

Subject Files Regarding Social Welfare  
Relief and Rehabilitation  
c/Soc/500-General (a)

15/07/1960-31/10/1960

PLEASE RETAIN  
ORIGINAL ORDER

UN ARCHIVES

SERIES 5-0731

BOX 1

FILE 3

ACC. DAG 13/16.1.0

DECLASSIFIED



C/SOC 500

Part A Closed      See Part B



ORGANISATION DES NATIONS UNIES  
AU CONGO



9/SOL 500 Léo  
UNITED NATIONS ORGANIZATION  
IN THE CONGO

INTER - OFFICE MEMORANDUM

31 October 1960

A. Dr. Sture Linnér, Chief of Civilian Operations *SL*  
DE. W. Micuta *W. Micuta*  
OBJET: Transport aid to the Ministry of Economic Affairs of  
the Province of Léopoldville

After a brief investigation on necessity to grant aid asked for transportation of food into regions of Kikwit, Gungu and Kabemka by the Minister of Economic Affairs of the Province of Léopoldville and reported to you by Mr. Mancini in his memo of 21 October 1960, I am of opinion that such aid is thoroughly advisable and if necessary means exist, should be certainly granted. I was informed that there are no trucks disposable in the province. Therefore, they should be supplied from other quarters.



C/SOC 500 Gen  
C/SOC 520/1 Gov.

ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

REF 73

INTER - OFFICE MEMORANDUM

28 October 1960

TO : Dr. Sture Linner, Chief of Civilian Operations *SL*  
FROM : J.J. Schettewi, UN Food Relief Coordinator's Office *Schettewi*  
SUBJECT : Indian Contribution of Flour

With reference to the meeting held on 20 October 1960 with you, Mr. Delvaux and myself, I enclose for your perusal a photocopy of the statement submitted today by REDELCO.

Although this statement shows a position very much in favor of REDELCO it still represents a gross profit of 22.90 per cent and a net profit of 14.98 per cent in comparison to the purchase price.

In checking the railway bills submitted to me a few days ago, it appears that REDELCO underpaid the Organization an amount of FC 465,000 approximately. Mr. Delvaux agreed to look again into the accounts upon his return from leave around the 15th of November 1960.

Mr. Delvaux seems at present very anxious to maintain good relationships with the UNOC. It is unfortunate that such an important transaction was made without any written agreement from both parties.



## BANQUIERS

## LEOPOLDVILLE

B. du Congo Belge C.C. n° 929.108

B. Belge d'Afrique C.C. n° 11.487

Compte Chèques Postaux 2. 464

S.C.P. R.L.

R.C. LEO n° 9171

ADRESSE TELEGRAPHIQUE

REDELCO

BOITE POSTALE n° 430

TELEPHONE n° 3436 - 3131

## IMPORTATIONS - EXPORTATIONS - REPRESENTATIONS

AD/JF.

Léopoldville, le 22 octobre 1960.

ORGANISATION DES NATIONS UNIES  
COORDONNATEUR DES SECOURS  
LEOPOLDVILLE.-

Messieurs,

Concerne : Vente farine des Indes.

J'ai l'honneur de me référer à l'entretien que j'ai eu jeudi le 20 courant avec Monsieur Sture Linner et Monsieur Chettewi au sujet de la vente de la farine en provenance des Indes ex. ex. "JALAKANTA" et je vous certifie que cette farine a été vendue par les membres du pool des distributeurs de farine à Léopoldville au prix de fra. 365.- le sac de 50 kgs.

Comme suivant convention du 15 septembre 1960, je me suis engagé de vous payer pour cette farine fra. 270.- les 100 lbs., soit pour 50 kgs. fra. 297.-, je vous certifie en outre que le bénéfice réalisé par les distributeurs de farine sur cette vente est de 11 à 12% environ et suivant calculs ci-après :

Prix de la farine:  
soit pour 50 kgs.:

270.- les 100 lbs.

+ 27.-

297.-

Camionnage vers dépôt :

5.-

Surveillance, manipulation, magasinage  
(olero, sentinelle etc.) :

6.-

Frais de distribution :

5.-

Pertes par déchirures, sacs éventrés,  
fuite au cours de transport

+ 2 à 3% (moyenne 2,5%) :

7.50

Prix de vente :

320.50

Bénéfice environ 11 à 12%.

14.98%

J'ai vérifié tous les documents de vente des distributeurs de farine et je peux vous assurer que cette farine a été vendue à Léopoldville au prix de 365 fra. les 50 kgs. Si l'un ou l'autre acheteur a stocké de



- 2 -  
cette farine et l'a vendue par après à des prix plus élevés, je ne crois pas que je puisse être accusé pour ce délit.

Je voudrais encore vous signaler que de ce même lot de farine environ 6.000 sacs ont été vendus à l'intérieur du pays au prix de frs. 333.- le sac de 50 kgs.

Je reste à votre entière disposition pour vous fournir tous les renseignements complémentaires qu'il vous plaira de nous demander et, toujours à votre entière disposition, je vous présente, Messieurs, mes salutations distinguées.

Armand DELVAUX  
REDELCO



CABLE ADDRESS : UNICEF-PARIS  
TELEX : PARIS 20915



TELEPHONE : MAILLOT 77-70  
C. CH. POST. : PARIS 11.469-48

UNICEF

UNITED NATIONS CHILDREN'S FUND - FONDS DES NATIONS UNIES POUR L'ENFANCE

AFRICA AND EUROPE REGIONAL OFFICE SIÈGE RÉGIONAL POUR L'AFRIQUE ET L'EUROPE

24, RUE BORGHESE - NEUILLY-SUR-SEINE - FRANCE

YOUR REF.

27th October, 1960

OUR REF.

Dear Sture, *h*

I received the cable from Dr. Egger and yourself concerning a report on arrangements with Mr. Delvaux on flour distribution. However, due to the fact that Ralph Eckert, who was the only one here who had complete information on the Indian flour, was absent and could only give me his report this morning, I was unable to send you the information earlier.

In fact, I myself was rather badly placed to give the whole story on the flour shipments since all arrangements for distribution of the first large shipment of U.S. flour were made by Mr. Pate himself on the day he arrived in July in the Congo, and the bulk of the Indian flour only arrived after my departure which, as you know, was on 25th August. However, before my departure I did make certain recommendations concerning the Indian flour shipment to yourself in my report of 24th August, as well as to Mr. Eckert. My recommendation was that "This shipment should be dealt with as the first U.S. flour through commercial channels with revenues being paid into the U.N. Food Relief Co-ordinator's Fund".

Mr. Delvaux from the early days, during Mr. Pate's presence in the Congo, had been the spokesman for the flour importers who were dealing with the distribution, and following Mr. Pate's recommendation I continued to deal with him. Since the U.S. flour distribution had worked out satisfactorily I recommended to Mr. Eckert that he should also continue to deal through these channels for future shipments. Further, the first U.S. flour arrangement which came to its conclusion during my period in the Congo, had been approved by and had the full support of the Central Congolese Government, Mr. Kabangi who, as will be seen from the files in Leopoldville,

Mr. Sture Linner,  
Chief,  
Civil Administration,  
ONUC,  
Leopoldville.

/...

MADE IN U.S.A.



also decided on the use of the funds which had accrued from these sales in the U.N. Co-ordinator's account.


Your enquiry about Mr. Delvaux seems to indicate that something may have gone wrong with the Indian flour shipment. Even though I was no longer present in the Congo when these shipments arrived I would naturally be interested to know what, if anything, went wrong.

Finally, Mr. Eckert and I made this report almost entirely from memory since the files were all left in Leopoldville. If there is any further information you need and which you think we might know from here through the people who were connected with the food relief operation in the Congo, we are at your entire disposal.

I do hope that as a result of Dr. Egger's visit UNICEF will decide to send a strong senior representative to the Congo on a permanent basis. I have been pressing for this ever since my return but unfortunately things moved slower than I had hoped.

With kindest regards.

Yours sincerely,



E.W. Meyer  
Chief, External Relations



To: Mr. Sture Linner,  
Chief, Civil Administration, ONUC

From: E.W. Meyer

Subject: Sale of Relief Flour in the Congo

(1) U.S. Flour

At the time the first shipment of flour arrived in the Congo from the U.S., and arrangements for distribution were concluded on 17th July, the day of Mr. Pate's arrival, the basic conception, I understand, was that flour is a commodity mainly used in the Congo in large agglomerations and nearly exclusively for the baking of bread. Therefore, distribution would have to be arranged which would make the flour available to bakeries.

Mr. Pate attended a meeting with the main flour importers about - seven firms - whose names I believe were suggested by the Agricultural Attaché of the U.S. Embassy as being good, solid firms. In this meeting, which I did not attend, Mr. Pate explained the nature of the relief action and suggested to these representatives that while the flour could best be distributed through commercial channels to bakeries, the firms, in view of the relief aspect of the operation, should agree to handle the shipment with the minimum of charges and (a) sell the flour at the normal flour price, and (b) with the condition that the bread made with this flour should also remain at the stable government price. Mr. Pate then explained that it was intended that all the income from the flour would be paid into a special U.N. Co-ordinator's Fund, which would be used in agreement with the Central Congolese Government to carry out relief activities on behalf of the Congolese population. The tariff was agreed upon and, on the suggestion of the Congolese Government - Minister of Plan - three additional firms were included in the list of those who could draw the U.S. flour. These were firms mainly dealing in the Congolese town of Leopoldville.

Before my departure from Leopoldville the entire U.S. flour had been disposed of and the accounts for the revenues had been submitted to Mr. Kabangi, Minister of Plan, with a copy to yourself.

The Minister of Plan then issued a directive as to the use of the funds which had accumulated in the Relief Co-ordinator's account. The overall lines of this distribution is indicated in my final report which was submitted to you on 24th August. A complete file on the basic arrangements with the flour importers, distribution arrangements and all banking transactions was kept in Leopoldville by Mr. Canadé and must be in the files of the Relief Co-ordinator's office.

The Minister of Plan had agreed to the procedure for the sale of flour and the establishment of the U.N. Relief Co-ordinator's Fund.

/...



(2) Indian Flour

Additional flour shipments were announced in July by the Indian Government. These shipments were to arrive in three different lots: the first lot of 12 tons was brought in by the Italian Air Force and arrived on 10th August; the second shipment of 36 tons was due to arrive by sea on 25th August on S.S. Helvetia; and a final shipment of 650 tons was scheduled to arrive in early September on S.S. Jalakanta.

On 24th August, flour stocks in the warehouse consisted of 11.5 tons, representing the first Indian flour shipment minus 500 kilos which had been shipped by air to Popokabaka for free distribution to mission stations, in agreement with the authorities of the Province of Leopoldville.

During the period of handling the U.S. flour, Mr. Delvaux was acting as spokesman for all the flour importers, and it was with Mr. Delvaux that Mr. Pate, and later myself, dealt rather than with the group as a whole. In my final report on 24th August I made the following proposal concerning the Indian flour (page 7):

"This shipment should be dealt with as the first U.S. flour through commercial channels with revenues being paid into the U.N. Food Relief Co-ordinator's Fund."

My proposal to deal with the Indian flour in the same manner as the U.S. flour was influenced by two factors: (1) the arrangements had worked well with the U.S. flour; (a) in the interval when the U.S. flour was no longer available and before the arrival of the large bulk of the Indian flour, a number of bakers came to our office and reported that at the moment the UN/US flour was no longer available the price of flour had been considerably increased by the importers, and made it practically impossible for them to continue their bakeries and keep the selling price prescribed for the sale of bread. I therefore felt that with the new Indian flour coming into these channels at the official standard price - the same as the U.S. flour - we could prevent an inflation in flour and bread prices respectively.

