

[2 CONFIDENTIAL]

UN ARCHIVES

SERIES	<u>51002</u>
BOX	<u>171</u>
FILE	<u>5</u>
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NYK PLS RELAY

KIGALI

UNOMUR

MONUOR

United Nations Observer Mission Uganda/Rwanda  
La Mission d'observation des Nations Unies Ouganda/Rwanda

94 SEP 13 11 40

OUTGOING FAX NO: 1411

MUR NO: 260

MISC NO: \_\_\_\_\_

DATE: 13 September 1994

**CONFIDENTIAL**

TO: TAKASU, ASG/CONTROLLER OPPBA, HQS, NY	FROM: GOERANSSON, SAO UNOMUR, KIGALI
ATT: ✓ FAX: 212 963 8061 ✓	FAX NO: 256 486 23816 TEL NO: 256 486 23165
INFO: BUGAEV, DIR ✓ AMCD FAX: 212 963-3388 ✓ INFO: BEISSEL/DOSSAL, FOD FAX: 212 963-0642 ✓ INFO: GOLO, OIC ADMIN, UNAMIR FAX: 212 963-3090 ✓	DRAFTER: LALEAU  FILE:
TOTAL NO. OF PAGES: 8	INT DIST: SAO, A/CMO
SUBJECT: PRESUMPTIVE CTO ABUSES	

AAA. THE UNOMUR ADMINISTRATION WAS APPRISED OF POSSIBLE INPROPRIETIES IN THE REPORTING OF CTO LEAVE BY SOME MILITARY OBSERVERS (PLEASE REFER TO PAGES 3/4 ATTACHED).

BBB. THE MATTER WAS PASSED TO UNAMIR (ADMINISTRATIVELY DIRECTING UNOMUR) AND THE FORCE COMMANDER FOR AUTHORITY TO INVESTIGATE THE MATTER (PLEASE SEE FAXES ON PAGES 5/6 ATTACHED).

CCC. VERBAL AUTHORITY WAS GIVEN BY THE A/CMO TO INVESTIGATE THE CTO ABUSES BACK TO 01 APRIL 1994 ONLY (PLEASE SEE FAX ON PAGE 7), AN INVESTIGATION WAS UNDERTAKEN AND INDEED IMPROPRIETIES IN THE REPORTING OF CTO WERE FOUND. APPROPRIATE RECOVERIES HAVE ALREADY BEEN MADE FROM THE AUGUST MSA.

DDD. AS PER THE FC'S FAX OF 05 SEPT 94 (PLEASE SEE FAX ON PAGE 8), THE INVESTIGATION WAS CARRIED BACK TO THE EOD DATE OF ALL MILOBS STILL IN UNOMUR. THIS INVESTIGATION REVEALED FURTHER IMPROPRIETIES AND ALL APPROPRIATE RECOVERIES HAVE BEEN MADE.

EEE. UPON EXAMINATION OF THE RESULTS OF THIS INVESTIGATION, IT IS APPARENT THAT A NUMBER OF MILITARY OFFICERS HAVE MADE CLAIMS WITH A CLEAR INTENT TO DEFRAUD THE ORGANIZATION.

REGARDS.

NYK PLS RELAT

KIGALI

MUR 260

3/8

UNOMUR

MONUOR

United Nations Observer Mission Uganda/Rwanda  
La Mission d'observation des Nations Unies Ouganda/Rwanda

OUTGOING FAX NO: 1312

MUR NO: \_\_\_\_\_

194 AUG 23 12 461

MISC NO: 1096

DATE: 23 August 1994

CONFIDENTIAL

Simp

TO: GOLC, OIC, ADMIN UNAMIR, NAIROBI/KIGALI	FROM: LALEAU, OIC, ADMIN UNOMUR, UGANDA
ATT: FAX NO: 3-3090	FAX NO: 256 486 23816 TEL NO: 256 486 23165
INFO:	DRAFTED BY: PLL
	FILE:
TOTAL NO. OF PAGES: 3	INT DIST: CONFIDENTIAL
SUBJECT: UNOMUR - PRESUMPTIVE IMPROPRIETIES	

AAA. PLEASE FIND ATTACHED A SELF EXPLANATORY MEMO FROM THE UNOMUR DCMO AND CONTINGENT SENIOR OF THE NETHERLANDS ABOUT ALLEGED FRAUDULENT REPORTING OF CTO LEAVE BY SOME OF OUR MILOBS.

BBB. AS YOU MUST HAVE NOTICED, THIS MEMO WAS NOT COPIED TO THE UNOMUR A/CMO WHOM I BELIEVE HAS THE FINAL AUTHORITY TO PERMIT THE CMPO TO CHECK THE MILOB'S PASSPORTS.

