did not feel confident of providing much protection in the case of trouble. The presence of our U.S. and British civilians in Albania, in fact, was an embarrassment to them and they recommended that they should be withdrawn now, while we had the opportunity along with ML. Mr. Jacobs qualified his statement to the extent of saying that if I could secure a letter from Hoxha stating definitely that he would afford us his protection and give us legal status, he might be prepared to accept that. Brigadier Hodgson said that would not satisfy him. I found that, though both these Allied Representatives agreed on the essential points, namely the advisability of our immediate withdrawal, the Brigadier was the more violent in his expression of opinion. It was agreed that I should write Hoxha a letter that afternoon explaining our withdrawal and, if possible, attempt to present it personally.
- I decided that in my own mind I would try to secure the letter from Hoxha suggested by Mr. Jacobs, and if this satisfied Mr. Jacobs I would keep the whole of the personnel in Albania.
5. I wrote the letter to Hoxha (copy attached hereto at A), had it translated into Albanian and took it, in both languages, to the Prime Minister's office at 1845 hours, in spite of having received a message that he was too busy to see anyone that day. Hoxha was out, but I got his private secretary to telephone Army Hq. He was not there, and his whereabouts were unknown. I then gave the letter to his secretary, who said he would certainly see him that evening and promised to give him the letter. Hoxha therefore had until 1800 hours on July 4th to send for me.



6. Meanwhile our arrangements for evacuation were got under way but instructions were issued to make no obvious move until my departure on July 4th. Mr. Halsall was left in charge of the Mission, and the personnel were to concentrate at Durazzo during July 5th for embarkation that evening under arrangements to be made with HL. They were expected to sail on the evening of July 5th and to arrive at Ruvo on July 6th.

7. My last action was to write Hoxha a note (copy attached hereto at B) on the morning of July 4th, enclosing the text of the Agreement, with the latest small modifications included, as I had promised him to do this. The only words in this text on which we are not now agreed are therefore the title of the Albanian Government in the second whereas clause. The draft of the letter to be exchanged along with the Agreement, however, will require considerable alteration.

(s) D.R. Hackley-Hill

5/7/45



0625/1

# ACTION COPY

FOR INFORMATION ONLY

Divisional Distribution  
Action: Mr. Dudley Ward

Noted by  
Mr. Ward. No  
action regd.  
M.D.  
11/7.

**INDEXED**

From Albanian Mission (Tirana)..... to ..... UNRRA London

No: COMMAND 123 L

D: 4th July 1945

Repeated to Washington No: -

R: 5th July 1945.

Caserta No: -

Ruvo No: -

71

PRESIDING

From: Oakley Hill.

*retained by C. Jacobsen.*

1. Your 26. Monday, saw Hoxha, three points not agreed. Re title, he now insists "Democratic Government" be included. Will not allow any military personnel to remain with us. Insists himself limit UNRRA personnel at 15, repeat 15. Will admit, for discussion, Petsec representative but will not, except with UNRRA conclude any agreement.

2. I would, I informed Hoxha, refer back above points. Limit of 15 quite unworkable.

3. Hodgson and Jacobs definitely advised, at Conference today, UNRRA personnel should leave Albania with ML as they would have no status here otherwise. Have decided, in view this and likelihood of further delay before agreement and absence of funds, have decided our position here would not repeat not be tenable and am withdrawing mission, with ML, to Italy. Informing Hoxha and stating I will communicate with him after discussion you at Rome.

Text communicated to Mr. Ward 6th July, 1945.

DG 25/1

ACTION COPY

INDEXED

FOR INFORMATION ONLY

70

copy AC 1/18/X  
AC 1/11/X

Divisional Distribution

Action: Dr. Topping

From Albanian Mission (Tirana) to UNRRA Caserta

NO: 51

Repeated to ERO No: -

D: 3rd July, 1945

R: 4th July, 1945.

-----

Re your 275 London, 427 Washington.

1. No move from Hoxha. Owing to delay, take over 1st July became impossible. Subject signature agreement, firm date 15th July. See our 41 London 49 Caserta.

2. Your paragraph 4 Personnel situation tidied up. Dispatched 26th June list of military personnel required. Whether Hoxha will accept their retention is yet uncertain.

3. Our attitude agrees Cochran's views (your para. 6).

4. Military Supplies. See our 32 London 35 Caserta para. 2 London 169 to you para. 2. Please confirm that Caserta will, when requested by us, call forward from 15th July first arrival military supplies. Reference MLS R61 to FHQ. ML rear state, in their ST 564, that this shipment and call forward is UNRRA responsibility.

Text communicated to Mr. Ward 6th July 1945.

No action required -

Adm. 10/7.



No action. Noted by  
D.G. 25/1 Mr. Ward, who  
had advance  
copy..

copy ACI/18/x

ACI/11/x  
/ EN CLAIR/

FOR INFORMATION ONLY

DIVISIONAL DISTRIBUTION.

ACTION: Mr. D. Ward.

U.N.R.R.A. Tirana.....to.....U.N.R.R.A. London.

No. 41

DATED: 2nd July, 1945.  
REC'D: 3rd July, 1945.

Repeated to Caserta No. 49.

-----  
Re your 18. My 32 London 35 Caserta, cancelled by 29  
owing changed situation. Firm date for assumption  
responsibility now July 15, repeat 15. Additional factor  
making earlier date impossible is new situation Brindisi.  
Separate cable this subject following.

C.C.

L (M)  
68

CABLE DICTATED from FOREIGN OFFICE - 30th June 1945

TELEGRAM FROM CASERTA TO FOREIGN OFFICE

1. UNRRA Mission to Albania have reported to UNRRA Headquarters in London that Hoxha has not yet authorised clearance for Governor Cochran to enter Albania to sign agreement and has shown no indication of making any move in this matter in spite of a personal request through his Chief Secretary to hasten. Renewed rumours of UNRRA leaving Albania are also reported.
2. The Head of UNRRA Albanian Mission suggests that explanation is that Hoxha wishes UNRRA to leave but does not want to incur the responsibility of sending them away and is therefore subjecting them to every humility in the hope that they will quit. He considers that the time has come when ~~the~~ a communication should be addressed to Hoxha, stating that UNRRA has incurred much expense in an attempt to meet a demand for assistance but cannot await his decision any longer, as their services are always in great demand elsewhere. Hoxha should therefore state immediately whether he desires UNRRA to operate in Albania or not.
3. If Hoxha's answer is no, the Head of UNRRA Albanian Mission suggests that he should withdraw his mission pending final instructions.



INDEXED

FOR INFORMATION ONLY:

DISTRIBUTION:

Col. Katzin  
Mr. Feonov  
Mr. Rhatigan  
Mr. Mooney  
Mr. Ward  
Mr. Levison

Answered by ERO's No 26 of  
10/1/45  
W.

AC 1/11 x  
Copy in AC 1/18/x  
DG 25/1.

67

FROM U.N.R.R.A. ALBANIAN MISSION (TIRANA) TO U.N.R.R.A. LONDON

No. 36

Repeated Washington No. 23

Dated : 28th June, 1945.

Rec'd. : 30th June, 1945.

PRESIDING

1. To-day's situation. Since Meeting 23rd June, no move by Hoxha despite my personal request through his Chief Secretary to hasten. 24 hours after request for clearance Cochran and party by M.L. no action yet taken. Rumours re UNRRA leaving Albania renewed.
2. That Hoxha wishes UNRRA leave, but desires not to incur responsibility of sending us away is suggested explanation. In hopes we will quit he therefore subjects us every humiliation.
3. Your instructions should now I consider be given to me (us) to write Hoxha, stating that UNRRA in attempt to meet his demand for help has incurred much expense but can no longer await his decision as there is always great demand elsewhere for our services, therefore, he should be requested immediately to state whether or not he desires UNRRA to operate in Albania.
4. If he replies yes, he will be obliged to proceed with the agreement, if not, I should, pending final instructions, withdraw mission from Italy.
5. Request cabled reply highest priority, as I should wish to withdraw with M.L.

NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry  
No.

copy

AC 1/14/X  
AC 1/18/X

DG25/1

Despatched

M.

Draft.

Your No. 2034.

1. You will meantime have received our telegrams nos. 1635 and 1639.

2. We have now received following telegram from Tirana numbered 32.

Telegram.

To WASHINGTON

Commercial  
~~ENJOY~~

No.

1734

27 JUN 1945  
EN CLAIR

26th June 1945

Restricted  
LS

Quote Received your telegram No. 14 before meeting Hoxha Saturday. He agreed to add Robertson formula to exchange of letters but not to agreement. Subject to agreement on letters which will be discussed again very soon he is prepared to sign agreement. Expecting information from Caserta whether Cochran will attend signature.

2. Hoxha will not agree to M.L. remaining after June 30th. He agrees UNRRA takeover July 15th understanding this will produce interval but hopes shortest possible. M.L. supplies programme for July arrivals will be available subject to conclusion of UNRRA agreement. Request Caserta arrange loading first shipment for arrival July 15th to illustrate

/effectiveness



effectiveness UNRRA operations.

3. I have explained situation re petroleum and Hoxha understands. Petsec representative might be received subject to advance notification on subject to be discussed. Hoxha states UNRRA should import petrol as Albania production unsuitable. Request Caserta endeavour secure from Petsec soonest full statement for Hoxha in view of extreme importance this matter, which is likely to be greatest obstacle to complete agreement. Unquote.

3. We are repeating our reply to you.

*Way*

NOTHING TO BE WRITTEN IN THIS MARGIN.

66

OUTGOING TELEGRAM

AC

(EN CLAIR)

RESTRICTED DISTRIBUTION

U.N.R.R.A. LONDON ..... TO ..... U.N.R.R.A. WASHINGTON

No. 1734

D. 16.00 hrs.

27th June 1945

Your No. 2734.

1. You will meantime have received our telegrams Nos. 1635 and 1639.

2. We have now received the following telegram from Tirana numbered 32.

Quote Received your telegram No. 14 before meeting Hoxha Saturday. He agreed to add Robertson formula to exchange of letters but not to agreement. Subject to agreement on letters which will be discussed again very soon he is prepared to sign agreement. Expecting information from Caserta whether Cochran will attend signature.

2. Hoxha will not agree to M.L. remaining after June 30th. He agrees UNRRA takeover July 15th understanding this will produce interval but hopes shortest possible. M.L. supplies programme for July arrivals will be available subject to conclusion of UNRRA agreement. Request Caserta arrange loading first shipment for arrival July 15th to illustrate effectiveness UNRRA operations.

3. I have explained situation re petroleum and Hoxha understands. Petsec representative might be received subject to advance notification on subject to be discussed. Hoxha states UNRRA should import petrol as Albania production unsuitable. Request Caserta endeavour secure from Petsec soonest full statement for Hoxha in view of extreme importance this matter, which is likely to be greatest obstacle to complete agreement. Unquote.

3. We are repeating our reply to you.

(SIGNED) D. WARD.



0625/1

11/18/X  
copy for AC 11/11/X

65

OUTGOING TELEGRAM

AC

(CYPHER)

RESTRICTED DISTRIBUTION

U.N.R.R.A. LONDON ..... TO ..... U.N.R.R.A. TIRANA

No. 20

D. 15.00 hrs.

27th June 1945

Repeated to Washington as No. 1735  
" " Caserta 169  
-----

Your telegram No. 32 about meeting Hoxha.

1. Glad he will accept formula in exchange of letters.
2. We leave it to Caserta to act on paragraph 2.
3. Your paragraph 3. Please continue to make clear to Hoxha that at present UNRRA itself cannot import petrol in Albania or any other country as military retain control of allocation and distribution. It is therefore impossible for UNRRA to negotiate this matter.

(SIGNED) D. WARD

A.C.1/11X:

OUT FILE

DG 25/1

27th June, 1945.

64

Dear Smythe,

As arranged, I am sending you herewith a copy of the Press Release prepared by our Information Division and relating to the Agreement with Albania. This document has been prepared in advance and will be released to the Press after the date of signature has been reported from Tirana.

Yours sincerely,

A. H. Robertson,  
Legal Adviser.

A. Smythe, Esq.,  
Foreign Office,  
Downing Street,  
LONDON, S.W.1.



DG 25/11.

AC 1/11/X.  
copy AC 1/18/X

ACTION COPY

P.A. is.

FOR INFORMATION ONLY:

INDEXED

RESTRICTED DISTRIBUTION:

Col. Katzin  
Mr. Feonov  
Mr. Rhatigan  
Mr. Mooney  
Mr. Ward  
Mr. Levison.

63

FROM U.N.R.R.A. (TIRANA) .. TO .. U.N.R.R.A. (AFHG)

REF. No. Tirana 36.

INFORMATION TO: U.N.R.R.A. LONDON 33

Dated : 27th June, 1945  
Rec'd : 28th June, 1945

Your 47 reference by 35 to Caserta 32 to London. The explanation given to the Albanians hitherto, through M.L. by PETSEC not, repeat not, sufficient. Necessary PETSEC attitude must be slightly more open if UNRRA to work Albania.

TEXT COMMUNICATED TO MR. DUDLEY WARD 28th June, 1945.

no answer required  
on 4/7

EMB

Copies AC1/4/x  
AC1/18/x

1/16

INDEXED

FOR YOUR INFORMATION  
(Amended Copy)

ACTION COPY

RESTRICTED DISTRIBUTION:

ACTION: Mr. Dudley Ward

Action Already taken  
by Mr. Ward - see  
Tel. 20 to Tirana  
+ 1734 to Washington  
(dated 27th June).

A.L.D.  
3/7.

FROM U.N.R.R.A. ALBANIAN MISSION, TIRANA, TO U.N.R.R.A. CASERTA.

REF. NO. 35

Repeated to Ravo No. 63,  
E.R.O. No. 32.

Dated : 26th June, 1945.  
Rec'd : 27th June, 1945.

62

Reference Tirana No. 32

CONFIDENTIAL FROM OAKLEY HILL

1) Received 22nd your message to Warner received noon Saturday your 14 in time for meeting with Hoxha. He would not accept as part of the agreement Robertson Formula but agreed to add it to letter. He is prepared, subject accord over letter which he will discuss Caserta Sunday or Monday, to sign agreement at once, Cable urgently if Cochran wishes to attend signature noon Wednesday to arrange if plane can wait.

2) Hoxha refused extend beyond 30th June M.L. period. He accepts, as UNRRA starting date, 15th July and understands will be intervals between Military and UNRRA supplies which he desires to be short as possible. Military M.L. have informed me that supplies set up for July arrivals, will, if requested, be available for us BRINDISI subject Agreement signature. Caserta requested call forward for us and arrange, for first arrival 15th July, loading, as proof of UNRRA's effectiveness and goodwill. Petroleum situation was put to Hoxha and is understood by him he might be prepared received PETSEC tenth but wishes to know what he will discuss exactly as Albania Petrol unsuitable for imported vehicles. UNRRA, he maintains, should import petrol which is suitable. Will Caserta, in view of extreme importance to this matter, endeavour urgently to secure from PETSEC full statement for 7th April to Hoxha. It is likely to be greatest obstacle to complete agreement.

London 14 Paragraph 2 garbled. Have asked to be repeated. Have made change desired Paragraph 3.

TEXT COMMUNICATED TO MR. DUDLEY WARD.

EMB.



UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albania Mission

Tirana, Albania  
26 June 1945

INDEXED

Dear Cohen,

I am enclosing for your information, and that of Commander Jackson, a copy of a letter I have written to Governor Cochran on the subject of POL and PETSEC.

Yours sincerely,

*D. R. Oakley Hill*

D. R. Oakley-Hill  
Chief of Mission

Mr. Myer Cohen  
Department of Operations  
European Regional Office

*TN 6/7*  
*Mr. Woda*  
*Mr. Adair*  
*Mr. Herbert*  
*Don 18/7*  
*to see. No action required.*

*Att. Robinson 6/7.*

*Mr. Adair. Half these papers are on this file and half on the ordinary Albanian file.*

RECEIVED

2 JUL 1945

UNRRA (EGY.)

*A.C. Registry*

*See separate minutes.  
KTH 18/7.*

*Att. 6/7.*



Cor-

U.N.R.R.A. Albania Mission

Tirana, Albania  
26 June 1945

Subject: POL and Petsec

Dear Governor Cochran,

Will you please refer to my cable 36 to you, 33 to London in reply to your 47 to me, and the previous cables connected; particularly my 35 to you, 32 to London.

I wish as you would appreciate to incur no risk of using "immoderate language" but I do feel that this matter of POL supplies to Albania contains the germ of a deadlock.

Hoxha's feeling at our meeting on the 23rd June can be summarized thus:

- A. You have sent us vehicles which require a certain kind of petrol (e.g. 80 octance). Albanian petrol is of a lower octane (60) and is unsuitable for imported vehicles. It is therefore up to UNRRA to import petrol which is suitable for the vehicles handed over to the Albanians by ML, and to be handed over by UNRRA. The possibility of stepping up Albanian petrol to the required octane is assumed by Hoxha to be nil.
- B. He is willing to receive a PETSEC representative provided he is told in advance exactly what is to be discussed. If, he says, it is desired to discuss how much petrol is needed, this information can easily be given to PETSEC by ML or UNRRA - <sup>who</sup> ~~we~~ know how many vehicles have been imported and are going to be imported.

The bare statement by PETSEC conveyed in AFHQ's signal FX 85903 that no further supplies will be forthcoming unless a PETSEC representative is admitted into Albania does not satisfy Hoxha. There is at the moment therefore a deadlock because ~~he~~ Hoxha feels logic is on his side.

In order to be realistic when dealing with a man of this type I feel that it is of no use merely making a flat statement like that referred to above and leaving it there. If UNRRA is to be able to work in Albania -- and for this purpose POL is essential -- it seems to me that a slightly less unbending attitude and a little more openness on the part of PETSEC is required.

May I hope that you will succeed in effecting some move towards a solution of this deadlock.

Yours sincerely,

Gov. R.L. Cochran  
Prin.Rep. for Liaison UNRRA/AFHQ  
G-5 AFHQ

D. R. Oakley-Hill

RECEIVED  
RECEIVED

2 JUL 1945  
2 JUL 1945

UNRRA (REGY.)



DG 25/1

~~Ac 1/18/X~~

60

~~Copy for A.C. 1/11/X~~

OUTGOING TELEGRAM

(CYPHER)

DIVISIONAL DISTRIBUTION

U.N.R.R.A. London ..... to ..... U.N.R.R.A. Tirana

No. 18

D. 11.30 hrs.

26th June 1945

Repeated to Caserta No. 167, to Washington No. 1714

IMMEDIATE

For Oakley Hill.

Your No. 29

1. You will now have received our No. 14. We have in meantime received Caserta's No. 275 stating that they now believe takeover 1st July to be possible.

2. Although we should still prefer 15th July to avoid operation being rushed and yielding too much to pressure, you are authorised to agree to 1st July if you feel this is necessary.

(SIGNED) D. WARD

CRMB.

NG 251.

Mr. Herbert

I

59

Mr. Borinsky (Portland Cont 212), in

Mr. Adair's office, telephoned to ask  
if he could be informed of the action  
taken on this cable, & also to suggest  
that Mr. Oakley Hill should see it.

II

M.H.

I do not propose to take any  
action. If he thinks Oakley Hill



Will should see the message  
he should have a word with  
Mr. Leeson. Pass this note  
& action copy to Mr. Leeson.

114

Mr.

No further action required at this  
time  
Leeson 1/2

IV

58

Mr Pickens .

To see III, & I've sent to me  
Washington 2034 suggesting that  
Karin Oakley - Hill should be told about.

46/7

S. Hadari

V.

Mr. Adair,

In view of Rome Supply  
Conference, I agree that no further  
action is needed

BSP

67

PA  
m. 1062 .



