

MIR

G3 OPERATIONS/PLANS - SECURITY

10 OCT - 28 DEC 1994

OPERATION RETOUR

CONFIDENTIAL

EL/WG JUNE 2009

PLEASE RETAIN  
ORIGINAL ORDER

UNARCHIVES

SERIES S-1062

BOX 122

FILE 4

ACC. 1998/0283

MILOB GP HQ  
KIGALIOPS  
6464.0/OPS

28 Dec 94

See Distribution

SECURITY INSTRUCTIONS - OP RETOUR

## References:

- A. UNAMIR 3000.15 OPS dated 23 Dec 94.
- B. UNAMIR 3000.15 OPS dated 21 Dec 94.
- C. Z 723 Sheet 40 BUTARE, Ed 1, 1:50,000.
- D. Z 723 Sheet 31 GIKONGORO Ed 1, 1:50,000.
- E. Z 723 Sheet 17 KIGALI Ed 1, 1: 50,000.
- F. Z 723 Sheet 23 GITARAMA Ed 1, 1: 50,000.
- G. Z 723 Sheet 26 KIBUNGO Ed 1, 1 : 50,000.

1. GENERAL

a. Since the outbreak of the conflict in RWANDA, it is estimated that one million refugees are still in GOMA and BUKAVU in ZAIRE. Besides, about 1.9 million internally displaced persons (IDPs) are occupying various camps within the country. Most of these camps are located in the southern part of the country.

b. The return of these refugees especially the IDPs to their various homes/communes has been the top priority for UNAMIR.

The experience drawn from OP HOMEWARD revealed that the successful return of IDPs/refugees is dependent or predicated on the security situation prevalent in their homes/communes. Accordingly, all efforts are on deck to ensure that adequate security is provided at the homes/communes to encourage the DPS to return. Essentially, OP RETOUR is an expanded form of OP HOMEWARD.

2. MISSION. The MILOB GP HQ is to conduct security operations in conjunction with armed contingents to facilitate the return of IDPs to their various homes/communes.

3. EXECUTION

a. Gen Outline. The operation will be conducted in 3 phases.

(1) Phase I

(a) The preparation of home communes.

(b) Information campaign in target camps.

(c) The establishment of conditions within the camps which are conducive to voluntary vacation.

(2) Phase II

(a) Processing of IDPs through registration, screening and searching procedures in marshalling areas.

(b) The safe movement of IDPs to ORCs/home communes.

(3) Phase III. Establishment of IDPs in their home communes.

b. Gp and Tasks

(1) MILOB SECTOR 1

(a) Detach to under comd effective 28 Dec 94 to Sector 4A - One MILOB team.

(b) Phase I. Continue with the present tasks.

(c) Phases II and III. Be prepared to support Sectors 2, 6 and 3 on orders.

(2) MILOB SECTOR 2. No change.

(a) Phase I. Continue to prepare the home communes for the return of DPs through liaison with the Civil Authorities, RPA, NGOs and UN Agencies in your AOR.

(b) Phase II

i. Monitor the security situation of the Open Relief Centres (ORCs) and the home communes.

ii. provide MILOB escort to the various ORCs and home communes within you AOR. (Annex A to Ref A).

(c) Phase III. Continue to monitor the security situation within the home communes on routine or continuous basis.

(3) MILOB SECTOR 3. Sector HQ to act as the coord HQ of the operations for MILOB GP HQ.

UN SECRET

(a) Phase I

i. Continue to prepare targeted home communes for the return of DPs through liaison with the civil authorities, RPA, NGOs within your AOR.

ii. Monitor the security situation of the home communes.

(b) Phase II.

i. Provide MILOB escort for the movement IDPs to ORCs home communes and those on transit through your AOR.

ii. Continue to monitor the security of the ORCs, marshalling areas within your AOR.

( See Annex A to Ref A )

iii. Monitor the security of OWS locs.

iv. Provide continuous liaison with civil authorities, RPA, UN Agencies and NGOs.

(c) Phase III. Continue to monitor the security and conditions of IDPs in their home communes.

(4) MILOB SECTOR 4A

(a) Under Comd effective - One team from 29 Dec 94 until further notice. Sector 1 and 4C.

(b) Phase I

i. Continue to monitor the security situation of targeted camps within your AOR (Annex A to Ref A).

ii. Monitor and provide security in conjunction with armed contingents in the home communes and ORCs.

(c) Phase II.

i. Monitor and provide security in conjunction with armed tps within the marshalling areas and ORCs.

ii. Provide MILOB escort for convoys leading to ORCs, home communes and those in transit to Sector 3.

iii. Provide continuous liaison with the Govt authorities, UN Agencies, NGOs and RPA.