Mr. Eckert took over the Indian flour matter after my departure on 25th August, and reports as follows on the distribution of the first 12 tons:

"In response to an urgent request from Mr. Konow, U.N. Port Management, Matadi, approx. 10 tons were sent to Matadi from Leopoldville by rail. This shipment was to be made available to local bakers on the basis of Cong. Frs. 270 per 100 lbs. In view of the urgency of the local situation Mr. Konow handled the matter directly. There were no intermediaries. Mr. Konow was to transfer the funds to the account of the FRC with the Banque du Congo, Leopoldville. At that time Mr. Delvaux was in Elisabethville and he had nothing to do with this shipment.

/...



"The remaining two tons were airlifted to Coquilhatville on the basis of a cabled request from the President of the Province of Equateur. In view of slow communications this shipment was released to the provincial authorities for free distribution."

On the disposal of the 36 tons and the final shipment, Mr. Eckert reports that he followed the suggestion to deal also with these shipments via Mr. Delvaux, as the spokesman for the flour importers, and indicates that on the arrival of the 36 tons ex-S.S. Helvetia in Leopoldville, these were released to Mr. Delvaux. He then reports:

"Since this shipment of flour was of a type not currently used in the Congo it was difficult to use and it became necessary to mix it with the standard U.S. type flour to prepare bread. This was confirmed by an analysis we had carried out independently by the Société Congolaise de Surveillance. It was therefore agreed with Mr. Delvaux that he would pay the FRC on the basis of Cong. Frs. 247 per 100 lbs.

The first payment (one-third of total sum) was received on about 15th September. The two remaining payments were to be made by 15th October and 15th November, 1960. A letter referring to this arrangement was sent to Mr. Delvaux. Mr. Oertle delivered the letter by hand."

I understand from Mr. Canadé that the letter to Mr. Delvaux had previously been cleared with the Legal Division of ONUC. A copy of the letter should also be on file in Leopoldville.

On the disposal of the largest, third part of the Indian shipment, Mr. Eckert reports as follows:

"Since it would have been too costly to store the 650 tons of flour ex-S.S. Jalakanta in Cenwarran (our regular warehouse), we decided that Mr. Delvaux would take charge of the flour immediately upon arrival in Leopoldville. Mr. Delvaux made arrangements to this effect with Mr. Goncalves of Cenwarran. The flour was therefore directly taken over by Mr. Delvaux in Leopoldville.

Of the approx. 13,000 bags of flour ex-S.S. Jalakanta, 2,000 bags were intended for Matadi and 250 for Boma. These 2,250 bags were not to be on-forwarded to Leopoldville but were to be released directly from Matadi. Mr. Delvaux had given instructions to SEDEC Matadi and Boma to take over the 2,250 bags. The Congolese Administrator of Matadi refused to agree to this procedure and insisted that the flour be made available directly to the local authorities. It appeared that his attitude was conditioned by instructions received from the Government of the Province of Leopoldville. Several days after this had happened and following repeated requests for information, we were advised by Mr. Konow that the 2,250 bags had been released to the local authorities. Payment

/...



was to be effected on the basis of Cong. Frs. 270 per 100 lbs. The amount involved was to be transferred to the account of the FRC in Leopoldville. Cables and letters are on file.

As mentioned above the remaining 11,700 (approx.) bags were to be on-forwarded to Leopoldville by rail and taken over by Mr. Delvaux. In the letter which Mr. Oertle took to Mr. Delvaux it was stated that the flour would be released to Mr. Delvaux on the basis of Cong. Frs. 270 per 100 lbs. and that all taxes, storage and on-forwarding charges arising after the arrival of the flour in Leopoldville would have to be borne by Mr. Delvaux.

A bag of flour ex-S.S. Jalakanta was made available to the Société Congolaise de Surveillance for analysis. No report had been received by 4th October.

The exact number of bags thus taken over by Mr. Delvaux was to be established on the basis of the "Lettres de Transport" which Mr. Oertle endeavoured to obtain from Movement Control HQ and on information from Cenwarran.

A first payment of approx. Cong. Frs. 900,000 was received from Mr. Delvaux in September.

Mr. Delvaux left for Casablanca around 20th September and no further contact was therefore possible until 4th October.

It should be pointed out that Mr. Delvaux intimated repeatedly that Cong. Frs. 270 per 100 lbs was too high a price and that he would find it difficult to pay that much. In our letter to him we stated clearly, however, that the flour ex-S.S. Jalakanta would be released to him on that basis."

UNICEF/AERO  
Paris  
27th October, 1960



c/soc 500

UNICEF

UNITED NATIONS — NATIONS UNIES

INDICATE  
PRIORITY

S V C Service	FFFF Routine	SSSS Priority	PRIORITE NATIONS
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Priorite Nations traffic  
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N R

Address(es)

UNATIONS

NEW YORK

27 OCTOBER 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

D N U C -

MACFARQUHAR

MAC FARQUHAR PATE YOUR UNNUMBERED CABLE AFTER CAREFUL CONSIDERATION AND  
DISCUSSIONS CONSIDER GRUNS CONTINUED PRESENCE BUKAVU INDISPENSABLE VIEW  
PRESENT DEVELOPMENTS STOP I HOPE YOU ABLE SEND SENIOR UNICEF  
REPRESENTATIVE SOONEST STOP CONFIRM NEED FOR RELIEF FEEDING STOP  
REFERENCE TO FOOD AND WORK RELIEF NOT UNDERSTOOD HOWEVER FEEL  
DONATIONS PROGRAMME SHOULD BE INTEGRATED INTO UNICEF PROGRAMME

LINNER

I. N. 5990 — 200,000 - 7/60

T. O. R.

BY :

Drafted by : HARRINGTON

Authorized :

Date :



## ROUTING SLIP

TO

Mr. Linner

APPROVAL

NOTE AND RETURN

SEE ME, PLEASE

YOUR COMMENTS

YOUR SIGNATURE

YOUR INFORMATION

NOTE AND FILE

FOR ACTION

DATE

FROM

A.G. Berouti



c/soc 500 Gen FOOD RELIEF

NOTE FOR THE RECORD

22 October 1960

Subject: Summary of Events Which Led to My Considering  
International Assistance and the Airlift of  
Flour to Leopoldville

Some two weeks ago it was rumored that there was not enough flour in Leopoldville to bridge the gap until the arrival of the flour that was being milled in Casablanca, expected for around the 8th of November 1960. It was said that the quantity available would suffice only until 23 October 1960.

Following up on that, I got in touch with Mr. Simba, Assistant Commissaire General for the Plan and Economic Coordination and I inquired whether he was aware of the situation. He was not but promised to call a meeting of the Pool of Flour Importers to find out. Shortly after that I was asked by Mr. Simba to come to his office and was told that the situation was indeed very grave especially in view of the political situation and the number of unemployed.

Mr. Simba and I reviewed all possible sources of immediate help including the utilization of the local mill which had remained closed throughout the political events; I was led to understand that the mill was out of order but no mention was made of any wheat that may exist in storage.

As a first step I proposed to approach the Consul General of Canada and to request an airlifted donation of some 50 tons; I also proposed to approach the United Nations forces for an immediate load of some <sup>me</sup> thousand bags.

I saw Mr. MacKenzie Wood at 1500 hours on Friday, 14 October and told him that I had serious reasons to fear an acute shortage of flour in the country. The Consul was most sympathetic and cabled that same day his government. No reply has yet been received.



To borrow flour from the United Nations troops I approached Mr. Roulet, Mr. De Angelis, Lt. Col. Siar, Military Supply and Transport Officer and Col. Madan Cho, Chief Logistics Officer. Military stocks, however, were very low and it was not found possible to give me more than 300 bags of flour which I received on 21 October 1960 and which I put at Mr. Simba's immediate disposal on a returnable basis.

In the meantime and from a letter addressed by General Wheeler to Mr. Linner and which I was shown, it appeared that Mr. Mbeka, Commissaire General for the Plan and Economic Coordination had already complained that the United Nations had refused him an ~~allow-~~<sup>loan</sup> ~~ance~~ of flour. In his letter General Wheeler insisted on the need of obtaining Mr. Mbeka's good will and cooperation in the execution of public works programmes and feared that a refusal on our part would only antagonize him.

By that time a continuous stream of bakers started calling on us here with the news that they had either closed down or had enough flour for half a day, a day or at the utmost, two days. Most of them were addressed to me by Mr. Simba.

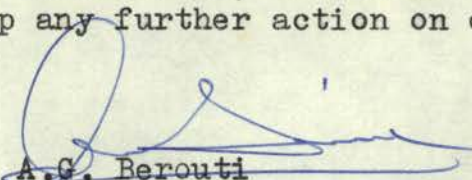
On 20 October after having seen Mr. Simba with whom I had maintained a daily contact and being told that the situation was really desperate, I decided to request through Mr. Linner United Nations Headquarters assistance in arranging an airlift from the United States. Mr. Linner agreed and a cable was sent to New York.

On the morning of Friday, 21 October 1960, I met through Mr. Roulet with Mr. Hubert, the Director in the firm of FRIDAM, to try and find an alternative to the flour airlift from the States which we had been advised would add one dollar to the cost of each pound of flour. As a result, a cable was sent to Salisbury. Mr. Hubert was also requested to help in finding out about the flour situation and the true facts about the closure of the mill which I now understand was entirely political. At 1600 hours, Mr. Hubert phoned to say that after checking personally, he had found that the Leopoldville mill would start operating on Monday, 24 October 1960 at the rate of 12 to 15 tons per day and that in addition there were 1500 tons of Russian wheat which had been kept in Matadi in addition to the 7 500 tons which had already been milled in Casablanca and were on their way to Matadi where they were expected to arrive towards the end of October 1960.



I could not obtain formal confirmation from the Government but at 0800 hours on Saturday, 22 October 1960 I paid a call on Mr. Simba and Commissaire Kassongo and obtained such a confirmation. I also requested an explanation as to why I was not told about the availability of the 1500 tons of wheat. The answer was that this office had known about them, having been told so in the past but that in any event the mill could not have operated, the information could not have helped solve the problem of the flour shortage.

A cable was sent to New York on Saturday, 22 October 1960 to explain the position and to stop any further action on our previous requests for assistance.



A.G. Berouti

U.N. Food Relief Coordinator

cc. Mr. Linner, Chief of Civilian Operations  
Mr. Roulet, Chief of Procurment and Supply



4/50C 500 Gen  
UNITED NATIONS — NATIONS UNIES

UNICEF

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S V C Service	FFFFF Routine	SSSSS Priority	PRIORITE NATIONS
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1960 OCT 22 AM 11:44

O.N.U.C.

N R

CX-8 Leo 68

Address(es)

UNATIONS NEWYORK

22 October 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

2/18  
ONUC 1918 MACFARQUHAR FURTHER MY 1870 UNEXPECTED DEVELOPMENT HAS  
SOLVED FLOUR CRISIS STOP TOGETHER WITH OTHER STEPS TAKEN AND REPORTED  
HAD URGED COLLEGE CONSIDER ALSO REOPENING OF LEOPOLVILLE MILL WHICH  
CLOSED SINCE CHANGES IN POLITICAL SCENE STOP OBTAINED AGREEMENT  
FINALLY TODAY AND UPON REOPENING MILL ~~XXXX~~ SUFFICIENT RUSSIAN WHEAT  
WAS FOUND TO PERMIT MAKING SUFFICIENT FLOUR UNTIL ARRIVAL CASABLANCA  
FLOUR WHICH NOW EXPECTED FIRST DAYS NOVEMBER

LINNER

I. N. 5990 — 200.000 - 7/60

1960 OCT 22 PM 12:07  
O.N.U.C.

T. O. R.

BY :

Drafted by : MCJHarrington

Authorized :

Date :

T. O. D.





INTER - OFFICE MEMORANDUM

21 October 1960

A: Dr. Sture Linnér, Chief of Civilian Operations *SL*  
DE: G. Mancini *G. Mancini*  
OBJET: Transport aid to the Ministry of Economic Affairs of  
the Province of Léopoldville.

