Registry Section United Nations Plebiscite Commission of the Trust Territories of Togoland under British Administration (Reports) - TR100 1/01/1955-31/12/1959

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Trusteeship and Information from Non-Self-Governing Territories
International Trusteeship System

FILE NUMBER / NO. DU DOSSIER: TR 100 TOG(1-1)

UNITED NATIONS PLEBISCITE COMMISSIONER OF THE TRUST TERRITORY OF TOGOLAND UNDER BRITISH ADMINISTRATION

REPORTS

PART / PARTIE

FILE BEGINS / DOSSIER COMMENCE LE: Jan 1955 ~~FEBRUARY 1956~~

ENDS / TERMINE LE: Dec 1959

DATE 1956	REFERRED TO TRANSMIS A	ROOM BUREAU NO.	P. A. — B. F.	DATE	INIT.	DATE	REFERRED TO TRANSMIS A	ROOM BUREAU NO.	P. A. — B. F.	DATE	INIT.
2/4	Meischoff	3344A	P.A.	2 Apr.	mLW						
29/5	Cordier		P.A.	29/5	[illegible]						
18/10	Meischoff	3344A	P.A.	19/X	mLW						

CR. 37 (5-55)

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TR 100 TOG(1-1)

CR.13 (4-55) **ROUTING SLIP**

TO:

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	YOUR SIGNATURE		INVESTIGATE AND REPORT
	NOTE AND FILE		FOR ACTION
	NOTE AND RETURN		REPLY FOR MY SIGNATURE
	YOUR COMMENTS		INITIAL AND FORWARD

Semenko MS.
Cordier awc/ms
Robinson JACR 3/2/56
Vaughan
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Mr. Fred: 3/II/56 memo
JACR 3/2/56

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DATE: **FROM:**

B. Cohen

JAN 30 1956

Under-Secretary, TRI

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TR 100 T06 (1-1) MG

FILE NO.: TR/810

24 January 1956

TO: Mr. Benjamin Cohen, Under-Secretary, Department of Trusteeship and Information from Non-Self-Governing-Territories

FROM: H.A. Wieschhoff

SUBJECT: Report for the period of 17 to 24 January

A. General

1. During this reporting period, the Commissioner, Mr. Howard and myself were on tour in both the Southern and Northern Sections of the Trust Territory and thus we gained our first real impressions regarding the operation of the Plebiscite.

2. Mr. Shastri arrived on 18 January and has been kept during our absence at the Accra Office. He is now ready for assignment at the Ho Office beginning to-morrow. Mr. Binger, the third Field Service Officer, arrived on 17 January and was immediately assigned to the Ho Office.

3. I shall be leaving for New York on Sunday, 29 January.

B. The Plebiscite Commissioner

4. Mr. Espinosa, Mr. Howard and myself visited Ho and Kpandu on the 17 and 18 January, during which time Mr. Espinosa held discussions not only with the Local Government Agents (Mr. Mead in Ho and Mr. Heaton in Kpandu) but also with Sir John Dring, Mr. Blair and other officials. At this occasion, we had an opportunity for first informative discussions with Williams, Meredith, Cebe-Habersky and Jakhelln. While in Kpandu, I had a telephone conversation with Mr. van Wijk. All of the Observers are doing very well.

5. While in Ho, the Commissioner had his first meeting with representatives of the political parties, both the Togoland Congress and the CPP. The meeting with the Togoland Congress and in particular with Mr. Antor was of some significance. Further details are reported below.

6. We returned to Accra in the evening of 18 January in order to attend a reception by the Governor.

7. On Thursday, 19 January, the Commissioner accompanied by Mr. Howard and myself flew from Accra to Tamale where we spent the afternoon and evening with the Chief Regional Officer, Mr. MacDonald Smith, who gave us a general briefing about the registration in the Northern Section. On Friday, 20 January, we visited Yendi, Sunson and Bimbilla, the three places where Quimper, Martel and Lee are respectively stationed. We found all of the Observers in very good spirit, fairly satisfactorily settled and doing in general an excellent job. While in Bimbilla, Sir John Dring, the Plebiscite Administrator, accompanied by Langrod and Bokhari, the Observers stationed in Kete Krachi, joined us for a discussion. It was very fortunate, indeed, that we had an opportunity to talk with the Kete Krachi group in view of the fact that that operation had not been without some concern to us. In the Yendi area, Espinosa made calls on most of the Chiefs concerned, among them the Naya of the Dagomba.

8. After spending the night in the Catering Rest House in Tamale, our party departed for Gambaga where we met Mr. Redhead, the Government Agent and Mr. Rajasooria, our Observer. The schedule gave us greater flexibility than any previous schedule and, consequently, we could spend the whole afternoon and evening with both of them. A few trips into the Trust Territory gave us a better understanding of the registration problems in this area. In the course of our Gambaga stay, Espinosa had an opportunity to make a courtesy call to the Nayiri, the prominent Mamprusi Chief who, although located outside the Trust Territory, holds close sway over his subjects in the Trust Territory. For political reasons, Espinosa thought it wise to limit the visit to the Nayiri to the minimum of a courtesy exchange.

9. On Sunday, 22 January, we continued to Bawku and Pusiga where we met Mr. Adams, the Local Government Agent, and Mr. Brodnax, our Observer. We found there a situation

very similar to that in the other northern districts. Espinosa and Howard continued their visits through the Pusiga area until Monday afternoon when they returned to Tamale expecting to leave by plane for Accra on Tuesday afternoon.

10. In view of the shortness of time still at my disposal and in view of the need to discuss general problems at the Accra Headquarters, I decided to leave Pusiga on Sunday afternoon and returned to Headquarters by car on Monday afternoon.