FOR INFORMATION ONLY

57

S

DIVISIONAL DISTRIBUTION

ACTION: MR HERBERT

U.N.R.R.A. WASHINGTON.....TO.....U.N.R.R.A. LONDON

NO 2034

Dated: 25th June, 1945

Rec'd: 26th June, 1945

=====

Re Caserta's 275 to London, Headquarters appreciates G-5 message to Hoxha which helps clear atmosphere. Re paragraphs 2 and 3, Headquarters anxious Hoxha understand end ML period 30th June. Does not mean UNRRA pipeline can go into effect 1st July. Soonest overseas supplies other than what can be diverted or borrowed from Italy is August. July hiatus period attributable only to delays in arriving at agreement. Hoxha and his cabinet contributed to this delay by not making it possible for UNRRA to put personnel into Albania above 130 allotted ML.

(A)  
2. We agree fully Cochran's paragraph 6 anxious/close matter, (B) see progress in providing some flow of supplies from Italy during July borrowing from Keeny, AG or G-4. Responsibility this should be carried by Caserta co-operating with Oakley Hill.

DW 1240

*Mr. Adair, I suppose Oakley Hill knows all this B.S.P. 20-6*

ACTION COPY  
FOR INFORMATION ONLY

DG2511

56

DIVISIONAL DISTRIBUTION

ACTION: MR HERBERT

INDEXED

S  
AC 1/11/18/x  
copy 1/18/x

U.N.R.R.A. WASHINGTON.....TO.....U.N.R.R.A. LONDON

NO 2034

Dated: 25th June, 1945

Rec'd: 26th June, 1945

AC 1/11/18/x

=====

Re Caserta's 275 to London, Headquarters appreciates G-5 message to Hoxha which helps clear atmosphere. Re paragraphs 2 and 3, Headquarters anxious Hoxha understand end ML period 30th June. Does not mean UNRRA pipeline can go into effect 1st July. Soonest overseas supplies other than what can be diverted or borrowed from Italy is August. July hiatus period attributable only to delays in arriving at agreement. Hoxha and his cabinet contributed to this delay by not making it possible for UNRRA to put personnel into Albania above 130 allotted ML.

(A)

2. We agree fully Cochran's paragraph 6 anxious/close matter, (B) see progress in providing some flow of supplies from Italy during July borrowing from Keeny, AC or G-4. Responsibility this should be carried by Caserta co-operating with Oakley Hill.

DW 1240



55  
ACTION COPY  
FOR INFORMATION ONLY

DG 25/1  
This cable was  
Noted by Mr. Ward  
in relation to other  
cables received

RESTRICTED DISTRIBUTION:

INDEXED

ACTION: Mr. Dudley-Ward: Reg. p.a. m.s.

FROM U.N.R.R.A. TIRANA.....to.....U.N.R.R.A. LONDON:  
NO: 29: (for Mr. Myer Cohen:)

D: 23rd JUNE, 1945:

(CYPHER)

R: 25th JUNE, 1945:

Repeated to WASHINGTON as NO:19 (for Commander Jackson:)  
Addressed to LONDON (per CASERTA's 272) and repeated to WASHINGTON  
(per CASERTA's 425.)

-----oo-----  
My 23 for London and Caserta:

- 1.) At meeting Saturday Spahiu was friendly and promised to find accommodation for us but (2 groups) published statement on extension of military period end of June "to allow U.N.R.R.A. opportunity to be ready to take over" Albanian replies to my reminders state "matter will be examined after signature agreement between U.N.R.R.A. and Albanian Government".
- 2.) Appears to me obvious UNRRA will be in impossible position if we cannot take over July 1st. Am endeavouring make all preparations and our accounts personnel will be here in few days.
- 3.) Earnestly request immediate decision on title issue and approval July 1st takeover.

H.M.S./943:

Mr. Dudley-Ward's office phoned 25th June, 1945:

06-25/1

FORM U/2/2

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

~~3, SHARIA BAR EL SHEFA, GARDEN CITY, CAIRO~~

AC 11/x

54

TELEGRAPHIC ADDRESS  
UNRRA-CAIRO

TELEPHONES:  
47816-41317

RECEIVED

26 JUN 1945

Tirana, Albania  
22 June 1945

INDEXED

UNRRA

SECRET

TO: Mr. E. E. Rhatigan  
Deputy Director General  
Department of Operations  
European Regional Office

Attention: Mr. Myer Cohen

Rec 30/6 -  
me

FROM: D. R. Oakley-Hill  
Chief of Albania Mission

1. Further to my letter of 12 June I am attaching copies of the following documents in order to keep you informed of the developments in the situation here:

1. AFHQ's instructions to Comd. and Dep. Comd. of ML Albania brought back by Deputy Commander (Col. Merrell) from AFHQ on 20 June;
2. Letter to Hoxha with NOTES attached confirming substance of communication from AFHQ and presented to Hoxha by Comd. and Dep. Comd on 20 June;
3. Copy of cable from Comd ML Albania sent ERO 20 June impressing the urgency of an early decision regarding title. This was sent direct by ML in order that "Emergency Operations" priority might be employed and should have been in your hands early 21 June.

2. Messrs. Cohen and Robertson left Tirana on 9 June. I have not yet received any decision on the title issue, and received your telegram No. 11 (sent Caserta as 140) on 18 June. With regard to this:

- a) I will not withdraw the Mission without further instructions but I may, after tomorrow's meeting, find that UNRRA is in an impossible position here and be forced to cable you for such instructions.
- b) As to take-over date, as time has now marched on, I believe July 1 will be impossible for us, but I should wish to take over as soon after that as possible. We are short of staff, having as yet had no new arrivals since Mr. Cohen left us, but with the aid of some ML and local personnel we should be able to meet the situation pending the arrival of new staff asked for.

3. Hoxha himself asked Col. Warner that I should come to the meeting at noon on Saturday as "he hoped we should then be able to fix everything up." It would seem that either a) he hopes we shall have received the decision on the title and be able to sign the agreement; or b) he has decided to request our withdrawal along with ML. I will report the result



Mr. E. E. Rhatigan

immediately after the meeting. Meanwhile I am anxiously awaiting your decision on the title issue.

4. One matter especially will present difficulty should we be left here awaiting an agreement after ML leaves. We should have no source of income for our living expenses. We have drawn what we can from ML, but should be unable, pending agreement, to call on the Albanian Authorities. Unless agreement were immediately probable, therefore, our continued stay here would of necessity be extremely limited.

5. This letter is going by the plane tomorrow and therefore cannot contain the result of the noon meeting.

J. R. Oakley Hill

ALLIED FORCE HEADQUARTERS  
G-5 Section  
AFHQ

COPY

DSJ/irf

18 June 1945

SUBJECT: Termination ML Albania Responsibilities

TO: ML HQ (Albania)

SECRET

1. Colonel Warner and Lt. Col. Merrell of ML HQ (Albania) will present the Albanian Military Authorities with the following statements, in conference, immediately upon Lt. Col. Merrell's return to Albania on June 20.

a. AFHQ has no responsibility for the signing of an agreement between UNRRA and Albanian Military Authorities. This is a matter for the parties concerned.

b. ML HQ (Albania) plans to withdraw from Albania on June 30th and will stop all shipments coming to Albania on June 23rd to permit all ships in Durazzo Harbor or on their way at that time to be unloaded and their supplies distributed to the people of Albania before June 30th.

c. ML HQ (Albania) may be permitted by this HQ to remain in Albania, and to continue its period of military responsibility, beyond the 30 June, if the Albanian Military authorities so request. Permission by this HQ will depend upon the progress of the negotiation for an agreement with UNRRA.

d. If shipments are stopped on June 23rd no further supplies will be available until such later date as UNRRA may be able to secure these. All July supplies were secured by the Military and may be diverted to other countries who are in urgent need of these on cancellation of the shipping program to Albania.

2. If the Chief of UNRRA Mission desires, you will inform Hoxha that this Headquarters has noted with disapproval the contents and tone of his letters to UNRRA and that in the opinion of this Headquarters UNRRA had done everything within its power to meet commitments. It is the view of this Headquarters that the blame for any failure to reach an agreement by June 30th should not be attributed to UNRRA.

For the Assistant Chief of Staff, G-5:

(Sgd) D. S. JACKLING  
Colonel, G. S.

Copies:  
US Polad  
Br Resmin  
BMM Albania



Military Liaison (Albania)  
Central Mediterranean Forces - C.M.F.

COPY

2

Comd 18

20 June 45

SECRET

Colonel General Enver HOXHA,  
Commander in Chief, A.N.L.A.  
-----

1. In order to avoid any possibility of misunderstanding on the subject of our conference with Major General Bedri SPAHIU this afternoon (1800 hrs) the following notes in English and Albanian are attached giving the substance of our communication.

2. Unless you have any further communication to make to us on this subject we shall signal Allied Forces Headquarters at 1200 hrs on the 23rd June 1945 that ML (Albania) is ceasing to operate as from the 30th June 1945.

Lt. Col. USA,  
Dep Commander ML (ALBANIA)...  
(STANLEY S MERRELL).

Colonel,  
Commander ML (ALBANIA)..  
(DBH WARNER)...

NOTES

SECRET

1. The signing of an Agreement between UNRRA and the Albanian Military Authorities is solely the responsibility of those two parties.

At the same time Allied Forces Headquarters has noted with disapproval the contents and tone of the letters written to UNRRA by Colonel General Enver HOXHA. In the opinion of Allied Forces Headquarters, UNRRA has done everything within its power to meet its commitments. It is the view of the Allied Forces Headquarters that the blame for any failure to reach an agreement by the 30th June cannot be attributed to UNRRA.

2. As requested, ML (Albania) will cease to operate on the 30th June and shipments of relief supplies to Albania will discontinue on the 23rd June to permit ships at Durres harbour, or on their way at the time, to be unloaded and the supplies distributed before ML (Albania) withdraws.
3. If shipments are stopped on the 23rd June, no further supplies will be available until such time as UNRRA may be able to secure them.
4. ML (Albania) may be permitted by Allied Forces Headquarters to remain in Albania and to continue its period of military responsibility beyond 30th June if the Albanian Military Authorities so request. The permission of Allied Forces Headquarters will depend upon the progress of the negotiation for an Agreement with UNRRA.



OUTGOING TELEGRAM

RESTRICTED DISTRIBUTION

WAR OFFICE... ..TO... ..A.F. H.Q.

NO. 04762

Dated: 22nd June, 1945

Rec'd: 22nd June, 1945

=====

For G-5:

In view urgency please pass following message to Warner from UNRRA  
London:

"Instructions sent Oakley-Hill by immediate telegram June 21 to  
conclude agreement on basis Robertson formula with possibility further  
compromise if necessary but take over not before July 15".

DW 1259

DG 25/1

52

*Copius* AC 4/11  
 AC 1/11  
 AC 14/11  
 AC 28/11/y  
 AC 7/11  
 AC 9/11  
 AC 1/11  
 AC 14/11  
 AC 4/11  
 Cyp 1/11  
 Cyp 2/11

AC 1/11  
 (EN CLAIR)  
 OUTGOING TELEGRAM  
 DIVISIONAL DISTRIBUTION

U.N.R.R.A. LONDON ..... TO ..... U.N.R.R.A. WASHINGTON

No. 1653

D. 18.00

22nd June 1945

Reference your number 1558.

1. No action necessary concerning Oakley Hill. Jackson confirms understanding that Hoxha is satisfied this appointment.
2. Czechoslovakia. Formal request from Czechoslovakia under way. No action required Washington.
3. Ethiopia. Suggest you proceed with recruitment Clifford Billings as outlined.
4. Greece. A. Displaced Persons: (1) Treatment Italian civilians, confirm this is Washington action. (2) Funds for care Greek transient refugees Switzerland ERO investigating and will advise further. (3) Provisions for Greek Yugoslav refugees crossing northern borders of Greece: action lies with ERO. B. Welfare: action lies ERO, Maben has been asked to clarify. C. Health: action in hand with ERO. D. Shipments through Salonika; agree your view, action Washington. E. Personnel: (1) Theatre clearance, action ERO. (2) No action. (3) All mission recruitment is ERO responsibility. We will be as specific as possible in requests made to Washington. (4) Recruitment of Greek nationals for other missions; we doubt practicability. Action, if any, with ERO.
5. Netherlands. (a) Hollister has arrived ERO. (b) No action required on agricultural rehabilitation officer.
6. Yugoslavia. (A) personnel requirements responsibility ERO. RAF transport problem being cleared. (B) (C) (D) (E) (F): action with ERO.
7. Agree.
8. Denmark: We confirm action should be dropped. B. Washington continue seek candidate for Philippeville. C., D., E., no action required on any of these appointments.
9. A. Albania. Keeny has candidate for this part. We will advise if we require further assistance from you.
10. Will furnish further details on individual items being handled by ERO when available.

(SIGNED) MARY L. GIBBONS.

CRMB.



*Outgoing*

*Restricted*

*OG 25/1*

*D.T.O. 22/130/13*

From : The War Office,

To : A.F.H.Q.

IMMEDIATE.

04762

Clear C.A.16.

**INDEXED**

UNCLASSIFIED.

*57*

For G-5

In view urgency please pass following message to WARNER from UMRA  
London quote- Instructions sent OAKLEY-HILL by immediate telegram June 21 to  
conclude agreement on basis Robertson formula with possibility further  
concessions if necessary but take over not before July 15 unquote.

Copies to:-

C.A.16  
D.E. (C.A.) Registry.  
U.N.R.R.A., London.

Please send by any means, including wireless.

D.D.B. (L.T.)

*all*

C.A.16.  
Abbey 1272 Ext 353.  
22 June 1945.

AC

OUTGOING TELEGRAM

570

11

CYPHER

DIVISIONAL DISTRIBUTION:

U.N.R.R.A. LONDON.....TO.....U.N.R.R.A. TIRANA

NO. 14 1800 hrs. Dated: 21st June, 1945

Repeat to Caserta No. 153  
Repeat to Washington No. 1635

IMMEDIATE

1. You are authorised to conclude agreement with Hoxha as National Liberation Government of Albania with addition of formula drafted by Robertson at end of second whereas clause. If Hoxha refuses this you should incorporate sense of formula in exchange of letters. If necessary in last resort you may sign agreement with National Liberation Government without formula emphasizing that this is without political effect.
2. You are authorised to agree to changes in letters which in your judgment are acceptable though we hope this will not be necessary.
3. In paragraph 7 of your letter to Hoxha we would prefer to delete words from UNRRA to petroleum inclusive and substitute "all petroleum supplies are at present the responsibility of the military authorities". Reason for change is to make it clear petroleum is at present outside U.N.R.R.A.'s control.
4. In view of further questions raised by Caserta we cannot arrange takeover before 15th July. Please inform Hoxha accordingly. This is due to necessity for various arrangements about operational equipment and transshipment. But fundamental reason is delay caused by Hoxha himself. At same time you should inform Hoxha that without waiting for agreement we have asked for one liberty ship to load July which will arrive August. We are endeavouring through Caserta arrange additional July arrivals to supplement programme from military stocks.

(signed) Levison

H.P.C./515.



DG 25/1

AC

FOR INFORMATION ONLY

49

DIVISIONAL DISTRIBUTION:

ACTION: Mr. Rhatigan

ALBANIAN MISSION.....TO.....U.N.R.R.A. LONDON

NO. CMD 102

Dated: 21st June, 1945

For Cohen from Warner.

Rec'd: 22nd June, 1945

M.L. informed Hoxha Wednesday, as a result AFHQ directive, will leave Albania 30th June and 23rd June supplies will cease.

Provided satisfactory progress made UNRRA Agreement, AFHQ would consent M.L. remain after 30th June.

Whilst Hoxha maintains attitude re title he wishes sign agreement.

Provisionally arranged Hoxha, Oakley Hill and self meet Saturday.

Essential your decision reach Oakley Hill by Friday.

Note. Text communicated to Mr. Dudley-Ward 22nd June, 1945.

H.P.C./626.

0625/11

48

copy for AC 1/11/45

OUTGOING TELEGRAM

AC 1/18/45

RESTRICTED DISTRIBUTION

U.N.R.R.A. LONDON..... ..TO..... ..U.N.R.R.A. CASERTA

NO. 154

1130 hours

Dated: 21st June, 1945

Repeated Tirana 15, Washington 1639

IMMEDIATE

1. We have discussed your 405<sup>+</sup> to Washington with Jackson on telephone. After considering whole position with Foreign Office and State Department we feel we cannot postpone date of takeover beyond 15th July and hope this will give you sufficient time to arrange for operational equipment and berthing facilities. We understand Oakley-Hill is arranging loan of personnel. Washington has asked for one liberty ship to load July arriving August trans-shipping Italy at point to be designated by you. We cannot land supplies Albania during July from America or Britain but Washington hopes you can obtain additional supplies during July <sup>from</sup> ML stocks or by borrowing from Keeny or AC on later replacement basis. We do not favour supply hiatus period but in view summer harvests this might not be too serious.

+ Repeated to ERO as No 251

DW1164



OG 25/1

**ACTION COPY**  
FOR INFORMATION ONLY

47

A.C. 1/11/x

Copy 1/18/x

**INDEXED**

DIVISIONAL DISTRIBUTION:

ACTION: Mr. Rhatigan:

U.N.R.R.A. CASERTA+.....to.....EUROPEAN REGIONAL OFFICE:

NO:275: D: 20th JUNE, 1945:

CYPHER R: 21st JUNE, 1945:

Reported to WASHINGTON as NO:427:

---oOo---

Further communications from Hoxha sent by Oakley Hill.

1.) Following message has been dispatched by G-5 to Hoxha.

a.) "AFHQ has no responsibility for signing of agreement between U.N.R.R.A. and Albanian military authorities. This is matter for parties concerned.

b.) Military HQ Albania plans withdraw from Albania 30th June and will stop all shipments coming to Albania on 23rd June to permit all ships in Durazzo harbour or on way at that time to berth, and their supplies distributed to people of Albania before 30th June.

c.) Military HQ Albania may be permitted by this HQ to remain in Albania, and to continue during (?) period of military responsibility beyond 30th June, if Albania military authorities so request. Permission by this HQ will depend on progress of negotiation for agreement with U.N.R.R.A.

d.) If shipments are stopped 23rd June no further supplies will be available until such later dates as U.N.R.R.A. may be able to secure these. All July supplies were secured by the Military and may be directed to other countries who are in urgent need of these on cancellation of shipping programme to Albania." G-5 Albania informs its representative, "If chief U.N.R.R.A. mission desires, you will inform Hoxha this HQ has noted with disapproval contents and tone of his letters to U.N.R.R.A. and that in the opinion of this HQ, U.N.R.R.A. has done everything within its power to meet commitments.

It is view of this HQ's that blame for any failure to reach agreement by 30th June should not be attributed to U.N.R.R.A."

2.) As result of recent conversation Colbrook (1 group ?) and others, believe July 1st take over possible with furnishing of adequate personnel and necessary operational equipment by ML, which seems assured. Understand though uncertain, Oakley Hill concurs.

3.) See my 405 to Washington repeated London 251. Believe conditions recommended will generally be fulfilled with possible exception assurance provision liberty berth - Italy for trans-shipment. Also uncertain re additional essential relief supplies for July. Decision July 1st take over if otherwise possible should be weighed in light of above factors.

4.) Not clear re future personnel needs of Mission, who responsible for recruitment to fill vacancies, and for what periods temporary Military assignments will be needed. Feel whole personnel situation needs tidying up.

P.T.O.

5.) With Hoxha having received information list in my paragraph 1 above, it is obvious early answer re titles is essential so that he may have full information in making decision.

6.) Cochran's personal view is that greatest progress can be made by attitude of readiness to serve on part of U.M.R.R.A., avoiding too great show of eagerness.

