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1995 UN Consolidated Inter-Agency Appeal for Persons Affected by the Crisis in Rwanda
(Rwanda and the Sub-Region)
Summary of Requirements and contributions - By Appealing Agency
as of 5 February 1996

Appealing Organizations	Adjusted Requirements (US\$)	Pledges Contributions (US\$)	Carryover Funds (US\$)	Total Funds Available (US\$)	Shortfall (Surplus) (%)	% of Needs Covered
FAO	18,531,700	905,516	11,411,173	12,316,689	6,215,011	66.5%
UNICEF	66,812,000	29,259,976	23,800,000	53,059,976	13,752,024	79.4%
UNHCR	263,262,234	253,358,853	27,426,311	280,785,164	(17,522,930)	106.7%
UNDP	1,370,000	0	-	0	1,370,000	0.0%
UNESCO	6,629,540	630,000	-	630,000	5,999,540	9.5%
UNHCHR	10,153,050	6,988,150	-	6,988,150	3,164,900	68.8%
UNIFEM	1,350,000	200,150	-	200,150	1,149,850	14.8%
UNV	1,327,064	118,447	-	118,447	1,208,617	8.9%
WFP (Food Aid)	241,105,042	214,596,485	92,816,290]	307,412,775	(66,307,733)	127.5%
(Cash Projects)	35,398,676	22,337,779	6,133,144	28,470,923	7,212,441	79.6%
WHO	11,469,927	3,280,997	-	3,280,997	8,188,930	28.6%
UNREO DHA	2,478,900	1,464,031	-	1,464,031	1,014,869	59.1%
IOM	4,200,985	1,618,381	-	1,618,381	2,582,604	38.5
NGOs	4,124,913	654,092	-	654,092	3,470,821	15.9%
GRAND TOTAL	668,214,031	535,412,857	161,586,918	696,999,775	56,329,607	91.7%

SMSS
 I haven't found
 the invitation but
 we can "wing" it
 I think. *ht*

Vulnerable groups
 identified after thematic
 consultation, including
 widows, orphans, heads of
 household, etc. -

A. THE RWANDA PERSPECTIVE

1995 UN Consolidated Inter-Agency Appeal for Persons Affected by the Crisis in Rwanda
Updated Financial Summary - By Appealing Agency
as of 5 February 1996

Appealing Agency	Appeal Requirements (Jan-Dec. 1995)	Adjusted Requirements (US\$)	Income (Pledg., Cont. C/O) (US\$)	Shortfall (surplus) (US\$)	% of Needs Covered %
UNICEF	55,650,000	55,650,000	48,410,256	7,239,744	87.0%
WHO	7,482,835	7,482,835	1,062,147	6,420,688	14.2%
FAO	18,531,700	18,531,700	12,316,689	6,215,011	66.5%
UNESCO	6,629,540	6,629,540	630,000	5,999,540	9.5%
UNHCHR	10,153,050	10,153,050	6,988,150	3,164,900	68.8%
UNIFEM	1,350,000	1,350,000	200,150	1,149,850	14.8%
UNV	1,327,064	1,327,064	118,447	1,208,617	8.9%
IOM	10,539,800	4,200,985	1,618,381	2,252,604	38.5%
NGOs	4,124,913	4,124,913	654,092	3,470,821	15.9%
UNREO/DHA	2,003,900	2,478,900	1,464,031	1,014,869	59.1%
WFP FOOD	57,421,860	27,746,271	35,692,500	(7,946,229)	128.6%
MTs	116,466	54,087	72,661	(18,574)	134.5%
Total for Rwanda	175,214,662	139,675,258	109,154,843	38,466,644	72.5%

Compiled by DHA on the basis of information provided by the respective Appealing Organizations

B. THE SUB-REGIONAL PERSPECTIVE

Appealing Agency	Appeal Requirements (Jan. Dec. 1995)	Adjusted Requirements (US\$)	Income (Pledg., Cont. C/O) (US\$)	Shortfall (Surplus) (US\$)	% of Needs Covered %
UNHCR	289,087,650	263,262,234	280,785,164	(17,522,930)	106.7%
UNICEF	11,162,000	11,162,000	4,649,720	6,512,280	41.7%
WHO	3,987,092	3,987,092	2,218,850	1,768,242	55.7%
UNDP	1,370,000	1,370,000	0	1,370,000	0.0%
	35,723,074	35,398,676	28,470,923	7,212,441	79.6%

UNITED NATIONS

ASSISTANCE MISSION FOR RWANDA



NATIONS UNIES

MISSION POUR L'ASSISTANCE AU RWANDA

UNAMIR - MINUAR

**CAMPAIGN BETWEEN HUMANITARIAN AID SPENT IN CAMPS AS
OPPOSED TO RWANDA**

Tricky. Has attracted a lot of attention; polemics perhaps.