11. On Wednesday, 25 January, Mr. Espinosa will be accompanying the Governor on a ceremonial visit to Ho, Jasikan and Kpandu. Howard is going to accompany them unofficially, but in view of the fact that I should like to visit Jasikan independently, I thought wiser not to go along for this particular trip.

C. Staff movements

12. All Observers have been on their duty station and in the course of the two trips just finished, we have had an opportunity to visit and talk with all but van Wijk and Fabry in Jasikan.

13. In view of the need to establish officially an office in Ho, we temporarily assigned Mr. de Roussy de Sales to that post and attached to him Mr. Binger, the Field Service Officer, who is to maintain the"supply line" between Accra and Ho and the other Observers posts in Southern Togoland. It has now been decided that Mr. Shastri shall be Officer-in-charge of the Ho Office and he will move to Ho to-morrow. It will be his primary function to co-ordinate as much of the operation in Southern Togoland as may become necessary, without assuming the role of a Superviser of the Observers in that area; he will be a representative of the Headquarters group.

14. One problem which still needs to be worked out is that of keeping a constant contact with the Observers in the North who are rather isolated. It is now thought to assign one of the Field Service Officer to make regular trips to the five Officers up North and to run a "supply line" from Accra to those distant outposts.

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FILE NO.:

D. The Plebiscite

a) Organization and conduct

15. Thus far, we have no more recent figures concerning the registration of eligible voters in the Southern Section of Togoland, but it is known that registration is progressing at a satisfactory rate and that by now some 50% of the eligible voters may have registered.

16. The registration in the North proceeds in many respects much more satisfactory insofar as the influence of the Chiefs is so strong that, in many villages, registration is said to have come up to as close to 100% as one could have expected. We have jokingly expressed the hope that registration should not exceed 100%. (See Annex I for breakdown of registration figures).

17. The greatest problem with regard to registration that we have met thus far is that of establishing residential requirements necessary for the registration. As has been indicated in our previous report, the best way of establishing one's residence is the production of tax receipts for the last two years and, in many instances, there has been considerable insistence on the part of the Registration Officer that satisfactory proof of tax payments had to be produced. It is said that in some instances the Tax-Collector was sitting with the registration official in order to take advantage of this unusual opportunity. In the course of our travels through the Southern Section of Togoland, it became quite obvious that the requirement for producing tax receipts was strenuously objected to by both parties as well as some Chiefs. In co-operation with the Plebiscite Administrator, a new formula has been worked out. It is reiterated that the production of tax receipts would be the normal and easiest way of establishing residence, but that the inability of producing these documents, or even tax delinquency, would not be a bar to registration. This question is a very delicate problem and it is difficult to make a definite rule because the inability of producing tax receipts might in itself lead to some abuse.

18. In the first reports which we have now received from the Observers as well as from our own observations, it is quite clear that this question of registration has been a problem everywhere and that a good deal of common sense is necessary in order to avoid creating a bad situation. We have requested

that reports of the Observers should be prepared in triplicate so that one copy may be transmitted to Headquarters in Accra.

b) Political developments

19. With reference to paragraph 14 and 15 of our report dated 16 January, the Commissioner met in Ho, on 19 January, with Mr. Antor who raised a number of questions obviously designed to throw doubt on the procedures employed in the Plebiscite. Espinosa replied in many instances directly to Antor in a manner which was rather forceful. Following the meeting with Antor, he decided that he would follow up his verbal statement by a written note to Antor, a copy of this
..... is appended herewith. (Appendix II). It should be emphasized that the drafting of this letter is almost exclusively his. He did not want to waste time going over the draft because he considered it essential that Mr. Antor be quickly informed regarding his attitude on the several questions which had been raised by him. I am unofficially informed that the Plebiscite Administrator as well as other members of the Administration were not too satisfied with this hurried action on our part because they felt that Antor might thereby be given an opportunity to raise further questions of principle. The next few days should very well make clear what Antor's intentions are likely to be.

20. While the people of the South understand the problem of the Plebiscite to some degree, the overwhelming majority of those inhabiting Northern Togoland thus far are ignorant of its implications and its meaning. Most of the Mamprusi and Dagomba do in fact not even know about the existence of the Gold Coast let alone Togoland. For them, there exist only the Dagomba or Mamprusi states. In order to explain the choice which they will have to make, the two questions have sometimes been explained into "Are you in favour of the British or the French?" We are assured, however, by the Government Agents that between now and Polling day~~s~~, every effort will be made to explain the issues to the people more fully. It must be said that if the Administering Authority succeeds in explaining the issues further, it will be due to a large degree to the presence of our Observers who visibly introduce another element into the discussions.

21. It should be noted that there is a "policy" to record the highest possible registration, and vote, in the North in order to counteract any adverse vote in the South by utilizing to the fullest the voting strength of the North. The Chiefs seem to utilize their power to the fullest.

E. Information activities

22. Since Mr. de Roussy de Sales has been assigned to other duties during this period, there is nothing to report in this regard.

F. Social activities

23. 17 January: Messrs. Espinosa, Wieschhoff and Howard were invited to dinner at the Residency in Ho.

18 January: Messrs. Espinosa, Wieschhoff, Howard, Shastri, Mills, Bruce, Vandenabeele as well as Mesdames van Bever and Cote attended a cocktail party given by the Governor at Christianborg Castle.