1. The Minister of Economic Affairs of the Province of Léopoldville has called once more on U.N. assistance to solve urgent problems concerning the welfare of his province.

2. He has reported that a famine is presently spreading up in the regions of Kikwit, Gungu and Kabemka. The rural population of these regions need sugar, fish, milk and salt, while hospitals do not have soap.

3. The Minister would like to bring Kgs.30,000 of food and goods to the population of the above mentioned regions, and has asked the U.N. to supply him six 5 Tons capacity trucks. Five of these trucks will be used to transport food and one to carry gasoline, for there is no available gasoline in the region to fill up the trucks for their coming back. A UN expert has also been requested to accompany the caravan and make a survey of the socio-economic conditions in these regions.

Full responsibility for the material lended will be taken by the Minister.

4. The Minister's request deserves high consideration, for it may have a very important political resonance. Economic and social conditions are very poor in the regions under consideration and any UN action would be highly appreciated. Moreover a survey on the spot may bring some light in our work on the economic development of backwards areas in the province of Léopoldville.





INTER - OFFICE MEMORANDUM

CONFIDENTIAL

20 October 1960

A: Mr. Sture Linnér

DE: W.J. van der Oord

OBJET: Meeting concerning procurement of wheat

The success of our Public Works Programme will very largely depend on the opinion of one man: the Commissioner General of Economic Affairs and Planning, Mr. J. Mbeka.

I have established excellent working relationship with him, but it now seems that this relationship is in danger of being disturbed.

Yesterday, when I happened to visit Mr. Mbeka, he began to talk, spontaneously and passionately about his frustrations in settling a matter concerning procurement of wheat for which he needs United Nations assistance. Although I do not know the details, I understood that he is asking not for an outright grant but for a loan, because the wheat will be returned later. I understood further that Mr. Mbeka, for reasons of expedience, has no choice but to work with a pool of wheat distributors/users, and that the United Nations does not like this because we fear favoritism. In fact, a petition has been received from some persons who had been excluded from the pool. According to Mr. Mbeka, these persons are not bona fide and most of them are bankrupt, which is the reason why he does not want to deal with them.

As I listened to Mr. Mbeka, I gained the impression (i) that his case is an honest one, (ii) that he will not be able to retreat from his position, (iii) that he feels we would be questioning his own integrity if we were to press for more "safeguards" and for an approach different from the one proposed by him. It would seem to me, therefore, that the meeting which you will have with him at 9.00 this morning is an occasion where we could either earn his lasting confidence and gratitude by magnanimously granting his request, or put him squarely into the camp of those who oppose us, by trying to bargain with him (without much chance of gaining our point).

I do not know the merits of the case, and I realize that this matter does not really concern me, but as the outcome will undoubtedly affect vitally the possible execution of the Public Works programme, I thought you would forgive me if I informed you of my impressions.



## ROUTING SLIP

TO

Mr. Linner

APPROVAL	NOTE AND RETURN
SEE ME, PLEASE	YOUR COMMENTS
YOUR SIGNATURE	YOUR INFORMATION
NOTE AND FILE	FOR ACTION

DATE

19.10.60

FROM

Berouti



ONUC BUKAVU

ONUC ..... GRUN REUR BULE 19 AFTER CONSULTATION FINANCIAL ADVISER  
UNDERSTAND FOLLOWING COLON ALL IMPORT LICENCES GRANTED PREVIOUSLY  
CANCELLED STOP NEW IMPORT LICENCING OFFICE STARTED OPERATING THIS  
WEEK AND FLOUR WHEAT ARE ON LIST OF APPROVED COMMODITIES FOR LICENCING  
STOP PRESENT PROCEDURE IS FOR SUPPLIER TO CONTACT IMPORTER WHO APPLIES  
FOR LICENCE STOP WHEN APPROVED NECESSARY CURRENCY AUTOMATICALLY MADE  
AVAILABLE STOP REUR 22 ~~AND 24~~ SHALL SEND YOU FIRST FLIGHT TWO TONS  
WHOLE MILK STOP ALSO EXPECTING ARRIVAL CANNED AND SALTED FISH CMA  
RICE CMA MILK CMA SHALL ARRANGE AIRLIFTS SOONEST POSSIBLE STOP   REGARDS

BEROUTI

cc Mr. Linner  
Mr. Roulet  
Mr. Brackenburry

A.G.Berouti  
Food Coordinator  
20.10.60



4506 500 *Gu* UNICEF

UNITED NATIONS — NATIONS UNIES

INDICATE  
PRIORITY

S V C Service	FFFF Routine	SSSS Priority	PRIORITE NATIONS
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Address(es)

UNATIONS  
NEWYORK

20 October 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

ONUC \_\_\_\_\_ MACFARQUHAR TWO WEEKS AGO FOLLOWED UP ON RUMOUR THAT NO FLOUR WOULD  
BE AVAILABLE BY 23 OCTOBER STOP SITUATION BECAME CLEAR FRIDAY WEEK AGO AND  
CONSEQUENTLY APPROACHED CANADIAN CONSUL GENERAL POSSIBILITY AIRLIFTING FIFTY TONS  
STOP CABLE WAS SENT WEEK AGO AND NO REPLY RECEIVED STOP SINCE STOCKS AVAILABLE  
ONLY FOR THREE DAYS AND RUSSIAN MILLED WHEAT NOT EXPECTED BEFORE MID NOVEMBER EYE  
CONSIDER ESSENTIAL ARRANGE IMMEDIATE AIRLIFT EITHER CANADA CMA USA OR WORLDWIDE STOP  
GRATEFUL ALSO RECEIVING AUTHORITY DISPOSE FLOUR THROUGH UNATIONS AND PROCEEDS BEING  
DEPOSITED CREDIT OF DONOR

LINNER

I. N. 5990 — 200,000 - 7/60

T. O. R.

BY :

T. O. D.

Drafted by : **Berouti/Harrington**

Authorized :

Date :



5/6  
ROUTINE

UNICEF  
RECEIVED

1960 OCT 20 PM 8:46

O. N. U. C.

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ONUC HQ In	2021352
Serial Number	121
For Action : C	2 ✓ M
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ONUC

LEO

LINNER EGGER YOUR ONUC 1323 WISH GIVE HIGHER PRIORITY RE-  
ESTABLISHMENT SERVICES THAN RELIEF THEREFORE WELCOME PROPOSAL  
PARTICIPATION IN SERVICES ESPECIALLY FOR TRAINING CONGOLESE  
STAFF STOP PREPARED RECOMMEND UP TO 300,000 DOLLARS FOR  
SUCH ASSISTANCE INCLUDING EMPLOYMENT AS CONGOLESE OR  
VOLUNTARY OFFICIALS ON ONE YEAR CONTRACTS OF KEY

P2

PERSONNEL FOR CHILDRENS SERVICES AND TRAINING STOP AGREE  
UNICEF REPRESENTATION STOP COULD GRUN BE RELEASED IN VIEW  
UNICEF AND CONGO EXPERIENCE STOP UNICEF PREPARED SUPPLY  
THIRTYFIVE VEHICLES BELIEVE PART SHOULD BE VOLKSWAGON  
SEDAN INSTEAD FWD PARA PATE SAYS CONGO WAS RELUCTANT TO  
INTRODUCE RELIEF FEEDING HOWEVER PREPARED WITHOUT REPEAT  
WITHOUT

P3/43

ENTHUSIASM ACCEPT FOODSTUFFS AND SEEDS PROPOSAL IF THIS  
VIEW CHANGED STOP WOULD FOOD RELIEF BE ASSIMILATED WORK  
RELIEF BY RELATING CLOSELY TO WORK ON CULTIVATION NEXT  
HARVEST PARA PREPARED ISSUE MAIL POLL ON

RECEIPT YOUR

FURTHER ADVICE PARA MACFARQUHAR IN GENERAL AGREEMENT

UNICEF

COL 1323 300,000

20/20592



REF 57

C/SOC 570 Sm

UNICEF

02

ZC 12.F LEO 144

UNICEF  
PARIS

FOLLOWING CABLES YESTERDAY NEW YORK QUOTE FOR PATE INFO MACFARQUHAR  
AFTER CONSULTATION SPECIALISED AGENCY ADVISERS CONSIDER FOLLOWING  
UNICEF ASSISTANCE URGENT FIRST IF ONUC UNABLE PROVIDE THIRTY FWD  
VEHICLES FOR ESSENTIAL DISEASE CONTROL UNITS AND SUPERVISION PROVINCES  
UNICEF TO PROCURE FOR THIS TRADITIONAL TYPE PROGRAMME SECOND VIEW  
IMMEDIATELY THREATENING SOCIAL AND HEALTH STATE APPROXIMATELY 75,000  
UNICEF ELIGIBLE REFUGEES KASAI AND AS YET UNKNOWN NUMBER KIVU  
URGE UNICEF HEADQUARTERS RECOMMEND EMERGENCY PROGRAMME LOCAL AREA  
PROCUREMENT FOODSTUFFS TO BRIDGE UNTIL NEXT HARVEST WHICH SIX MONTHS  
DISTANT AND SEEDS FOR RAPID CROPS STOP GRATEFUL YOUR REACTION IN  
PRINCIPLE MEANWHILE DETAILED PURCHASE AND DISTRIBUTION PROGRAMME  
FOR MANIOC FISH AND MAIZE TO 150,000 DOLLAR CEILING UNDER PREPARATION  
PARA SPECIALISED AGENCIES IN ONUC CIVIL OPERATIONS FORSEE EARLY  
UNICEF PARTICIPATION NECESSARY IN HEALTH EDUCATION SOCIAL WELFARE  
ESPECIALLY TRAINING CONGOLESE STAFF WHICH MAKES EARLIEST UNICEF  
REPRESENTATION ESSENTIAL THROUGH SENIOR PROGRAMMING OFFICER ~~XXXXXXXX~~

LINNER  
EGGER  
UNQUOTE

BEROUTI

~~UN FOOD RELIEF~~ COORDINATOR

2.1900 1449 n

A.G. Berouti  
19 Oct 1960



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1960 OCT 19 AM 7:03

O.N.U.C.

UNICEF NEW YORK

~~INFO~~ INFO MACFARQUHAR

ONUC 1923 FOR PATE AFTER CONSULTATION SPECIALISED AGENCY ADVISERS  
CONSIDER FOLLOWING UNICEF ASSISTANCE URGENT FIRST IF ONUC UNABLE  
PROVIDE THIRTY FIVE FWD VEHICLES FOR ESSENTIAL DISEASE CONTROL <sup>UNITS</sup> AND  
SUPERVISION PROVINCES UNICEF TO PROCURE FOR THIS TRADITIONAL TYPE  
PROGRAMME SECOND VIEW IMMEDIATELY THREATENING SOCIAL AND HEALTH STATE  
APPROXIMATELY 75,000 UNICEF ELIGIBLE REFUGEES KASAI AND AS YET UNKNOWN  
NUMBER KIVU URGE UNICEF HEADQUARTERS RECOMMEND EMERGENCY PROGRAMME  
LOCAL AREA PROCUREMENT FOODSTUFFS TO BRIDGE UNTIL NEXT HARVEST WHICH  
SIX MONTHS DISTANT AND SEEDS FOR RAPID CROPS STOP GRATEFUL YOUR REACTION  
IN PRINCIPLE MEANWHILE DETAILED PURCHASE AND DISTRIBUTION PROGRAMME  
FOR MANIOC FISH AND MAIZE TO 150,000 DOLLAR CEILING UNDER PREPARATION  
PARA - SPECIALISED AGENCIES IN ONUC CIVIL OPERATIONS FORSEE EARLY UNICEF  
PARTICIPATION NECESSARY IN HEALTH EDUCATION SOCIAL WELFARE ESPECIALLY  
TRAINING CONGOLESE STAFF WHICH MAKES EARLIEST UNICEF REPRESENTATION  
ESSENTIAL THROUGH SENIOR PROGRAMMING OFFICER

LINNER  
EGGER

Y - 18/10 - 19/11 24/11



C/SOC 500 5

COPIE

UNICEF

52

Réf. N°53  
AGB/lr.-

Léopoldville, le 17 octobre 1960

Cher Monsieur Damseaux,

Il y a deux jours, Monsieur R.C. De Sousa m'a envoyé de votre part Monsieur Dias, Gérant de la firme DA CRUZ d'Inkisi, avec prière de lui fournir de la farine.