According to the 1995 UN Consolidated Inter-Agency Appeal (CAP), as of 5th Feb 1996, herebelow is a summary of the total requirements and contributions as compiled by DHA for the Sub-Region:

Adj Requirements :	\$ 668,214,031
Pledgs/Contributions:	\$535,412,857
Carry over Funds:	\$161,586,918
Total Funds available:	\$ 696,999,775

Against the background of the Rwanda perspective, a look at the resource mobilization features/characteristics attempts to give an indication of the true picture thus:

- UNICEF- over \$48m (87% of needs covered)
- FAO - all \$ for sub-region available for use in Rwanda i.e. over \$ 12m.
- WFP - over \$ 276m required for persons affected by the crisis in Rwanda (Rwanda and the Sub-Region).

Approximately \$36m of the above WFP amount of \$276m is for use inside Rwanda m (13%).

Yet this 13% covers an average of 130% of the food needs (WFP) of Rwanda. Also, please note that according to the mandate of WFP, food follows need. i.e. where the refugee is.

UNHCR - over \$263m out of which \$30 m falls within the Rwanda perspective (about 11%).

In view of the reservations expressed in certain quarters (particularly the rwandese government), UNHCR in 1996 has budgeted approximately \$60m for use in Rwanda; out of the

estimated \$280m budgeted for the sub-region; subject, of course, to the availability of funds.

Of this \$60m, \$22m is for repatriation activities proper: i.e.

- The Joint Commission
- BDA -vehicles
- IOM costs
- Transit centers, etc.

Whilst the remaining \$38m is intended for rehabilitation activities: i.e.

- Health
- Water & sanitation
- Shelter (30%)
- Empowerment and capacity building, etc.

About 70% of the shelter program is intended for old case-load refugees resident in Nyagatare, Byumba, Kibungo, Gisenyi and South Kigali.

The remaining 30% of new housing is for survivors of genocide and other vulnerable groups.

In Butare, Gikongoro, Gitarama and Cyangugu where there are no discernible old case-load settlements, vulnerable groups and other survivors of genocide will become the main beneficiaries.

Some UNHCR cost-reduction activities in camps

1. Systematically reducing refugee labour costs, including the salaries of those working for NGOs in the camps so that these camp labour charges are less attractive than ~~what obtains~~ what obtains in Rwanda.

is obtained

2. Discouraging new development of social and physical infrastructure and other facilities in the camps.

Bottom Line:

No debate. Just two different perceptions; bordering sometimes on the emotional.

Could it be avoided?

Perhaps no; taking the respective mandates of the Agencies into consideration.

Remedy?

Co-management of humanitarian programs? Frowned at by donors, Agencies and NGOs alike. As a policy, however, humanitarian programs should be consistent with the macro-economic and sectoral strategies of the Rwandese government. Humanitarian programs should also be more transparent. The government should be involved in the identification, formulation and implementation of humanitarian packages within Rwanda.

Is Humanitarian Aid part of the Round Table? If so, what %?

To the extent that the Geneva RT of Jan1995 had, as its theme, **The Program of National Reconciliation and Socio-Economic Rehabilitation and Recovery**, humanitarian aid could hardly be considered as part of the RT.

In the RT document, the Government of Rwanda estimated a budget of \$353.9m is required for the **Settlement needs** of 200,000 households and **Resettlement needs** of 360,000 households in the Geneva RT presentation. The net financial resources required by the government was \$273.6m under the sub-head **Social Rehabilitation of Refugees and Displaced Persons.**

Overlap

Out of the \$576.6m pledged at the Geneva RT, it is estimated that there was an overlap of about \$130m under The Consolidated Appeal (CAP) in terms of requests. The overlap in pledges was estimated at \$40m by UNDP and the STP (Permanent Technical Secretariat of MINIPLAN).

Juggling of Figures

UNDP asserts that out of pledges of \$586m made in Geneva, \$527.9m has been disbursed as at Feb 26, 1996. i.e Disbursement is 90% of pledges. The lag is estimated at \$64.6 million.

STP on the other hand, says that out of \$576.6m pledged in Geneva, \$300m has been disbursed; with a lag of \$145.5m as at 26 Feb '96.