(d) Phase III. Continue to provide routine monitoring of remaining Camps.

(5) MILOB SECT 4B

(a) No Change.

(b) Phases I, II & III

i. Continue to perform present tasks.

ii. Be prepared to support MILOB Sectors 4A and 3 on order.

(6) MILOB SECT 4C

(a) Det to under comd - One MILOB Team.  
MILOB Sect 4A wef 290900B

(b) Phases I, II & III

i. Continue to perform present tasks.

UN SECRET

- ii. Be prepared to support MILOB Sectors 4A and 3 on order.

(7) MILOB SECT 5

(a) No change.

(b) Phases I, II & III

- i. Continue to perform present tasks.
- ii. Be prepared to support Sectors 6, 2 and 3 on order.

(8) MILOB SECT 6

(a) No Change.

- (b) i. Phase I. Continue to perform present tasks.
- ii. Phase II. Additional to Phase I tasks.

aa. Monitor the security situation within your AOR.

bb. Provide liaison with Civil Authorities, RPA, UN Agencies and NGOs within your AOR.

cc. Provide MILOB Escorts for DPs in conjunction with armed troops transiting to South KIGALI (NGENDA, GASHORA and KASENZE).

dd. Co-ord with Comd MILOB Sect 2 for the appropriate hand-over/take-over points.

c. Co-ordinating Instrs

(1) Timings

- (a) D Day. 29 Dec 94.

UN SECRET

- (b) D Day to D + 14 (29 Dec 94 to 12 Jan 95). Move from CAYNIKA Camp to ( Sect 4A N ).
- (c) D + 4 to D + 19 (02 Jan 95 to 17 Jan 95). Move from RUKONDO Camp (Sect 4A N ).
- (d) Mov Timings for other Camps. See Para 3C Reference A.
- (e) Daily Timings. Daily timings will be communicated to all participants through Tac HQ - BUTARE.
- (f) Schedule. See Annex B Ref A.
- (g) ORCs. The first 12 ORCs to be established for target camps at CYANIKA are as follows:

- i. SOUTH KIGALI - NGENDA, GASHORA, KASENZE.
- ii. BUTARE - RUNYINYA, GESHAMVU, KIGEMBE, NAKIZU.
- iii. GITARAMA - NTONGWE, MASANGO, MURAMA, NGOMA.
- iv. KIBUNGO - SAKE.

- (h) Additional to the daily SITREP, MILOBS Sectors 2, 6, 3 and 4A to forward weekly review/summary of OP RETOUR to MILOB GP HQ.
- (i) Special incidents should be reported imm to MILOB GP HQ.

4. SERVICE SUPPORT

- a. Vehs. Sectors to utilize organic vehs. In addition to Sector vehs Sect 4A will receive two vehs and Sect 3 one veh (on loan) for the operation.
- b. Feeding. Under private arrangement. MILOBs are to be self-sufficient.



c. Dress. No change.

5. COMMAND AND SIGNALS

a. Locs

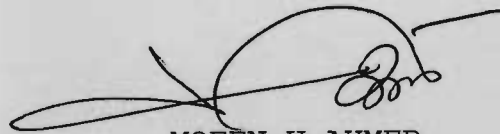
(1) MILOB GP HQ. No change.

(2) MILOB Sect 3 HQ. Co-located with TAC HQ - BUTARE.

(3) TAC HQ. BUTARE.

(4) F HQ. No change.

b. Comms. No change.



MOEEN U AHMED

Col

DCMO

Distribution:		Copy No	Incl Ref A
MILOB SECT	1	1	
	2	2	
	3	3	
	4A	4	
	4B	5	
	4C	6	
	5	7	
	6	8	
SMPO		9	
SLOGO		10	
F HQ		11	(Less Ref A)
DFC/CMO		12	(Less Ref A)
Spare		13 - 14	

SECRET

Copy No...of....

UNAMIR  
FORCE HQ  
Kigali

3000.15 (OPS)

23 Dec 94

See Distribution

SUBJECT: SECURITY INSTRUCTION-OP RETOUR.

References:

- A. Z723 Sheet 40 BUTARE, Ed 1 1:50,000
- B. Z723 Sheet 31 GIKONGORO, Ed 1, 1:50,000
- C. Z723 Sheet 17 KIGALI, Ed 1, 1:50,000
- D. Z723 Sheet 23 GITARAMA Ed 1, 1:50,000
- E. Z723 Sheet 26 KIBUNGO Ed 1, 1:50,000
- F. 3000.15/1/OPS dated 21 Dec 94.