J'ai reçu Monsieur Dias et comme nous ne disposons pas de farine, je lui ai suggéré de se mettre en rapport avec Monsieur Simba, Adjoint au Commissaire Général pour le Plan et la Coordination Economique. Monsieur Simba que j'ai revu ce matin, m'a renouvelé l'assurance que si Monsieur Dias s'adressait à lui, il pourrait lui donner satisfaction. Dans l'impossibilité de toucher moi-même Monsieur Dias qui n'a pas laissé d'adresse, je vous serais très reconnaissant si vous pouviez lui communiquer ce message par l'entremise de Monsieur De Sousa.

Veuillez agréer, Cher Monsieur Damseaux, l'assurance de ma considération distinguée.

A.G. BEROUTI  
Coordonnateur des Secours  
des Nations-Unies

Monsieur Damseaux  
c/o FRIDAM  
Léopoldville



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LINNER LEO

REFUGIERS DU RUANDA ARRIVENT ICI JOUR ET NUIT SANS INTERRUPTION  
 STOP CHAQUE SOIR INCENDIES HUTTES AU RUANDA ET VISIBLES DE BUKAVU  
 STOP PLUS DE LOGEMENT DISPONIBLE STOP BETAIL ARRIVE PAR CENTAINES  
 DE TETES STOP GOUVERNEMENT PROVON-CIAL DE BORDE STOP A VOTE CENT  
 QUINZE MILLE FRANCS PREMIERS SECOURS STOP POUVONS NOUS AVOIR TENTES  
 ET RAVITAILLEMENT STOP ENTRE DIMANCHE AVEC RAPPORTS ET PHOTOS  
 STOP ARRIVE LEO FLIGHT SAB 425 PRIERE ENVOYER VOITURE ~~XXXXXX~~

AEROPORT

DAVID

GGG DES.

15/21052  
 LS



ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

REF 43

INTER - OFFICE MEMORANDUM

12 October 1960

TO : Dr. Sture Linner, Chief of Civilian Operations  
FROM : A.G. Berouti, U.N. Food Relief Coordinator  
SUBJECT : Soup Kitchens

To develop our idea of providing food to the unemployed through soup kitchens, I met this morning with Mr. Joseph Mbeka, Commissaire Général au Plan et à la Coordination Economique. I have already had talks with Mr. Mbeka in the past and had gathered that he would favour such a project. This morning, however, in the course of our discussion, Mr. Mbeka mentioned that although he appreciated very much our desires to help, he felt that for the time being at least, we should not go any further, his change of attitude being attributed to the fact that he had heard that a similar project had been proposed to and turned down by the previous Council of Ministers.

I rather gathered the impression that the change was due to the fear that the sort of assistance we were proposing might delay the finding of a solution to the problem of the unemployed, especially that Mr. Mbeka also mentioned that he had met with you and with Mr. Harrington and that a committee of three members had been appointed to look into and find a quick solution to the problem they were facing.



c/soc 500 Gen

UNICEF

SL

Oct. 12/60

A.Sinclair

2427

UNICEF

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UNICEF

BRAZZAVILLE (REP. OF THE CONGO)

FOR EGGER YOUR 486 RELUCTANT SUGGEST UNICEF RELIEF OPERATIONS BECAUSE GENERAL  
UN RESPONSIBILITY UNEMPLOYMENT RELIEF AND BECAUSE ALL AGE GROUPS INVOLVED THOUGH  
WOULD CONSIDER PARTICIPATION IF URGENT stop SUGGEST EXPLORE POSSIBILITY RESTORATION  
CHILDRENS SERVICES ON FOREAMI LINES UNDER GOVERNMENT AND/OR VOLUNTARY AUSPICES WITH  
LOCAL SALARIES AND SUPPLIES IF NEEDED TOGETHER WITH ON JOB TRAINING OF ADDITIONAL  
STAFF IN SUCH SERVICES FOR EXPANSION stop RELUCTANT SUGGEST CEILING FOR THIS TYPE  
AID PREPARED ASK BOARD ACCEPT REDUCED OR NO MATCHING UNTIL GOVERNMENT FINANCES  
ORGANIZED stop FOLLOWING DISCUSSIONS MAHEU HERE FOR FUTURE REFERENCE INVESTIGATE  
WITHOUT COMMITMENT NEED FOR ASSISTANCE PRIMARY EDUCATION BEGINNING SEPTEMBER 61 stop  
LINER BEING ADVISED YOUR VISIT stop STRONGLY SUPPORT LOUIT TO LAGOS IF YOU STILL WISH.

HEADQUARTERS

Adelaide Sinclair, Deputy Director



C/506 500 Gum

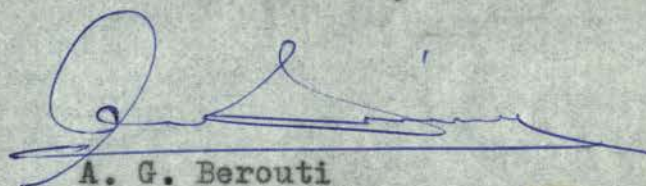
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Food Relief

12 October 1960

## NOTE FOR THE RECORD

As recommended by Mr. Schettewi on 8 October in his letter Number 20 to the Chief of Civilian Operations, and in agreement with Mr. Linner, it was decided that in the future the United Nations Food Relief Coordinator's Office will no longer use the services of Mr. Delvaux for the disposal of flour or any other commodities. Sales will be effected through the bid system. However, to keep the price paid by the consumer as low as possible, the alternative of selling flour direct to bakeries is to be carefully looked into.



A. G. Berouti  
UN Food Relief Coordinator

cc. Mr. Linner, Chief of Civilian Operations



ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

REF 16

INTER - OFFICE MEMORANDUM

8 October 1960

TO : Dr. Sture Linner, Chief of Civilian Operations *h*  
FROM : A. G. Berouti, U.N. Food Relief Coordinator  
SUBJECT : The United States "Food for Peace"  
Programme and "Soup Kitchens"

1. "Food For Peace" Programme

I met on 5 October with Messrs. Margolis and Stephanidis, respectively, Financial Counsel and Agricultural Advisor to the United States Embassy here in Leopoldville.

I found out that under the "Food for Peace" Programme, the United States Government would agree to sell, against payment in local currency, to any other government which made the request in writing, such commodities as flour, rice, soya beans, corn and skim milk. Although between 40 and 60 per cent of the proceeds go back to the requesting government under some form or other like aid to small business, etc., the United States normally expects the total cost to be allocated against its share of the \$100,000,000 Special Fund.

In cases, however, where political victims or refugees are involved and as a relief in disaster areas, the United States Government attach no conditions to these shipments besides a written request from the receiving government and the submission of a workable and justifiable plan for the utilization of the supplies. Furthermore, if requested and adequate justification is provided, the United States, besides paying the ocean freight, would be prepared to absorb also inland charges; upon a strong recommendation it may also authorize the sale of some commodities for the purchase of more suitable ones for local consumption.

I was lead to understand that any application put forward by the Republic of the Congo would be favourably considered. I requested, however, Messrs. Margolis and Stephanidis not to take any further action for the time being.



## 2. Soup (and other foodstuffs) Kitchens

In these circumstances and provided the Government is willing to make the official request - which I understand it is - we have two alternatives for utilizing the supplies, some of which may have, with the USA's approval, to be sold and replaced by others more favoured locally.

- a) Straight distribution of the supplies mainly to the unemployed, for use and consumption at home
- b) Distribution under the form of cooked meals once or possibly twice a day to the same category of beneficiaries, for consumption on the spot.

I favour the second alternative as it allows no black market to develop and it furthermore ensures that the intended beneficiaries are nourished. I would, if possible, insist on a nominal charge being made but I doubt that the circumstances permit it.

As this would be an entirely new experiment in the country, and should we chose this alternative or a mixture of both, I would suggest beginning with a pilot project in Leopoldville, basing our distributions on lists of unemployed which I understand the 11 "communes" here are able to provide.

Foodstuffs like rice, maize, corned beef, soya beans, etc., can be obtained as direct donations from the United States while others like chikwanga, palm oil, dried fish etc., can be procured locally or in neighbouring territories with the proceeds of the sale of a shipment of say, flour which the Government would request the United States to effect for this purpose. From rough calculations it is believed that these funds could also cover the cost of the initial equipment required and operating costs; a supplement, if necessary, may be added from the monies we hold in the Coordinator's account.

Food is to be cooked in a central kitchen from where it is to be taken in adequate containers to some other points (5 to 10 depending on number of beneficiaries) where distribution is to be arranged with the assistance of the Congolese Red Cross and the ~~local~~ <sup>local</sup> ~~authorities~~ <sup>authorities</sup>.



and the "Comissariat a la Jeunesse" under the control of one or more supervisors provided by the Government. Transport is no problem as we can use the vehicles which we hope to authorize for the School Feeding Programme.

Menus to provide a sufficient number of calories per day can be arranged with the assistance of FAO and local personnel.

This is only a very general outline of a project in which many details are involved. Should you think it is worthwhile going further, I could work out a more detailed and complete plan.

Although the success is far from certain, the project may however help the unemployed until such time that a cure for their situation is found and more jobs created.

The few persons I have informally consulted in the Central Government, The Congolese Red Cross and the public appeared to favour such a project if the necessary supervision can be provided. I was also told that the Government would be prepared to submit a formal request to the United States for the required supplies and to provide whatever assistance it can extend.



H. H. Hark  
Chamberlain

I am at your disposal for any comments and suggestions you may wish to make. Photocopies of PROFRIGO invoices for sale of flour at FC 400 are available and at your disposal in our files.



C/SOC 500 *Sm*

*File Using*

ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

Ref 10

INTER - OFFICE MEMORANDUM

6 October 6 1960

TO : Dr. Sture Linner, Chief of Civilian Operations *SL*  
FROM : A. G. Berouti, U.N. Food Relief Coordinator  
SUBJECT :

... Reference is made to the letter addressed on 27 September 1960 by CARITAS-CONGO to Mr. Dayal, which I am returning attached herewith.

I met with Father Cauwe yesterday afternoon and like many requests we have received in the past from different sources, it concerned assistance for transporting food stuffs to various parts of the Republic of the Congo. I have explained to Father Cauwe that we were finding difficulties in despatching our own supplies and therefore unless he wished to hand over the relief he had to the United Nations, I feared we could not be of much use to him.

While we are on this subject, I should like to express a feeling I have had for the last week, and that is, the possible future need of a Coordinator for all the donations and relief that various missions and benevolent organizations want to distribute throughout the territory. I believe that the appointment of such a person would avoid duplication and by insuring variety prove to be of much greater assistance to the needy than if each organization were to work on its own.



I have fixed 5 P.M.  
to-day for M. A. Canne  
S.J., Dir. Catholic  
Welfare Society, to call  
on S.R.

For info.

Drown  
M & Linch  
Raja  
3/11

S.R.