Text communicated to Mr. Ward 22nd June, 1945:

H.M.S./905:

*Kennerly to S.H.P.  
no further action required -  
Register to file  
S.H.P.*



09 25/1

Sent: 20 June

FROM: ADV ALBAID

TO: UNRRA LONDON

INFO: FREEDOM FOR UNRRA

46

Comd 102. Secret. For Cohen from Warner. As result AFHQ directive ML informed Hoxha Wednesday will leave Albania 30 June and supplies will cease 23 June. AFHQ would consent ML remain after 30 June provided satisfactory progress made UNRRA agreement. Hoxha wishes sign agreement but maintains attitude re title. Provisional meeting arranged with Hoxha Saturday for Oakley Hill and self. Essential Oakley Hill has your decision by Friday.

INDEXED

NG 25/1

45

AC  
SH

ACTION COPY  
FOR INFORMATION ONLY

DIVISIONAL DISTRIBUTION:

ACTION: Mr. Dudley-Ward

U.N.R.R.A. WASHINGTON.....TO.....U.N.R.R.A. LONDON

NO. 1900

Dated: 19th June, 1945

Rec'd: 20th June, 1945

1. Re your 1571, Albania, suggest Hill try for wording of Robertson's title proposal as 'phoned Ward to Feller. Understand state department agrees subject to F.O. concurrence, which is being sought.
2. In case this unacceptable, Hill should be authorized to yield because:
  - (a) Our job is to provide relief assistance to people in need.
  - (b) UNRRA is not an instrument for recognition or non-recognition of Governments, and this should be made clear to Hoxha. In short, whatever Hoxha's Government is called in our agreement is without political recognition significance.
3. On take over date, Hill's cable in paragraph 3a appears indicate he feels flow of M.L. supplies will continue during July. Caserta 405 repeated London as 251 indicates doubt. Hill should know that, without waiting for agreement, we have asked for one Liberty to load during July, which will arrive August, transshipping via Italy at point to be designated by Caserta. Thus UNRRA cannot lay down supplies Albania during July originating Western Hemisphere, and none in sight U.K. assume Hill, Cochran can either obtain run-out M.L. stocks during July or can borrow from Keeny or A.C. on later replacement basis we do not favour supply Hiatus period, but in view summer harvests this might not be too serious.
4. Reference Caserta 405, feel these should be cleared locally. We will keep in mind.

Text communicated to Mr. Dudley-Ward 20th June, 1945.

H.P.C./528.

Mr. Ward dealt with this.  
See Cable 14 to Tirana.  
(repeated to Ward - 1635)

120.  
26/6.



To Mr. Aslam  
From T. Dabich

PC 1/11/74

44

1/ The attached correspondence between Mr. Oakley Hill and Colonel General Huxley gives the more detailed story, known already from cables.

2/ Matters raised in this correspondence have already been dealt with:

a) re negotiations in cable London to Tirana of 21/6 - advanced copy in air 109 -

b) re supplies in Washington to London No 1836 - air 111/31

3/ As ~~for~~ Mr. Dudley Ward and Mr. Robertson, who seem to handle problems and 2/a, have seen this correspondence already, I do not <sup>see</sup> what further action would be required,

— unless ~~we~~ we sent it to Supply Department, to see a part of Oakley Hill's letter (flopped)

25/6

T.D.

II

Doelie Topping -

You will like to see these pps.

A cable was received on Thursday last by the  
CRO giving Major Oakley - Hill authority  
to sign the Agreement with the approved  
formula.

The War Office said that Major Oakley - Hill will  
see Lt-General Hooba on Saturday last.

If all goes well, WOKRA will operate from  
July 15<sup>th</sup>. M.L. said that they had orders to  
remove from Albania at the end of June,  
though, in case of necessity, they would be prepared  
to remain on a little longer, presumably, providing



C-9. Hocho was absent.

ACU 11/17

44

Main Prison  
✓ 29/6  
Seen

to see part marked in red on pp 2 and 3

of Martin Ockley Hill's letter dated 12/6

to C-9. Hocho & to see II ..

25/6

S. Hassan

*Confidential and Urgent*

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

NG 25/1

Albania Mission

To: Mr. E.E. Rhatigan,  
Deputy Director General  
Department of Operations  
European Regional Office

12 June 1945

44/13  
ATTENTION: Mr. Myer Cohen

INDEXED  
RECEIVED

From: Mr. D. R. Oakley-Hill,  
Chief of Mission

19 JUN 1945

UNRRA

You will have received my cable No.23 repeated Caserta 28 of today's date in which I have told you of the letter which I have received from Hoxha in reply to the letter which we drafted on June 9th and sent to him the next day along with a letter from ML. I attach a translation of Hoxha's letter and a copy of my reply as well as a copy of my telegram to you. Copies of these three documents have also been handed to ML who are sending them by the same aeroplane which leaves tomorrow to AFHQ. ML, I think, are almost as upset as we are at Hoxha's remarkable letter.

What has prompted this sudden change of attitude on the part of Hoxha is difficult to guess. It might be due to a fit of pique over the matter of the title of the Albanian party to the Agreement. Again, it might be due to his annoyance at being forced to extend the period of ML in this country. Again, it might have been prompted from outside or it is possible that Hoxha might have decided that he does not need our supplies and is paving the way for a rejection of our Agreement. The facts are grossly distorted. The delay has been almost entirely on the Albanian side and my pro-memoria of May 8, of which a copy is attached, will show that he received due warning. This was not the only occasion on which he received it.

Col. Warner and Mr. Jacobs are both away and I did not think there was anything to be gained by consulting the British Military Mission only, so I talked to Col. Merrell, Acting Commander of ML and Col. Prince and the latter has seen and approved of my telegram to you. His own feeling in fact is that AFHQ would be justified in stopping all relief to Albania immediately. My own first re-action was similar but for the sake of carrying out UNRRA's mission to a war-ravaged people I have suggested to you as the first course of action a turn-the-other-cheek policy. If only you can secure a satisfactory decision on the Albanian title question and send it to me most immediately I think we can take over on July 1st. If we can do so we would cut the ground from under Hoxha's feet if he is inclining to non-signature.

/I do

This should be settled by now  
by subsequent telegrams -

Att. 226.



AX 1/4 X  
I do feel that though most of the delay has been on the Albanian side, UNRRA is slightly responsible. I could have begun to negotiate the Agreement as early as 22 April if I had had authority to do so. Permission, however, was withheld by Mr. Hendrickson's cable No.112 sent to Washington under Caserta No.216, repeated London 104 and Ruvo 18. It was not until May 1st that I received the green light for negotiating the Agreement. The unfortunate non-arrival of Washington's misdirected telegram 89 created a difficult situation by which the first draft of the Agreement presented to Hoxha referred to the National Liberation Government of Albania, the withdrawal of which expression he now resents so strongly.

I am anxiously awaiting the result of your discussion in London and hope that my telegram of today will have hastened your reply.

A. R. Oakley Hill

COPY

Tirana, Albania

12 June 1945

TO: Chief of Mission  
UNRRA Mission to Albania

INFORMATION: Commander, ML HQ (Albania)

Dear Chief,

I read with regret your letter dated 9 June by which you informed me of the delay in signing the contract which may be made between my Government and UNRRA for the furnishing of relief to the Albanian people who have suffered from the war. The reasons which you gave me for this delay surprise me and are not clear to us.

On this occasion I am obliged to emphasize that such a delay, on which depends the relief of our unfortunate people, is not found justifiable by us for the following reasons:

1. You, in the capacity of Chief of UNRRA Albania have been informed both by the Commanding General of CMF, Field Marshal Alexander, and also by me about the agreement which was signed between the two parties for supplies, through ML, of necessary materials for the Albanian people.
2. The cordial agreement which was signed by me and the direct representatives of Field Marshal Alexander expressly states in Article 6 (c) the following:

"The British and American Governments declare that they will replace ML by UNRRA as soon as possible and that ML Albania will be withdrawn as soon as UNRRA is in a position to carry out its Mission. The period of ML in Albania will not exceed approximately 2 months."

3. Since the intention of the military organization ML was the preparation of the ground for UNRRA, you and the other personnel of UNRRA who work within this organization should have prepared everything so that at the end of the period fixed in the ML contract, you could start your work taking over the supplies which were going to be sent to us thereafter.

With regret we note that such action has not been taken for the following reasons:

1. The draft of the contract for examination was presented to us after one month's delay. After we had discussed this contract and made a few amendments you told us that you would inform London and receive a reply. With regard to the question of who would sign on our side it is expressly stated in the contract which you submitted to us "The Albanian Government." When the contract was discussed this point was not touched on at all because, naturally, you were in agreement with the contents of the contract.

P.T.O.



2. We waited about 15 days for the result of our discussions and on the 7th Messrs. Cohen and Robertson arrived especially from London to sign the contract, as we understood. These gentlemen raised the matter of the signature on our side and stating they were not themselves in a position to decide upon this matter, they told us they would return to London and as a result you, by means of your letter which you sent me, emphasize that the taking over of supplies by UNRRA would be delayed until August.

For all these unjustifiable delays on your part I am obliged to address myself to Field Marshal Alexander and to ask from him that the clauses of the contract which we made with him should be carried out. Owing to the correctness which ML have displayed in carrying out the conditions of our contract I am extending the period for this organization to remain here until the end of June, in order that UNRRA may display its good-will by the speeding up of its operations, which should have been completed by the 13th June.

For any delays which may be caused after the end of the second period which we are granting ML, the responsibility falls on the functionaries of UNRRA Albania and it is the duty of Marshal Alexander to intervene where necessary in order that Clauses 6 (c) of our contract with ML should be implemented.

Sincerely,

For: Chief of the Democratic Government of Albania  
Commander-in-Chief of Albanian National  
Liberation Army  
COLONEL GENERAL  
(ENVER HOXHA)

(signed) Major General Bedri Spahiu

Copy

44D

*Mentioned para  
1 of letter to  
Mr. Rhatigan*

TO: UNRRA London  
INF: AFHQ for UR RA  
FROM: UNRRA Tirana

121235

Tirana 23 for Cohen immediate from Oakley Hill. Repeated  
Caserta 28. Para one. Hoxha has replied to our letter  
informing him of delay in takeover till July one five.

His letter is written in most unfriendly spirit. He protests  
sharply at postponement blames UNRRA for the delay and distorts  
the facts. Para two. Hoxha has extended ML period until end  
June and states any delay in assumption by UNRRA of responsibility  
after that time will be fault of URRA and he will be compelled  
to appeal Alexander to intervene. This statement amounts to  
ultimatum to UNRRA to take over on July one. Para three. Possible  
courses of action appear to be (A) to meet Hoxha to extent of taking  
over July one. If this agreed will you do everything possible to  
hasten satisfactory decision regarding title of Albanian signatory  
and cable me by quickest possible means. If Agreement can be signed  
not later than June twenty am prepared take over July first. (B) To  
withdraw mission at once on grounds that Hoxha's unfriendly attitude  
quite unjustifiable and he is attempting to dictate to Allies terms  
on which they should furnish him with relief. Cable your decision  
immediately. Para four. Am sending Hoxha factual reply making no  
commitment on date. Airmailing copies of letters June thirteen.



XXXXXXXXXXXXXXXXXXXXXXXXXXXX

Albania Mission

44 E

Tirana, Albania

12 June 1945

Dear General Hoxha,

I acknowledge the receipt of your letter of today's date.

Permit me to assure you that UNRRA, on behalf of the 44 United Nations whom it represents, has continually displayed the greatest goodwill toward Albania. Proof of this is provided by the following facts:

- (1) that the Central Council accepted your request for relief to Albania;
- (2) that an UNRRA Mission for this purpose had been formed many months previously in order to be ready for that eventuality;
- (3) that representatives of UNRRA Headquarters visited you; and
- (4) that certain members of this Mission came to Albania with ML as soon as they were permitted to do so, with the intention of concluding an agreement with you by which they could assist the Albanian people to recover from the ravages of war.

In view of UNRRA's proved goodwill, it is with regret that I read that UNRRA is blamed for matters which have been quite outside its control. Will you permit me, General-Colonel, to recapitulate the facts?

- (1) On April 22, I came with the first group of ML who entered Albania after the signing of the Military Agreement with you, and visited Gen. Major Bedri Spahiu. I explained to him that in order to obtain supplies after June, when military supplies would cease, it was necessary for me to bring my Mission to Albania at once. I confirmed this in a letter to him.
- (2) On April 30, I arrived at Durazzo alone because I was informed by ML that I could not bring my Mission with me since you had reduced their numbers to 130 including UNRRA personnel.
- (3) On May 2 the Commander of ML sent you a written request to receive a visit from me to discuss an Agreement with UNRRA. Having received no reply up to May 8, I addressed to you a pro-memoria pointing out the grave effects of delay on the prospects of bringing you early supplies, and I emphasized the necessity for the entry of my Mission into Albania. A copy of this pro-memoria is attached hereto (marked "A").



- (4) I was granted an interview with General-Major Spahiu on May 9 at which I handed him a draft of our proposed agreement.
- (5) On May 15, I was accorded an interview with you at which the draft agreement was fully discussed. You asked for certain clarifications, and the next morning I dispatched a telegram to the European Regional Office, London, concerning these points.
- (6) On May 27, I received a telegram from London stating that Messrs. Cohen and Robertson were coming to Tirana, not to sign the agreement since that is my own responsibility, but to give you the explanations asked for. In view of the slowness of telegraphic communications and the necessity for discussions in London this delay was unavoidable.
- (7) On June 2, I was summoned to AME to meet Mr. Jackson, the Director of UNRRA for all European operations, in order to discuss the above points and other matters concerning relief to Albania. I returned to Tirana on June 6 (by the first airplane) with Messrs. Cohen and Robertson and on June 7 we had a meeting with you. It was hoped that you would be prepared to sign the agreement at once, so that the remainder of my Mission could enter Albania. However, the two representatives from Headquarters left here for London on June 9 and I am awaiting a message from them concerning the one point on which we failed to agree at our meeting with you.

I emphasize here that before UNRRA could operate in Albania without ME, it was necessary that an agreement with you should be signed. It was also necessary that our Mission personnel should be admitted to Albania, but this was not permitted by you in spite of several requests on my part.

With regard to supplies I feel it necessary to repeat to you that in order to obtain UNRRA supplies, requirements have to be submitted considerable in advance. In view of the delay in the signature of our agreement I foresaw early in May that no UNRRA supplies could possibly reach Albania early in July, and I knew that military supplies would cease after the end of June. I therefore requested that the military authorities should provide supplies for arrival in July. As a result of my action this has been done. These supplies will be ready for July arrival. This, I think, is a further proof of our goodwill, as we did not wish Albania to be without supplies during July. Supplies from UNRRA's own sources are expected to arrive in the last weeks of July, and to continue from that time.

As a result, General-Colonel, you will see that, even though an agreement has not yet been signed between us, all action has been taken by UNRRA to secure the continuity of supplies. In spite of not having our Mission here, this service to Albania has been arranged by us.

I must explain that material arriving after the date on which UNRRA takes over responsibility from ME will be paid for by UNRRA, and not by the military authorities, whatever the source from which it comes. The official date on which UNRRA takes over responsibility for supplies to Albania is merely a financial formality and only serves to fix the date on which UNRRA begins to pay for the supplies. It was never contemplated that it would be possible for ME personnel to leave Albania as a whole on a fixed date leaving only UNRRA personnel the next day. There must be a short transition period. This procedure



has always been agreed to between ML and UNRRA as a practical necessity, and I drew your attention to it in my letter of June 9.

I hope General-Colonel, that the above will serve to show you that UNRRA, though not yet admitted on its own account into your country, has neglected nothing in its efforts to ensure that the delay in reaching an agreement would not cause delay in the arrival of supplies.

With regard to your request that UNRRA should assume responsibility on July 1, this depends on one thing only, namely the early signature of our agreement. I have today referred the matter by telegram to London and will inform you of their reply.

Yours sincerely,

D. R. OAKLEY-HILL  
Chief of UNRRA Mission to Albania

General-Colonel Rrëz Hoxha,  
Commander-in-Chief,  
Albanian National Liberation Army

Copy in English of a letter sent covering a pro-memoria, both in Albanian, to Col. Gen. Enver Hoxha on May 8, 1945.

-----  
Colonel General Enver Hoxha  
Commander-in-Chief of ANLA

Tirana  
8 May 1945

44 F

I take the liberty of informing you of the following.

On May 2, 1945 a letter was sent to you by the Commander of ML, at my desire, in which an appointment was requested for me to discuss with you the proposed agreement between yourslef and UNRRA. I have up till today received no reply.

I attach a pro-memoria which will help to explain the urgency of the situation, if you desire continuity of supplies to be maintained after the military period. I trust that I may receive your reply very early.

With respects,

(signed) D.R. OAKLEY-HILL  
Chief of the UNRRA Mission for Albania



PRO-MEMORIA

44G

Addressed to Colonel General Enver Hoxha

1. On Feb. 26, 1945 you sent to the Central Council of UNRRA a request for assistance. While awaiting their definite reply you received during March a delegation consisting of Messrs. Hendrickson, Jackson, Xanthaky and myself and discussed the matter of relief for Albania, after which you expressed yourself as ready to consider an agreement with UNRRA.
2. On March 30 Mr. Hendrickson sent you the reply of Governor Lehman, the Director General of UNRRA, to your request, stating that his representatives were prepared to discuss an agreement with you. Mr. Hendrickson added that he was leaving me as UNRRA's representative, for this purpose.
3. On April 20, after you had signed an agreement with ML for relief, I came to Durazzo with the advance party of ML. On April 21, acting under my directive from UNRRA headquarters, I met General Bedri Spahiu and discussed the question of direct assistance which UNRRA is ready to provide. On April 22nd I sent Gen. Spahiu a letter confirming this conversation. I then returned to Italy to prepare my Mission to come to Albania, since under your agreement with ML we were to cooperate with them during their period of activity.
4. On April 29, I arrived at the Italian port with a party of my Mission to embark for Albania. ML there informed me we could not leave as their permitted numbers had been reduced to 130 including UNRRA, but that I personally was allowed to land at Durazzo. I therefore sent my personnel back to their headquarters and left for Durazzo alone, arriving on 30 April.
5. On May 1 I came to Tirana and sent you a request for an interview, through the Commander of ML. I did not sent it direct because the Commander informed me that Gen. Spahiu had returned to ML the letter which I had sent him on April 22, saying that I was to approach the Albanian authorities through ML. This request actually left ML on May 2.
6. Up till today, May 8, I have not received a reply. Six days have therefore passed. This lost time very seriously affects the supply situation. In order that there should be continuity of supply after June, when military supplies will cease, it is essential that I inform UNRRA headquarters immediately of the comments of your Commission on the proposed UNRRA supply programs. It needs a long time to ensure that the necessary supplies are allocated and shipped, the normal period between demand and arrival of supplies being 3½ months. In any case, before any supplies can be shipped at all, it is necessary that an agreement be reached between yourself and UNRRA.
7. It is emphasized that UNRRA is the permanent organization for relief and is not connected with ML except temporarily, in order to ensure continuity. To ensure this it is necessary that my Mission which is composed of civilians, men and women, British and American, be established now in Albania. I am at the moment separated from my office, which is in Italy, and in these conditions effective action is impossible.
8. The above pro-memoria is intended to explain the urgency of the situation, since I have not yet been granted an interview with you.

(signed) D. R. OAKLEY-HILL  
CHIEF OF UNRRA MISSION FOR ALBANIA

Tirana  
May 8, 1945

NG 25/1

~~40.1/18/1~~  
[CIPHER] copy for ~~ACI/11/1~~

OUT FILE

43

U.N.R.R.A. LONDON.....TO.....TIRANA  
No. ~~40~~ 11

RESTRICTED DISTRIBUTION

Reopened to Caserta as 140

Dated 15th June, 1945.

Your 23.