1 GENERAL

a. The recent conflict in RWANDA has resulted in the displacement of approximately 3 million people from their homes. It is estimated that there are 1.1 million refugees in the areas of GOMA and BUKAVU in ZAIRE. The refugee camps in these areas are controlled by military/militia elements of the former Rwandan government which sees the continuing existence of these camps as a way of maintaining their political power base. There are an additional 1.9 million displaced persons within RWANDA. Most of these DPs are concentrated in camps in the South West of the country in Sector 4. DP camps have been used as operating bases for former government militia elements to carry out attacks within RWANDA.

b. The return of the refugees to their homes will help to break the hold that the former government has over the people in GOMA and BUKAVU, improve the security situation in the border areas and assist in the normalisation of RWANDA.

1 of 15

SECRET

c. The DPs need to be returned to their homes in order to reduce the power of the militia in the camps and to reduce the number of attacks that are carried out in the vicinity of the camps.

d. In order that both the refugees and DPs can return home there needs to be assurances that their home communes are safe to return to, the people need to be separated from the military and militia elements of the former regime to prevent intimidation.

e. Op RETOUR therefore is planned for the return of IDPs and refugees to their Home Communes. The initial effort of Op RETOUR will be concentrated on IDPs in the Prefecture of GIKONGORO to their Home Communes principally in the Prefectures of GITARAMA, BUTARE and South KIGALI.

2. MSN. UNAMIR to assist in provision of acceptable security environment in conjunction with resources of the RPA.

3. EXECUTION.

a. General Outline. UNAMIR will ensure provision of security in three phases supported by RPA/Officials of Government and NGOs.

(1) Phase I.

- (a) The preparation of Home Communes.
- (b) Information Campaign in target camps.
- (c) The establishment of conditions in the camps which are conducive to voluntary vacation.

(2) Phase II.

- (a) Processing of IDPs through registration, screening and searching procedures in marshalling areas.
- (b) The safe movement of IDPs to ORCs/Home Communes.

(3) Phase III. Establishment of IDPs in their Home Communes.

b. Gp and Tasks.

(1) Tac HQ.

(a) Phase I.

i. Gp - No change.

ii. Tasks.

aa. Assist UNREO, UN Agencies and NGOs in coordination of Op RETOUR.

ab. Advice contributing organisations of the level of help that could be expected from formed tps.

ac. Liaise with Prefects and Bourgmestres to ensure adequate security coverage is being provided.

ad. Liaise with the RPA and work out modalities.

ae. Inform HQ UNAMIR of the progress of Open Relief Centres(ORCs).

(b) Phase II.

i. Gp - No change.

ii. Tasks.

aa. Continue the tasks of Phase 1.

ab. Assist all contributing organisations to achieve their tasks.

ac. In concert with UNREO, brief Prefects and Bourgmestres on recurring problems and seek Govt approved solutions.

ad. Increased liasion with the RPA for creation of required security environment.

(c) Phase III. No Change.

(2) ZAMBATT.

(a) Phase I.

i. Gp - No Change

ii. Tasks.

aa. Prevent intimidation and harassment of IDPs in camps by extremists within Sector.

ab. Enhance confidence amongst the camp population.

ac. Encourage voluntary relocation to Home Communes.

(b) Phase II.

i. Gp - 1 x Coy.

ii. Tasks. On order:

aa. Provide security of Coy str at target camps in AOR during the period when they are to be vacated. This may include pre-registration. (see Annex A).

ab. Provide security at Marshalling area in target camps in AOR, in consultation with RPA and UNREO.

ac. Provide security to Overnight Way Stations(OWS) located within AOR (to be specified later).

ad. Provide escort of a half section str for each convoy from the IDP camps to the destination communes/Open Relief Centres(ORCs) < see Annex A>.

ae. Provide an RRF of pl str when any convoy is transiting through AOR.

af. Assist UNHCR and other UN Agencies in organisation of Marshalling areas within AOR.

ag. Liaise with the RPA.

(c) Phase III. Gp and Tasks - No Change.

(3) GHANBATT

(a) Phase I.

i. Gp - No Change.

ii Tasks.

aa. Prevent intimidation and harassment of IDPs in camps by extremists within Sector.

ab. Enhance confidence amongst the camp population.

ac. Encourage voluntary relocation to Home Communes.

ad. Provide security of a sect strength for Home Communes/ORCs located within AOR (see Annex A).

ae. Provide security at IDP camps loc at KIZI, MUGANO, KARAMBI, BUHORO, BUSANGE with a pl size force at each camp.