19 January: Messrs. Espinosa and Wieschhoff were invited to dinner at the Residency in Tamale.

PLEBISCITE REGISTRATION STATISTICS, NORTHERN SECTION TO 14TH JANUARY, 1956

Plebiscite Area	Local Council Area	Approx. Eligible ◊ Population	Approx. Registration 1954.	No. Registered to 14/1/56.	Doubtful Claimants.
Kusasi	East Agolle	20,929	14,355	5,612	-
	Agolle *	6,655	2,447	1,172	-
South Mamprusi	Bunkpurugu	7,894	3,505	1,407	-
	Yunyoo	4,964	2,178 ?	3,000	-
	Nalerigu *	2,828	1,282	346	-
North Dagomba	Chereponi	7,388	6,058	1,057	-
	Sunson	5,464	3,160	801	-
	Gushiego *	5,811	4,660	1,257	-
South Dagomba	Yendi	14,314	6,420	757	-
	Mion *	1,806	578	410	-
	Yelzori	4,709	4,302	734	-
	Kworli	2,281	2,151	560	-
Nanumba - Gonja	Bimbilla	3,034	2,688	929	-
	Dakpam	2,060	1792	652	-
	Nakpa	3,050	2,688	585	-
	Juo	3,767	3,584	998	-
	Alfai	4,333	2,330	1,129	5
	Kpembe *	820	375	91	-

* Only part of Local Council area involved.

? This figure suspected corrupt as result faulty transmission from Gambaga.

◊ These figures are based on the 1948 census and should be corrected by comparison with nominal roll statistics.

Appendix II

COPY

UNITED NATIONS PLEBISCITE COMMISSIONER

H O

16th. January, 1956

Dear Mr. Antor,

In acknowledging receipt of your telegram of the 13th instant I mentioned to you, in my telegram of that same date that I would gladly reply to all the questions you had asked or might wish to ask on Tuesday, 17 January at 4.30 p.m., at No.

After having listened yesterday to you and the other Representatives of parties that were present at our meeting at the office of the Regional Officer - where we have talked, according to your pinion, without the presence of representatives of the Administering Authority, I wish to state the following:-

(1) As I have said yesterday, as well as on numerous previous occasions, my function in regard to the plebiscite in Togoland under United Kingdom Administration is stated in the Resolution of the General Assembly of 15 December 1955. My understanding of this function was further referred to in the statement I made to the General Assembly on that date upon my acceptance of the post of United Nations Plebiscite Commissioner. You will receive from our office in Accra a translation of this statement. You will notice I have stressed the powers given to me by the General Assembly. You will also notice that I declared it to be my purpose to avoid carefully any undue interference in the sphere of action of the Plebiscite Administrator of the United Kingdom.

(2) In your telegram of the 13th instant you referred to the relationship of the Administering Authority with the United Nations Commissioner as established in the Resolution and drew attention to the fact that the first Regulations for the plebiscite had been issued before my arrival at Accra. In reply I must

/state.....2

HON.E.C. ANTOR, M.L.A.,
GENERAL SECRETARY,
TOGOLAND CONGRESS,
H O H O H

state that the Administering Authority has been in constant contact with me regarding the measures to be taken for the organisation and conduct of the plebiscite since 15 December, that is to say, since my appointment by the General Assembly. The United Kingdom's Minister for the Colonies mentioned to me on that date the intention of his Government, in order to abide by the timetable recommended by the Visiting Mission and accepted by the Resolution, to proceed at once to enact an enabling instrument and issue the first regulations. I stated that I had no objection to offer, provided that the recommendations of the Visiting Mission, incorporated into the Resolution, were abided by. As I have mentioned to you yesterday, Mr. Antor, I have given careful study to the above-mentioned documents and do not find a point on which the Administering Authority may be said to have deviated from the recommendations referred to. I asked if you had any deviations to point out and you said you had very many. I will refer to those that were mentioned by you.

(3) You objected strongly to the decision to register only residents of Togoland - who could prove a residence of at least twelve months during the past two years - and not to register Togolanders who live outside the territory. Other persons present at yesterday's meeting referred to this point and you delivered to me a letter signed by P.G. Boddie, Tagbotu and A.K.Tse referring to the same objection. It was my duty to inform you and the other persons concerned, yesterday, that the decision of the Administering power on this point was based on the precise recommendations of the United Nations Visiting Mission contained in paragraphs 151 and 152 of its 1955 Report. I find it necessary to state very clearly that, with all the consideration and respect that is due to your view-points on this important issue, it is impossible for me to consider any representation against this decision. As I stated yesterday, this part of the regulations is based on a Resolution that has been approved by the General Assembly and which I am pledged to observe.

(4) You objected yesterday to the period of 35 days that has been established for registration. There again, I am sorry that I cannot consider any representation since the Administering Authority has followed precisely the recommendation of the Visiting Mission, as accepted by the Resolution of the General Assembly. To that effect I quoted to you yesterday paragraph 161 of the Visiting Mission's 1955 report.

(5) You objected yesterday to the practice of demanding tax receipts for the periods 1954-55 and 1955-56 in registering voters. I have gladly communicated your view-points to the Administering Authority, which had not been informed thereof directly by you. The Administering Authority, on this point, has wished to base its actions on the recommendation of the Visiting Mission as contained in paragraph 153 of its report. In the latter part of that paragraph it is said... "The Mission considers that to restrict participation in the plebiscite on ground of local taxation would be objectionable in principle and has therefore not recommended the payment of the basic rate by those liable as a qualification for voting in the plebiscite. It considers however, that the presentation of a tax receipt when registering would be the primary and normal manner of establishing proof of residence in the Trust Territory". The Authority draws attention to the fact that in the Regulations and in all official notices it is clearly stated that tax payment is not a qualification to register. Notwithstanding, the Administrator had advised me yesterday morning that he had ordered new measures to be taken in order to leave no doubt on this point.

(6) In this connection you referred yesterday to "Form B" and said to me that you considered the note referring to the presentation of tax receipts as a violation of the point that tax payment is not a qualification to participate in the plebiscite. I said to you yesterday that I took note of your opinion on this point, but that I did not feel that your view-point could go undisputed, and that I could do no more than transmit your opinion to the Administering Authority. I stated clearly that I did not share your opinion.