1. Will do all possible to instruct you regarding title in next few days.
2. If instructions reach you in time you can agree to take over 1st July otherwise earliest convenient subsequent date.
3. Do not withdraw mission without further instructions, but at same time ignore threat of appeal to Alexander.



OG 25/1

Registry  
No.

AC 11/11  
copy AC 11/11

OUT FILE

Despatched

9 40 a 15/6 M.

Draft.

IMMEDIATE

Telegram.

WASHINGTON

ENJOY

No. 1571

JUNE 15

CYPHER

15 JUN 1945

Restricted

NOTHING TO BE WRITTEN IN THIS MARGIN.

I. Following dated 13th June received from Oakley Hill.

Quote: 1. Hoxha replied to our letter informing him of delay in take-over until July 15th. His letter is written in most unfriendly spirit. He protests sharply at postponement blames UNRRA for delay and distorts facts.

2. Hoxha has extended M.L. until end June and stated any delay in assumption by UNRRA of responsibility after that time will be fault of UNRRA and he will be compelled to appeal to Alexander to intervene. This statement amounts to ultimatum to UNRRA to take-over on July 1st.

3. Possible courses of action appear to be:-

(A) To meet Hoxha to extent of taking over July 1st. If this agreed will you do all possible hasten satisfactory decision regarding title of Albanian signatory and cable me by quickest possible means. If agreements can be signed not later than June 20th am prepared to take over July 1st.

(B) To withdraw mission at once on grounds that Hoxha's unfriendly attitude quite unjustifiable and he is attempting to dictate to Allies terms on which they should furnish relief. Cable your decisions immediately.

4. Am sending Hoxha factual making no commitments on date. Airmailing copies of letters June 13th. Unquote.

II. Following reply sent today.

Quote: Your No. 23.

1. Will do all possible to instruct you regarding title in next few days.

2. If instructions reach you in time you can agree to take over 1st July; otherwise earliest convenient subsequent date.

3. Do not withdraw mission without further

/instructions

instructions, but at same time ignore threat of appeal  
to Alexander. Unquote.

*Handwritten signature*

NOTHING TO BE WRITTEN IN THIS MARGIN.



# OUTWARD TELEGRAM

542511

AC.

[CYPHER]

UNRRA(RESTRICTED).

FROM UNRRA LONDON TO UNRRA WASHINGTON.

No. 1571. ENJOY.

15th June, 1945. D: 9.40 a.m. 15th June, 1945.

5 5 5

## IMMEDIATE.

I. Following dated 13th June received from Oakley Hill.

"1. Hoxha replied to our letter informing him of delay in take-over until July 15th. His letter is written in most unfriendly spirit. He protests sharply at postponement blames UNRRA for delay and distorts facts.

2. Hoxha has extended M.L. until end June and stated any delay in assumption by UNRRA of responsibility after that time will be fault of UNRRA and he will be compelled to appeal to Alexander to intervene. This statement amounts to ultimatum to UNRRA to take over on July 1st.

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4. Am sending Hoxha factual making no commitments on date. Airnailing copies of letters June 13th."

II. Following reply sent today.

"Your No.23.

1. Will do all possible to instruct you regarding title in next few days.

2. If instructions reach you in time you can agree to take over 1st July; otherwise earliest convenient subsequent date.

3. Do not withdraw mission without further instructions, but at same time ignore threat of appeal to Alexander."

O.T.P.



INDEXED

DG 2st1

RESTRICTED DISTRIBUTION:

ACTION: Mr. Rhatigan

FROM CASERTA.....TO.....U.N.R.R.A. WASHINGTON

No. 405

D: 14th June, 1945.

Repeated to London as No. 251.

R: 15th June, 1945.

-----  
Personal for Jackson.

Termination military responsibility Albania. Look at YAG 328. Assuming satisfactory completion UNRRA Agreement, consider 31st July earliest reasonable date handover in Albania and of Balkan Stockpile. Coxha taking strong view for July 1st turnover despite unfavourable situation regarding signing of agreement. Would emphasize UNRRA acceptance responsibility must be subject to military previously transferring all necessary operational equipment and particularly that they make available additional essential relief supplies for July period to supplement small tonnage presently programmed. Also agree temporary loan personnel as necessary. Required also is assurance that liberty berth heel Italy will be available for transshipments. These details for arrangements here but anxious you not agree date without this proviso.



# INDEXED

DG 25/1

FOR INFORMATION ONLY:

RESTRICTED DISTRIBUTION:

ACTION: Mr. Rhatigan:

A.F.H.Q. (signed Alexander cite FHGEG.).....to.....U.K. BASE and all YAG addresses:

REF NO:FX-92525:

Info to: U.N.R.R.A.  
WASHINGTON, U.N.R.R.A.  
LONDON:

D: 13th JUNE, 1945:  
R: 15th JUNE, 1945:

Albania termination of MIL responsibility. GAY-360 refers.

1.) Received on the 31st May from MIL Albania following reference is the original suggestion for on the 15th June, handover of the responsibility civil relief in Albania to U.N.R.R.A. "At the moment no definite reply is possible due to unresolved factors. Handover on the 15th June at present appears improbable" Tentative date 1st July also appears very doubtful, negotiation for the completion of the Agreement U.N.R.R.A. / Albania presently in abeyance.

2.) U.N.R.R.A. Albania have on the other hand, already confirmed that Albania for the 1st August onwards all supplies will be responsibility of U.N.R.R.A. and U.N.R.R.A./Albania will take up all necessary action to set up thereafter shipping programmes. Hand over to U.N.R.R.A. prior to June 30th and remainder of Balkan stockpile received by Albania would, therefore, be agreed by us.

3.) Your paragraph 2. M.L. have received responsibility of following subsistence items for Albania in net long tons:-

ITEM:	CCAC APPROVED 60 DAYS REQUIREMENT:	SHIPMENTS PROGRAMMED TO 30 MAY	SHIPMENTS PROGRAMMED TO 24 JUNE	SHIPMENTS PROGRAMMED TO 24 JULY
Wheat/Flour	8756	2979	5824	4500
Meat	984	Nil	Nil	Nil
Sugar	920	329	451	460
Milk Powder	36	3	11	25
Coffee	314	12	98	160
M and Vstew	Nil	30	Nil	Nil

4.) Not yet called forward balance of coffee and meat 984 tons, but were further released in accordance with exchange of signals GEM 558 and MEG 491 to the War Office. Where unavailable powder milk, powder tinned milk to an equivalent whole milk contents has been programmed or shipped.

5.) Approved items such as veterinary supplies, clothing, blankets, medical supplies, garage equipment and relief camp stores has been agreed by CCAC for Albania in Balkan stockpile have actually been set up and called forward for the period 25th June to 24th July from Mid East. Further small quantity of some of those items are anticipated, but remain or arrive for stockpile during current month and handover to U.N.R.R.A. required.

6.) Accordingly/.

6.) Accordingly recommend that:- (a) Handover to U.N.R.R.A. as on the 30th June, and balance of Balkan stockpile in Mid East for Albania and (b) not later than 1st August U.N.R.R.A. will take on responsibility in Albania for relief (if earlier date not possible) when further provision that responsibility for supply of requirements for Albania relief arrives during August and subsequent months, as already arranged with U.N.R.R.A.

7.) Progress of negotiations will be passed on to you in connection with formal agreement between Albania Military Authorities and U.N.R.R.A.

H.M.S./850:



A.C. 118/8

ACTION COPY  
FOR INFORMATION ONLY

DG 25/1

SECRET:

RESTRICTED DISTRIBUTION:

ACTION: Mr. Rhatigan:

**INDEXED**

U.N.R.R.A. ALBANIAN MISSION

(TIRANA).....to.....EUROPEAN REGIONAL OFFICE

NO:23;

D: 13th JUNE, 1945:

R: 14th JUNE, 1945:

---ooo---

1 Recd 19/6/45  
ACRy

- 1.) A reply has been received from Hoxha to our letter, informing him of the delay of the take over until 15th July, this letter was written in the most unfriendly manner, he sharply blames postponement and distorts facts to U.N.R.R.A. for delay.
- 2.) M.L. period has been extended until the end of June and any delay in assumption by U.N.R.R.A. of responsibility, he stated after that time will be U.N.R.R.A.'s fault, and he will be compelled to make an appeal to Alexander to intervene in other words this is an ultimatum to U.N.R.R.A. to take over on the 1st July.
- 3.) Course of action open to us appears to be the take over on the 1st July to meet Hoxha, should this be agreed will you do all you can to hasten satisfactory decision in connection with the title of Albanian Signatory and by the quickest possible means cable if agreements can be signed not later than the 20th June I am willing to take over on the 1st July (b) To withdraw mission that on the grounds of Hoxha's unfriendly attitude, which is unjustifiable, and he is attempting to dictate terms to Allies on which they should furnish relief. Cable immediately your decisions.
- 4.) Factual have been sent to Hoxha, making no commitments of date copies of letters June 13th being airmailed.

H.M.S./853:

*And.*  
Mr. Robertson:

Mr. Dudley Ward.

B.P.  
21.6.

You were dealing with this with

38

0425/1

ACTION COPY

INDEXED

A.C. 11/11/X

DIVISIONAL DISTRIBUTION:

ACTION: Mr. Dudley-Ward;

ALBANIAN MISSION, TIRANA.....to.....EUROPEAN REGIONAL OFFICE:

NO:21

D: 9th JUNE, 1945:

R: 11th JUNE, 1945:

Repeated to CASERTA as NO:24, and to RUVO as NO:52:

---oob---

PRESIDING:

1.) Yesterday held meeting with Hoxha and Spahiu.

He is merely as C in C Albanian Army is unwilling to sign.

2.) He desires U.N.R.R.A. present his point of view at highest level. About commitment as to result we agreed to do so.

Robertson and Cohen are accordingly returning to London.

H.M.S./,793:

*Mr. Robertson returned & reported before receipt of this cable.*  
D.W.  
15/6



but Jackson spoke at Bari.  
Larrison is to tele Washington to take action.

OG 25/1

See Daily Meeting  
Kam 49842  
9/6

**ACTION COPY**

A.C. 11/11

37

DIVISIONAL DISTRIBUTION:

**INDEXED**

ACTION: Mr. Dudley-Ward:

OAKLEY HILL, ALBANIAN MISSION,  
TIRANA.....to.....

U.N.R.R.A.  
WASHINGTON:

NO:13

D: 2nd JUNE, 1945:

R: 4th JUNE, 1945:

Repeated to E.R.O. as NO:20:

-----000-----

1.) Received to-day copy of your 89 addressed to San Spirito. Already received your 55. It is now perfectly clear that Albania is not, repeat not, according to your latest decision, able to pay with foreign exchange securely.

2.) With reference to title of Albanian Negotiator, paragraph 4 of your cable 9 to Ruvo instructed title Democratic Government. My recommendation was requested in your 33 to Ruvo. I recommended title National Liberation Government in my letter of May 27th to London to you, paragraph 3, explaining the reasons for either. No objection to this recommendation having been received, I presented the draft of agreement in these terms to Hoxha. It is now impossible in my opinion, to withdraw this title. Furthermore, our agreement with the de facto authority is not like the agreement between Sacred and the Albanian Army. Emphasise true title of the present authority is 'National Liberation Government.'

3.) Clarification of references in my number 1 from Tirana to your 9 R.M.E.O., settled under your 55 is not now necessary,

4.) Caserta June 2nd (?) meeting with Jackson and his 2 advisers from E.R.O. will clarify the slight modifications asked for by Hoxha, and informed interim my 6 and 7 May 16th and also above points.

5.) Tonnage actually imported to end of May by M.L. is 2,800, repeat 2,800, plus 2305, repeat 305 (sic), vehicles, plus 753, repeat 753, tons military stores of which some are for Albanians.

Cable references quoted in above text:

89	Washington to Bari	Repeated	E.R.O.	1194
55	Washington to Ruvo	"	"	1405
9	" "	"	"	663
33	" "	Not received in E.R.O.		
1	Tirana to Washington	" "	"	
6	" "	Repeated	E.R.O.	5
7	" "	Not received in E.R.O.		

H.M.S./745:



36/

AC4/11

10/5/25/11

RESTRICTED DISTRIBUTION:  
ACTION: Mr. Rhatigan.

ACTION: Mr. Rhatigan.

DATED 1st June 1945

Personal for Jackson outstanding Mission problems your action.

ACU/4/4

1. Albania anxious complete agreement steps towards that taken appear satisfactory. Note Dirksen others here have raised question acceptability Oakley Hill and have been told Hoxha expressed flatly and orally that Hill persona grata during our visit in March.
2. Czechoslovakia A. (1) Completion staffing Mission Personnel visas and transit arrangements (2) some doubt appears exist whether Czechoslovak Government has invited UNRRA to send Mission while believe no serious question if documentary evidence lacking suggest you obtain at London soonest. Appreciate being advised any action desired here for Mission staffing as our record indicates all E.R.O. requests this respect already met.
3. Ethiopia, we concentrating on selection Mission chief on theory this is key to (a) Development of program (b) Essential prelude to staffing small mission and subsequent operations have under consideration Clifford Billings American who has had outstanding experience with Stone and Webster in public utilities and other operations Argentina and Philippines is sensible level headed. We desire your comments before closing with him. If he selected plan is he remain here about four weeks for back-ground and inoculations then proceed to E.R.O. for further background then proceed via Cairo. Believe he should pick own staff from availabilities here and E.R.O. as goal of true mission unity can be achieved only by picking mission chief first and giving him relatively free hand in selecting key staff.
4. Greece A Displaced Persons: (1) Treatment Italian Civilians pending Repatriation. We preparing separate cable this suggesting E.R.O. message to Maben. (2) Funds for care Greek Transient refugees Switzerland. When you have proposal meeting this problem appreciate quick phone check here (3) provisions for Greek Yugoslav Refugees crossing Northern Borders of Greece. Maben apparently seeking instructions this assume you initiating. B. Welfare: (1) Development procedures use voluntary Agencies supplementing activities. Impressions re need for further volunteers confusing. On one hand press correspondents others giving impression of some excess staffing there which Maben seemed to confirm when here counterwise Voluntary Societies others seem to have idea much more outside assistance needed. Suggest you seek objective answer. Perhaps clearing out assignments for specific voluntary groups is answer UNRRA principally certifying unit to Government who once assignment is made will have principal relationship with group with UNRRA simply providing leadership for overall coordinating committee. Procedures for assisting youth organisations development self help projects. Welfare people here apparently feel this has some promise. C. Health (1) Extension and coordination use Airplane in Malarial Control throughout Balkans Italy appears sensible treat limited available equipment now being supplemented in area as pool. This might be handled through development intermission committee. (2) Procedure assuring proper clearance with Medical authorities regarding danger of Malarial infection when setting up refugee camps. Staff instructions that decisions re sites should not be made without consultation Medical Staff should solve that. D. Supply shipments to Yugoslavia through port of Salonika. Greek Government has notified U.S. cable No. 74 Athens to London on reluctance re this. This probably problem where we tread lightly. E. Personnel: (1) Procedure regarding communications with Caserta for Theatre clearance for travel into Greece. Reports of delay continue



(2) development of balanced international character of Greek Mission staff. This perennial problem all missions. (3) Procedure for E.R.O. asking Washington recruit pursuant request from mission we need as specific indication of duties and reporting relationship as possible in order to recruit caliber of persons needed. The more caliber they have the more certain they want such points settled. (4) Recruitment in Greece of Greek Nationals for other missions. For instance Greek Service person might well be fitted into Ethiopia Mission.

5. Netherlands. As soon as we have word from you Hollister will proceed. He feels advance mission should consist of himself and two others at most. This jibes your point of view. We withholding action on Agricultural Rehabilitation Officer as increasingly doubtful one needed.

6. Yugoslavia. (A) Mission requires thirty people various skills. Martin being sent forward and should be tower of strength. RAF Transport problem still pending. B. Providing Mission employees clothing shoes incidentals through commissaries. This now your problem but let us know precisely how we can help. (C) Allowances to employees and payments in Yugoslav currency. (D) Possible reassignment voluntary agency personnel to other countries. We unclear as to progress of supplementary agreements covering these and whether earlier expectation few additional needed now confirmed. (E) Use of Salonika Black Sea Ports Danube and upper Adriatic Ports for Yugoslav shipments (F) determination second half 1945 Administrative Budget.

7. Belgium Denmark France Italy Luxembourg Norway Middle East office and Caserta office none.

8. Inform U.S. whether you wish U.S. continue following personnel actions: A. Denmark: Personnel action pending Industrial Rehabilitation officer Einar Nios. In view small number personnel for Western countries confirmed your phone conversation Hendrickson 30th May, should we drop? B. Italy Brown endeavouring find suitable candidate manager Philippeville camp. C. Belgium. If executive officer needed HQS might have several candidates suitable if you agree recruitment here. If industrial rehabilitation officer needed recommend Chase: background data forwarded. D. France. If supply officer needed should be recruited London but would appreciate your clearance with HQS before final appointment if second agricultural rehabilitation officer needed we strongly of opinion Bowmanne appointed. If industrial rehabilitation officer needed would recommend Barck what is basis of Homan's appraisal that doubtful Barck would be satisfactory for this position? E. Luxembourg. If supply officer needed would appreciate your clearance with HQS before final appointment. If industrial rehabilitation officer needed would recommend Michael Simon. Background data will be forwarded.

9. We proceeding with following personnel actions: A. Albania. Having no response re Larson we now proceeding fill if and a vacancy soonest. B. Netherlands At Hollister's suggestion appointing Edwin C. Gamble as assistant and Paul E. Sackett as finance officer of airgramming details their qualifications.



DG 25/1  
28th May 1945

35/

This is my official notification to you that you are designated by the Director-General as Chief of the UNRRA Mission to Albania. In this capacity you will be the senior UNRRA Official in Albania with respect to the UNRRA Mission and to all UNRRA activities in Albania.

The objectives of this Mission may be summarised as follows :-

"To administer or arrange for the administration of measures for the relief of victims of war in that area through the provision of food, fuel, clothing, shelter and other basic necessities, medical and other essential services; and to facilitate in such area, so far as necessary to the adequate provision of relief, the production and transportation of these articles and the furnishing of these services."

In carrying out the responsibilities of the Mission, you will be subject to the policies, resolutions and administrative regulations of UNRRA, and to such agreements as may be reached with the Albanian authorities. Subject to these, and as the Representative of the Director-General, you will have complete authority in Albania to carry out the objectives above stated, including but not limited to the following :-

- (1) To negotiate with the Albanian authorities and sign on behalf of the Director-General a basic agreement for the provision of relief and rehabilitation supplies and services in accordance with the policies set out in the Resolutions of the Council.
- (2) To establish programmes, provide essential services, and discharge UNRRA responsibilities for supervising and conducting operations in the fields of general relief and rehabilitation, health, welfare, displaced persons and agricultural and industrial rehabilitation.
- (3) To report on UNRRA activities in Albania and on relations with the Albanian authorities.
- (4) To maintain liaison with appropriate civil and military authorities, governmental and intergovernmental agencies in Albania. You may negotiate with any of these authorities such supplementary agreements and modifications of the basic Agreement as may, in your judgment, prove necessary. Such modification of the basic Agreement must, however, receive prior approval of the European Regional Office through the Deputy Director-General for Operations before becoming effective.
- (5) To negotiate, conclude, and execute on behalf of the Administration all other contracts for the prosecution of the Mission's operations in Albania.
- (6) To receive UNRRA supplies, arrange for their transfer to the Albanian authorities and observe and report on their distribution.
- (7) To receive local currency made available to the Administration for its administrative and operating expenses in Albania.
- (8) Within the limitations of approved budgets and available funds, you shall have power on behalf of the Administration to incur indebtedness and to obligate and expend the funds of the Administration for the purposes of UNRRA operations in Albania.