(b) Phase II.

i. Gp - 1x Coy.

ii. Tasks.

aa. Provide security of coy str at target camps (See Annex A).

ab. Provide security at Marshalling area in target camps within AOR.

ac. Provide security to OWS located within AOR (to be specified later).

ad. Provide escort of a half section str for each convoy from the IDP camps to the destination communes/ORCs (Annex A).

ae. Provide an RRF of pl str when any convoy is transiting through AOR.

af. Provide security of sect str for Home



Commune/ORCs located within AOR in Sector 2.

ag. Maintain a presence in target camp within AOR during the period when they are being vacated.

ah. Assist UNHCR and other UN Agencies in the organisation of marshalling areas within sector.

ai. Liaise with the RPA.

(c) Phase III. Reduce the conditions for violence in Home Communes within sector during the community reintegration process.

(4) SECTOR 3.

(a) Phase I.

i. Gp - No Change

ii Tasks.

aa. Provide security in the Home Communes in AOR. (Annex A)

ab. Provide security to OWS loc at BUTARE.

ac. Provide escort of min half sect str for each convoy from the IDP camps to the destination Communes/ORCs in RUNYINYA, GESHAMVU, KIGEMBI, NIARIZU, NTONGWE, MASANGO, MURAMA, and KIGOMA.

ad. Provide an RRF of a pl str when any DP convoy is transiting through AOR.

(b) Phase II. No change.

(c) Phase III. Provide security of sect str for Home Commune/ORCs located within AOR (Annex A).

(5) INDBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phase II.

i. Gp - No change.

ii. Provide security to OWS in KIGALI.

iii. Provide an RRF of a pl str when any convoy is transiting through AOR.

iv. Liaise with RPA for guarding KIGALI OWS.

(c) Phase III. Be prep to rft with pl size elm in sect 2 & 3 on order.

(6) FRAFBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phase II.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 4,3 and 2 on order.

(c) Phase III. Be prepared to reinforce Sectors 4,3 and 2 on order.

(7) ETHIOBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phase II.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 4A, 3, and 2 on order.

(c) Phase III. No Change (As per para (7b)).

(8) TUNBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.



(b) Phases II and III.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 3, 4A, and 2 on order.

(9) NICOY.

(a) Phase I.

i. Gp - No Change

ii Tasks - No Change.

(b) Phases II and III.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 2, 3, and 4A on order.

(10) MILOB GP HQ.

(a) Phase I.

i. Gp - As deemed necessary.

ii. Tasks - Motivate DP population in target camps to return to Home Communes / ORCs.

(b) Phase II.

i. Gp - No Change

ii. Tasks.

aa. Monitor target camps during evacuation of DPs( Annex A and B)

ab. Escort IDP convoys from target camps to ORCs/ Home communes in conjunction with formed troops and RPA.

(c) Phase III.

i. Tasks.

aa. Assist in commune ptls.

ab. Monitor security situation of home communes and resettled IDPs.

(11) Force Engr Coy.

(a) Phase I.

i. Gp - 1 Engr Coy

ii Tasks - Assist in the prep and repair of BUSORO bridge GR 9547.

(b) Phases II and III. No change.

(12) CIVPOL. - All phases.

(a) Gp - No change.

(b) Tasks - Assist in commune security.

(13) G3 AIR OPS. - Provide help for ptl, recon, liaison and AME.

(14) CLO. All phases.

(a) Gp. No change.

(b) Tasks.

i. Coord liaison especially with the RPA and ensure all allotted tasks are carried out.

ii. Provide required no of interpreters to units and HQ on order.

(15) HAC. Brief and coord the activities of the NGOs.

(16) PAFFO All phases.

(a) Gp. No Change.

(b) Tasks.

aa. Prepare proactive PR campaign aimed at promoting sy climate in the communes highlighting RPA and UNAMIR presence and presence of NGOs.

ab. Prepare appropriate handouts to be distributed in the various target camps and Home Communes giving necessary details of the

op.

(17) RPA.

(a) Phase I.

i. Gp - As required.

ii. Tasks.

aa. Prevent intimidation and harassment of IDPs in target camps by extremists (Annex A).

ab. Enhance confidence amongst target camp population.

ac. Encourage voluntary relocation to Home Communes.

ad. Contribute to information campaign in target camps and Home Communes.

ae. Create confidence within camp and Home Commune populations.

af. Liaise with Bourgmestres, UN Agencies, NGOs and UNAMIR in Home Communes to work out the modalities of the op.