5. 00 pm - 23/10  
CARITAS-CONGO

B.P.3.176 Léo  
Tél.3298

Léopoldville, le 27 septembre 1960

27/9 Notre réf.: Car.14/60/AC

Monsieur Dayal

Chef de la Mission de  
l'O.N.U. au Congo

"Le Royal"

Léo-Kalina

*Ank - la sen.*  
*4092*  
Monsieur,

J'ai l'honneur de vous demander une courte entrevue, du moins si vous le jugez utile après le court exposé des motifs dans cette lettre.

Caritas-Congo est l'organe national des oeuvres d'entr'aide catholiques au Congo. Son Excellence Monseigneur Malula, évêque auxiliaire de Léopoldville, en est le Président, et le signataire de cette lettre en est le Secrétaire Général, en même temps que le Directeur exécutif. En instance d'affiliation à la Caritas Internationalis, nous nous sommes mis en rapport avec plusieurs organisations catholiques d'autres pays, et tout spécialement avec la National Catholic Welfare Conference et ses Catholic Relief Services pour l'Afrique.

La N.C.W.C. est toute prête à accorder une aide fort importante, aide alimentaire surtout et médicaments, au Congo, éventuellement dans le cadre d'une action commune d'aide aux chômeurs. Mais elle a comme règle de traiter avec les gouvernements; il y eut déjà un essai en juillet, mais on en resta sur des accords verbaux. La N.C.W.C. est prête à envoyer un délégué pour reprendre les pourparlers dès qu'on verrait une chance d'aboutir. J'en ai déjà parlé à un "commissaire" aux affaires sociales, d'accord en principe, mais n'osant pas encore aller de l'avant, sans doute à cause de l'incertitude de sa position...

Je pense que vous pouvez avoir une influence heureuse pour faire aboutir ce projet qui serait favorable au Congo. Il suffira d'un télégramme à New-York pour faire venir le délégué.

Je profite de l'occasion pour vous demander aussi votre aide éventuelle pour une autre opération plus restreinte.

Caritas-Congo a reçu un premier don de 5.500 Kgr. de poisson séché, embarqué à Anvers le 19 septembre, et qui devrait donc arriver ici dans environ deux semaines. Nous en destinons une partie aux indigents de Léopoldville, et aurions aimé en envoyer 2 Tonnes comme aide aux Baluba de Bakwanga. Ce n'est pas grand'chose, mais c'est avant tout un geste de solidarité chrétienne. Y a-t-il déjà moyen de faire des expéditions vers Bakwanga avec l'aide de l'ONU ? et pourrions-nous compter sur votre aide ?

Veuillez agréer, Monsieur, mes salutations très distinguées.

A. Cauwe S.J.  
c/o Building Interdiocésain  
Léopoldville



c/soc 500 Gen

UNICEF

6th October, 1960.

Dear Mr. Eckert,

Thank you for your letter of August 4th from Brazzaville, and for your good wishes.

I regret that it was not possible for us to meet before you left. I would have liked to thank you, *viva voce*, for the wonderful work you have been doing here. You helped us out splendidly during a very difficult period and I would like you to know how very much we all appreciate your work, and how grateful we were to have your assistance.

Wishing you continued success, and with kind personal regards,

I am,

Sincerely yours,

*St*

Sture Linnér

Chief of Civilian Operations in the Congo.

Mr. Ralph F. Eckert,  
United Nations Food Relief,  
c/o A-33,  
Le Royale,  
LEOPOLDVILLE.



*c/soc 500 Gm*

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LOMBOTO

SERVICE MEDICAL

COQUILHATVILLE

ENVOIE LAIT 3000 KGS CMA SUCRE 800 KGS CMA

TEXTILES 250 KGS ARRIVENT COQ 7/10 STOP

VOL NUMERO 518 STOP LAIT ET SUCRE POUR

PROGRAMME DISTRIBUTION LAIT STOP TEXTILES

POUR HOPITAUX STOP ACCUSEZ RECEPTION MARCHANDISES

FULL STOP

O E R T L E

*De Gof*

R. Oertle

*118*  
*6.10*



CABLE ADDRESS : UNICEF-BRAZZAVILLE



TELEPHONE : BRAZZAVILLE 30-72 +

UNICEF

UNITED NATIONS CHILDREN'S FUND - FONDS DES NATIONS UNIES POUR L'ENFANCE

THE AFRICA CENTRAL AREA OFFICE

BUREAU CENTRAL POUR L'AFRIQUE

POST OFFICE BOX N° 6

BRAZZAVILLE

BOITE POSTALE N° 6

(RÉPUBLIQUE DU CONGO)

Your Ref

Our Ref.

*October*

4 August 1960.

Dear Dr. Linner, *SL*

Unfortunately I did not have the opportunity of meeting you before my departure from Leopoldville.

I hasten therefore to send you this letter to tell you that it was a privilege to serve on your staff. It was a unique experience and it gave me a very marginal glimpse of the tremendous problems you are faced with.

I wish you all the best and good luck for the future.

Sincerely yours

Ralph F. Eckert

Dr. Sture Linner  
Chief, Civilian Operations  
ONUC Leopoldville





INTER - OFFICE MEMORANDUM

4 October 1960<sup>196</sup>

TO : Dr. Sture Linner, Chief of Civilian Operations *SL*  
FROM : Ralph Eckert, U.N. Food Relief Coordinator  
SUBJECT : United States Surplus Food Commodities

1. I wish to refer to your verbal query concerning the requirements of Surplus Food items available in the United States.

2. Details on the various items which could be put at the disposal of the U.N. are not available. I assume that the list of these items includes: dry skim milk, maize, flour, cheese and butter.

3. With regard to a long-term project featuring the provision of such supplies through the channel of the U.N., I think it would be necessary to study the economical implications taking into consideration actual and potential local production, the prospect for import through commercial channels etc. This would probably have to be worked out with the Government.

4. Insofar as the requirements for food relief purposes are concerned, I think that maize and cheese would be best adapted to the present circumstances and the situation prevailing in the Bakwanga area. However, I wish to draw your attention to the fact that several thousand tons of maize are stored in Luluabourg and it would be quite illogical to ship maize from the U. S. to the Bakwanga.

5. A total of 1100 tons of dry skim milk is available for the Milk Distribution to 100 000 children. Since the total number of children attending school and which can be reached is likely to be considerably in excess of 100 000, additional skim milk may be required provided you consider such an extension desirable. This would, however, not be likely before the end of this year.



6. Surplus food items would be suited for a large-scale distribution to unemployed. I do not know whether such a scheme is considered and on what scale and basis. However, the range of items usually available from the U.S. would permit the setting up of a balanced distribution.

*Walter E. Edens*



Léopoldville le 29 septembre 1960

A MONSIEUR LE REPRESENTANT DE L'UNICEF  
LEOPOLDVILLE

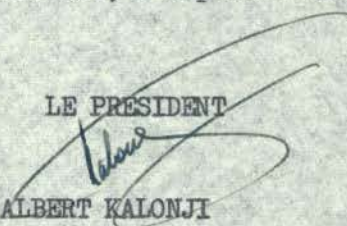
Monsieur le Représentant,

Nous avons l'honneur de soumettre à votre bienveillante attention l'extrême misère qui règne dans le Sud Kasai, notamment en territoires de BAKWANGA, GANDAJIKA, MUENE DITU et tout l'interland. L'accroissement très brusque des populations fuyant la guerre tribale de Luluabourg y a posé un problème de nutrition très difficile. La famine, le manque de logement l'absence des soins médicaux y occasionnent plusieurs décès parmi les enfants et les vieillards. Ces dégâts que nous déplorons depuis plusieurs mois sont à multiplier par mille depuis le passage des troupes sauvagement commandées par Lumumba pour exterminer le peuple Muluba.-

Cette misère indescriptible suffira pour déclencher des épidémies et exterminer toutes les populations si les soins leur manquent d'ici un mois. C'est pourquoi nous demandons à votre bienveillance toute l'aide possible en nourriture, lait, médicaments et des équipes sanitaires mobiles dont l'action constitue la dernière chance de salut pour notre peuple injustement martyrisé.

Nous vous en remercions vivement à l'avance et vous prions de bien vouloir agréer, Monsieur le Représentant, l'expression de notre parfaite considération.-

LE PRESIDENT

  
ALBERT KALONJI



## UNITED NATIONS — NATIONS UNIES

UNILFF

INDICATE  
PRIORITY

S V C Service	FFFFF Routine	SSSSS Priority	PRIORITE NATIONS
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Priorite Nations traffic  
is strictly limited.

N R

Address(es)

UNATIONS  
NEWYORK

29 September 1960

(TEXT &amp; SIGNATURE)

insert prefix &amp; / or number as required

USE DOUBLE SPACING.

ONUC \_\_\_\_\_ MACFARQUHAR YOUR 2125 FOLLOWING IS FULL ACCOUNT RECEIVED FROM MEYER CONCERNING RUSSIAN WHEAT QUOTE CONFIRM UNATIONS DID NOT INTERVENE IN RUSSIAN WHEAT FLOUR EXCHANGE CASABLANCA STOP SITUATION UP TO MY DEPARTURE AS FOLLOWS STOP ON ARRIVAL RUSSIAN VESSEL CARRYING BULK WHEAT MATADI GENERAL WHEELER AT MEETING WITH SIMBA MINISTRY PLAN AND FOMIN PATE MEYER GAVE TECHNICAL INFORMATION AS TO INADEQUATE HANDLING FACILITIES FOR BULK WHEAT MATADI AND FURTHER POINTED OUT DIFFICULT SITUATION RAIL TO LEO AND FINALLY INADEQUATE MILLING POSSIBILITIES LED STOP FOMIN AGREED TO ENQUIRE IF VESSEL COULD BE DIRECTED OTHER PORT SHOULD CONGOLESE GOVERNMENT SO DESIRE STOP MEYER AGREED WOULD ENQUIRE INTO POSSIBILITY OF WHEAT MILLING AGAINST FLOUR EXCHANGE AT DAKAR IN CASE CONGOLESE GOVERNMENT DECIDED NOT TO UNLOAD SHIPMENT AT MADADI STOP KABANGI MINISTER PLAN DECIDED BETTER TO EXCHANGE WHEAT AND REIMPORT FLOUR AND INFORMED ME DECISION ON TYPE OF EXCHANGE WOULD BE TAKEN AT MEETING HIMSELF MINISTER TRANSPORT AND COMMERCE STOP FOMIN INFORMED KABANGI AND MEYER HE HAD RECEIVED AGREEMENT HIS GOVERNMENT SHIP COULD PROCEED DAKAR STOP MEYER INFORMED KABANGI DAKAR FACILITIES MIGHT BE AVAILABLE AND SUGGESTED DIRECT CONGOLESE GOVERNMENT CONTACT WITH GRAND MOULINS FOR ANY ARRANGEMENT STOP DAKAR SUBSEQUENTLY NOT CHOSEN FOR REASONS UNKNOWN TO ME STOP DID AT NO TIME INTERVENE IN CASABLANCA ARRANGEMENTS WHICH WERE UNKNOWN TO ME UNQUOTE

LINNER

I. N. 5990 — 200,000 - 7/60

T. O. R.

BY :

Drafted by :

Authorized :

T. O. D.

Date :



UNITED NATIONS — NATIONS UNIES

UNIC 68

INDICATE  
PRIORITY

S V C Service	FFFFF Routine	SSSSS Priority	PRIORITE NATIONS
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Priorite Nations traffic  
is strictly limited.