For the same time frame, STP gives the revised pledges for Agencies and NGOs as \$406m, Committed funds - \$297.3m with \$272.3 disbursed.

DHA, on the other hand, gives a figure of \$109m as Humanitarian Aid to Rwanda

as at 5 february.

Conclusion

One should therefore be cautious; and avoid any temptation of dogmatism about these figures anyway.

How much direct Humanitarian Aid has been given to the Survivors of Genocide

Until the Thematic Consultations of 21 & 22 November 1995, survivors of genocide and other associated vulnerable groups were not given pride of place.

Only then did the government declare that like the themes of repatriation, rehabilitation and socio-economic reintegration, the needs of vulnerable groups most affected by the tragic events of 1994 should be included as a theme.

Composition/Categories of Vulnerable groups:

1. Widows and widowers
2. Unaccompanied children
3. Vulnerable families i.e.
 - receiving unaccompanied children
 - single families headed by adolescents and/or girls who could not meet their basic needs.
4. Traumatized children, adolescents and women. These include young girls and raped women.
5. Children and women in prisons or in detention.
6. Child soldiers
7. Handicapped persons

Numerous Projects have been slated

The main ones:

1. 14,000 new homes estimated at \$2.85m with MINIREISO, MINITRAPE and local feminine organizations as partners.
2. Demobilization of Child Soldiers
2,500 Child soldiers- estimated at \$1.2m
3. Mobilization of Youths in favour of peace (Green Hills of Peace).

Min of Youths- 500,000 youths targeted in 145 communes and 11 Prefectures.

Direct Aid

Assistance to Orphans \$0.6m

Assistance to Prisons \$1.0m

Street Children \$0.36m

Traumatized Children \$1.8 pledged; 0.36m disbursed.

Action for Women \$1.0m

Demobilized Child Soldiers \$0.41

Approximate total= \$5.17

SRS
1/5MINISTRY OF FOREIGN AFFAIRS
COPENHAGEN

RECEIVED

- 1 MAR 1996

OFFICE OF THE SRS
UNAMIRASIATISK PLADS
1448 COPENHAGEN K
Telephone 45 33 92 00 00
Telefax 45 31 54 05 33
Telex 31292 etr dk
Cables Angeres

29 11 15 58

Free

TELEFAX COMMUNICATION

Date: 29. februar 1996

File: 104.A.1.e/14

From: Niels Dabelstein, StS.4.

To : See the attached list

Telefax number:

Umfax number:

546

Desk by:

Heading (Entête):

Enclosure: 3

Dated:

Total number of pages: 5 including this cover page.

Please request missing pages by fax 45 31540533 or by phone 45 33920577.

Please find enclosed copy of my letter of 29 February 1996 with
the attached plan for the press conferences.

Yours sincerely


Niels DabelsteinSRS
2.3
Bo

ROYAL DANISH MINISTRY OF FOREIGN AFFAIRS

2/5

Members of the Steering Committee on
Joint Evaluation of Emergency Assistance
to Rwanda

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Encl.
1

Division
StS.4

Reference
104.A.1.e/14

Date
29 February 1996

Release of Joint Evaluation of Emergency
Assistance to Rwanda.

Dear Colleague,

The printed reports are being sent from Copenhagen to-day and to-morrow and should reach you Monday or Tuesday next week. Please note that the report is under embargo until 1400 GMT, Tuesday 12 March.

A copy of the report has been leaked to Associated Press in Paris who ran a story on 27 February. So far only the Canadian press have picked it up. If the press in other countries also start writing about the report we may have to release the report on 6 or 7 March.

For the time being, however, we are inclined to stick to the original date: 12 March as per the attached schedule. Please note that the report will be released in Nairobi rather than Kigali in order to reach the African press corps.

Not later than Wednesday 6 March I shall send you a copy of the press release which will accompany the report.

Yours sincerely,


Niels Dabelstein

3/5

Launch of Rwanda Evaluation Report.

The report will be launched at press conferences on 12 March 1996 in Geneva, New York and Nairobi.

The reports are under embargo until 12 March 1400GMT.

Geneva

The press conference will be held at the Palais des Nations at 11.15 a.m, immediately following the weekly UN-press briefing.

The Danish mission to the UN in Geneva will arrange the press conference in cooperation with the Press Unit of the UN Information Services.

Copies of the reports will be made available to accredited correspondents on Friday, 8 March through the press unit.