CCC. GIVEN THE FINANCIAL IMPLICATIONS AND THE IMMINENT DEPARTURE OF OUR MILOBS, YOUR EARLY ADVICE ON COURSE OF ACTION TO BE TAKEN WILL BE APPRECIATED.

BEST REGARDS.

CAUTION: CAO

23/08/94

TO : SAO UNOMUR  
FROM : LTC NOORDSY/NET CONT SR OFFR  
DATE : 23 AUGUST 1994  
SUBJECT : MSA DEDUCTION DUE TO CTO SPENT OUTSIDE UGANDA  
REF : NOTES FOR THE GUIDANCE OF MILITARY OBSERVERS ON  
ASSIGNMENT  
UNITED NATIONS MISSION IN UGANDA/RWANDA

1. ACCORDING TO CHAPTER VI.PARA C.ITEM 29.THE MSA IS REDUCED TO ONE HALF OF THE REGULAR AMOUNT IF AN OBSERVER SPENDS CTO OUTSIDE THE MISSION AREA, I.E. IN THIS CASE OUTSIDE UGANDA.
2. THE INFORMATION ABOUT SPENDING ONE'S CTO INSIDE OUR OUTSIDE THE MISSION AREA CAN ONLY BE OBTAINED FROM THE APPLICATION FOR CTO (APPLICANTS OWN STATEMENT).
3. NO CHECK ON THIS STATEMENT IS CARRIED OUT BY ANY OBJECTIVE AUTHORITY, E.G. CMPO, BUT IT'S TAKEN FOR GRANTED.
4. ALTHOUGH IT'S VERY SIMPLE AND PROPOSED BY THE CMPO IN THE PAST TO CHECK IF THE STATEMENT ABOUT THE LOCATION WHERE CTO WAS SPENT HAD BEEN IN ACCORDANCE WITH THE REALITY BY CHECKING THE OBSERVER'S PASSPORT AFTER RETURNING TO DUTY THIS HAS NEVER BEEN DONE.
5. IT'S COMMONLY KNOWN AND HAS ALSO COME TO MY KNOWLEDGE THAT OBSERVERS USUALLY COMPLETE THEIR CTO APPLICATION FULLY IN ACCORDANCE WITH REALITY AS FAR AS THE ASPECT "INSIDE /OUTSIDE THE MISSION AREA" IS CONCERNED, BUT OTHERS HAVE AVOIDED DELIBERATELY FOR SOME OBVIOUS REASON TO COMPLETE THIS ITEM ACCORDING TO THE REAL SITUATION: SOME OBSERVERS HAVE STATED TO SPEND THEIR CTO INSIDE THE MISSION AREA, BUT SPENT IT OUTSIDE THE MISSION AREA WITHOUT INFORMING THE CMPO.
6. THE OBSERVERS WHO COMPLETED THEIR APPLICATION FOR CTO FORM ACCORDING TO THE GIVEN RULES HAVE CONSEQUENTLY BEEN DEDUCTED IN MSA IN ACCORDANCE WITH THE RULES, BUT THE OTHER OBSERVERS WHO DIDN'T PROVIDE THE REQUIRED PROPER INFORMATION TO THE CMPO, HAVE ALWAYS RECEIVED THEIR FULL MSA EVEN WHEN THEY SPENT THEIR CTO OUTSIDE THE MISSION AREA IN SOME CASES EVEN IN THEIR HOME COUNTRY AT A CONSIDERABLE DISTANCE FROM THE MISSION AREA. THIS COULD ONLY TAKE PLACE BECAUSE THEY DELIBERATELY AND PURPOSELY MISINFORMED THE CMPO.
5. NO MEASURES HAVE BEEN TAKEN TO STOP THIS UNACCEPTABLE BEHAVIOUR, ALTHOUGH THE CMPO PROPOSED MEASURES TO RESTORE THE SITUATION.
6. IN MY CAPACITY OF NETHERLANDS CONTINGENT SENIOR OFFICER I MAY STATE:
  - A. ALL MY CONTINGENT MEMBERS HAVE COMPLETED THEIR CTO APPLICATIONS IN ACCORDANCE WITHE THE REAL SITUATION.
  - B. ALL MY CONTINGENT MEMBERS HAVE BEEN MSA DEDUCTED ACCORDINGLY AND ACCORDING THE RULES.
  - C. I CONSIDER IT INJUSTICE THAT OTHER COLLEAGUE-OBSERVERS HAVE NOT BEEN MSA DEDUCTED BECAUSE THEY DELIBERATELY FAILED TO PROVIDE THE PROPER REQUIRED INFORMATION.
7. I REQUEST YOU TO TAKE MEASURES TO RESTORE THIS SITUATION OF INEQUALITY.  
FOR THIS PURPOSE I MAY PROPOSE:
  - A. TO SEEK THE AUTHORIZATION TO CHECK THE PASSPORTS OF ALL



MUR 260 5/8 *and*  
#372

OBSERVERS WHOSE CTO HAS BEEN GRANTED AND TO ADJUST THE MSA  
ACCORDING TO THE FINDINGS.