(signed) R.G.A. Jackson.



**ACTION COPY**

DG 25/1

RESTRICTED DISTRIBUTION:

ACTION: Mr. A. Air

INDEXED

U.N.R.R.A. TIRANA ..... TO ..... U.N.R.R.A. LONDON

NO. 113

Dated: 27th May, 1945

Rec'd: 28th May, 1945

Repeated to Washington No. 8

Repeated to Ruvo

Re paren No. C & D your 22 following accorded problems.

- (A) Delivery of proposed agreement my 6 & 7 - 110B/4
- (B) Remuneration of agent my 5 & 10 - 109/31 - not need 10066A.
- (C) Supplies for July arrival my 1 sent to Washington as No. 2 request 1000 tons supplies now to be needed by Albanians, such as clothing and tractors. To be loaded by late July. The supplies 6,000 to 7,000 caught up by ordnance stores.
- (D) Vehicles for civil requirements to be needed in July shipment, heavy vehicles needed my 8, repeated Washington 7.
- (E) Unfortunate for personnel especially Summit? Numerous demands Ruvo, repeated E.R.O.
- (F) Allocations lots LCES posters discussed Caserta May 19th.
- (G) Will U.N.R.R.A. handle Displaced Persons many Italian civilian civilians in addition to soldiers.
- (H) Necessary insured conversation telegraphic postal air in post military. Considered essential improved present? Telegraphic communications are very slow.
- (I) Insured continuity mission subject.

Taken by 'phone. Confirmation copy not yet received.

H.P.C./150

Registry  
No.

AC 11/11

OG 23/1

OUT FILE

Despatched

May 24  
21030 JML

M.

Draft.

For Oakley Hill.

Your Telegrams Nos. 6 and 7.

Telegram.

To: TIRANA

ENJOY *WAS*

No. 1.

Repeat to Washington

ENJOY *WAS*

No. 1167.

Cypher

1. Delighted to hear Hoxha prepared to sign agreement.
2. Robertson, Legal adviser, and Cohen, special representative, will arrive Tirana next week, bringing comprehensive reply to points raised.
3. Meanwhile please defer any commitment.
4. What personnel do you require immediately?
5. Direct all enquiries to E.R.O. including questions pending with Washington.

*O. Ward*

23rd May, 1945.

23 MAY 1945

Restricted  
+ High Cohen  
Adair  
Robertson.

NOTHING TO BE WRITTEN IN THE MARGIN.



OUTGOING TELEGRAM

RESTRICTED DISTRIBUTION

U.N.R.R.A. LONDON.....TO.....U.N.R.R.A. TIRANA

NO. 1

1030 hours

Dated: 24th May, 1945

Repeated Washington 1167.

For Oakley-Hill.

Your telegrams Nos. 6 and 7.

1. Delighted to hear Hoxha prepared to sign agreement.
2. Robertson, Legal adviser, and Cohen, special representative, will arrive Tirana next week, bringing comprehensive reply to points raised.
3. Meanwhile please defer any commitment.
4. What personnel do you require immediately?
5. Direct all enquiries to ERO including questions pending with Washington.

DW 712

DG 25/1

FOR INFORMATION ONLY

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**INDEXED**

ACTION: MR WARD

U.N.R.R.A. WASHINGTON.....TO.....ALBANIAN MISSIONS, RUVO  
(FOR TIRANA)

NO. 55

Dated: 23rd May, 1945

Rec'd: 25th May, 1945

Repeated ERO 1405.

- 
1. Director General has determined Albania not able to pay according to section 16, financial plan. Re-examination of determination to be not earlier than 6 months and not later than one year after inception UNRRA programme in Albania. This identical with Yugoslav Czechoslovak determinations.
  2. Determination with special committee under resolutions 23 in view of:
    - A. Financial plan does not explicitly require consultation for non-member countries.
    - B. Central committee on record favouring relief to Albania.
    - C. Urgency.
  3. Reference our 89<sup>+</sup> to Bari paragraph B insert 6th whereas clause as follows: whereas in accordance with a solution 14 of the council of the administration, the Director General has determined that Albania is not at this time in a position to pay with suitable means of foreign exchange for relief and rehabilitation of Albania/<sup>also</sup>re-insert 4th sentence article one paragraph A.
  4. London previously advised direct transmission this finding to you because you (sic) need in negotiations.

+ Repeated to ERO as 1194

DW 716



31  
Dg 25/1  
**INDEXED**

~~A.C.~~  
RESTRICTED DISTRIBUTION:

FOR INFORMATION ONLY:

U.N.R.R.A. WASHINGTON.....to.....EUROPEAN REGIONAL OFFICE:

(NO:1380

(CYHER)

DATED : 22nd MAY, 1945;

RECEIVED: 25th MAY, 1945:

000  
Following from TIRANA dated 151300:

"1.) Reference my 3. \* ACI/4/x

Generals, Hughes, Sadler arrived May 12th, agreed set new system ex-ship delivery agent employed in C.S.U. withdrawn admitting equivalent U.N.R.R.A. personnel about 22nd. This change not possible before June 1st owing scheduled arrival soon 3 schooners. Shall employ same agent and ensure continuity. This is AFEZOLLI already recommended by us.

2.) M.L. desires U.N.R.R.A. distribution responsibility June 15th. I have agreed subject arrival mission by June 1st. This cancels paragraph 5 of my 3.

3.) Generals have sent letter to Hoxha protesting interference, hindrance M.L. operations requesting him admit U.N.R.R.A. personnel outside 130 limit.

4.) Dr. Thorpe in charge Ruvo discussed situation with me Durazzo May 13th and returned Ruvo. Hughes return on visit mission explain situation here instructed such Ruvo personnel as can be spared take one weeks leave."

Suggest following reply:

"1.) Concur arrangements participation 22 U.N.R.R.A. personnel employment Afezolli.

2.) Agree to U.N.R.R.A. assuming financial and distribution responsibility June 15th on conditions stated and agreement concluded by that date. Formal determination by Director General Albania inability to pay expected on or before June 1st. Cabling detailed information this point in few days. M.L. Supply line continues to August 15th. This follows pattern used in take over from M.L. Greece.

3.) & 4.) No comment needed."

Reference NO:4 from TIRANA repeated to LONDON as NO:3: / ACI/4/x

Paragraph 1. Beerman, May 23rd will be on-forwarded soonest thereafter.

Paragraph 2. Presume Caserta handling.

Paragraph 3. Will hold secretaries until called.

Paragraph 4. Assume you handling with Oakley-Hill.

\*Repeated to E.R.O. as NO:2.  
H.M.S./655:

30  
OG 25/1  
~~SECRET~~

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FOR INFORMATION ONLY

ACTION: Mr. Ward.  
-----

INDEXED

ALBANIAN MISSION, TIRANA.....TO.....EUROPEAN REGIONAL OFFICE

NO. 7

Dated: -

Repeated to Rome No. 20

Rec'd: 22nd May, 1945.

-----  
Most urgent for Jackson from Oakley-Hill.

1. My immediately preceding telegram. Hon~~or~~able requests following modifications of draft agreement. References are to UNRRA Agreement with Yugoslavia.
2. Article 1 (a) Desires making quite clear Albania will never be required to pay for supplies received under present Agreement. I recommend any alteration change in wording or interpretation in writing in this sense noted to the Government. Please rule. Article 1 (b). In view of the end of the war in Europe, may uncertainty of shipping be stated as unlikely?

Article 4 (c) 4, Article 6 (e) and 6 (1) concerning supplies for transit to other countries to be omitted. Consider Albania not on any L. of C. and do not want to assume this burden. I recommend ad hoc agreement if such eventuality arises.

Article 4 (f) not understood: what UNRRA transactions in foreign currency contemplated in view of non-payment by Albania? May this be omitted or clarified?

Similarly Article 6 (b) 3 not understood. Omission, clarification, or example requested.

Article 6 (c) concerning Article 1, paragraph 1, of Agreement 9th November, 1943, reference purchase of property, etc. Consider not applicable here. Request omission or clarification.

\* Telephoned by U.K. Base to Commander Jackson's office 22nd May, 1945, and passed by him to Mr. Ward.



**ACTION COPY**

*Registering.*  
*DG 25/1*

~~SECRET:~~

*29*  
~~RESTRICTED DISTRIBUTION:~~

~~ACTION: Commander Jackson:~~

TIRANA (ALBANIAN MISSION)....to....U.N.R.R.A. LONDON:

NO:6:

DATED : 18th MAY, 1945:

RECEIVED : 19th MAY, 1945:

Repeated to RUVO as NO:19:

**INDEXED**

-----000-----

For Jackson from Oakley Hill most urgent.

- 1.) Met Hoxha and Spahiu last night, as the result of a personal letter to him. 2 hours cordial discussion read through the draft agreement. Classification of certain clauses and omission of others, were asked for by Hoxha. These clauses of which are set out in my immediate following telegram. Feel this is beyond my request your ruling.
- 2.) Early next week Hoxha will be ready to sign agreement subject to above modification. Therefore, appreciate an immediate reply.
- 3.) With the exception of the following, the agreement is same as Yugoslav:-
  - (A) National Liberation Government Albania described the negotiating party.
  - (B) Refers to ability to pay 6th whereas clause omitted.
  - (C) 7C clause exempt of personal property of members of mission from taxes.
  - (D) Paragraph A Article 10 omitted.
- 4.) In view of paragraph A, Article NO:1, cannot 6th whereas reinstated.
- 5.) With reference to query Article 5, paragraph B general authority to Chief of Mission requested.
- 6.) Further admit U.N.R.R.A. personnel above the 130 limit imposed of M.L. still refused by Hoxha. Mission will be admitted immediately agreement signed.
- 7.) Continuity of supplies and especially requests for closed vehicles. Hoxha is anxious for this to be carried out.
- 8.) See my immediate following telegram.

H.M.S./608:

*Action referred to Mr. Chetysan & Mr. Wanda. } They have copies.*

ACT 11/17  
COPIES 8  
AC 11/18/1

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DG 25/1

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U.N.R.R.A. CASERTA ..... TO ..... U.N.R.R.A. TISA, ALBANIAN  
MISSIONS.

INDEXED

NO. 29

Dated: 17th May, 1945

Rec'd: 18th May, 1945

Repeated Washington 323, London 167,

- 
2. Look at Tisa 2<sup>+</sup> Washington from Oakley Hill.
  3. Following supplies set up by ML for July arrival:

wheat 4500;                      coffee 160;

sugar 460;                      milk 25;

plus possible small quantity supplies backlog and new arrivals other than subsistence items.

4. Our understanding that Albania will call forward on Washington any supplemental supplies for July arrival within port acceptance tonnages and total programme for August arrival.
  5. Important Albania advise Caserta, earliest possible, tonnage figures at paragraph 4 to permit Caserta bidding transshipment requirements from Heel.
- + Repeated to ERO as No. 1.

DW 530



DG 25/11

AC 1/11/X  
Copy AC 1/18/X

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INDEXED

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FOR INFORMATION ONLY

U.N.R.R.A. TIRANA ..... TO ..... U.N.R.R.A. WASHINGTON

NO. 3

Dated: 11th May, 1945

Rec'd: 12th May, 1945

Repeated to London as No. 2, Caserta for Ruvo No. 8.

-----

To-day saw General Spahiu, reception was friendly, speedy concurrence of UNRRA agreement desired.

.. He will consider immediately draft which was handed to him.

2. Necessity of establishing now Mission here, was pointed out in order to ensure the continuity of supplies. Total number ML of 130 to include UNRRA. Spahiu absolutely adamant and in refusing to extend. Informed us that ME were fully cognisant of the fact.

3. ML Commander was informed of above. Only solution he could offer was changing of the programme, so as to employ an agent to clear ships and to release about 20 men CSU. Due to the fact that coaster is already en route, he considers change of plan impossible prior ship cleared. Secondly, in order to effect change fortnight probably needed. General Hughes Sadler is expected by him to arrive about May 11th to give advice.

4. The only possible course is believed to be to wait signature of our agreement upon which Mission personnel could enter. Also General's visit developments. At the present moment the matter is entirely beyond UNRRA's control.

5. Take over from ML in light of above is considered impossible before July 1st.

DG 25/1

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A.C. 1/11/7

Copy AC 1/18/7

RESTRICTED DISTRIBUTION:

FOR INFORMATION ONLY:

FROM OAKLEY HILL (TISA).....to.....U.N.R.R.A. WASHINGTON:

NO:2:

DATED : 10th MAY, 1945:

RECEIVED: 11th MAY, 1945:

INDEXED

Reputed to LONDON as NO:1. CASERTA as NO:4. RUVO as NO:7,

-----OOO-----

- 1.) Since yesterday the situation between Albanians and M.L. as eased somewhat, plenty of movement has now been promised to ML. for observers.
- 2.) The ignoring of U.N.R.R.A. by the Government was affliction of the above situation, I have, however, been granted to-day an audition by General Spahiu. This is the first movement forwarded
- 3.) After conversations with A.F.H.O. M.L. Bari is anxious for commitments with U.N.R.R.A. supply situation for July and onwards, and it has been stated that there will be no military stockpiles for the availability of U.N.R.R.A.'s confirmation of my understanding by ML. Memo B/2017/L for 14th February signed Hughes was that in this theatre already relief supplies of those which arrived after the take-over would be made available to us, prior to my departure from Italy I emphasized the short time factor to Caserta of securing supplies July and received assurance that the position was appreciated. So far have made no contact with Albanian authorities in connection with requirements.
- 4.) Following action: Recommend Simmons Ruvo contact Wood M.L. Bari who is fully connected with Albanian requirements and show Washington programme non repeated items. Delete fully covered by M.L. deliveries and first month U.N.R.R.A. supplies from Washington remainder dealt forward upon receipt of advise from Ruvo. I will pass information re this action to Albanians. In the meantime will make endeavour to obtain Albania priorities and comments for the 3 months and pass to Washington.

H.M.S./518:



A.C. 11/11

542511

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FOR INFORMATION ONLY:

25

U.N.R.R.A. WASHINGTON.....to.....U.N.R.R.A. BARI:

NO:89

D: 9th MAY, 1945:

R: 10th MAY, 1945:

INDEXED

Repeated to LONDON as NO:1194.

-----000-----

Repeat to Tirana for Oakley Hill.

- 1.) Have consulted London re your Tirana 1, Ruvo 42  
War Department 041215B. We agreed: A. You are authorized  
to negotiate U.N.R.R.A. Albania agreement, using final  
Yugoslav Agreement as text with changes noted in sub-paragraphs  
(b) and (c). Notify E.R.O. before commencing formal  
negotiations, as it is prepared send well qualified  
representative to assist you. (2) References your war Dept.  
041215 (b) paragraphs 5 (a) and 5(b), sixth whereas clause  
omitted since determination ability to pay not yet made. For  
same reason omit fourth sentence article 1(a) reading "The  
Administration will make no request and shall have no claim for  
payment in foreign exchange for the supplies and services  
furnished it under this agreement". Third sentence, which  
remains, anticipates such finding by authority considering  
matter. Early favourable decision expected. General authority  
referred to in article 5 (b) of agreement is Hendrickson's  
March 19th directive to Albanian Mission chief. (C) since  
M.L. Agreement is between SACMED and G-ing Albanian Army of  
Liberation, use this title rather than title of signatory mentioned  
your Tirana 12. Leave to you negotiations of date for ML.  
take-over, but suggest July 1st as earliest possibility in view  
of personnel supply and shipping problems you mention.
- 2.) Clarify references to sub-paragraphs in last paragraph  
of War Dept. 041215 (b) and inform if May tonnage figure  
mention same cable is accurate.  
\*Cannot trace in E.R.O.  
H.M.S./517:

DG 25/1  
Act 117-X

Copy in English of a letter sent covering a pro-memoria,  
both in Albanian, to Col. Gen. Enver Hoxha on May 8, 1945  
-----

Colonel General Enver Hoxha  
Commander-in-Chief of A.N.L.A.

Tirana  
8 May, 1945

INDEXED

24

I take the liberty of informing you of the  
following.

On May 2, 1945 a letter was sent to you by  
the Commander of ML, at my desire, in which an appointment  
was requested for me to discuss with you the proposed  
agreement between yourself and UNRRA. I have up till today  
received no reply.

I attach a pro-memoria which will help to explain  
the urgency of the situation, if you desire continuity of  
supplies to be maintained after the military period. I trust  
that I may receive your reply very early.

With respects,

*J. G. H.*

Chief of the UNRRA Mission for Albania



Copy to: UNRRA Washington  
UNRRA London



PRO-MEMORIA

Addressed to Colonel General Enver Hoxha

1. On Feb. 26, 1945 you sent to the Central Council of UNRRA a request for assistance. While awaiting their definite reply you received during March a delegation consisting of Messrs. Hendrickson, Jackson, Kanthaky and myself and discussed the matter of relief for Albania, after which you expressed yourself as ready to consider an agreement with UNRRA.
2. On March 30 Mr. Hendrickson sent you the reply of Governor Lehman, the Director General of UNRRA, to your request, stating that his representatives were prepared to discuss an agreement with you. Mr. Hendrickson added that he was leaving me as UNRRA's representative, for this purpose.
3. On April 20, after you had signed an agreement with ML for relief, I came to Durazzo with the advance party of ML. On April 21, acting under my directive from UNRRA headquarters, I met General Bedri Spahiu and discussed the question of direct assistance which UNRRA is ready to provide. On April 22nd I sent Gen. Spahiu a letter confirming this conversation. I then returned to Italy to prepare my Mission to come to Albania, since under your agreement with ML we were to cooperate with them during their period of activity.
4. On April 29 I arrived at the Italian port with a party of my Mission to embark for Albania. ML there informed me we could not leave as their permitted numbers had been reduced to 130 including UNRRA, but that I personally was allowed to land at Durazzo. I therefore sent my personnel back to their headquarters and left for Durazzo alone, arriving on April 30.
5. On May 1 I came to Tirana and sent you a request for an interview, through the Commander of ML. I did not send it direct because the Cmdr. informed me that Gen. Spahiu had returned to ML the letter which I had sent him on April 22, saying that I was to approach the Albanian authorities through ML. This request actually left ML on May 2.
6. Up till today, May 8, I have ~~xxx~~ received no reply. Six days have therefore passed. This lost time very seriously affects the supply situation. In order that there should be continuity of supply after June, when military supplies will cease, it is essential that I inform UNRRA headquarters immediately of the comments of your Commission on the proposed UNRRA supply programs. It needs a long time to ensure that the necessary supplies are allocated and shipped, the normal period between demand and arrival of supplies being 3 1/2 months. In any case, before any supplies can be shipped at all, it is necessary that an agreement be reached between yourself and UNRRA.
7. It is emphasized that UNRRA is the permanent organisation for relief and is not connected with ML except temporarily, in order to ensure continuity. To ensure this it is necessary that my Mission which is composed of civilians, men and women, British and American, be established now in Albania. I am at the moment separated from my office, which is in Italy, and in these conditions effective action is impossible.
8. The above pro-memoria is intended to explain the urgency of the situation, since I have not yet been granted an interview with you.

Tirana  
May 8, 1945

*J.O.H.*  
Chief of the UNRRA Mission for Albania



OG25/1

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RESTRICTED DISTRIBUTION:

FOR INFORMATION ONLY.

FROM U.N.R.R.A. (WASHINGTON) TO U.N.R.R.A. (LONDON).

No. A-52.

DATED 7th May 1945

RECEIVED 12th May 1945

Following received as number 041215 B from Caserta dated 5th May 1945.