N R

Address(es)

UNATIONS  
NEWYORK

29 SEPTEMBER 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

ONUC 1343 MACFARQUHAR ONE REPORTS RECEIVED FROM BAKWANGA INDICATE THAT FLOUR  
CMA MANIOC FLOUR CMA DRIED FISH SUPPLIES FOR REFUGEES HAVE BEEN EXHAUSTED STOP  
DESPERATE SITUATION THEREFORE WILL HASTEN FURTHER DISINTEGRATION SOCIETY STOP SALE  
OF 698 TONS OF INDIAN FLOUR SHOULD REALISE 3 POINT 77 MILLION CONGOLESE FRANCS STOP  
FULL PAYMENT IS EXPECTED BY 15 NOVEMBER STOP PROCEEDS NOT SPENT PENDING RECEIPT  
INSTRUCTIONS STOP SINCE NEARLY ONE MILLION SO FAR DEPOSITED FOOD RELIEF COORDINATORS  
ACCOUNT REQUEST AUTHORITY RELEASE FUNDS FOR ASSISTANCE BAKWANGA REFUGEES STOP TWO  
REFERENCE MY 1233 MILK FEEDING PROGRAMME STOP MINISTRY HEALTH REQUESTED CONGOLESE  
RED CROSS HANDLE OPERATION STOP GRATEFUL YOUR CONFIRMING AUTHORISATION PURCHASE 10  
VOLKSWAGEN KOMBIS CMA 2 TRUCKS AND EQUIPMENT 100 MILK STATIONS STOP REQUEST AUTHORITY  
UTILISE SALE INDIAN FLOUR TO COVER PERSONNEL SALARIES AND MAINTENANCE OPERATING CHARGES  
XXXX VEHICLES STOP THREE PAYMENT WAREHOUSING AND RELATED CHARGES MUST ALSO BE MET <sup>FROM</sup> ~~FOR~~  
INDIAN FLOUR STOP TENTATIVE ESTIMATE 400,000 CONGOLESE FRANCS FOR SIX MONTH PERIOD  
STOP FINAL BALANCE COULD BE USED EVENTUALLY FOR NEW REFUGEE PROGRAMME FOR UNEMPLOYMENT  
STOP FOUR <sup>ASSUME</sup> ~~REMAIN~~ NECESSARY UNATIONS OBTAIN AGREEMENT INDIAN GOVERNMENT UTILIZATION  
PROCEEDS

LINNER

I. N. 5980 — 200,000 - 7/60

T. O. R.

BY :

T. O. D.

Drafted by :

Authorized :

Date :



ONUC HQ In ..... 282210 Z  
Serial Number ..... 97  
For Action : C 2✓ M  
As Info : C  
M

(24)

UNICEF

Confirmation  
Copy

ZC 16 PARIS 206 28 1635

LINNER

OC

LEOPOLDVILLE

120 CONFIRM UNATIONS DID NOT INTERVENE IN RUSSIAN WHEAT FLOUR  
EXCHANGE CASABLANCA STOP SITUATION UP TO MY DEPARTURE AS  
FOLLOWS STOP ON ARRIVAL RUSSIAN VESSEL CARRYING BULK WHEAT  
MATADI GENERAL WHEELER AT MEETING WITH SIMBA MINISTRY PLAN AND  
FOMIN PATE MEYER GAVE TECHNICAL INFORMATION AS TO INADEQUATE

PAGE 2/50

HANDLING FACILITIES FOR BULK WHEAT MATADI AND FURTHER POINTED  
OUT DIFFICULT SITUATION RAIL TO LEO AND FINALLY INADEQUATE  
MILLING POSSIBILITIES LEO STOP FOMIN AGREED TO ENQUIRE IF VESSEL  
COULD BE DIRECTED OTHER PORT SHOULD CONGOLESE GOVERNMENT SO  
DESIRE STOP MEYER AGREED WOULD ENQUIRE INTO POSSIBILITY OF  
WHEAT MILLING AGAINST FLOUR

PAGE 3/50

EXCHANGE AT DAKAR IN CASE CONGOLESE GOVERNMENT DECIDED NOT TO  
UNLOAD SHIPMENT AT MATADI STOP KABANGI MINISTER PLAN DECIDED  
BETTER TO EXCHANGE WHEAT AND REIMPORT FLOUR AND INFORMED ME  
DECISION ON TYPE OF EXCHANGE WOULD BE TAKEN AT MEETING HIMSELF  
MINISTER TRANSPORT AND COMMERCE STOP FOMIN INFORMED KABANGI  
AND MEYER



BETTER TO EXCHANGE WHEAT AND REIMPORT FLOUR AND INFORMED ME  
DECISION ON TYPE OF EXCHANGE WOULD BE TAKEN AT MEETING HIMSELF  
MINISTER TRANSPORT AND COMMERCE STOP FOMIN INFORMED KABANGI  
AND MEYER

PAGE 4/50

HE HAD RECEIVED AGREEMENT HIS GOVERNMENT SHIP COULD PROCEED  
DAKAR STOP MEYER INFORMED KABANGI DAKAR FACILITIES MIGHT BE  
AVAILABLE AND SUGGESTED DIRECT CONGOLESE GOVERNMENT CONTACT  
WITH GRAND MOULINS FOR ANY ARRANGEMENT STOP DAKAR SUBSEQUENTLY  
NOT CHOSEN FOR REASONS UNKNOWN TO ME STOP DID AT NO TIME  
INTERVENE IN CASABLANCA ARRANGEMENTS.

PAGE 5/56

WHICH WERE UNKNOWN TO ME

MEYER

CFM 100

20/2139

22

Edwards



UNITED NATIONS — NATIONS UNIES

UNICEF

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S V C Service	FFFFF Routine	SSSSS Priority	PRIORITE NATIONS
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Priorite Nations traffic  
is strictly limited.

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0722 100 54 26 17302

Address(es)

UNICEF PARIS

26 September 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

MEYER PROPOSE SEND FOLLOWING CABLE TO HEADQUARTERS QUOTE MACFARQUHAR  
YOUR 2125 RUSSIAN WHEAT UNATIONS DID NOT INTERVENE IN HANDLING QUESTION  
STOP CONGOLESE GOVERNMENT PRESUMABLY INFORMED RUSSIAN EMBASSY PREFERRED  
RECEIVING FLOUR AS AGAINST WHEAT AND CONSEQUENTLY PLANNING MINISTRY  
HANDLING QUESTION OF MILLING IN CASABLANCA UNQUOTE GRATEFUL YOUR  
CONFIRMING OR DESCRIBING REAL SITUATION

LINNER

2 2619002 R

I. N. 5990 — 200,000 - 7/60

T. O. R.

BY :

T. O. D.

Drafted by :

Authorized :

Date :



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UNICEF PARIS

26 September 1960

(TEXT & SIGNATURE)

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MEYER PROPOSE SEND FOLLOWING CABLE TO HEADQUARTERS QUOTE MACFARQUHAR  
YOUR 2125 RUSSIAN WHEAT UNATIONS DID NOT INTERVENE IN HANDLING QUESTION  
STOP CONGOLESE GOVERNMENT PRESUMABLY INFORMED RUSSIAN EMBASSY PREFERRED  
RECEIVING FLOUR AS AGAINST WHEAT AND CONSEQUENTLY PLANNING MINISTRY  
HANDLING QUESTION OF MILLING IN CASABLANCA UNQUOTE GRATEFUL YOUR  
CONFIRMING OR DESCRIBING REAL SITUATION

LINNER

L. N. 5390 — 200,000 - 7/60

T. O. R.

BY :

T. O. D.

Drafted by :

Authorized :

Date :



ONUC HQ In ..... 250515 ..... Z

Serial Number ..... 3 .....

For Action : C-2 ← M

As Info : CI

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M6



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UNICEF

YC2 NY 66 25 00242 ;

LTF

ONUC

LEOPOLDVILLE ;

2125 CONFIDENTIAL LINNER YOUR ONUC 1236 USSR WHEAT STOP WE  
SHOULD SEEK CONCURRENCE OF DONOR GOVERNMENT IN ANY ARRANGEMENT  
UNLESS YOU ALREADY HAVE THAT AUTHORITY STOP PLEASE ADVISE ON  
UNDERSTANDINGS OR COMMITMENTS FOR OUR APPROACH TO RUSSIANS STOP  
PARA WOULD CONVERSION OF WHEAT TO ATTA BE POSSIBLE ;  
P2/16 ;

ALTERNATIVE QUERY WE SEE FROM OLVERS ONUC 1243 YOU ARE SHORT OF  
ATTA FOR FORCE ;

MACFARQUHAR "

COL 2125 1236 1243 "

C 2  
C 1  
M 1  
M 4  
M 6

for delivery  
here

2nd week OCT.  
1960

Y 25/9 00552 Gi

0106Z  
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Address(es)

UNATIONS NEWYORK

24 September 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

ONUC 1236 MACFARQUHAR YOUR 2022 REFERENCE USSR WHEAT WISH INFORM YOU  
DELVAUX LOCAL MERCHANT AND CONSUL GENERAL LUXEMBOURG PLANS DEPART TODAY  
FOR CASABLANCA WITH CIMBA OF PLANNING MINISTRY AND MR. BOSTANDJI TO  
DISCUSS WHEAT MILLING AND FLOUR SALE EITHER IN MOROCCO OR IN CONGO STOP  
POSSIBILITY EXISTS CONGO <sup>P2/29</sup> GOVERNMENT WILL OFFER COFFEE IN PAYMENT FOR  
MILLING STOP PRELIMINARY CONTACTS WITH MOROCCO INDICATE COMMODITY MIGHT  
BE ACCEPTED STOP TRIP UNDERTAKEN WITH KNOWLEDGE OF QUOTE COLLEGE UNQUOTE  
GOVERNMENT

LINNER

L. N. 5890 — 200,000 - 7/60

T. O. R.

T. O. D.

*4 24/9 1150z* *6i*

BY:

Drafted by :

Authorized **M.C.J. Harrington**

Date :



UNITED NATIONS — NATIONS UNIES

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S V C Service	FFFFF Routine	SSSSS Priority	PRIORITE NATIONS
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24 September 1960

(TEXT & SIGNATURE)

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ONUC \_\_\_\_\_ MACFARQUHAR YOUR 2022 REFERENCE USSR WHEAT WISH INFORM YOU  
DELVAUX LOCAL MERCHANT AND CONSUL GENERAL LUXEMBOURG PLANS DEPART TODAY  
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DISCUSS WHEAT MILLING AND FLOUR SALE EITHER IN MOROCCO OR IN CONGO STOP  
POSSIBILITY EXISTS CONGO GOVERNMENT WILL OFFER COFFEE IN PAYMENT FOR  
MILLING STOP PRELIMINARY CONTACTS WITH MOROCCO INDICATE COMMODITY MIGHT  
BE ACCEPTED STOP TRIP UNDERTAKEN WITH KNOWLEDGE OF QUOTE COLLEGE UNQUOTE  
GOVERNMENT

LINNER

L. N. 5990 — 200,000 - 7/60

T. O. R.

BY :

T. O. D.

Drafted by :

Authorized M.C.J. Harrington

Date :



UNITED NATIONS — NATIONS UNIES

UNICEF

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UNATIONS NEWYORK

23 SEPTEMBER 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

USE DOUBLE SPACING.

1233  
ONJC \_\_\_\_\_ MACFARQUHAR YOUR 1953 ONE MILK FEEDING PROGRAMME IN LETTER 21 SEPTEMBER  
GOVERNMENT REQUEST TEN VOLKSWAGON KOMBI AND TWO THREE TON TRUCKS BE ASSIGNED PROGRAMME  
AND MINIMUM EQUIPMENT FOR 100 MILK STATIONS STOP RECOMMEND APPROVAL THIS AID STOP  
ALSO REQUEST IN SAME ORDER IMPORTANCE THAT WHO BE AUTHORIZED REQUIRE FOUR JEEPS  
FOR MOBILE TEAMS SERVING IN COQUILHATVILLE STANLEYVILLE BUKAVU AND LULUABOURG STOP

LINNER

I. N. 5990 — 200.000 - 7/60

T. O. R.

Y 24/9/11507

BY :

62

Drafted by :

M. HARRINGTON.

Authorized :

Date :

T. O. D.



## MEMORANDUM

From Dr J. S. McKenzie Pollock  
Senior WHO Representative

To Mr S. Linnér  
Attention : Chief of Civilian Operations

Date 23 September 1960

Our ref.