OR

B. TO DECLARE THE RULE OF MSA DEDUCTION IN CASE OF, CTO SPENT  
OUTSIDE THE MISSION AREA NOT APPLICABLE AND REFUND ALL THE  
OBSERVERS THE ALREADY ON THESE GROUNDS DEDUCTED MSA.

8. I CONSIDER THIS MATTER A VERY SERIOUS ONE: UNEQUAL TREAT-  
MENT OF THIS KIND IS DEVASTATING FOR MORALE AND CONSEQUENTLY  
FOR THE FUTURE REPUTATION OF UN.

NYK PLS RELAY

MUR 260 6/8

UNOMUR

MONUOR

United Nations Observer Mission Uganda/Rwanda  
La Mission d'observation des Nations Unies Ouganda/Rwanda

OUTGOING FAX NO: 1353

MUR NO: \_\_\_\_\_

MISC NO: 1119

DATE: 31 August 1994

CONFIDENTIAL

TO: GOLO, OIC, ADMIN UNAMIR, NAIROBI/KIGALI	FROM: LALEAU, OIC, ADMIN UNOMUR, UGANDA
ATT: FAX NO: 3-3090	FAX NO: 256 486 23816 TEL NO: 256 486 23165
INFO:	DRAFTED BY: PLL
	FILE:
TOTAL NO. OF PAGES: 1	INT DIST: CONFIDENTIAL
SUBJECT: UNOMUR - ALLEGED CTO ABUSES	

- AAA. HAVE RECEIVED A COPY OF FC'S FAX (MISC 1560 DATED 28/8/94) WITH REGARD TO THE ABOVE SUBJECT.
- BBB. I HAVE MET WITH THE A/CMO ABOUT THIS ISSUE AND HAVE BEEN INFORMED THAT HE AND THE FC HAVE DISCUSSED THE ISSUE AND HAVE DECIDED THAT THE INVESTIGATION IN THIS ALLEGED FRAUD SHOULD BE WITH EFFECT FROM 01 APRIL 1994, AND TODAY 31 AUGUST, THE CMPO HAS STARTED THE INVESTIGATION.
- CCC. SINCE VIOLATIONS ALSO REFER TO CTO TAKEN PRIOR TO 01 APRIL 1994. BELIEVE THAT IN ALL FAIRNESS TO ALL UNMOS, CUTOFF DATE SHOULD BE EOD MISSION IN RESPECT TO ALL UNMOS CURRENTLY WITH UNOMUR.
- DDD. PLEASE ADVISE.

NYK PLS RELAY

THS. MUR 260 7/8

UNITED NATIONS  
ASSISTANCE MISSION FOR RWANDANATIONS UNIES  
MISSION POUR L'ASSISTANCE AU RWANDA

QUARTERS

FSM 8175-08

OUTGOING FAX NO. 1470

PAGE 1 OF 1

194 AUG 29 10:08

AUG 29 A 5:56

MISC NO. 1560

*J. P. Mousignat*

TO: A/CMO UNOMUR	FROM: MGEN G. TOUSIGNANT FORCE COMMANDER UNAMIR KIGALI, RWANDA
INFO: P. LALEAU OIC ADMINISTRATION BARIL MILAD/DPKO	DATE: 23 AUGUST 1994
FAX NO: 256-486-23186	PHONE: 212-963-3091 FAX NO: 212-963-3090
ORIGINATOR: PETER HORNSBY	SECTION: CSS
SUBJECT: CTO - ALLEGED ABUSES	