(b) Phase II.

i. Gp - As required.

ii. Tasks.

aa. Establish secure conditions in target camps prior to operation.

ab. Screen and search all IDPs prior to boarding of transport/foot columns.

ac. Escort convoys/foot columns in conjunction with UNAMIR tps from target camps to Home Communes (through OWS, where required).

ad. Ensure that IDPs are not required to submit to further searching and screening once under escort.

(c) Phase III.

- i. Provide secure environment in Home Communes.
- ii. Liaise with Bourgmestres, UN Agencies, NGOs and UNAMIR in Home Communes.
- iii. Provide route security for coys from target camps to ORCs/Home Communes.

c. COORD INSTRS.

(1) Timings.

- (a) D-Day - 29 Dec 94.
- (b) D-Day to D+14 (29 Dec to 12 Jan 95) - Move from CYANIKA camp (Sector 4AN).
- (c) D+4 to D+19 (02 Jan 95 to 17 Jan 95) - Move from RUKONDO camp (Sector 4AN).
- (d) D+14 to D+24 (12 Jan 95 to 23 Jan 95) - Move from KIZI, KINAZI, MUSANO, KANYINA, NYASISUYA, KARAMBI, BUHORU, GISUNZA and NYAMIRA camps.
- (e) D+19 to D+34 (17 Jan 95 to 01 Feb 95). Move from KIBEHO camp (Sector 4AS).
- (f) D+29 to D+39 (27 Jan 95 to 06 Feb 95) - Move from NDAGO camp (Sector 4AS).
- (g) D+39 to D+43 (06 Feb to 10 Feb 95) - Move from MUNINI camp (Sector 4AS).
- (h) D+43 to D+47 (10 Feb 95 to 14 Feb 95) - Move from KARANA camp.
- (i) D+47 to D+49 (14 Feb 95 to 16 Feb 95) - Move from BUSANZE camp (Sector 3A).
- (j) D+49 to D + 53 (16 Feb 95 to 20 Feb 95) - Move from MUSABEYA camp.
- (k) D+29 to D+59 (27 Jan 95 to 26 Feb 95 and beyond) - Move of refugees.

(l) Refugees. It is hoped to begin the move of refugees from D+30. Details of this part of Op RETOUR will be promulgated later.

(m) Modifications. The schedule is subject to modifications. If camp populations are greater than predicted or if the rate of vacation is constrained by other factors, additional days may be required to vacate the camps.

(n) Daily Timings. Daily timings for the schedule will be promulgated locally through meetings at Tac HQ as is currently the case for Op HOMEWARD. Tac HQ is responsible for informing units in the AORs concerned of the necessary adjustments to their timings.

(2) Schedule. See Annex B.

(3) ORCs. ORCs are listed at Annex A. This list will be updated as information becomes available. The first twelve ORCs to be established for the target camp at CYANIKA and which will be fully operational by D-3 are in the Communes of:

(a) South KIGALI - NGENDA, GASHORA, KANSENZE.

(b) BUTARE - RUNYINA, GESH AVU, KIGEMBI, NAKIZU.

(c) GITRAMA - NTONGWE, MAS NGO, MURAMA, NIGOMA.

(d) KIBUNGO - SAKE.

(4) MOVEMENT. Initial movement will be by vehicles. Earlier camps on the schedule have large populations beyond easy foot travelling distance and these will be transported by bus and trucks. At later stages of the move, as momentum increases and as camp populations have shorter distances to travel, much greater movement on foot will take place. Movement will be coordinated by WFP with IOM and UNAMIR transport support.

(5) Special Instrs.

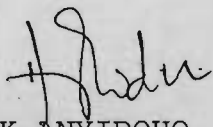
(a) Camps security to commence by 28 Dec 94.

(b) OWS and ORCs will be secured by 28 Dec 94.

#### 4. ADMIN AND LOGISTICS.

a. Tpt. UNAMIR will provide tpt assets to support Op RETOUR as follows:

(1). First Line Tpt. First Line tpt to be provided by

  
HK ANYIDOH  
Brig Gen  
Acting Force Commander

Annexes:

- A. List of Target camps/ ORCs and Home Communes.
- B. Schedule of Op RETOUR.
- C. Principles for settling IDPs.
- D. Open Relief Centres - Method of operation.
- E. Legal issues for Op RETOUR.

Distribution:

External:

Action:

Copy No.