(7) You have contended yesterday that time has been lost in registration because of doubts or difficulties in connection with the presentation of tax receipts. You speak in your letter of great numbers of such cases. Observers of the United Nations in the field have not reported such an acute situation in any point in the territory. Your representations on this point have however been communicated to the Administering Authority, though it is noted that they should have been made directly to it. I have been informed that the Authority regrets that you have not given it an opportunity to consider such complaints and investigate them.

/(8).....4

(8) Regarding the possible loss of time to which you refer I am obliged to note, on the basis of official data made available to me, that in the first five days of the 35 day period established for registration, 25% of the total number of potential voters (according to the register of the 1954 elections) has registered in Southern Togoland.

(9) You mentioned yesterday that you would like the registration period to be lengthened for another two weeks, and in writing you request that the registration period be lengthened to March 31. The period, as I have said before, is the one recommended by the Visiting Mission and accepted by the Resolution I am pledged to abide by. I regret therefore that I see no ground to suggest that this be altered.

(10) On this point, I was gratified to note your statement that you do not wish to see the plebiscite postponed or cancelled and that it is not the policy of your Party to advocate such postponement or cancellation. I also noted that other Representatives present shared your views on this point.

(11) You have stated yesterday that the Administering Authority is under obligation to appoint for all of the posts connected with the plebiscite persons from outside the Territory and the Gold Coast. I must draw your attention on this point to paragraph 129 of the Visiting Mission's report. It was recommended that the Administering Authority adhere to the purpose announced by the Governor of appointing a Commissioner who would not be a member of the Gold Coast Public Service. This has been done. The same was recommended regarding the Governor's desire to fill responsible positions in the administrative organisation for the plebiscite with expatriate officers. The Administering Authority has furnished evidence, that will surely be also available to you, that this has also been done.

I have endeavoured to reply to all of the specific points to which you have referred. I asked you to substantiate other points before I could take them up and shall await your written statement. I shall reply to all your representations.

Some of the remarks you have had to make fall within my competence as United Nations Commissioner. Others may only be used by me, as information coming from a Party in the Territory, for the purpose of the report that I am bound to submit to the General Assembly.

I must once more stress that all legitimate complaints regarding the manner in which the plebiscite is being conducted should be addressed to the Plebiscite Administrator. A legal process is established for such cases and citizens must abide by it. I may say for instance that I have transmitted to the Administrator the case you have brought to my attention regarding cancellation of a number of forms of registrants and that the Administrator has gladly given orders for the corresponding investigation, but that he would have been ready to do so at once if the parties concerned had applied to him. If voters do not apply to the Administrator in such cases, the United Nations Commissioner may only note, for the purposes of his report on the Plebiscite, that parties and citizens are not availing themselves of the recourse offered to them by the laws of the Territory.

Yours Truly,

Signed:(M. MATIBOCA MATUTO)
UNITED NATIONS PLEBISCITE
COMMISSIONER

CR.13 (4-55) **ROUTING SLIP**

TO:

Mr. Sumskoi

	APPROVAL		MORE DETAILS
	REPLY, PLEASE	X	YOUR INFORMATION
	SEE ME, PLEASE		RETURNED AS REQUESTED
	YOUR SIGNATURE		INVESTIGATE AND REPORT
	NOTE AND FILE		FOR ACTION
	NOTE AND RETURN		REPLY FOR MY SIGNATURE
	YOUR COMMENTS		INITIAL AND FORWARD

and then forward to Mr. Cordier,
Bureau of Personnel,
Legal Department
D.P.I.

Mr. Vaughan

Noted
Thanks

COMMENTS FOR THE RECORD SHOULD NOT BE WRITTEN ON THIS SLIP. REFERRAL SHEET PT.108 SHOULD BE USED INSTEAD.

DATE: 25/1	FROM: B. COHEN

B. Cohen

JAN 23 1956

Under-Secretary, TRI

UNITED NATIONS NATIONS UNIES

INTEROFFICE MEMORANDUM

29 MAR 1956

CONFIDENTIAL

TO: Mr. Benjamin Cohen, Under-Secretary, Department of Trusteeship and Information from Non-Self-Governing-Territories

Date: 16 January 1956

FILE NO.: TR 100 TOG (1-9)

FROM: H.A. Wieschhoff, Principal Secretary, United Nations Plebiscite Commissioner for Togoland Under British Administration

SENDER'S TELEPHONE EXTENSION:

SUBJECT: Report for the period 12 to 16 January

A. General

1. We are submitting the present report covering only a four-day period since we shall be touring the Trust Territory with the Commissioner between 17 and 24 January. We hope that we will find time to transmit our next report.

2. Mr. Shastri did not arrive on 14 January as scheduled. Cables were received explaining that he was unable to make a connexion at Dakar on account of engine trouble and that he would be arriving on 16 January, but since there is no incoming plane on this date, we will have no opportunity of receiving him before our departure to Southern Togoland. The third Field Service Officer, Mr. Binger, is expected on 18 January.

B. The Plebiscite Commissioner

3. Mr. Espinosa has moved into his quarters where his office is also located. One of the Field Service Officers, Mr. Van Den Abeele, has been assigned to Mr. Espinosa's office and is living on the premises.

4. Mr. Espinosa held a press conference on 13 January which is reported more fully below.

5. On 14 January, Mr. Espinosa was informed by his Government that the rank of Ambassador had been conferred to him for the duration of his assignment to this mission.

6. Mr. Espinosa, accompanied by Mr. Howard and myself, will tour a part of the Southern Section of the Trust Territory on 17 and 18 January. On the 19, we will proceed to the Northern Section where all districts will be visited; we expect to return to Accra on 24 January.