The report will be presented by:

Claes Bennedich, Sida, Member of the Management Group for the evaluation
John Borton, ODI, Author of Study III
Tor Sellström, Nordic Africa Institute, co-author of Study I
Astri Suhrke, Chr. Michelsen Institute, Co-author of Study II

It is suggested that one representative from each of the following organizations be invited to attend the press conference as observers, and be available to the press for comments after the presentation: DHA, UNHCR, UNICEF, UNDP, UNHCHR, WHO, WFP, IFRC, ICRC, ICVA, SCHR.

New York

The press conference will be held at the United Nations Press Briefing Room, Secretariat Building at 11.00 a.m., immediately before the daily press briefing by the Secretary General's spokesperson.

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Krishna Kumar, USAID/CDIE, Co-author of Study IV

4/5

- 2 -

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Nairobi

The press conference will be held at Press Center, Chester House, Room No. 9, Nairobi at 15.00.

Danida will arrange the press conference in cooperation with the Press Center, Contact person: Mr. Horace Awori, Tlp. +254 2 21 84 07.

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Member of the Management Group (to be decided)
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Press Seminar 11 March

One day press seminar with major wire services and newspapers to be briefed thoroughly in order to (attempt to) get balanced reporting.

Participants:	John Eriksson
	Tor Sellström
	Astri Suhrke
	John Borton
	David Tardiff-Douglas
	Niels Dabelstein (Danida)
	Claes Benedich (Sida)
	Johnny Morris (ODA)
	Katherine Blakeslee (USAID)

5/5

- 7 -

Hermila Martinez
Principal Operations Officer
Central Africa and Indian Ocean Department
The World Bank
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Washington, D.C. 20433
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Director General
Operations Evaluation
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Mr. Carlos Lopez
Deputy Director
Office of Evaluation and Strategic Planning (OESP)
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MINISTRY OF FOREIGN AFFAIRS
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to Rwanda

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Division
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Niels Daberstein

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5/5

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UNAMIR-MINUAR

The Special Representative of the U.N. Secretary-General
P.O. Box 749
Kigali, Rwanda
Telephone: 212 - 963 - 3930
Fax: 212 - 963 - 3090

13 November 1995

Dear Mr. Dabelstein,

Thank you for your invitation to attend the next review meeting of the Steering Committee on Joint Evaluation of Emergency Assistance to Rwanda, to be held on 17th November in Copenhagen. Though it will not be possible for me to attend this review, I hope to be able to join you at the December final meeting of the Steering Committee. I have also recommended that a senior officer from the United Nations should attend the meeting.

Kindly let me know via fax as soon as the dates are finalized. Should relevant documents emerge out of the forthcoming meeting, I would be grateful to receive copies.

Thank you in advance for your cooperation, I remain,

Yours sincerely,

A handwritten signature in dark ink, appearing to read "Shaharyar M. Khan".

Shaharyar M. Khan
Special Representative of the Secretary-General
for Rwanda

Mr. Niels Dabelstein
2, Asiatisk Plads
DK-1448 Copenhagen K
Denmark

FAX: 45 31 54 05 33

ROYAL DANISH MINISTRY OF FOREIGN AFFAIRS

Members of the Steering Committee
on Joint Evaluation of Emergency
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Encl.
x

Division
Eval. Unit

Reference
104.A.1.e/14

Date
10 October 1995

Subj. Joint Evaluation of Emergency Aid to Rwanda.

Dear College,

Enclosed please find the draft reports:

Study II: Early Warning and Conflict Management (attached)
Study IV: Rebuilding Post-war Rwanda (with Mr. Khan)


Study III will be forwarded to you on 16 October by
courier. (Sent to Mr. Khan)
26.10.95

The drafts have been cleared by the Management group
for compliance with the TOR. The views and opinions
expressed are those of the respective evaluation teams.

Please note that only one copy has been sent to each
agency/organization. You are kindly requested to con-
solidate the comments from your agency / organisation
into one set of comments for each draft report. Com-
ments should be sent to the manager of the respective
studies: Sty. II: Jarle Hårstad, Norway; Sty. IV:
Krishna Kumar, USAID with copy to me. Please note that
deadline for written comments is 3rd November 1995.

At the Steering Committee Meeting in Copenhagen, 17
November 1995, the authors will present their reports
and outline how comments of a principal nature will be
reflected in the reports.

Yours sincerely,


Niels Dabelstein

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16 OCT 1995

OFFICE OF THE SRSG
UNAMIR

A. Shale
important reads
S

Bel.
JNK

Pl. discuss. This
is a critical int.
excellant report - we
should get FC's comments
also
S

Del.