ETHIOBATT	1
FRAFBATT	2
ZAMBATT	3
GHANBATT	4
TUNBATT	5
INDBATT	6
NICOY	7
SECTOR 2	8
SECTOR 3	9
Force Provost Marshall	10
COO Tac HQ	11
G4	12
Force Engr	13
G3 Plans	14
CANSIGS	15
AUSMED	16
CIVPOL	17
CHAO	18
HRFO	19
FSO	20
CLO	21
G3 AIR	22
PUBLIC AFFAIRS OFFR	23
IOC	24
RPA LO	25



Internal:

Information:

FC	26
DFC	27
COS	28
DCOS (OPS)	29
DCOS (SP)	30
FMO	31
G2	32
CAO	33
CSS	34
C Log O	35
G1	36

OP RETOUR - ORC DESTINATIONS

CAMP	PREFECTURE	ORC/COMMUNE
CYANIKA	South Kigali	Open from D-3 (26 Dec) <u>Ngenda</u> <u>Gashora</u> Kanzenze
	Butare	Runyinya Geshamvu Kigembi Niakazu
	Gitarama	Ntongwe Masango Murama Kigoma
	Kibungo	Sake
RUKHONDO	All of the above + Butare	Open from D + 2 (31 Dec) All of the above + Muyira Ntyazo Nyabisundu
	Gikongoro	Musango Rukhondo (to be activated only when camp has closed)

This list will be updated as time progresses. Planning for subsequent camps on the Schedule, and their ORCs, is currently being carried out.



## OP RETOUR - PHASE 2 SCHEDULE

CAMP/DAYS FROM D	0	+5	+10	+15	+20	+25	+30	+35	+40	+45	+50	+55
CYANIKA (27,000)												
RUHKONDO (50,000)												
KIZI (2,500)												
KINAZI (2,500)												
MUGANO (3,000)												
KANYINYA ((4,000)												
NYASISUYA (1,000)												
KARAMBI (2,000)												
BUHORO (3,000)												
GISUNZA (3,500)												
NYAMIRA (1,500) (Note 1)												
KIBEHO (75,000) (Note 2)												
NDAGO (55,000)												
MUNINI (12,000)									43			
KARANA (21,000)									43	47		
BUSANZE (9,000)										47-9		
MUSABEYA (14,000)										49	53	

Notes:

All these smaller camps scheduled on a concurrent basis.  
 From-D+20 movement figures assumed to double from 3,000 per day to 6,000 per day.

## PRINCIPLES FOR SETTLING THE INTERNALLY DISPLACED

Stability, security and development are objectives of tantamount importance to the people of Rwanda, their Government and the international community. Fundamental to these objectives is the return of hundreds of thousands of Rwandese who are displaced within their own nation. Towards this specific goal, the Government with the support of the international community will intensify its efforts to settle the displaced in an expeditious and humane manner. In pursuing this immediate goal, the Government and the international community are determined to ensure that the principles set out below will underpin all their efforts:

### Immediate Objectives

1. The immediate objective of the Government and international community is to have the internally displaced people of Rwanda return home with dignity and in conditions of safety and security.
2. In ensuring that these immediate objectives are upheld, it is agreed that there be:
  - i. Total Political Endorsement. All plans established to support the IDP operation will have the full support and active cooperation of the Government of Rwanda;
  - ii. No Enforced Camp Closure. Camps will not be forcibly closed. That said, an environment in which the people are motivated to leave voluntarily will be created;
  - iii. Initial Operations to Create Confidence. It is essential to build confidence amongst the displaced population and momentum in the operation. Therefore from the very outset full attention must be given to ensuring success along these lines;
  - iv. Secure Environment. Conditions in the Home Communes will be established to create a secure environment and provide essential social services which attract people home from the camps;
  - v. Confidence Building. Confidence building measures, primarily concerning security and information dimensions, will be essential;

vi. Impartial Information. Information promulgated as part of confidence building measures must be impartial;

vii. Return in Safety. All effort must be made to ensure that people return in safety. While ensuring this principle, the Government maintains the right to bring to justice, consistent with the due process of law, those accused of perpetrating genocide;

viii. Cooperation. The success of the operation will require the full cooperation of all contributing organisations, within the scope of their mandates;

vi. Flexibility. All plans developed to support the settlement of IDPs must be flexible and lend themselves to modification. Mechanisms must be in place to ensure that any adjustments take place in a way that fulfills the aforementioned principles both at the policy and implementation levels.