- "1. ML anxious hand over soonest even June at the latest in view of my para 2 below however believe ML cannot have the machine working properly by then and we shall not be here soon enough to take hold. Recommend June 15 with retention for few weeks of small number military personnel particularly supplies procurements shipping. Important factor is Hoxha's attitude to numbers see my para 6.
2. I arrived Dravograd April 30th finding Albanian attitude changed putting all available obstacles in way of ML operations. Total number ML personnel strictly limited to 130 including UNRRA. ML refuse accept more than two UNRRA persons within this quota. First ML request for observation of destitution evaded and Albanians now say they will sell all supplies. First ML supplies arrived April 30th. Total arrived through 3rd May 58 civilian vehicles and TN stores. Programme through May 30th 64 tons.
3. Have cables AFHQ re LOT'S and asked them to advise you direct.
4. Impossible to reply this stage regarding military equipment as ML operation barely started. Need of military personnel appears unlikely with exception of para one above. Services of Major C.A. Wood ML procurements particularly desired on temporary loan:
5. Personal assistance negotiating agreement not necessary but request urgent reply following points:
  - A. In view of article No. 1 para A. Why should sixth clause be omitted? (NOTE: In DTG 041215B this phrase is "Why should sixth whereas clause be omitted).
  - B. What is general authority to chief of mission referred to in article No. 5 paragraph B?

Reference Washington 148 to Caserta 9 relayed Ruvo para 4 am making change in sub para C and await your reply reference sub paras."

CDC 257.



~~U.S. 11/11/44~~  
~~Copy 11/11/44~~

062511

RESTRICTED DISTRIBUTION:

22

FOR INFORMATION ONLY:

U.N.R.R.A. WASHINGTON.....to.....EUROPEAN REGIONAL OFFICE:

NO:A-51

D: 7th MAY, 1945:

(AIRGRAM)

INDEXED

R: 12th MAY, 1945:

-----000-----

Following received as Ruvo's #42.

"U.N.R.R.A. party of 9 including Chief of Mission left for Brindisi 29 April to embark for Albania. On arrival at Brindisi Oakley Hill shown telegram from Warner Tirana which stated that Hoxha had reduced number of bodies to 136 which includes U.N.R.R.A. M.L. Commander instructed that only U.N.R.R.A. personnel essential to present M.L. operation could be taken. At present there is only one U.N.R.R.A. member who was included in advance M.L. party in Albania. As there were only 2 people in this party who could be considered essential to the operation namely 2 observers M.L. Commander at Brindisi ruled that no U.N.R.R.A. personnel should go. Telegram further stated that Oakley Hill could go to negotiate U.N.R.R.A. agreement. He has gone and will take up strongly with Warner and Hoxha the exclusion of U.N.R.R.A. personnel from the joint M.L. U.N.R.R.A. operation. It is therefore absolutely imperative that you reply to our previous telegram requesting authority for Oakley Hill to negotiate the U.N.R.R.A. agreement with Hoxha. Please cable immediately about any particular instructions relating there. Rest of party has returned to Ruvo."

H.M.S./534:

DG 25/1

INDEXED

21

AC 11/11/45  
Copy AC 11/11/45

RESTRICTED DISTRIBUTION:

FOR INFORMATION ONLY.

FROM U.N.R.R.A. (WASHINGTON) TO U.N.R.R.A. (LONDON).

No. A-50

DATED 7th May 1945

RECEIVED 12th May 1945

-----  
Following received from Tirana as number one dated May 5th.

"A and B queried above.

Proposed title of party with whom we negotiate is the National Liberation Government of Albania main difficulties anticipated apart from needs of personnel are:

1. Delay in entry of mission personnel parallel with ML and consequent delay in calling forward of July requirements (ML are calling forward June) for same reasons and at present unable to establish mission HQ in Albania and are separated from any office situation mostly unsatisfactory at present moment have asked Hoxha for interview and will endeavour to clarify this.
2. Almost entirely lacking transport for mission and none available from ML during operational period."

CDC 256.



INDEXED

20

AC 1/16

U.N.R.R.A. (GENERAL)

FOR INFORMATION ONLY

U.N.R.R.A. ALBANIA.....TO.....

U.N.R.R.A. WASHINGTON

NO 37

Dated: 30th April, 1945

Rec'd: 1st May, 1945

Repeated to London as No. 31.

-----  
For Jackson and Hendrickson.

On approximately 29th April, we propose beginning movement of 2 parties to Albania leaving Rear Headquarters at San Spirito of 2 or 3 persons.

2. 2 passenger vehicles and 2 trucks including 1 jeep have been allotted to us at Caserta conference for Ruvo. Now that we are operational we shall need proportion of vehicles same as other Missions. We are rendered practically immobile by present situation. ML are consistently stating that there is no domestic transport available for us. No great assistance coming from Caserta.

3. If you use your influence with AFHQ in order to obtain several jeeps, we shall be very grateful. On the arrival of 2 or more observers whom we have asked for, we shall need a minimum of 12, repeat 12, jeeps. Subject to increase of Missions, we shall require more later.

DG 25/1

# FOR INFORMATION ONLY

40-118  
Copy D 23/1  
Copy for ACI/11

U.N.R.R.A. (GENERAL)

ACTION: MR. ADAIR

INDEXED

U.N.R.R.A. CASERTA ..... TO ..... U.N.R.R.A. WASHINGTON

NO. 34(sic)

Dated: 30th April, 1945

Rec'd: 1st May, 1945

Repeated to London

-----  
For the attention of Jackson and Adair London from Oakley Hill.

1. On 25th April, returned after recon visit with ML to Albania.
  2. Very satisfactory discussions were held by ML and Albanian authorities.
  3. Formation of joint central commission took place. On 23rd April first meeting was held. Raymond member.
  4. Supplies procedure Ex Quay has been agreed. Warehousing, transportation, Albanian responsibility. Durazzo only will be used by us (U.S.?) Agent to have all supplies has been appointed at Durazzo by Albania. Port Durazzo will be suitable for schooners, L.C.T., and believed up to 2,000 tons coastal boats. Possibility estimated by ML at 300 tons daily of unloading. Higher figure is, however, claimed by Albania. All possible supplies of grain and flour are required by Albania. Have cut out coffee, sugar, soap, meat in early shipment. 24th April first meeting was held by transport board. Raymond member.
  6. Albanians have fully planned system which is based on work shops well equipped and in every town subsidiary shops. Strict maintenance of this has been laid down, and trained drivers available. Raymond well satisfied. With the exception of Pesmeti-Korcha and Vlone-Sarande, all roads have been claimed open to loaded trucks. Many bridges either under repair or already repaired. Elsewhere ferries are working.
  7. Friendly co-operation and keenness of Albanian authorities also extreme realistic handling of their problems has impressed everyone.
  8. Can you remember Raymond now in Albania. Approximately 29th April first party of 13 people expected to go.
  9. In connection with the personnel situation will cable separately.
- No. being serviced.

DW 243



COPY OF CABLE (information from Mrs. Lidderdale - cable had  
restricted circulation)

ALBANIA to WASHINGTON - 21.4.45

Agreement between Hoxha and Military Liaison was signed on 11th April.

Following the signing of the agreement, Oakley Hill, Chief of UNRRA Albanian Mission is to accompany ML staff on a short reconnaissance tour of the Albanian ports, after which he will return to RUVO, Italy and 10 days later the first UNRRA party is scheduled to enter Albania. Subject to instructions from Head Office, UNRRA will begin negotiations with Hoxha after entry.

Registry  
No.

ACI/11/x  
Copy ACI/118

0425/1

DOUBLE FILE

Despatched April 7 M.

01700 8M

Draft.

Telegram.

RUOVO

NO: 8.

ENJOY WDS

CYPHE R

Restricted D.

an  
9x

17 APR 1945

To: Oakley-Hill,

From: Hendrickson and R.G.A. Jackson.

Please cable Washington soonest and  
repeat London

(a) present status ML-Albania negotiations

(b) developments if any your negotiations

with Hoxha.

D. Ward



NOTHING TO BE WRITTEN IN THIS MARGIN.



AC

OUTGOING TELEGRAM.

(CYPHER :).

RESTRICTED DISTRIBUTION:

FROM U.N.R.R.A. (LONDON) TO U.N.R.R.A. (RUVO).

No. 8

D: 17.00 hours 17 April 1945

-----OoO-----

To Oakley-Hill from Hendrickson and R.G.A. Jackson.

Please cable Washington soonest and repeat London

- (a) present status ML-Albania negotiations
- (b) developments if any your negotiations with Hoxha.

CDG 74

DG 20/1

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Albania Mission

Telegrams: UNRRA, CAIRO

Telephone (51421  
(55439

17 April 1945

Secret

TO: Gov. Herbert H. Lehman  
Director General, UNRRA  
Washington D.C.

Sir Frederick Leith-Ross  
Deputy Director General  
European Regional Office

FROM: D.R. Oakley-Hill  
Chief of Mission

SUBJECT: Agreement between ML and Hoxha.

For your information I am attaching a copy of the Agreement  
between ML and Col. General Enver Hoxha, as signed.

(Signed) D.R. Oakley-Hill.



AGREEMENT BETWEEN  
THE SUPREME ALLIED COMMANDER  
MEDITERRANEAN THEATRE OF OPERATIONS  
AND  
COMMANDER IN CHIEF  
ALBANIAN NATIONAL ARMY OF LIBERATION

This is an agreement between the Supreme Allied Commander Mediterranean Theatre of Operations and Colonel General Enver Hoxha, Commander in Chief Albanian National Army of Liberation, and principal Albanian military authority, made solely in order to expedite the bringing in of relief supplies to the people of Albania.

Whereas the US and UK Governments have offered to bring relief to Albania by means of ML (Albania), a military organisation composed of British and American officers and British technical troops.

And whereas UNRRA has agreed to assist and act as an agency of ML (Albania) until such time as UNRRA is able to assume responsibility for the task, as indicated in para 6(c) (and accordingly for the purpose of this agreement is included in the term "ML (Albania)").

And whereas the Albanian Military authorities have invited ML (Albania) into Albanian territory for the accomplishment of its task, and have undertaken to assist ML (Albania) therein.

It is therefore agreed as follows:-

1. BASIC PRINCIPLE

That all relief and supplies, whether brought into the country or part of the local resources, shall be distributed and made available according to the needs of the people without regard to religious, racial or political affiliations, is recognised and agreed as the basis upon which the present agreements are made.

2. IMPORT PROCEDURE

(a) Estimates of the needs in different parts of the country will be prepared by the Albanian military authorities in consultation with technical advisers of ML (Albania), and will be submitted to ML (Albania).

(b) The amount of supplies to be brought in will be subject to the approval of the Albanian military authorities and will of necessity be limited, in the first case by military considerations affecting the availability of shipping and supplies, and secondly by the facilities provided at the port and the ability of the Albanian military authorities to make the necessary arrangements for distribution throughout Albania.

(c) Supplies approved by ML (Albania) for issue will be issued by them from warehouses under their control at Durazzo and Valona to the Albanian military authorities which will thereafter be responsible for distribution within the country with the assistance outlined in paragraph 4(b) below.

/continued

### 3. FINANCIAL PROVISIONS

(a) Settlement for the supplies imported by ML (Albania) is subject to subsequent agreement between the US and UK Governments and such Government of Albania as may hereafter be recognised by them. It is the general policy of the US and UK Governments that all relief supplies will be billed to the recipient countries, and ML (Albania) and the Albanian military authorities will therefore account, by description and quantity, for all imported supplies.

(b) Supplies will ordinarily be sold by the Albanian military authorities at prices to be agreed with ML (Albania), but supplies may be provided free to those mutually agreed to be destitute.

(c) The sale price of such imported supplies<sup>are</sup> sold will be due to and collected by the Albanian military authorities.

### 4. ACTION BY THE ALBANIAN MILITARY AUTHORITIES

In order to implement this agreement the Albanian military authorities will:-

(a) Distribute all available supplies equitably in accordance with the basis principle defined in paragraph 1.

(b) Appoint a commission with full powers to make detail arrangements with ML (Albania) and to ensure equitable distribution.

(c) Ensure by appropriate control of collected production and distribution of food and other supplies that the maximum use is made of all relief and supplies, whether brought into the country or part of the local resources.

(d) Give ML (Albania) all assistance within their power and particularly afford facilities and freedom of movement for their technical advisers and experts to observe the process of distribution throughout Albania.

(e) Provide free of charge to ML (Albania) facilities and labour for the berthing and unloading of ships, for the storing and handling of supplies, for the accommodation of ML (Albania) personnel with HQ in Tirana, and for other relief and rehabilitation work as may be mutually agreed to be necessary by ML (Albania) and the Albanian military authorities.

(f) Provide ML (Albania) as necessary with local currency sufficient to meet all local requirements. Such currency as is expended for the pay of military and accompanying imported civilian personnel will be repaid in sterling or other agreed foreign currency at a rate of exchange to be decided by the Supreme Allied Commander in consultation with the Albanian military authorities.

(g) Ensure freedom of movement to, from and within Durazzo and Valona harbours for all ships employed in preparation for bringing or in bringing relief supplies or services to Albania on prior notification.

(h) Provide such guards as may be requested by ML (Albania).

/5. ADDITIONAL.....



## 5. ADDITIONAL SERVICES

(a) In addition to the import of relief supplies ML (Albania) will endeavour to hold available for one month from the date of this agreement, technical advisers and personnel qualified to assist the Albanian military authorities on medical, hygiene, engineer, agricultural and veterinary problems if requested by such authorities.

(b) ML (Albania) will provide motor trucks which will be under the disposition of the Albanian military authorities through whom ML (Albania) will have control to ensure that they are used only for the transport of relief supplies and other materials related to relief and rehabilitation.

## 6. GENERAL

(a) All military personnel and civilian personnel not of Albania nationality accompanying ML (Albania) shall be under the exclusive legal jurisdiction of ML (Albania)

ML (Albania) will be responsible for the conduct of its personnel and will bring to justice any of its members who violate the laws of the country and in addition will remove such persons from Albania.

In addition the Albanian military authorities guarantee immunity to all personnel of ML (Albania) in performance of their official duty as specified in this agreement.

(b) All military personnel and civilian personnel not of Albanian nationality accompanying ML (Albania), together with all property brought into Albania by them or by ML (Albania) shall be exempt from taxes.

(c) The US and UK Governments contemplate that UNRRA will take over the task of ML (Albania) as soon as possible and ML (Albania) will withdraw as soon as UNRRA is able to assume the task. The period of ML (Albania) will not exceed approximately two months.

(d) Any agreements relative to future periods will be a matter for UNRRA and the competent Albanian authority to conclude.

The text of this Agreement is in English and Albanian and have the same interpretation.

DATED THIS ELEVENTH DAY OF APRIL 1945.

Signed for and on behalf of  
The Supreme Allied Commander  
Mediterranean Theatre of Operations  
by -

Major General I.T.P. HUGHES

Sgd. I.T.P. HUGHES, Maj-Gen.

Brigadier General P.L. SADLER, U.S.

Sgd. P.L. SADLER, Brig.Gen.  
U.S.A.

Colonel General ENVER HOXHA

Sgd. Enver Hoxha.

Copy to AC #4/x

D625/1

FOR INFORMATION ONLY

S.

RESTRICTED DISTRIBUTION:

ACTION: Mr. Herbert:

U.N.R.R.A. WASHINGTON.....to.....EUROPEAN REGIONAL OFFICE:

NO:796:

DATED : 7th APRIL, 1945.

INDEXED

RECEIVED: 9th APRIL, 1945.

-----000-----

CENTRAL  
13th Meeting General Committee held 27th March.

Regarding "Relief Operations in Albania" Committee agreed D.G. should proceed according proposal indicated in his memorandum, and operations should not be delayed pending consideration Albanian ability pay.

2. Had circulated to members central committee memorandum attaching letter from Danish Minister, requesting U.N.R.R.A.'s assistance in procurement relief supplies for DENMARK. Copy being sent airmail. Was agreed D.G. has authority under resolution council to determine current procurement programs U.N.R.R.A., which may include requirements DENMARK, but that he should negotiate only with government or recognized national authority exercising administrative control in DENMARK, as to terms and procedure by which relief supplies were to be made available DENMARK. Committee further agreed reply should be drafted on lines that such reply make clear, that no national authority is in existence now with which administration could deal. Marris U.K. stated U.N.R.R.A. should know that any sterling balances which might accumulate in DENMARK might not be freely convertible into other currency. D.G. informed central committee that he is planning instruct bureau supply include Danish requirements in its current procurement programs, with proper safeguards that goods which would be procured for use DENMARK, could be used elsewhere by administration should it not be called upon provide supplies to DENMARK.
3. D.G. referred to previous discussions regarding procurement supplies in neutral countries. Since Turkish Government declared war on GERMANY, it appeared advisable to discover whether there were any prospect of Turkish Government contributions to U.N.R.R.A., and whether Turkey could supply some urgently needed relief and rehabilitation goods. U.S. and U.K. members agreed with D.G. proposal, and U.S.S.R. member asked for an opportunity of studying matter and expressing his views thereafter.
4. Marris brought up question relief to GREECE, and said it seemed very important that U.N.R.R.A. should undertake some supplementatin military shipments by loadings in April and May, in order raise standard above that designed to prevent disease and unrest. He recognized serious difficulties which U.N.R.R.A. had encountered in its efforts obtain shipping or supplies. D.G. welcomed Marris statement. Weintraub U.N.R.R.A. staff outlined steps which U.N.R.R.A. has taken in its efforts increase loadings supplies for GREECE.

H.M.S./89.



0625/1

A.C. 1/11/X

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U.N.R.R.A. CASERTA.....to.....U.N.R.R.A. WASHINGTON:

No: 216:

DATED: 6th APRIL, 1945.

RECEIVED: 10th APRIL, 1945.

(CYPHER)

Repeated to LONDON as No.104 and to RUVO as No.18:

Lehman from Hendrickson 112.

\* ACI/11/X

1. In transmitting to Hoxha para. 2 of your 148 Caserta, 1 with- held your para. four believing terming him "Democratic Government" premature.
2. Have instructed Oakley-Hill he is not to re-open negotiations for agreement until instructed further. Thus, para. 4 is in suspense.
3. Hill in position to sense opportunities for re-opening. Reason temporary delay is that M.L. negotiations appear still incomplete and that Hoxha should be given time to make up his mind and cease playing Possum.

\*Repeated to E.R.O. as No.663  
" " RUVO (ALBANIAN MISSION as No.9)

H.M.S./103.

DG 23/1

A.C. 11/1

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RESTRICTED DISTRIBUTION:

FOR INFORMATION ONLY:

U.N.R.R.A. CASERTA.....to.....U.N.R.R.A. WASHINGTON:

No.188 DATED 31st March, 1945.

RECEIVED 3rd April, 1945.

Repeated to LONDON as No.82.

-----000-----

1. ~~Box~~ HENDRICKSON 99.
2. Met Hoxha and Albanian Authorities.. Reception friendly.  
 Feel most cordial relations established. Previous attitude due largely complete misconception U.N.R.R.A.'s functions.  
 This true also of Hoxha's previous attitude towards Mikelove? Hoxha ready for UNRRA operations soonest possible. Oakley-Hill who accompanied us wholly acceptable to Hoxha as Mission Chief. After observing Hill for several weeks strongly recommend his designation from Acting Chief to Chief of Mission status.. Jackson and Xanthaky fully concur. He knows language thoroughly, understands country's problems, likes Albanian people who respect him highly.
3. In discussions with Minister of Economy and Social Assistance, representatives other Ministries officials evidenced realistic modest approach to supply requirements. They produced program monthly requirements which Oakley-Hill forwarding. Highlights are:-

(a)	Food:	All tons:
	-----	-----
	Wheat	3,600
	Rice	360
	Macaroni	360
	Canned Meat	900
	Condensed Milk	240
	Sugar	450
	Tea	30
	Coffee	90

- (b) Need Clothing textiles 200,000 people consisting trousers, jackets overcoats, underclothes, shirts. Soles and bindings for making shoes. 200,000 blankets or cotton filler/



filler to make into blankets.