31 JAN 1956
(7)

C. Staff movements

7. Messrs. Quimper, Martell, Williams, Meredith, Cebe-Habersky and Jakhelln departed for their duty stations on 12 January. All of the Observers, including those who departed on the 11th, arrived at their destinations. Mr. Lee's car broke down at Tamale where he was supplied with other transport by the regional authorities and thus was able to continue to his duty station, Bimbilla.

8. In view of the delayed arrival of Mr. Shastri, we have not yet reached a decision as to which officer will be assigned to official headquarters at Ho. As a temporary measure, Mr. de Roussy de Sales will be assigned to that post and he is scheduled to leave for Ho on the 17. It will now become unavoidable to hold Shastri in our Accra office until we have had an opportunity to review the staff situation in the light of the experience which we will gain in the field.

D. The Plebiscite

a) Organization and conduct

9. Sir John Dring, the United Kingdom Government Plebiscite Administrator, moved his headquarters temporarily to Ho on 12 January.

10. As of 14 January it was estimated that 25% of the eligible voters of the Southern Section had registered. Mr. Mead, the District Officer of Southern Togoland, expects that the total registration which was 60% during the 1st General Election may reach 80% this time.

11. A complaint was received by the Plebiscite Administrator about one of the registration assistants who, it was claimed, was a member of the Convention Peoples' Party. We have been informed unofficially that the Administrator does not consider this a problem requiring action in view of the presence of anti-integration elements as well among the registration assistants. In the event, however, that this person or any other person were accused of not having strictly complied with the registration regulations, immediate action would be taken.

12. A problem of some interest has occurred in the registration. A Togolander is eligeable to vote if he has fulfilled the necessary residential requirement. This requirement can best be demonstrated by bringing proof of tax payments for two years; on the other hand, tax delinquency would not be a bar to registration.

Apparently, some conflict has resulted from this situation and we may have to look into this question.

13. Information on the conduct of the Plebiscite is not yet available from our Observers but the first reports should be in this week. The Commissioner has issued instruction to the Observers regarding the form of their reports (Annex I).

b) Political developments

14. The following telegram addressed to the Plebiscite Commissioner by the Secretary-General of the Togoland Congress, Hohoe, was received on 14 January:

"TOGOLAND CONGRESS AND ALLIED ORGANIZATIONS NOTE PARAGRAPHS TWO THREE AND FOUR UNATIONS RESOLUTION CONCERNING PLEBISCITE ARRANGEMENTS ALSO RELATION BETWEEN ADMINISTRATION POWER AND PLEBISCITE COMMISSIONER STOP FURTHER NOTE EXISTING PLEBISCITE REGULATIONS PUBLISHED AND OPERATING BEFORE ARRIVAL UNATIONS COMMISSIONER ACCRA STOP URGENTLY REQUIRE IMMEDIATE INTERVIEW UNATIONS PLEBISCITE COMMISSIONER HO NOT LATER THAN WEDNESDAY EIGHTEENTH JANUARY 1956 AT TEN AM STOP EXPECTING EARLY REPLY"

15. In his reply, the Plebiscite Commissioner stated that he would be available for interviews with the Secretary-General of the Togoland Congress and any other organizations at Ho on 17 January 1956 at 4:30 p.m. and that he would gladly answer all questions.

E. Information activities

16. The Commissioner gave a press conference in his house on 13 January. About 25 newspaper men were present.
..... Mr. Espinosa had prepared a statement (copy attached) which was read by the United Nations Information Officer. After, questions were asked and refreshments were served.

17. A complete recording on tape of this conference was made and is being sent by pouch to the Radio Division (Mr. Gibson Parker). Part of that recording was used on Sunday for the Broadcast from Accra.

..... 18. One press release (copy attached) was issued. Mr. Espinosa's statement with a resumé of the questions asked and his answers were sent to United Nations Observers. Photographs taken by the Gold Coast Information Services are being sent to Headquarters. One short feature article is

..... being sent to Mr. De Capite. Also enclosed, clippings from local newspapers.

F. Social activities

12 January: a) Mr. Espinosa and Mr. Wieschhoff called on the Prime Minister, Mr. Nkrumah.

b) Messrs. Espinosa, Wieschhoff, Howard, Roussy de Sales and Mills attended cocktail party for Mr. Mason Sears at the residence of the United States ~~Council~~.

Consul?

13 January: Messrs. Espinosa and Wieschhoff attended a "drink" at the Prime Minister at which Ministers Gbedemah and Botsio were present.

PRESS RELEASE NO.40/56

STATEMENT MADE BY MR. ESPINOSA y PRIETO, UNITED NATIONS PLEBISCITE COMMISSIONER, AT A PRESS CONFERENCE HELD IN ACCRA ON 13TH JANUARY, 1956

I am very glad that my mission has begun. I have spent these first days preparing the initial stages of the work with which I have been entrusted. Every one of the Observers has now reached his duty station in Togoland under United Kingdom administration. I myself shall start on my first tour of the Territory in a few days.

As you know already my official Headquarters are in Ho. In view of the fact that the United Kingdom's Administration of the Territory has its seat in the Gold Coast and for reasons of communications and other necessary contacts, an office and the required personnel shall be maintained in Accra.

As you are aware, on the basis of the resolution of the General Assembly, it is the Administering Authority that is conducting the plebiscite. My task is the supervision of the plebiscite on behalf of the United Nations. I am assisted by Observers who are staff members of the Organization, as well as by a group of United Nations officers who will be with me at Headquarters.

As regards the consultations and other contacts that are envisaged in the United Nations Resolution between the Administering Power and myself, may I stress that I have been receiving indeed a whole-hearted and full co-operation from His Excellency Sir Charles Arden-Clarke, Governor of the Gold Coast; from Sir John Dring, United Kingdom Plebiscite Administrator, and from their staff.

The terms in which the Plebiscite is conducted are clear in the United Nations Resolution.