- AAA. I AM IN RECEIPT OF A CABLE, THROUGH THE SAO UNOMUR, GIVING ALLEGATIONS OF ABUSE OF THE CTO SYSTEM, PARTICULARLY AS THIS RELATES TO CTO TAKEN OUTSIDE THE MISSION AREA AND THE PAYMENT OF MSA.
- BBB. IT APPEARS THAT SOME UNMOS HAVE, ESSENTIALLY, LIED ON THEIR APPLICATIONS FOR CTO/LEAVE, PURELY IN THE INTERESTS OF ENSURING THAT THEIR MSA IS NOT REDUCED. I AM NOT SURE WHETHER THIS IS AS A RESULT OF DELIBERATE ATTEMPTS TO DEFRAUD THE UN, OR THE RESULT OF MISGUIDED ADVICE FROM THE "OLD HANDS" ON THE BASIS THAT "EVERYONE DOES IT". WHATEVER THE REASON, THIS IS UNACCEPTABLE BEHAVIOUR ON THE PART OF ANY PROFESSIONAL MILITARY OFFICER AND MUST STOP. ANY NECESSARY ACTION MUST ALSO BE TAKEN TO, WHERE POSSIBLE, RECTIFY ANY FORMER ABUSES.
- CCC. YOUR CMFO SHOULD INVESTIGATE THIS MATTER, IF NECESSARY TO THE EXTENT OF CHECKING PASSPORTS OF INDIVIDUAL UNMOS TO ASCERTAIN WHETHER CTO/LEAVE WAS TAKEN AT PLACES OTHER THAN INDICATED. THOSE SHOWN TO HAVE CLAIMED SOMETHING NOT DUE THEM SHOULD HAVE ACTION TAKEN TO RECOVER THE OVERPAYMENTS. IF DELIBERATE FRAUD CAN BE PROVEN, A LETTER MUST BE SENT TO THE HOME NATION, WITH COPY HERE AND THE DPKO/UNHQ, OUTLINING THE MATTER, WITH THE MATTER ALSO REFLECTING IN THE EVALUATION OF THE INDIVIDUAL.
- DDD. I REITERATE, THIS TYPE OF BEHAVIOUR, IF PROVEN, CANNOT AND WILL NOT BE TOLERATED. I EXPECT TO HEAR FROM YOU SHORTLY AS TO THE RESULTS OF YOUR INVESTIGATION. I NEED NOT POINT OUT THAT THE IMMINENT CLOSURE OF UNOMUR ADDS URGENCY TO THE MATTER.

*See letter dated 30/8/94 Y.**SAO*



FI/N1340

UNITED NATIONS  
ASSISTANCE MISSION FOR RWANDA



UNAMIR  
NATIONS UNIES  
MISSION POUR L'ASSISTANCE AU RWANDA  
QUARTIER 26

Jan 8617-9

MUR 260

8/8

NYK PLS. PROTECT  
UNOMUR KABALE TEL

UNAMIR - KIGALI

1994 SEP -5 P 12:08  
14 SEP -6 05:22

OUTGOING FAX NO. 1596

PAGE 1 OF 1

MIR NO. 11

MISC NO. 1649

*[Signature]*

TO: COL. ASRAR, ACMD UNOMUR KABALE	FROM: MAJ GEN TOBEIGNANT FORCE COMMANDER UNAMIR, KIGALI
ATTN: CONTROLLER UNHQ, MR TAKASU, DIRECTOR AMCD INFO: LALEAU	DATE: 05 SEPT. 1994
FAX NO: 2256-486-23816	PHONE : 212-963-3091 FAX NO: 212-963-3090
ORIGINATOR: PETER HORNSEY, CSS	SECTION: SUPPORT SERVICES
SUBJECT: PRESUMPTIVE CTO ABUSE	

AAA. THANK YOU FOR YOUR 021230CAUG94 (MISDATED IN ERROR),  
RECEIVED 02 SEP 94.

BBB. AT MY PREVIOUS FAX ON THIS MATTER, AND IN SUBSEQUENT  
DISCUSSIONS, IT WAS AGREED THAT AN INVESTIGATION INTO  
THIS MATTER SHOULD BE CONDUCTED, WITH A START DATE OF  
01 APRIL 1994. I AM NOW INFORMED THAT, UNDER UN  
REGULATIONS, INVESTIGATIONS OF THIS TYPE MUST BE  
PURSUED AS FAR BACK AS NECESSARY.

CCC. ACCORDINGLY, THE DATE OF 01 APRIL 1994 AS THE START  
DATE FOR THIS VERIFICATION IS RESCINDED.  
INVESTIGATION MUST REACH BACK TO THE EOD IN UNOMUR OF  
ALL OBSERVERS.

DDD. FOR POD. PLEASE PASS COPIES OF THIS TO MR. TAKASU AND  
TO THE DIRECTOR OF AUDIT AND MANAGEMENT CONTROL  
DIVISION (AMCD).

②

*SAC*  
*CMPO*

① Also discussed with my SP9. Please do the needful and arrange security ~~arrange~~ from the beginning. priority to the group having today and ensure the deduction is mentioned in the pay roll in the Accounts Branch.

CMO  
SAs

*[Signature]*  
49

NYK PLS RELAY

UNOMUR

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United Nations Observer Mission Uganda/Rwanda  
La Mission d'observation des Nations Unies Ouganda/Rwanda

OUTGOING FAX NO: 1353

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DDD. PLEASE ADVISE.

C:\UNAMIR\CAO

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