(c) Transport. Trucks 3-ton 180. 10 to 15-ton truck-trailers 50. Oil-tank trucks 5. Caiques (All coal burning) 70-ton 3. 120-ton 3. 200-ton 4. Coal 500 tons.

Equipment for restoring cement plants.

(d) Medical program being examined, commented by Dr. Thompson.

4. General Hughes Sadler also had satisfactory talks with Hoxha and expect Mikelove agreement concluded immediately with Mikelove - Costart - within week. Present plan contemplated U.N.R.R.A. take over from Mikelove June 1.
5. Inspected Durazzo. Docks warehouses destroyed. Port capacity about 30 tons daily. L.S.T. only feasible craft there, while caiques only feasible craft Volona.
6. Conditions Tirana area fairly good, food textiles. Minor inflation thus far but little purchasing power. Little employment. Conditions in Southern Albania. Many burned villages, food production low. Immediate emergency relief problem created by Greeks forcing from 10,000 to 25,000 Albanians from Northern Epirus back to Albania. Some parts extreme North Albania bad condition due heavy fighting that area.

ACI/11/X.

7. Your 148 to Caserta. Substance your message cabled by me to Hoxha who informed final negotiations agreement delegated to Oakley-Hill.

\*Repeated to E.R.O. as No.663.

C.6151.  
H.M.S.

AC 11/11/x copy AC 28/11/x

DG 25/1

FOR INFORMATION ONLY

INDEXED

U.N.R.R.A. (Restricted)

FOR INFORMATION ONLY

14

FROM U.N.R.P.A. (WASHINGTON) TO U.N.R.R.A. (CASERTA).

No. 148

DATED 28th March 1945

RECEIVED 29th March 1945

Repeated to Ruvo (Albanian Mission) No. 9.  
and London as No. 663.

-----OoO-----

1. Central Committee has approved course of Action outlined our 122X to Caserta.
2. Please deliver following message from Director General to Officer Enver Hoxha. "After consultation with Central Committee, I am pleased to inform you that UNRRA is prepared to discuss with you the furnishing of Relief and Rehabilitation assistance to the people of Albania. I have already instructed my Representatives to participate in negotiations between you and the Allied Military Authorities, who are prepared to furnish Relief Assistance in the first instance. My Representatives will also be prepared to discuss with you the most appropriate means for the furnishing of direct UNRRA Assistance. I wish to assure you of my desire to render all possible assistance to the Gallant people of Albania".
3. Hendrickson, or if not available, Acting Chief Albanian Mission authorized to negotiate agreement with Hoxha. Yugoslav agreement with changes set forth hereafter appropriate model. Prefer this to Greek agreement since it lists in detail privileges and immunities.
4. Make following changes in Yugoslav agreements: (A) Strike second whereas clause and substitute "whereas the Democratic Government of Albania (hereinafter referred to as the Government) exercises Administrative authority in Albania within the meaning of Resolution one of the Council", (B) Eliminate sixth whereas clause referring to ability to pay, (C) Eliminate para A of article 10, (D) Presume you will make other changes appropriate to situation within limits of policies embodied in other agreements.

X Not received in E.R.O.

6040.



TO:

*Mr. Asher*  
for ACTION

~~Please circulate to~~  
~~copies distributed~~  
~~to on.....~~

PA.

These papers  
have already  
been circulated  
as CC(45)11

17 March 1945

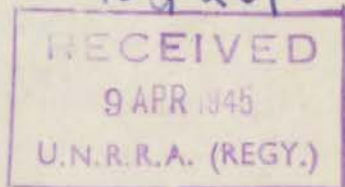
BdW.  
13/4.

..... AC ..... Branch Registry

Date. 10.4.45 .....

INDEXED  
UNITED NATIONS  
RELIEF AND REHABILITATION ADMINISTRATION

1344 CONNECTICUT AVENUE  
WASHINGTON 25, D. C.



Mr. George S. Mooney  
Executive Secretary  
European Regional Office  
UNRRA  
11A Portland Place  
London W.1., England

20 MAR 1945 13

My dear Mr. Mooney:

For your information the Director General is calling a meeting of the Central Committee for 3:00 p.m. Tuesday, 27 March 1945.

The Agenda is as follows:

1. Call to order by the Director General
2. Relief and Rehabilitation Operations in Albania
3. Time and Place of Next Council Session
4. Other business
5. Adjournment.

In connection with item 2 above, I enclose a memorandum from the Director General to the Central Committee dated 17 March, entitled "Relief and Rehabilitation Operations in Albania."

Sincerely yours,

P. W. Kuo

P. W. Kuo  
Deputy Director General  
In Charge of the Secretariat

Enclosure



17 March 1945

RECEIVED  
9 APR 45  
U.N.H.R.A. (1055)

TO: The Central Committee  
FROM: The Director General  
SUBJECT: Relief and Rehabilitation Operations in  
Albania

I transmit herewith a copy of a message addressed "To the Central Commission of UNRRA," and signed "Colonel General Enver Hoxha, Head of the Democratic Government of Albania." This message is dated at Tirana, 26 February 1945, and was received by UNRRA in Washington on 15 March 1945. I am also attaching a copy of a reply sent on 10 March 1945 by R. L. Cochran, UNRRA's representative in Caserta.

In connection with this message, I should like to call to the attention of the Central Committee certain factors relating to relief and rehabilitation operations in Albania, and to state the position of the Administration thereon and the course of action which I have followed and propose to follow.

I. The Committee is aware that on 3 April 1944 I concluded an agreement with the U.S. and U.K. military authorities in Cairo which provided for UNRRA acting as agent of the military for relief in Balkan countries including Albania. A special report on the agreement was made to the member governments

at the Second Session of the Council (Council II, Document 20, C (44) 7) and a reference was made to preparations for such work by UNRRA in Albania in my report to the Session (Director General's Report, p. 45). The military authorities have not yet undertaken any relief operations in that country, but it is my understanding that they are about to negotiate with Albanian authorities, and that if any arrangement is concluded, UNRRA will be called upon by the military to assist in accordance with the agreement previously referred to. I have instructed Mr. Hendrickson, Deputy Director General, at present in the Mediterranean Area, that an UNRRA representative may sit in as observer on the discussions between the military and Albanian authorities relating to relief and I have authorized him to conclude arrangements for cooperation with the military along the lines of the agreement now in force between UNRRA and the military with respect to relief in Yugoslavia, if such arrangements are acceptable to the Albanian authorities.

II. In view of the request from Colonel General Hoxha it is necessary to take steps with respect to direct assistance by UNRRA to Albania either for the period following the termination of military responsibility for relief or <sup>as soon as possible</sup> in the event that no agreement is reached providing for a military relief period. I should like to call your attention to the following considerations:



1. While Albania is not a member of UNRRA, it is in my understanding, a liberated area, which was invaded by the enemy, and whose population has actively resisted the enemy, and it is therefore eligible for UNRRA assistance.

2. Resolution No. 1, Section I, Par. 2, provides the conditions under which UNRRA may operate in the case of a liberated area "in which a government or recognized national authority exercises administrative authority." The Allied Governments have not recognized any government or national authority in Albania. However, UNRRA is authorized to deal with an authority exercising administrative authority in an area. (Resolution No. 1 provides in part that, "Nothing in the above should be taken as preventing the Administration from carrying on activities in other areas in order to perform the tasks laid upon it in the Agreement, provided that the government or authority (military or civil) exercising administrative authority in the area concerned agrees.")

According to the best information at my disposal, administrative authority in Albania is now exercised by a group headed by Colonel General Enver Hoxha, and variously known as the National Liberation Front and the Democratic Government of Albania. I propose to deal with this group and to undertake to make arrangements with them for relief and rehabilitation operations in Albania, for the post-military period, <sup>as soon as possible</sup> or in the event that no military period is agreed upon.

3. Since Albania does not have a government which is a member of the Administration, there is no way of invoking the procedure provided for in Section 17 of Resolution 14 (the Financial Plan). It is my view that where an area, eligible for UNHRA assistance, is not represented by a member government, the Director General himself has authority to determine whether the government of that area is in a position to pay with suitable means of foreign exchange. I propose, in the near future, to make a provisional determination as to Albania's ability to pay, making use for this purpose of the best available information which I can procure, calling upon the committee established under Resolution No. 23 for such advice as it may be able to render.

4. I should appreciate the urgent advice of the Central Committee with respect to the course of action which I propose to follow as outlined in Part II of this memorandum.



APPENDIX I  
MESSAGE FROM COLONEL GENERAL ENVER HOXHA

Tirana February 26, 1945.

The Democratic Government of Albania.

Ministerial Presidency.

No. 62.

To the Central Commission of UNRRA.

I have the honor to present the following message to you in the name of the Democratic Government of the people of Albania.

The people of Albania have been in arms against the enemy of their country and all the progressive world since 1939, when our country was occupied by Italian Fascism. For five consecutive years the people of Albania have fought without ceasing against the barbarian and fierce occupier, fighting side by side with the great Allies: the United States of America, the USSR and Great Britain. The Nazi occupier burned and ravaged whole regions, killing cattle without pity, destroying agriculture, blowing up all the bridges of Albania, destroying the roads, destroying the economy of our country, to revenge themselves for the great losses inflicted upon them by our people's forces and in order to destroy the national liberation movement and the army of Albania. Our people did not lay down their arms in spite of burning villages and scarce bread, in spite of these vandalisms, but parallel with the Allies and with all the other peoples of the anti-Fascist bloc they continued to fight heroically. The Army of National Liberation when it freed all Albania did not stop there but crossed the frontiers and continued even harsher hostilities against German Fascism on the soil of Yugoslavia day after day.

Our country solicits the help of the great Allies towards its economic relief, having been burned and pillaged by German Fascism and its servants and destroyed by war. In the name of our people therefore we turn to UNRRA to ask it to aid us in every possible way in proportion to what is due our people as Allies in war as in peace of the United Nations. UNRRA specifically organized to assist the peoples freed from the Nazi yoke will not wish, we are convinced, to withhold any relief from our peoples who urgently need sanitary supplies, clothing, food, communication and construction materials and all the necessities for rebuilding our burned out nation and restoring our country's economy.

That our entreaty will be given consideration, we have great hopes.

Respectfully.

SS (Colonel General Enver Hoxha), Head of the Democratic Government of Albania.

APPENDIX II

LETTER OF R. L. COCHRAN, UNRRA REPRESENTATIVE AT CASERTA,  
TO LIEUTENANT COLONEL KADRI HOXHA, HEAD OF THE  
ALBANIAN MILITARY MISSION AT BARI

Tenth of March

Dear Col. Hoxha:

I desire to acknowledge, on behalf of UNRRA, receipt this morning from you of the letter dated February 26, 1945 of Col General Hoxha.

For an answer and consideration I shall be glad to transmit this document to the Honorable Herbert H. Lehman, Director General of UNRRA, or to someone authorized to act for him.

United Nations Relief and Rehabilitation Administration, as I believe you know, has been making for many months, plans for rendering aid to Albania. Jointly with the military liaison organization set up by the Allied forces for relief and rehabilitation in Albania these plans have been worked out. Reason for this arrangement is that UNRRA will be dependent upon the military for many forms of assistance and for its equipment, at least in the first stages of rehabilitation and relief. I think that the Director General will feel (though I do not wish to anticipate the answer of the Director General to your letter) in considering your request, that the fastest and most effective way of bringing relief to the Albanian people will be by executing the plans which have heretofore been worked out between UNRRA and the above representatives of the Allied forces.





DG 25/1

C.1/11/1

FOR INFORMATION ONLY

INDEXED

U.N.R.R.A. (RESTRICTED).

ACTION: Mr. MacMullan.

U.N.R.R.A. Caserta ..... to ..... U.N.R.R.A. Washington.

No. 161.

Dated: 19th March, 1945.

Rec'd: 20th March, 1945.

Repeated to European Regional Office, London, as No. 70.

-----  
From Hendrickson, No. 93.

1. Washington 122 to Caserta. We anxious have your position re Albania by 27th April. Anxious M.L. go in first, but this should not be UNRRA condition.

2. Uncertain how long we will be in Belgrade: returning via Bari and Ruvo, will be Caserta late this week or early next, then, after two days at Rome, planning proceed London.

\* Not received in European Regional Office, London.

C.5167.

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DG 25/1

~~ACI/11/X~~

U.N.R.R.A. (RESTRICTED).

ACTION: Mr. MacMullan.

U.N.R.R.A. Caserta ..... to ..... U.N.R.R.A. Washington.

No. 164.

Dated: 19th March, 1945.

Rec'd: 20th March, 1945.

Repeated to European Regional Office, London, as No. 71.

~~ACI/11/X~~

1. Reference our 161 to Washington, repeated London as 70. Hendrickson's 93.

2. Hendrickson has departed, but believe possible he meant 27th March instead April; will check with him on his return Caserta.

C. 5168.



~~A.C. 11/11/45~~

NG 25/1

GENERAL INFORMATION:

FOR INFORMATION ONLY:

U.N.R.R.A. CASERTA.....to.....N.R.R.A. WASHINGTON.

No.113.

D. -----

R. 16th March, 1945.

**INDEXED**

Repeated to Cairo for Hendrickson as No.62 and to London as No. 42.

-----000-----

Colonel General Hoxha sent following by special messenger:

The original text was in French; herewith the English translation:

Paraphrase of message begins:

The Democratic Government of Albania.

Ministerial Presidency.

Tirana, 26 February 1945.

No.62.

To the General Commission of UNRRA

I have the honor to present to you the following message in the name of the Democratic Government of the Albanian people: The Albanian people have been in arms against the progressive world and against the enemy of our country since 1939 when it was occupied by Italian fascism. Against the barbarian and fierce occupier, fighting side by side with the great allies, the United States, England and the U.S.S.R. the Albanian people have fought without stopping for five consecutive years. The Nazi occupier pitilessly slew cattle, destroyed the economy of our country, ravaged and burned entire regions, destroyed agriculture destroyed the roads and blew up all the bridges of Albania to revenge themselves for the enormous losses inflicted upon them by our people's forces, and to abolish Albania's

P.T.O.

national liberation movement and army. Our people, in spite of these atrocities, and burning villages, and scarcity of bread, continued to fight stoically, side by side with the allies and all other anti-fascist minded peoples and did not lay down their arms. The army of national liberation did not stop when it had set free Albania, it crossed the frontiers and continued even harsher hostilities against German fascism on Yugoslav soil from day to day.

Our country, destroyed by war, pillaged and burned by Germany fascism and its servants, asks toward its economic relief our Great Allies' help. In the name of our people, we therefore turn to U.N.R.R.A., to ask it's help in every possible way in proportion to our people's due, as allies of the United Nations in peace as in war. U.N.R.R.A., we are convinced, organized as such, to assist peoples freed from the Nazi yoke will not wish to prevent any relief reaching our peoples who are in urgent need of clothing, food, construction and communication materials, sanitary supplies and all necessities for the rebuilding of our burned Nation and the restoration of its economy.

We entertain sincere hopes that you will take into consideration our plea.

C.5063.



DG-25/1

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A.C. 3/18/X copy for AC/11/X

RESTRICTED DISTRIBUTION.

FOR INFORMATION ONLY.

U.N.R.R.A. CASERTA.....to.....U.N.R.R.A. WASHINGTON:

No. 26

DATED

RECEIVED 26th February, 1945.

Repeated to London as No. 30.

000

From Hendrickson No. 17:

MacMillan, British Resident Minister, had a meeting yesterday with Matthews, Zanthaky, Hendrickson, Jackson and promised us his maximum cooperation. He was most anxious that April 1st be the Greece take-over date.

MacMillan showed complete comprehension and willingness to assist in Taylor situation and Italian operation which was included in the conversation.

Discussion with General Hughes was had by the same groups. He had returned from Yugoslavia investigating problems on Balkans. He expressed grave concern as to whether any Albanian relief operations should be undertaken by M.L.

He showed himself willing to help and gave his personal opinion that for short time M.L. should remain in Yugoslavia.

O.4716.

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copy for AC1/u/x

NG 25/1

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C13/11  
copy AC1/u/x  
AC38/u/x

U.N.R.R.A. WASHINGTON.....to.....U.N.R.R.A. ROME.

No.109

DATED

17th February, 1945.

(EN CLAIR)

RECEIVED

29th February, 1945.

Repeated to Cairo as No.211 and to E.R.O. as No.330.

-----oOo-----

Re: Cairo unnumbered 11th February, cable relating to provisioning of funds from Albanian and Yugoslav Missions.

1. Section (2) paragraph (A) Article VI of Italian Agreement states that "The Italian Currency expenses incurred by the Administration within Italy in connection with relief and rehabilitation of other areas are to be paid by the Italian Government".

2. As soon as Italian Government has signed agreement Keeny should arrange to finance local expenses in Italy of Albanian and Yugoslav Mission out of lire in amounts approved by Cairo against respective budgets.

Rome please repeat to Bari.

C.4619.



~~SECRET~~

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION  
8, Sharia Dar El Shifa - Garden City - Cairo.

AC 28/11/45 DG25/1  
AC 1/11/45

Telegraphic Address:  
UNRRA -CAIRO

Refs.:

CAWA:

Telephones:

( Ours: CM 1/12

CAEO: 433

53170, 51421, 55439,  
41217, 43830

( Yours:

INDEXED

SECRET

"Approved by Chief of Balkan Mission"

RECEIVED  
23 FEB 1945  
U.N.R.R.A. (REGY.)

15th February, 1945

To: European Regional Office  
(Attention - Mr. Adair)  
11 Portland Place  
London, W.1.

From: Office of Chief of Balkan Mission  
Cairo.

The following Intelligence Reports are enclosed for your information:

<u>No. 34</u>	<u>Roumania</u>	-	Health Conditions in Transylvania and the Banat. - HE
<u>No. 35</u>	<u>Jugoslavia</u>	-	Talk given at UNRRA (Jugoslavia) Mess by Hubert Harrison, 9 January 1945. - AC28/11/45
<u>No. 36</u>	<u>Albania</u>	-	Requests for ML/UNRRA Relief. - AC1/11/45

M. C. COZENS-HARDY

For Chief of Balkan Mission.

SECRET

SECRET

U.N.R.R.A.

Balkan Mission Headquarters, Intelligence Division

Intelligence Report No. 36.

3 L 45  
U.N.R.R.A. (REGY.)

14 February 1945

Subject: ALBANIA: Requests for ML/UNRRA Relief

Enver Hoxha, Prime Minister of the PNC Provisional Government, in an interview with a reliable source on 2nd February 1945, stressed the need of his countrymen for relief. He denied that in his conversations three weeks ago with representatives of ML he refused ML aid and attributed the fact that no agreement had been reached then to a "mere misunderstanding". He added that he is preparing a written request to ML authorities in Bari for the return of the ML official delegates together with representatives of UNRRA. Premier Hoxha indicated that a common understanding of some kind must be reached.

SECRET



4/c CALO 434 from basis dated 15-2-45.

DG-25/1

Mr. Alder.

2  
ACI/11/X

INDEXED

(6)

TELEGRAM SENT ON FEBRUARY 14, 1945

ADDRESSED : WASHINGTON

NO : 177

YOUR 177, DETAILS OF Hoxha BROADCAST GIVEN IN OUR INTELLIGENCE  
REPORT NO. 20 MAILED TO YOU 30th JANUARY.

1 ACI/11/X

COZENS-HARDY/AR  
FEBRUARY 14, 1945

DISTRIBUTION : FILE  
SIR J. MATTHEWS  
MR MILLER  
MR ROSEMAN  
MR GERSTENZANG  
MR OAKLEY-HILL  
MR NOBLE

+ Not received in ERO.

10:

Mr Adair B<sup>2</sup>13

for ACTION

5

Mr Highcock.

Please circulate to  
copies distributed  
to on.....