I wish to thank the newspapers that you represent for the interest shown in the Plebiscite and for the welcome offered by you to all the Members of my mission and to myself.

(ISSUED BY THE UNITED NATIONS PLEBISCITE COMMISSIONER)

13th January, 1956.
BFY.

ANSWERS TO QUESTIONS AT THE PRESS CONFERENCE HELD ON 13 JANUARY 1956

1. What is your function and what is meant exactly by supervision?

I was appointed to supervise, to watch, to observe every phase of the Plebiscite from the preparatory stages of the registration to the counting of the vote, and to report thereon to the Trusteeship Council and to the General Assembly.

2. What are the United Nations Observers supposed to do? Can they interfere with the conduct of the Plebiscite if necessary?

The United Nations Observers in the field are informed of all that is done in connexion with the Plebiscite and report to me. The Observers do not interfere with the conduct of the Plebiscite. Although the data that they transmit to me is mainly drawn from official sources, they ~~transmit to me is mainly drawn from official sources, they~~ are free to inform me on anything that is relevant to the task that I have been entrusted with by the General Assembly.

3. Is the General Assembly going to take into consideration the votes per district, or as a whole?

I have already referred you to the statement I made in that sense on December 15. The Liberian amendment by which paragraph 108 of the Visiting Mission's Report would have been introduced in the resolution was defeated in the vote. Therefore, I stated in the General Assembly that it was my understanding that if the Administering Power wished to conduct the Plebiscite on the basis of the territory as a whole, I had no grounds to raise any objection.

4. Could the General Assembly decide as a result of the vote that only part of the Territory is to be integrated?

It would be entirely impossible to foretell what the General Assembly may decide to do on that point. Such

matters are decided by a majority vote. If the Liberian amendment had been carried, the General Assembly would have committed itself to a very specific course. It did not. Consequently, it would be useless for anybody to try to foretell what the decision will be when this is taken up. It can only be supposed that each delegation would express its viewpoints and that the decision would be that of the majority.

5. Could you explain to us what the General Assembly resolution says exactly on that matter?

I will read to you the pertinent part of operative paragraph 5 of the resolution: "... and for transmission to the General Assembly at its eleventh session in order that the latter may, in consultation with the Administering Authority, assess the results and determine the further action to be taken on the attainment of independence by the Gold Coast and in the light of all the circumstances and in accordance with the Charter of the United Nations and the Trusteeship Agreement;".

6. You made a statement on 15 December at the General Assembly ~~Assembly~~ saying that nothing would stop you from informing the Assembly if the Plebiscite were not satisfactory.

Will you please take this down, letter by letter: I said on that occasion that if anything in the Plebiscite should not prove satisfactory, nothing in the world could stop me from informing so to the General Assembly. Immediately thereupon, I added: "If, as I have every reason to expect it, the Plebiscite is carried out in an exemplary manner, that will do honour to the Administering Power, nothing in the world could stop me from stating it to the General Assembly".

DAILY GRAPHIC Wednesday, 11 January 1956

THE United Nations Plebiscite Commissioner, Senor Eduardo Espinoza (left), who arrived in Accra on Monday night, meets the Governor, Sir Charles Arden-Clarke (right) at Government House. In the middle is Sir John Dring, United Kingdom Plebiscite Administrator.

He will supervise Togo Plebiscite

By B. D. Dorkenoo

MR. EDUARDO ESPINOZA de PRIETA, United Nations Plebiscite Commissioner, arrived in Accra late on Monday night by an American commercial plane which called at the airport especially at the request of the United Nations.

Mr. Espinoza's job here is to supervise, on behalf of the United Nations General Assembly, the Togoland plebiscite for which registration started yesterday.

The mission with which he had been entrusted by the U.N. General Assembly, he stated shortly after his plane touched down, was of great importance.

The free expression of the true will of the people of Togoland, he stated further, would mean very much indeed for the future of that territory. And, he added, "I feel certain that the plebiscite will be conducted in an exemplary manner."

Mr. Espinoza, now 48, joined his country's diplomatic service at the age of 24. He represented Mexico in 12 different countries. But for the last five years, he has been Deputy Director-General of the Mexico Diplomatic Service.

At the Airport on Monday night, he declined to make any statement on the details of the U.N. General Assembly's decision on the counting of votes during the plebiscite.

He said he was very clear in his mind as to what was the U.N. General Assembly's decision with regard to the counting of votes. But he would make no comments until after he had met the Governor and Sir John Dring, the United Kingdom Plebiscite Administrator.

And he spent the whole of yesterday morning in consultation with various people.

He met the Governor at Government House, where he is staying. Later he held preliminary talks with Sir John Dring.

SOME of the United Nations plebiscite officials being met by Colonel Young (second from left) of the Department of External Affairs. The two women are (left) Miss Cote and Miss Van Bever. On the extreme right stands Mr. Jan Van Wijk. Next to him is Mr. Rajasooria.

NALERIGU

'We may not join campaign'

MR. MUMUNI BAWUMIAH, a Northern People's Party member for the South Mamprusi East in the Legislative Assembly has said that the N.P.P. may not take part in the campaign for the Togoland plebiscite due to be held in May this year.

This was because, he said, the N.P.P. did not want to interfere with the plebiscite, although they also supported integration.

Plebiscite ...

He told the "Graphic" in an interview here that the plebiscite was a matter that should be left alone for the chiefs and people in the Togolands to deal with.

He agreed that it was a national affair which affected the destiny of all sections of people in the British Togoland, but he felt the chiefs and the people understood the plebiscite and its implications.

Recently, he said, Mr. F. Y. Asare, Ministerial Secretary to the Minister of Local Government and one of the leaders of the Togoland integrationists said that the C.P.P. and the N.P.P. would work hand in hand during the campaign for the plebiscite.