Subject MILK FEEDING PROGRAMME

Your ref.

---

Reference is made to MacFarquhar's cable to you, 1953. In this area where protein malnutrition, especially of children, is rampant, there is a great need for a skimmed milk distribution programme. However, we must consider such a programme within the general priority rating of urgent things requiring to be done. My advice on this subject would be that the motor transport requested for this programme should take its turn in the general transport requests which are outstanding, for example, I have made an urgent request for four jeeps to be used by the mobile health teams stationed at each provincial centre. It might be worth considering putting through specific requests from Civil Operations for this transport for direct procurement, instead of requesting an issue of transport from the UN, which in the past has brought very few results.

With regard to a request from the Ministry of Health for this programme, I think this can be arranged if the UNICEF representative contacts Dr Bellerive.

*J. S. M. Pollock*

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## AFRO - MEMORANDUM

Dr J. S. McKenzie Pollock  
From Senior WHO Representative

Mr S. Linnér  
To Chief of Civilian Operations

Date: 23 September 1960

Attention :

MILK FEEDING PROGRAMME

Our ref.

Subject

Your ref.

---

Reference is made to MacFarquhar's cable to you, 1953. In this area where protein malnutrition, especially of children, is rampant, there is a great need for a skimmed milk distribution programme. However, we must consider such a programme within the general priority rating of urgent things requiring to be done. My advice on this subject would be that the motor transport requested for this programme should take its turn in the general transport requests which are outstanding, for example, I have made an urgent request for four jeeps to be used by the mobile health teams stationed at each provincial centre. It might be worth considering putting through specific requests from Civil Operations for this transport for direct procurement, instead of requesting an issue of transport from the UN, which in the past has brought very few results.

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JMCKP/jck



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UNATIONS NEWYORK

23 SEPTEMBER 1960

(TEXT & SIGNATURE)

insert prefix & / or number as required

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ONUC \_\_\_\_\_ MACFARQUHAR YOUR 1953 ONE MILK FEEDING PROGRAMME IN LETTER 21 SEPTEMBER  
GOVERNMENT REQUEST TEN VOLKSWAGON KOMBI AND TWO THREE TON TRUCKS BE ASSIGNED PROGRAMME  
AND MINIMUM EQUIPMENT FOR 100 MILK STATIONS STOP RECOMMEND APPROVAL THIS AID STOP  
ALSO REQUEST IN SAME ORDER IMPORTANCE THAT WHO BE AUTHORIZED REQUIRE FOUR JEEPS  
FOR MOBILE TEAMS SERVING IN COQUILHATVILLE STANLEYVILLE BUKAVU AND LULUABOURG STOP

LINNER

I. N. 5990 — 200.000 - 7/60

T. O. R.

BY :

Drafted by :

Authorized :

Date :

M. HARRINGTON.

T. O. D.





*Seen full*  
*23/9*

INTER - OFFICE MEMORANDUM

22 September 1960

TO : Dr. Sture Linner, Chief of Civilian Operations  
FROM : Ralph Eckert, U. N. Food Relief Coordinator  
SUBJECT : USSR Wheat

Reference is made to Sir Alexander MacFarquhar's cable No. 2022 of 21 September which Mr. Harrington passed to me this afternoon.

It should be pointed out that the Government expressed a strong preference from the outset for handling the milling of the wheat without assistance from the United Nations. However at the time the Russian boat was at Matadi we acted as intermediary particularly with regard to the selection of the place where the wheat could be milled. The capacity of the mills in the Congo being too limited the vessel proceeded to Dakar. The port being closed at that time, it finally docked at Casablanca.

From that point on the matter was entirely handled by Mr. Delvaux and the Ministry of the Plan and Economic Coordination.

I contacted immediately Mr. Delvaux, Consul General of Luxembourg who, after having been originally introduced by Mr. Pate, has been in touch with the Ministry of the Plan and Economic Coordination in regard to this matter.

He informed me that he would depart for Casablanca this weekend together with Mr. Simba of the Ministry of the Plan and Economic Coordination and Mr. Bostandji, who is representing private business together with Mr. Delvaux. Their trip to Casablanca has received clearance from the "College des Commissaires" and they have their air tickets.



The purpose of their trip is to negotiate the milling of the wheat and the sale of the flour either in Morocco or in the Congo. I learned from Mr. Delvaux that it is possible that the Government of the Congo will offer coffee in payment for the cost of milling. Preliminary contacts with the diplomatic representative of Morocco in Leopoldville have in fact shown that this commodity may be accepted.

The United Nations has not entered into any commitment with regard to transport, milling, sale, etc., of this wheat. The proceeds of the sale of the flour will be at the immediate disposal of the Government.

*Walter E. E. E.*





INTER - OFFICE MEMORANDUM

*includes request for vehicles + other equipment* 21 September 1960

TO : Dr. Sture Linner, Chief of Civilian Operations  
FROM : Ralph Eckert, U.N. Food Relief Coordinator  
SUBJECT : Milk Distribution Programme

Reference is made to Sir Alexander MacFarquhar's telegramme-  
No. 1953 of 19 September- concerning the eventual United Nations  
participation in the furnishing of the transport and distribution  
equipment required for this programme.

1. The programme is to be carried out during the period  
1 October 1960 through 30 June 1961. The United States is making  
available to the U.N. 1100 tons of dry skim milk for distribution  
to 100 000 children. 200 tons of this milk arrived in Matadi  
last week. They are now being onforwarded to our warehouse in  
Leopoldville from there. We shall ship it to the distribution  
centers. Subsequent shipments are expected to arrive in November,  
January and March. Since it cannot be established before the  
start of the programme whether the target figure of 100 000 bene-  
ficiaries will be reached right away, we shall call forward ship-  
ments of dry skim milk as required.

2. Since previous experience showed that children prefer  
sweetened milk, we have transferred to our warehouse 266 tons  
of sugar donated by the USSR. This transfer was made with the  
approval of the Ministry of the Plan and Economic Coordination.

3. The implementation of the distribution was discussed  
repeatedly with the Delegation of the League of Red Cross Societies  
and with representatives of the Congolese Red Cross. The Minister  
of Public Health has asked the Congolese Red Cross to assume the  
responsibility for the practical execution of the programme.  
I attended a meeting with Minister Kamanga last week at which  
Mr. Norredam and Mr. Stouffs of the League of Red Cross Societies  
and the Congolese Red Cross, respectively, were present. The  
Minister agreed to the draft distribution plan which we had worked  
out before hand.



4. This plan features the following points:

- (a) daily ration per child - one quarter litre containing 40 grams of dry skim milk and 12.5 grams of sugar.
- (b) duration - 225 days during the period 1 October 1960 through 30 June 1961.
- (c) total theoretical requirements skim milk - 900 tons
- (d) total theoretical requirements sugar - 281.25 tons
- (e) Organization - 10 milk distribution centers will be established each supervising an average of 10 milk distribution points. Therefore, there will be a total of 100 milk distribution points each serving an average of 1 000 children.
- (f) The distribution will be carried out, in schools, by members of the Jr. Red Cross. They will work on a benevolent basis. Their work will be supervised by 10 supervisor/inspectors of the 10 centers. According to Minister Kamanga this personnel will be made available to the Congolese Red Cross by the Ministry of Health. They will be responsible for the reception, storage and supervision of the programme and will report to the Congolese Red Cross Headquarters in Leopoldville.
- (g) The distribution will be carried out in and around the following towns: Leopoldville, Luluabourg, Coquilhatville, Stanleyville, Bukavu, Bakwanga, Matadi, Boma, Kikwit, Banningsville (or Inongo or Kahimba). The exact number of beneficiaries in each center has not yet been established.
- (h) In case it turns out to be impossible to reach 100 000 beneficiaries through schools, the Congolese Red Cross would endeavour to set up additional distribution points in hospitals, orphanages, etc., where the milk would be prepared and distributed to children under the supervision of the Red Cross.



- (i) The mixing of the water, dry skim milk and sugar would be carried out in line with the standard UNICEF procedure.
- (j) Milk and sugar would be onforwarded from our central warehouse in Leopoldville to the various distribution points mainly by surface transport. Minister Kamanga stated that his ministry would cover the onforwarding costs.
- (k) The Congolese Red Cross would provide the Food Relief Coordinator's Office with periodic reports on the performance of the distribution including stock - consumption - and beneficiary reports.

5. In view of the general lack of transport and the desirability to make each of the 10 distribution centers independent of the local transport situation, it has been established that a total of 12 vehicles (10 Volkswagen Kombi and two 3-ton trucks would be required). The Kombis would serve to carry milk and sugar from the centers to the distribution points as well as the personnel responsible for the distribution. They would also enable the supervisor/inspectors to visit all stations regularly and supervise all aspects of the operation. It is likely that a request for this transport will be submitted by the Ministry of Public Health in the immediate future. I would recommend that this transport be made available by the U.N. if at all possible.

6. Each of the 100 milk stations require a minimum of equipment which could probably be procured locally. This includes sauce pans, ladles and cups. It is estimated that the cost per milk station would not exceed \$50. Therefore, a total amount of \$5000 would be required for this purpose. In addition to the vehicles, the U.N. will also be requested to provide this equipment. This amount would have to be put at the disposal of the Congolese Red Cross which would procure the items involved on the local market. Detailed documentation on the utilization of the funds would be made available by the Congolese Red Cross.



7. The tentative budget for the 9-month period during which the programme is to operate is the following:

12 vehicles	\$ 35 000	United Nations
Supplementary equipment for 100 milk stations	\$ 5 000	United Nations
Maintenance and operating costs for 12 vehicles	\$ 8 000	Ministry of Public Health
12 supervisor/inspectors (yearly salary per supervisor/ inspector - 60 000 francs)	\$ 12 000	Ministry of Public Health
Supplementary food supplies for Jr. Red Cross members and supervisor/inspectors	\$ 8 000	League of Red Cross Societies
Accommodations for supervisor/ inspectors and warehousing wer not made available by provincial authorities	\$ 3 000	Ministry of Public Health
Incidental costs	\$ 5 000	Ministry of Public Health
One administrator (foreign) and 2 coordinators (Congolese) and uniforms for 300 Jr. Red Cross volunteers		League of Red Cross Societies

*Haefu Ecoré*

Enclosure: One Government request



Léopoldville, le 21 septembre 1960.

N° 3279/21/241 -

OBJET : Aide N.U. pour  
distribution de lait par  
la Croix-Rouge du Congo.

A Monsieur le Coordinateur des secours  
de l'Organisation des Nations Unies  
pour la République du Congo  
C/o Building Royal  
Avenue Valcke - Léopoldville

Monsieur le Coordinateur,

J'ai l'honneur de vous confirmer notre entretien du 16 courant  
relatif à l'organisation des distributions de lait à 100.000 enfants  
congolais dont mon Ministère a chargé la Croix-Rouge du Congo.

En ce qui concerne plus particulièrement les moyens de transport et  
l'aide matérielle relatifs à cette action, je vous saurais gré de bien  
vouloir envisager la possibilité de mettre à la disposition de cet or-  
ganisme le matériel suivant :

dix véhicules combi-V.W. ou similaires.

2 camions de 2 1/2 T.

les équipements en matériel de préparation et de distribution  
du lait pour cent stations.

Suivant estimation de mes services le montant de l'aide matérielle  
en question serait de l'ordre de +/- 40.000 Dlr.

Je vous confirme que ce matériel sera utilisé exclusivement par la  
Croix-Rouge du Congo pour l'action de distribution de lait, vivres et  
vitamines aux enfants les plus nécessiteux.