### OPEN RELIEF CENTRES

1. The concept of Open Relief Centres (ORC) has been established to address the fundamental concerns of Internally Displaced Persons and the recipient communities, ensuring the re-integration of IDPs while maintaining the security and dignity of both groups. The ORC is a temporary place where displaced persons on the move and other returnees as well as locals in vulnerable conditions can freely enter or leave and obtain essential relief assistance in a relatively safe environment.
2. Open Relief Centres will be set up in accordance and in phase with local conditions and requirements in Rwanda. The ORC, are transit points, in the home communes, for IDP's returning to their homes. They are to facilitate immediate re-integration, through the provision of basic food items, seeds and construction materials, and by increasing confidence in law and order in the home communes. At the same time Quick Impact Project will promote rehabilitation of the country, at the communal level.
3. Material assistance provided through the ORC's in the home communes is aimed at re-integration, and will be phased out; dependency must be avoided.
4. The actors in setting up Open Relief Centres will be UNHCR (set-up and protection), WFP (food), UNICEF (water and sanitation), WHO (health), UNAMIR (security), UNHCR (protection), NGOs and local authorities. Each ORC will be managed by a designated NGO or UN Agency. Information gathering and dissemination will come under the responsibility of UNREO. Overall coordination will take place in the context of the Integrated Humanitarian Operations Centre framework, in close cooperation with the Ministry of Rehabilitation.

#### ORC components

##### a. Food distribution

Food needs are best covered by food (for work) programmes, distributions of food or rations at the commune level. Sustained direct distribution at the ORC-site should be avoided so as to not have concentration of foodstuffs at one location nor provide an incentive for people to stay at the ORCs. One-off distribution to IDPs for a two week period will be effected in conjunction with WFP/CRS/ICRC targeted distributions. (half rations/250grams/person/day)

Once IDPs leave the ORCs for their homes, they should be absorbed to the ongoing food, seeds and tools, distributions in the communes.

##### b. Temporary shelter

Ideally, ORCs would be considered a temporary solution limited in time (3-10 days), while the local authorities find an acceptable temporary, or preferably durable solution for those whose homes are either occupied or need repairs. It will be forbidden to build huts at the ORC's. Construction materials will be made judiciously available in the vicinity of the ORC to targeted populations in order for people to instantly work on rebuilding their houses. For planning purposes, plastic sheeting for one out of four families will be made available in each ORC.



c. Health

Ideally people in transit at the ORCs needing medical assistance should be referred to the health system in place at the commune level. Where such structures are inadequate NGOs or the appropriate UN Agency will be given the responsibility of supplying such services.

d. Water and sanitation

Access to a water source or water availability will be one of the criteria to determine the ORC location. These should be simple latrines; For planning purposes 1 pit latrines per 50 IDPs.

e. Transport

It is considered advisable to have transport facilities available at the ORCs, for people who cannot reach their secteur on foot (distance too big, disabled persons etc.).

f. Protection

Protection is one of the key issues of the ORCs. The protection role will be taken care of by UNHCR and UNHR in close collaboration with local authorities. It is considered important to register the IDPs on arrival to the centre, so as to monitor further events. UNHCR/UNHR or ICRC in principle will ensure presence in each of the ORCs.

Local residents as well as IDP's having returned to their homes, can contact the local authorities and the ORC in case of security problems in their home areas, including tensions over house occupation etc. In such cases admission and emergency shelter may be granted on a case by case basis. Solutions will then be found by, and in cooperation with the local authorities, including the gendarmerie or army as required.

The local authorities have at all times access to the ORC's in order to promote confidence etc.

The ORC's should not be a sanctuary for persons having committed crimes. Local law enforcement agents, including army personnel if duly authorized, can enter the ORC to arrest persons, if it can be demonstrated that substantiated suspicions against such persons exists. Arrests can in principle only be made in the presence of UN or ICRC official unless there is an emergency situation (risk of escape, genuine threat to the security of others, etc.). The law enforcement agents will sign, at the ORC, for any arrest made, and family members, the ICRC and the UNHCHR will have access to the person concerned.

## LEGAL ISSUES FOR OP RETOUR

### References:

- A. Resolution 925 dated 8 Jun 94
- B. Operational Directive No 2: Rules of Engagement dated 6 Oct 94
- C. FC Directive on Legal Jurisdiction Applicable to UNAMIR and Rwandan Authorities dated 3 Nov 94

### Introduction

1. UNAMIR troops will be required to provide security to displaced persons and NGOs taking part in OP Retour. It is therefore essential that soldiers be briefed by their commanders as to what their legal rights and obligations are during the OP.