But he did not think this could be workable. For in the northern part of British Togoland — particularly in the Mamprusi area—the chiefs and their people had no sympathy for the C.P.P.

TOGO PLEBISCITE: How are they going to count the votes?

By B. D. Dorkenoo

MR. EDUARDO ESPINOZA PRIETO, UNITED NATIONS PLEBISCITE COMMISSIONER, ISSUED A STATEMENT IN ACCRA YESTERDAY ON THE COUNTING OF VOTES IN THE TOGOLAND PLEBISCITE.

Mr. Espinoza began his statement with reference to a question asked by a newspaper reporter on his arrival at Accra airport on the subject of the recommendation made by the Visiting Mission that the count in the Togoland plebiscite should be taken separately in four parts.

In answer to the reporter's question, the United Nations Commissioner, in his statement, invited attention to the following extract from a statement made by him on December 15 in the United Nations General Assembly upon his acceptance of the appointment United Nations Plebiscite Commissioner.

"I should like to refer particularly to paragraph 108 (containing the recommendation that the count of votes should be taken separately) of the Visiting Mission's Report.

"As the representative of Mexico, I pointed out insistently in the Fourth (Trusteeship) Committee that I saw great difficulty if the plebiscite were conducted on the basis of dividing the territory into four parts.

Knotty point

"This was one of the few important points in the Visiting Mission's report with which the Mexican delegation could not agree.

"In spite of that scruple, I pointed out that my delegation was aware that such a division was advocated by very respectable elements and that we would respect it.

"It is my understanding that when the Liberian amendment to that effect (of counting votes separately in four units) was rejected the Assembly rejected that proposal.

"Consequently, if the Administering Authority conducts the plebiscite upon the basis of the territory as a whole I, as Commissioner, will have no basis for raising on objection, although I know well that the General Assembly has reserved

LIBERIAN AMENDMENT IS REJECTED BY COMMITTEE

the right to determine what it deems most adequate on this point."

The Liberian amendment, advocating the counting of votes in four separate units, was rejected in the Fourth (Trusteeship) Committee by a majority of two votes, a study of the official reports of the United Nations revealed yesterday.

In his statement of December 15 in the General Assembly, Mr. Espinoza stated that he realised what his powers and functions were and what were the powers and functions of the Administering Authority with regard to the conduct of plebiscite.

He went on to say: I shall carefully avoid any interference with the functions of the British Commissioner. I am sure that, in turn, the United Kingdom representative understands very clearly the precise functions which the United Nations has en-

◆ (Continued on back page)

'I SHALL BE FRANK'

◆ (Continued from page 1)

trusted to me and that my supervision will have to be very conscientious indeed."

But, Mr. Espinoza emphasised, the doors of his quarters would always be open to any person who wished to discuss a matter which fell within his competence.

Mr. Espinoza then announced that all matters relating to the plebiscite would have to be dealt with within the framework of the terms of the (General Assembly's) resolution and in the light of the pertinent parts of the Visiting Mission's report.

He then gave this assurance. "In any case I shall always attempt to be frank and fair, as the United Nations Commissioner should be."

As United Nations Plebiscite Commissioner, he pointed out, he would exercise his duties as an individual and not as the representative of Mexico.

JASIKAN

Integra campaigr

THE leaders of Togola their "plebiscite ca Sunday.

The campaign will be la Mr. K. A. Gbedemah,

And Mr. F. Y. Asare, M Government, revealing thi planned to be the biggest c held in the British Togola

This was because, he ex invitations had been sent o the chiefs, elders and peo were not members of the but supported integrati attend the rally.

Members of the various b of the C.P.P. in the Togola have also been invited. It is hoped the Prime Minister, Dr. Kwame Nkrumah and some C.P.P. high officials from Accra will be present.

Speakers at the rally will include the delegates who attended the last United Nations assembly and presented petitions for integration.

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CR.13 (4-55) **ROUTING SLIP**

TO: Mr. Cohen

	APPROVAL		MORE DETAILS
	REPLY, PLEASE		YOUR INFORMATION
	SEE ME, PLEASE	✓	RETURNED AS REQUESTED
	YOUR SIGNATURE		INVESTIGATE AND REPORT
	NOTE AND FILE		FOR ACTION
	NOTE AND RETURN		REPLY FOR MY SIGNATURE
	YOUR COMMENTS		INITIAL AND FORWARD

Whitney Franks

COMMENTS FOR THE RECORD SHOULD NOT BE WRITTEN ON THIS SLIP. REFERRAL SHEET PT.108 SHOULD BE USED INSTEAD.

DATE: 31 Jan. **FROM:** G.H. Remington

CR.13 (4-55) **ROUTING SLIP**

TO: Mr D. Vaughan

	APPROVAL		MORE DETAILS
	REPLY, PLEASE		YOUR INFORMATION
	SEE ME, PLEASE		RETURNED AS REQUESTED
	YOUR SIGNATURE		INVESTIGATE AND REPORT
	NOTE AND FILE		FOR ACTION
✓	NOTE AND RETURN		REPLY FOR MY SIGNATURE
	YOUR COMMENTS		INITIAL AND FORWARD

Thanks

DIRECTOR
OFFICE OF
GENERAL SERVICES
2 FEB 1956
(1)

B. Cohen

COMMENTS FOR THE RECORD SHOULD NOT BE WRITTEN ON THIS SLIP. REFERRAL SHEET PT.108 SHOULD BE USED INSTEAD.

DATE: 8 Feb **FROM:** Ken 3329

UNITED NATIONS • NATIONS UNIES

BENJAMIN COHEN

Executive Office of the Secretary General:
Bureau of Personnel. ← Seen: JACR 19.1.56
Legal Office: MT. 23/1.56
Department of Public Information. ✓ AK
Simuskind
NMW 31 Jan.