Je profite de l'occasion pour vous remercier au nom de mon Ministère  
pour l'aide précieuse que vous voulez bien nous accorder à cette occasion.

Veuillez agréer, Monsieur le Coordinateur, l'assurance de ma consi-  
dération distinguée.

Le Ministre, de la Santé Publique

GREGOIRE KAMANGA





Mr. Harrington,

Would you please let me know whether a decision has been taken with regard to the provision by the UN of 12 vehicles and equipment for milk stations for the Milk Distribution Programme.

Thanks

Ralph Eckert

4 jeeps WHO

Coy.  
Lt.  
Det.  
Ltd.



a) ~~James G. Mc~~  
b) Edouard B.  
UNICEF

ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

INTER - OFFICE MEMORANDUM

20 September 1960

TO : Dr. Sture Linner, Chief of Civilian Operations  
FROM : Ralph F. Eckert, UN Food Relief Coordinator  
SUBJECT : Replacement of UN Food Relief Coordinator

In his letter of 30 August Mr. Pate informed you that I would eventually have to return to my duty station, the UNICEF Area Office for Europe and North Africa. The same applies to Mr. E.G. Canadé who is to return to the UNICEF Regional Office in Paris.

Mr. Canadé's successor, Mr. J. Schettewi, a national of Tunisia, will arrive in Léopoldville on 23 or 24 September. Mr. Canadé plans to leave for Lagos and Dakar, which he will visit on UNICEF business, on Monday 26 September.

Mr. Tony Berouti, of the UNICEF Area Office in Brazzaville will temporarily take over from me starting on 5 October. He is already now spending two to three days per week in Léopoldville in order to familiarise himself with the work. It has not yet been possible to decide who will succeed Mr. Berouti on a more permanent basis.

I shall return to Paris on Wednesday, 5 October.

*Ralph Eckert*



(102)

19/2350Z

UNLEO DE UNNY HERE TRFC''

YC27 NY 121/138 19 2307Z

LTF

ONUC

LEO ;

12 1953 LINNER YOUR ONUC 494 MILK FEEDING PROGRAMME STOP PATE  
ADVISES THAT MILK DISTRIBUTION EVENTUAL 120,000 CONGOLESE  
CHILDREN WILL BE HANDICAPPED PERHAPS IMPOSSIBLE WITHOUT  
TWELVE PIECES MOTOR TRANSPORT PLUS EQUIPMENT FOR 100 KITCHENS  
STOP TOTAL COST ESTIMATED ABOUT 35000 DOLLARS STOP FOR REASONS  
COMMUNICATED TO ECKERT BY ;

100

P2/53 ;

PATE IT WOULD NOT BE POSSIBLE FOR UNICEF TO PROVIDE EQUIPMENT  
VIEW THEIR UNIVERSAL POLICY TOWARD SIXTYTHREE OTHER COUNTRIES  
STOP FROM UNATIONS STANDPOINT IF GOVERNMENT SO REQUEST AND  
YOU ENDORSE NEED WOULD YOU RECOMMEND WE PROVIDE THIS EQUIP-  
MENT FROM UNATIONS FUNDS OR DO YOU SEE ANY ALTERNATIVE SOLUTION  
QUERY ;

Mini - Health

MACFARQUHAR "

COL 1200 494 120,000 120 35000

ZNN ZAP ''

CO.

For 1923262  
kas



Mr. Harrington

This same text

sent to each office

on your list, except

those to whom sent

a personal note.

June.



EGC/cjl  
*spal*

17 September 1960

Dear Mr. Gavard,

The Office of the Chief of Civilian Operations has kindly agreed that I should write to ask your assistance in the sale of UNICEF greeting cards. In so doing, I realize that you are faced with many important and urgent problems and this request will come as an added chore to which you cannot give a high priority. Nevertheless, I shall be grateful to you for any assistance you can give in promoting the sale of greeting cards in the province for which you are responsible.

You are, no doubt, familiar with the United Nations Children Fund's greeting card scheme. As you know, each year UNICEF places on sale a series of UNICEF and United Nations greeting cards which are excellently printed from designs donated by well-known artists. The cards are in color and are sold in boxes containing ten cards with envelopes.

The purpose of the sale of these cards is to realize an income which is added to UNICEF's resources and is used to finance UNICEF programmes for children. In addition, the cards have an educational value and tend to awaken public interest in the work of the Fund and the United Nations generally.

I hope to have, shortly, a supply of publicity material, order forms and sample cards which I shall send on to you. The price of the cards for the Congo has not been fixed as yet but this too should be settled soon.

Mr. R. Gavard  
Civilian Affairs Officer  
LULUABOURG



Considering the limited time you will have available to devote to this project, you may find it possible to interest existing private organizations who may be willing to assist on a voluntary basis in sales to the European communities. We assume that the greatest response will come from the United Nations civilian and military personnel. Perhaps the individual units will accept to handle the sales themselves and turn over the proceeds to you.

Although I know that we are asking much of you, I feel confident that we can count on your cooperation to the extent your other duties and responsibilities allow for this, and I wish to thank you on behalf of UNICEF. I look forward to hearing from you and I would welcome any comments and suggestions you may wish to make.

Sincerely yours,

E. G. Canada



12 September 1960.

→ FOOD RELIEF  
UNICEF

TO: Indian Supply Coy, LEOPOLDVILLE  
Chief of Civilian Operations ✓  
Movement Control, HQ ONUC  
Mr. Damseaux.

INFO: Chief Procurement and Supply Officer

FROM: Chief Logistics Officer

SUBJECT: RATIONS AND RELIEF SUPPLIES

1. SS AFRICAN GLADE has discharged the stores at NATADI. Stores are being sent by rail on 13 Sep 60.
2. Move Control only - Please inform the Indian Supply Coy and the Chief of Civil Operations of the expected date and time of arrival of stores in LEOPOLDVILLE. Also please arrange to send the wagons meant for the Indian Supply Coy to the Railway Siding in their area.
3. Indian Supply Coy <sup>only</sup> - Please liaise with Movement Control and arrange taking over of stores. Any additional labour and transport, if required, can be had from Mr; DAMSEAU with whom you should liaise directly.
4. Chief of Civil Operations <sup>only</sup> - for information and necessary action please.
5. Mr. Damseaux <sup>only</sup> - Telephone conversation Mr BOVEY, Mr. Damseaux of 12 Sep 60 refers. Please make necessary labour and transport available to OC Indian Supply Coy on <sup>request.</sup> ~~demand.~~

*[Signature]*  
Major  
for Chief Logistics Officer







U. N. FOOD RELIEF COORDINATOR'S OFFICE

ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

INTER - OFFICE MEMORANDUM

10 September 1960

TO : Dr. S. Linner, Chief of Civilian Operations  
FROM : Ralph Eckert, U.N. Food Relief Coordinator  
SUBJECT : Shipment of Non-UN Supplies

Upon receipt of a cable from the Delegate of the League of Red Cross Societies in Luluabourg requesting that UN aircraft be put at the disposal of the Societe Forminiere for airlifting commercial supplies from Luluabourg to Bakwanga, I contacted UN Movement Control and Air Operations on 7 September with a view to finding out their views on this point. Their reply is attached.

In the meantime a further request has been received from Mr. Duran in Luluabourg. I presume that this question is now being handled at the policy level.

Airlifting of UN civilian relief supplies to Bakwanga will be resumed as soon as lifting space becomes available. At present a total of 50 000 lbs are earmarked for shipment including powdered milk, flour, sugar and dried fish.

Mr. Senn, Delegate of the International Committee of the Red Cross will organise the distribution on the spot following contacts with the provincial authorities in Luluabourg.

*Ralph Eckert*



C O P Y

HQ ONUC 5802-1/1 (LOGS)

9 Sep 1960

TO: Ralph Eckert, UN Food Relief Coordinator  
INFO: Mov Control  
SUBJECT: Shipment of non-UN supplies

1. Please refer to your letter on this subject dated 7 Sep 60 to Col Zafar Abdullah.
2. Air Operations were consulted in the matter and they are of the opinion that as these supplies are not UN supplies we cannot commit our limited air resources on such tasks. I would say that the answer lies in the civilian firms, who supply this food, chartering Sabena aircraft to move such supplies in the interior.
3. I would therefore suggest that you hold a conference with the Red Cross and Air Operations to finalise a system without involving UN aircraft at the present stage.

(NN MADAN) Lt-Col  
Chief Logistics Officer



C/304 500

Le 9 septembre 1960


Monsieur le Président,

J'ai l'honneur de vous présenter le porteur de cette lettre, M. John Grün des Nations Unies. Sa mission est de représenter auprès de votre gouvernement le Bureau du chef des opérations civiles de l'ONU au Congo et il se tiendra à votre disposition pour toutes les questions relevant du domaine de l'administration publique et de celui des affaires économiques et sociales.

M. Grün pourra également, si tel est votre désir, élaborer un programme d'assistance technique pour la Province de Kivu. Cependant les demandes relatives à un tel programme devront être coordonnées par le Gouvernement Central.

En conséquence, je vous prie de bien vouloir accorder à M. Grün les égards, privilèges et immunités attachés à ses fonctions et faciliter, dans la mesure du possible, l'accomplissement de la mission dont il est chargé.

Veuillez agréer, Monsieur le Président, l'expression de ma plus haute considération.

  
S. Linner  
Chef des opérations civiles  
de l'ONU au Congo

Monsieur le Président  
Gouvernement provincial  
Bukavu  
Kivu



UNICEF

6 September 1960

Dear Maurice,

Thank you very much for your kind letter of 30 August. I do miss you very much around here, but I am glad you left such a splendid team to continue the work.

I am also happy that Mr. Grün has arrived. I had originally planned to send him out to represent me in one of the provincial capitals, but the present political confusion, of course, makes planning even more difficult than usual. However I am confident that he will be of great help to us wherever he is stationed.

Thanking you again for your splendid cooperation, and with all good wishes,

Sincerely yours,



Sture Linnér

Mr. Maurice Pate  
Executive Director  
United Nations Children's Fund  
United Nations  
New York



31 août 1960

File Unicef  
→ Mr. Linner Jr

FONDS SPECIAL EN FRANCS CONGOLAIS  
DU COORDONNATEUR DES SECOURS DES NATIONS-UNIES.

: CREDIT :	: DEBIT :	: SITUATION :
: F.C. :	: F.C. :	: F.C. :

I. REVENU :

1. Vente de la farine américaine	2.143.675	
2. Vente de 17 tonnes de viande du Cameroun	605.839	
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Total des recettes prévues	2.749.514	2.749.514
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II. DEPENSES :

1. Déjà dépensé :	
a) Achats de 32.1 tonnes poissons salés	588.000
b) Achats de maïs	44.000
c) Transport, manutention	224.350
	<hr/>
	856.350
2. Dépenses en cours : non réglées: réserves.	
a) Transport, manutention, entreposage	280.900
b) Achat 10 tonnes sucre	98.400
c) Achat 3 tonnes riz	16.500
d) Allocation : Province de Kivu	300.000
e) Allocation : Province de l'Equateur	300.000
f) Allocation : Province du Kasai	100.000
g) Allocation : Réfugiés Bakwanga	300.000
h) Allocation suppl.: Réfugiés Bakwanga	400.000
i) Réserve excédant (possible) payé par REDELGO pour farine	6.480
	<hr/>
	1.802.280
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Total des dépenses prévues :	2.658.630
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Situation à prévoir :

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90.884

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26 August

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Mr. Ralph Eckert, UN Food Relief Coordinator

S. Linner, Chief Civilian Operations

Signatories to the U.N. Food Relief Coordinator's Special Fund.

Receipt is acknowledged of your memorandum of 25 August concerning the designation of two signatories to effect transactions for the special Fund for the purchase of food relief supplies for the Congolese population.

I suggest that Mr. E. Beique and myself be appointed as signatories.