### Rules of Engagement

2. Reference A states that the mandate of UNAMIR is to contribute to the security and protection of displaced persons, refugees and civilians at risk in Rwanda and to provide security and support to humanitarian relief operations. This mandate and its legal ramifications are reflected in Reference B. All UNAMIR troops are to follow the ROE as stated in Reference B.
3. To achieve the above mandate and to comply with the Rules of Engagement (ROE), soldiers should be aware that their orders allow them to protect themselves, other UNAMIR troops, displaced persons and other civilians at risk (including humanitarian aid workers and UN personnel) from a hostile intent and/or hostile act.
4. To afford this protection a soldier is entitled to use minimum force to stop a serious offence from being committed against any of the aforementioned categories of people. A serious offence is defined as murder, rape or serious bodily harm.
5. If extremist individual(s) are intimidating or harassing IDPs from leaving the camps, UNAMIR troops are to use minimum force to separate the extremist(s) from the general population of IDPs. The use of force is to be consistent with the constraints stated in Reference B.

### Handling Detainees

6. Rwandan nationals should only be detained if they commit a hostile act, display a hostile intent or carry out any of the acts referred to Reference B, paragraph 8. The detainee(s) and any relevant evidence is to be handed at the earliest opportunity to the Fce MP.

7. The Fce MP are to hand over any detainee at the earliest opportunity to the local Office of the Prosecutor in accordance with Reference C.

8. UNAMIR soldiers are reminded that all detainees are to be treated humanely, ensuring that they are provided with food, drinking water and that they are afforded safeguards in terms of health; hygiene and protection against the rigours of climate and dangers of armed conflict.

OPS

TO : MILOB GP HQ (ATTN LOG OFFR)

FROM : SEC 1 HQ

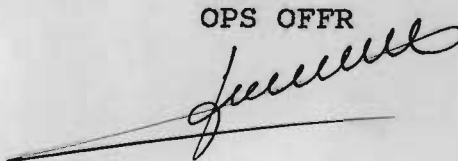
DATE : 28 DEC 94

SUBJECT : REQUIREMENT OF MAP

1. Request Maps for Byumba, Kigali, Rwamagana, Gabiro, Nyagatare, Kagitumba, Mulindi, Kirambo, Gakenge, Kiyumba. Quantity five each.

2. It is necessary for Milob Team for operation in the said areas.

H OUESLATI  
MAJ  
OPS OFFR





OPS  
Please send your logistics/off  
to collect - (5 concerning  
for each wire  
sectors)

HQ UNAMIR

FROM:

MAJ H. NICHOLSON, SO SUP, G4

TO:

MILOBS GP HQ, (ATTN LTCOL NYAAKU)

DATE:

13 NOV 94

SUBJECT:

ISSUE OF DEFENCE STORES AND UN FLAGS

1. Enclosed find approved issue vouchers for the above stores.
2. The items may be collected from the 3 CSG Logistic Depot.
3. Kind regards.

OPS  
expl

Stück 5711/94

13/04/94

MEMORANDUM

5 Nov 94

Distribution List

CONCERTINA REQUIREMENT

Ref:MILOBS/6611.0/LOG, dated 2 Nov 94

1. Regarding to Reference, please be advise that your requisition for the concertina wire had been approved. Therefore, the mentioned item can be collected from the Canadian Logistic Base.

2. Regards.



J Maczka  
Maj  
G3 Engr/FEO

DISTRIBUTION LIST

<u>Action</u>	<u>Info</u>
MILOBS GP HQ	D COS OPS

81090 #

UN RESTRICTED

TO : ALL SECTORS  
FROM : MILOB GP HQ

Date : 10 Oct 94  
REF : PLANS 28/94

SUBJECT : MINE/EXPLOSIVES AWARENESS CAMPAIGN

Ref : A. Sector Commanders Conference held on 8 Oct 94.

1. The mine awareness campaign undertaken by Sector 5 has been seen as a very important exercise which assists the populace in RWANDA.

2. This HQ would like the campaign to be extended to all corners of RWANDA.

3. Sector Comds are to ensure that they distribute the information attached to the local Rwandese populace throughout their areas of responsibility.

4. Comply.

MASANGANISE

M MASANGANISE  
Lt Col  
for A/CMO

Info:

A/CMO  
SOO  
S INFO/LIAISON O

UN RESTRICTED

MILOB GP HQ Log Branch		
APPT	SIG	DATE
SLOAO	R/	11/10/94
SO IPT	<del>RECEIVED</del>	11/10/94
SACUP	11/1	11/10/94

DANGER !!!

IF SEEN DO NOT TOUCH  
REPORT TO LOCAL AID AGENCY

SI TROUVÉ NE TOUCHEZ PAS  
INFORMEZ L'AGENCE D'AIDE LOCALE



IMPANUKA !!!

NIBA UBONYE IBISASU BITEZE  
IHUTIRE KUBIMENYESHA ABATEGETSI  
BUKWEGEREYE KANDI IRINDE  
KUBIKORAHU