...AC... Branch Registry

Date...28.2.45.....



0625/1

AC.1/11/X

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION.  
8, SHARIA DAR EL-SHIFA - GARDEN CITY - CAIRO.

13 February 1945.

PLEASE QUOTE.

Our Ref: CM 1/12, 4"12.  
CALO No: 420.

To: European Regional Office,  
(Attention Mr. Adair).  
11, Portland Place, W.1.

From: Office of Chief of Balkan.  
Mission Cairo.

Subject: Intelligence Reports.

Enclosed for your information are copies of Intelligence Reports  
Nos: 30 to 33 inclusive.

Also herewith are copies of the weekly lists of Intelligence  
reports received during the weeks 19-25 January; 26 January 1 - February;  
and 2-8 February 1945.

M.C. Cozens Hardy.

For Chief of Balkan Mission.

Intelligence Report No. 30	- HE.
" " No. 31	- AC1/11/X
" " No. 32	- IP
" " No. 33	- AC1/14/X
Lists of Reports	- AC3/12.

Encls. 4 Reports.  
3 Lists.

**SECRET**

U.N.R.R.A.



Balkan Mission Headquarters, Intelligence Division

Intelligence Report No.31

8 February 1945

Subject: ALBANIA: Need for ML and UNRRA Assistance .

At a banquet given on the night of 23 January in Tiranna at the Yugoslav Mission, Premier Hoxha stated to a reliable source that not only would he ask for UNRRA aid, but that he would also request ML aid. He took particular pains to make it clear that he had not refused ML relief and supplies.

At the same banquet Georg Xoxe (influential FNC man) made a personal appeal to the source for relief stating that his government could not carry on without Allied Help.

**SECRET**



COPY

(Original covering letter on AC 11/14/71)

~~AE 11/11/X~~  
DG 25/1

U.N.R.R.A.,  
CAIRO.

## INDEXED

Ref. CM 7 (14).

3rd February, 1945.

CAIRO: 374.

"Approved by Chief of Balkan Mission"

To: European Regional Office  
(Attention - Mr. Adair)  
11 Portland Place  
London, W.1.

From: Office of Chief of Balkans Mission  
Cairo.

The following Intelligence Reports are enclosed for your information:

No. 22      Greece      - ELAS - SCOBIE      Truce Terms      - AC 11/14/y

No. 23      Albania - Premier Hoxha's views on Relief - ACI/11/x

No. 24. Albania - The Development of the National  
Liberation Movement.

- ACI/14/X

Signed: M. C. COZENS-HARDY

For Chief of Balkans Mission

**SECRET**

SECRET

U.N.R.R.A.

Balkan Mission Headquarters, Intelligence Division

Intelligence Report No. 23.

27 January 1945

Subject: ALBANIA: PREMIER HOXHA'S  
VIEWS ON RELIEF

15 FEB 1945

U.N.R.R.A. (REGY.)

Introductory Note: The following information was received from a reliable source. The date of the information is 18 January 1945.

1. Premier Enver Hoxha, in conversation with source, stated that he was preparing a written request to UNRRA which he would present in the next few days.
2. When Source pointed out the immediate need for relief, citing numerous cases of persons who visit him looking for work and asking only food for pay, Premier Hoxha dismissed these observations. He pointed out the improvement made by his Government thanks to the creation of social relief agencies and particularly the soup kitchens and community messes.
3. Source observes that only the lower classes and in some cases gipsy children use soup kitchens. Many poverty-stricken families consider it below their dignity to avail themselves of relief offered to them.

**SECRET**



TO:

Mr. Adams BSW  
for ACTION 15/2

Please circulate to  
copies distributed  
to on.....

Mr. Cohen 17/2  
Information  
Div.  
Mr. Hixson

Seen by h. Ingram

....A.S.... Branch Registry.

Date....15-2-45.....

COE

(Orig. covering letter on AC28/14/X)

AC11/11/X

NG 25/6

3

U.N.R.R.A.,  
CAIRO.

SECRET

Ref. CM7(14)

CALO: 359

**INDEXED**

30 January

"Approved by Chief of Balkans Mission"

To: European Regional Office  
(Attention - Mr. Adair)  
11 Portland Place,  
London, W.1.

From: Office of Chief of Balkans Mission  
Cairo.

The following Intelligence Reports are enclosed for your information:

- No. 16    Yugoslavia - Twelve Leading Political Personalities at Belgrade - AC28/14/X
- No. 17    Yugoslavia - M.L. Distribution of 7000 tons of supplies 30th December 1944 to 5th January 1945 - Dai/28/X
- No. 18    Yugoslavia - M.L. Distribution of Medical Supplies 30th December 1944 to 5th January 1945 - Dai/28/X
- No. 19    Greece - Rumours slandering URRRA - AC11/11/X
- No. 20    Albania - Request for URRRA's help - AC11/11/X
- No. 21    Hungarian Armistice Agreement - AC12/11/X

Signed: M. C. COZENS-HARDY

For Chief of Balkans Mission.



U.N.R.R.A.  
Balkan Mission Headquarters - Intelligence Division

Intelligence Report No. 20.

26 January 1945.

Subject: ALBANIA: REQUEST FOR UNRRA'S HELP

RECEIVED

14 FEB 1945

U.N.R.R.A. (REGY.)

Introduction:

The following is an excerpt of a broadcast in Albanian from the Government-controlled radio station in Tirana, on 22 January, 1945, 1800 Greenwich Mean Time, as reported by the Ministry of Information, Middle East, Radio Monitoring Service:

"The Council of ministers previously decided to ask UNRRA's help officially.

"The Albanian people, in its fight for liberation, in cooperation with the great Allies, has given services for the benefit of humanity .....

"In Albania, destroyed and ruined by three years of war, everybody is working on the reconstruction of roads and fields, and in the mines, for a Free Albania. Thus, we need the help of our great Allies. This support we ask openly because we deserve it, for we have fought and are fighting the common enemy for the same ideals.

"The Allies declared openly they would support all peoples who have fought and been destroyed who have been their Allies. On the basis of this alliance and solidarity we have achieved in our people, we ask them to help us reconstruct our country and improve economic conditions of our people who suffer and who have fought bravely.

"The United Nations created UNRRA for this purpose. We are confident UNRRA will not withhold help from the Albanian people, who are united with them in war and peace."

DG 25/1

(2)

C O P Y

OUTGOING TELEGRAM

(EN CLAIR)

U.N.R.R.A. (RESTRICTED)

U.N.R.R.A. London ..... to ..... U.N.R.R.A. Cairo

No. 33.

D. 11.00 hours

19th January, 1945.

Repeat Washington as No. 130.

-----

Your 293 Albanian Operations.

H.M. Treasury confirm they will arrange for the military to advance B.M.A. notes or other local currency to UNRRA pending receipt of funds from sale of supplies. They agree UNRRA should not put up sterling for this purpose.

C.263.



FOR INFORMATION ONLY

OG 25/1 AC 1/11/X

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RESTRICTED DISTRIBUTION

INDEXED

ACTION Sir W. MATTHEWS.

U.N.R.R.A. CAIRO.....to.....EUROPEAN REGIONAL OFFICE, LONDON.

No. 345

DATED 17th December, 1944.

(CYPHER)

RECEIVED 19th December, 1944.

Repeated to Washington No.-----

-----

For Matthews.

Gerstenzang returned from Bari and reports that Conference with the military concerning Albania restricted to following agreements.

1. Military to enter Albania and make arrangements with de facto local authorities for acceptance of military relief supplies and co-operation in distribution.

2. If such arrangements are made and supplies and presence of U.N.R.R.A. personnel welcomed by indigenous authorities, U.N.R.R.A. Albanian Mission will be called forward from Bari.

3. Military will bring supplies to the port of military warehouses and turn over custody to U.N.R.R.A. for distribution through local committees.

4. Decision as to whether local currency proceeds could be used for local relief operations including the repair of roads etc., awaited from A.F.H.Q.

5. Decision as to responsibility (?grp. omtd ?) of military for payment of local U.N.R.R.A. administration expenses beyond those mentioned in C.C.A.C. conditions of service also awaited from A.F.H.Q. U.N.R.R.A. policy regarding use of U.N.R.R.A. foreign exchange made clear to the military.

6. The military stated that no staff transport would be provided for U.N.R.R.A. but that 336 supply vehicles would be made available. The military indicate that C.C.A.C. conditions of service do not specify staff transport. Will discuss this further but possible to use some supply vehicle for essential staff transport.

7. Time schedule not yet certain but (3 grps. undeo) assume. Staff being re-assigned from Yugoslav Mission.

C.2084.



SECRET

Subject: ML HQ (ALBANIA)/UNRRA RELATIONSHIPS

All Officers  
ML HQ (ALBANIA) and  
UNRRA Admins. Personnel,  
c/o Rear HQ.

ML HQ (ALBANIA)  
CMF  
Tel: Bari 12000  
Ref: 56 G.

Copy to: M HQ (BALKANS )  
U.S. CONTINGENT M HQ (BALKANS) ) for info.

13 November 1944.

DIRECTIVE NO 2.

1. In accordance with the CAIRO Agreement of 3 Apr. 1944 and the interpretations thereof approved by Combined Chiefs of Staff, UNRRA Mission (ALBANIA) will act as the Distribution Branch for ML (ALBANIA), responsible to S&R Branch, in distribution of imported Relief Supplies, together with any other supplies available locally, to the population of such areas of ALBANIA as are determined by Comd. ML (ALBANIA).

2. POLICY

- (a) UNRRA will make distribution as far as possible through indigenous supply or distribution Agencies. Where necessary however, suitable provision may be made for retention of supplies for direct issue to the destitute.
- (b) Distribution will be carried out fairly and equitably to all people within the relevant area, without distinction of race, creed or political affiliations, solely in accordance with their needs.
- (c) The distribution of Supplies, including local supplies, will be regulated by rationing or other feasible and appropriate methods of control of Sale, resale, direct issue and use, at prices consistent with domestic internal economy, as determined by the indigenous authorities and approved by Comd ML (A).

3. FIELD SURVEY

Immediately on arrival in the Country, UNRRA will carry out a Field Survey to be made in these areas approved by the Comd for operation. The object of this Survey is to enable ML (ALBANIA) estimates to be reviewed at the earliest possible moment after entry in the light of any new information as to local availabilities, including existing and projected production, so that maximum use can be made of supplies, stockpiles and resources available locally. This survey on completion will be forwarded to S & R Branch ML HQ (ALBANIA) to enable them to screen allocations on the information obtained. Interim reports may be called for as required.

4. ALLOCATIONS

- (a) As soon as possible the Distribution Branch will submit to S & R Branch an overall recommendation for allocation of Relief Supplies, with a request for such supplies to be released to that Branch for immediate distribution. In making this recommendation, full use will be made of the Field Survey Reports mentioned in para 3 above and particular reference will be made to:
  - (1) Stock in Hand
  - (2) Future Shipments
  - (3) Surplus production in any area
  - (4) Transport availability.



- (b) All releases from the ML Depots to the UNRRA Distribution Branch will be on Comd ML HQ (ALBANIA) authority, such releases bearing the signature of the responsible US/UK UNRRA Officers.
- (c) In the event of there being any discrepancy between the recommendation of the Distribution Branch and the request of any Government or Governmental authority for supplies, the ultimate allocation to be made will be settled and authorised by Comd. ML HQ (ALBANIA)

5. DELIVERY

- (a) Supplies will be delivered to the Distribution Branch ex Military Warehouses for onward delivery to the appropriate and indigenous Supply or Distribution Agencies or such other consignees as may be appointed by Comd ML HQ (ALBANIA) after consultation with UNRRA. Such deliveries will be made at port area or inland depots as may be practicable and desirable. UNRRA will establish such Warehousing as may be necessary to carry out this task.
- (b) UNRRA will take all appropriate and necessary measures to ensure, so far as is practicable, that all supplies, allocated and released to their Distribution Branch for delivery, shall reach the people for whom they are intended.

6. MOTOR TRANSPORT

- (a) UNRRA will assume the responsibility for the operation and maintenance of Relief Vehicles, appointing such agents to assist in this work as are available or considered necessary.
- (b) Details of MT available for Relief are given in Appx. "A" to this Directive.

7. ACCOUNTING

UNRRA will account for all supplies distributed. The method of accounting for Relief Supplies is given in Appx. "B" to this Directive.

8. PLAN

UNRRA Mission (ALBANIA) will submit its plan for Distribution of Relief Supplies to the Albanian population in accordance with this Directive to Comd ML HQ at the earliest possible moment.

Lt. Col.  
Inf.  
D/Comd.

(JOHN B. BRECKINBRIDGE)

Col.  
Comd.

(DBH WARNER)

APPENDIX "A"

MOTOR TRANSPORT VEHICLES AND SPARES FOR RELIEF

1. (a) The following vehicles have been allocated for transportation of Relief Supplies in Albania.
- (b) 180 days spare parts are available for all vehicles.

	<u>CODE NUMBER</u>		<u>SPARES CODE NO.</u>
162 x Portees	OSME 325	180 days Spares	525
25 x 15 cwt. Morris	OSME 384/1	180 days Spares	384/1
109x 30 cwt. Ford	OSME 384/2	180 days Spares	384/2
40 x 2-ton Ford	OSME 384/3	180 days Spares	384/3

2. Spare parts will be called forward in the same way as for other Civil Supplies. Care must be taken to call forward the correct OSME numbered lots of spares as linked with vehicles.



To: Sir William Matthews  
Chief of Mission

From: E.M.H. Lloyd,  
Economic Adviser

Subject: Visit to Albania

In accordance with your instructions, I went to Bari from Athens on 30th November, and stayed the night at Ruvo, with the UNRRA Albanian Mission.

In Mr. Maskell's absence, I saw Messrs. McNabb, Rees, Philbert and Brown.

Later I went to Caserta and met Major Gore Harvey, the Deputy Chief Accountant attached to ML, Albania, and also had a discussion on general policy with General Hughes and Commander Southard, Financial Adviser to G5. AFHQ. The following are the main points arising from our discussions:-

1. Mr. McNabb stressed the urgent need for the appointment of accountants and distribution officers. At the moment Mr. Brown, who is Finance Officer, is having to deal with accounting matters and was anxious to be relieved as soon as possible.

Major Gore Harvey explained that ML Albania was looking to the UNRRA Mission to be responsible for distribution, sales and accounting for ML relief supplies. He estimated that the Mission would need at the start one Chief Accountant, two assistant accountants and six accounting clerks. I spoke to Mr. Alan Hall about the possibility of transferring some of the UNRRA Yugoslav staff to help the Albanian Mission and I understand you have spoken in this sense to Mr. Haskell and sent a signal to Bari.

2. Mr. Brown said that he had got £1250 of UNRRA funds in Italy, which had been bought with foreign exchange in Cairo. He asked whether he should remit this back to Cairo when the Mission moved to Albania or take it with him into Albania and, if so, how. I told him that I assumed he would draw all UNRRA funds for local expenditure in Albania either from ML or from the proceeds of sale of relief goods. This was confirmed in subsequent discussions with Major Gore Harvey, Commander Southard, etc. All UNRRA local expenditure will be met by ML as in Greece, though an account will be kept so that, in the unlikely event of UNRRA being asked to pay at a later date, they can send in a bill. The telegram from TROOPERS to Greece authorised them to advance BMA notes and/or local currency "against receipt and final settlement". It is assumed that the same instructions apply to Albania and, if necessary, that Major Gore Harvey and Sir Francis Rugman will get this confirmed by London. I gathered that the latest decision by London was that ML would take BMA notes into Albania.

3. Major Gore Harvey has already got authority from London to issue BMA notes at a conversion rate of 200 Albanian paper francs = £1. At this rate one gold sovereign, which is now quoted at about 30 paper Napoleons, would be equal to £3 BMA. In Greece the gold sovereign is worth about £5 BMA. so there is a tendency for gold and BMA notes to flow from Greece into Albania, in exchange for relief goods sent into Albania. I have got certain data about wages and prices in Albania which suggests that we may be trying to fix a rather too favourable rate for the BMA pound. If ML succeed in getting BMA notes accepted, UNRRA personnel will find prices a good deal lower in Albania than in Greece.



4. I find that Mr. Brown was concerned about the question of cashing personal cheques for members of the UNRRA Mission and I talked this over with Major Gore Harvey, Commander Southard and Brigadier Rickman, Chief Accountant at AFHQ. The solution should presumably be on the same as that made by Mr. Rohrbach in Athens, under which ML will provide UNRRA with pounds and will arrange, where necessary, for local cashiers to make advances on imprest to individual officers. UNRRA finance officers will then either treat money required for personal expenditure as advance against salary, to be deducted from the next pay cheque (which is the method adopted by the Army) or will take personal cheques for UNRRA personnel. In either event, the amounts paid out for personal expenditure would have to be met by transfer of foreign exchange in Cairo or London. Major Gore Harvey urged that the same restriction on local personal expenditure by UNRRA staff should apply as in the case of Army officers e.g. a British Colonel, who is OC Albania Mission, is authorised to draw up a maximum of £36 a month; a Major, £30 and so on. In general it is undesirable for UNRRA personnel to be spending money in restaurants or on private board and lodging.

It was agreed that a general directive should be drawn up on this question.

5. The Albanian Mission raised the question of the position of Voluntary Societies personnel. Was UNRRA responsible for paying their expenses and providing equipment, rations, accommodation and other services, or did they go direct to ML? I told them I thought UNRRA was responsible for them and that they would not deal direct with ML. This was confirmed by Major Gore Harvey.

6. On the wider issues involved I gathered that it had now been decided that ML should take supplies into Albania in the near future but up till now the Foreign Office had refused to recognise the authority of the F.N.C. and its de facto head, Hoxha (pronounced Hodja). We may, I think, assume that this will not preclude ML from giving some sort of de facto recognition to F.N.C. or other bodies exercising authority in any particular district. It is hoped to be able to hand over relief supplies, so far as possible, on repayment to Prefects or Mayors.

7. A considerable part of the supplies will have to be given away or sold at a price covering no more than local costs of transport and other overheads. Major Gore Harvey tells me he has authority from the War Office to sell at appropriate prices, which need not correspond with landed costs.

8. The total tonnage of food provisionally allocated to Albania in the UNRRA programme is 42,000 tons, of which about 33,000 is grain, meats 3,000, sugar 3350 and evaporated milk 3600. (Estimated value \$2,400,000)

9. 85% of the population is engaged in agriculture and 60% in animal husbandry. Hoxha and his F.N.C. are trying to revive the previous system of a tax of 10% in kind and a per head tax on animals.

10. The most urgent need is for shoes and clothing and materials for repairing roads, bridges and houses. Shortages of food should be confined in the main to the few towns. In the absence of any organized system of rationing and public assistance, the right policy may prove to be to sell the bulk of the supplies at low prices to private traders and confine free distribution to the amount required for communal feeding and soup kitchen relief. In addition, it may be necessary to bring in a certain amount of high priced articles, particularly coffee, to be sold at prices which would include an element of indirect tax for the Government or which would at least provide sufficient to cover local cost of distribution.

11. My understanding is that expenditure in local currency by ML and UNRRA is to be met from the proceeds of sale of relief goods and not by buying local currency with foreign exchange or by the issue of BMA notes redeemable in sterling.



12. Lastly, it may be necessary for UNRRA to be prepared to barter certain supplies in country districts where there is no currency, in order to obtain locally produced foods for feeding the towns. Such barter should of course, take place on the basis of purchases and sales expressed in terms of money, even if no actual cash has to be used.

13. The points that need urgent attention are -

- (a) The provision of accounting and distribution staff, to enable UNRRA to look after distribution and sale of supplies for ML, and
- (b) a decision about restriction of personal expenditure by UNRRA personnel and the method by which such expenditure should be financed.

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8th December 1944

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