Please note contents and return

B. Cohen

JAN 18 1956

Under-Secretary, TRI

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B. Cohen

UNITED NATIONS NATIONS UNIES

JAN 18 1956

File

Under-Secretary, TRI

CONFIDENTIAL

Accra, Gold Coast

12 January 1956

5 MAY 1956

TO: Mr. Benjamin Cohen, Under Secretary,
Department of Trusteeship and Information from
Non-Self-Governing Territories

FROM: H.A. Wieschhoff, Principal Secretary,
United Nations Plebiscite Commissioner for
Togoland Under British Asministration

SUBJECT: Report for the period 5 to 11 January

Noted

A. General

1. The first party of Secretariat staff assigned to the United Nations Plebiscite Commissioner arrived in Accra at midday 7 January. This group comprised Messrs. Wieschhoff, Howard, Rajasooria, Martell, Quimper, van Wijk, Cebe-Habersky and Jakhelin and Mesdames Cote and van Bever. The arrival was eleven hours behind schedule due to the delayed departure from New York. The group was met at the airport by Sir John Dring, the Plebiscite Administrator appointed by the Administering Authority, Mr. Ensor, the Governor's A.D.C. as well as by Mr. Victor Mills, this Mission's administrative officer who had arrived in Accra on 27 December 1956. Two of the Mission's Field Service Officers also arrived on 7 January 1956; these were Mr. Bruce, from Korea, and Mr. Vandenabeele, from Somaliland. Mr. Vladimir Fabry arrived from New York via Geneva on 8 January 1956.

2. The United Nations Plebiscite Commissioner, Mr. Eduardo Espinosa y Prieto, accompanied by Messrs. Brodnax, de Roussy de Sales, Lee, Bokhari, Langrod, Meredith and Williams of the Secretariat, arrived the evening of 9 January. Mr. Espinosa was met at the airport by the Plebiscite Administrator, the Principal Secretary, Mr. Ensor the Governor's A.D.C. and members of the United Nations Secretariat.

3. Mr. Shastri is expected to arrive from Geneva on 14 January; the arrival date of the third Field Service Officer is not known.

B. The Plebiscite Commissioner

4. On the morning of the 10th Mr. Espinosa held conferences with the Governor and the Plebiscite Administrator. In the afternoon he held a briefing session with his staff at which general instructions were issued (Annex I). The observers were also provided with the texts of the Togoland under United Kingdom Trusteeship (Plebiscite) order in Council, 1955, the Togoland Plebiscite (Registration) Regulations, 1955, and the instructions issued to Registration Assistants in the Northern and Southern Sections of the Trust Territory (Annexes II-IV).

5. It has been decided that official headquarters should be established at Ho in the Southern Section of the Trust Territory but that for reason of the communications, supply and housing conditions, Accra should serve as the base of operations. The observer stations in the Northern and Southern Sections are equally accessible only from Accra, but the Northern observer cannot easily by reached from Ho. It has further been decided that one Officer and one Field Service Officer shall be based in Ho for "the duration". This Office should co-ordinate the operations in the southern parts of Southern Togoland.

C. Staff movements

6. The assignment of observers is shown in Annex V. In the absence of Mr. Shastri it has been decided to assign Mr. Fabry to Jasikan. It will be noted that Mr. Brodnax and Mr. Martell have been shifted; the former will be stationed at Pusiga and the latter at Sunson.

7. The following observers departed for their stations on 11 January: Messrs. Brodnax, Rajasooria, Lee, Bokhari, Langrod, Fabry and van Wijk. The remaining observers, Messrs. Martell, Quimper, Cebe-Habersky, Jakhelin, Meredith and Williams departed for their stations on 12 January.

8. For future staff planning it may not be without interest to note that the sickness rate has been very high among the registration personnel. During the first 3 to 4 days, 7 out of 60 officers had to be replaced. It is earnestly hoped that we do not experience a similar rate.

D. The plebiscite

a. Organization

9. Enclosed herewith is the detailed timetable (Annex VI) for the plebiscite from the initial stage of registration which commenced on 10 January until the holding of the plebiscite on 9 May. The

registration period will extend to 13 February followed by the quick period of compiling the register, a process which is only to be completed by 12 March.

10. The Administering Authority has established a special body of electoral officials headed by the Plebiscite Administrator, Sir John Dring. All registration Officers and assistants are now in the field conducting the registration.

b. Political developments

11. It is reported officially from Ho, in the Trust Territory, that Mr. Antor of the Togoland Congress Party is advising his followers to withhold from registering pending a decision by the Administering Authority with regard to the registration of non-Togolanders residing in the Territory. Sir John Dring left for Ho on 11 January and advised us that he will inform representatives of the Togoland Congress that all residents who are qualified by the General Assembly resolution would be allowed to register and that this would include all "inhabitants" within the meaning of Article 76 of the Charter.

12. There were /some substantiated/ rumours regarding some difficulties in Mamprusi.

E. Information activities

13. The local press was kept informed on the activities of the United Nations Mission which resulted in a good and fairly accurate coverage by the local newspapers. (Clippings attached). The Commissioner will give a press conference probably to-morrow.

14. Contact was established with the Gold Coast Information Services which assured us of their full co-operation and placed their facilities at our disposal. Two movie shorts have already been taken by them for the United Nations.

15. One press cable (No.1) was sent to Headquarters. One roll of films (black and white) was taken and will be sent to Headquarters by the first pouch. (It shows mostly the Members of the Mission at work; the observers interviewing the cooks and stewarts they are taking along with them; receiving and loading their supplies and leaving for their duty station.)

16. 7 January: Principal Secretary invited to stay in Government House for two days;

9 January: Commissioner invited to stay in Government House for three days;

9 January: Principal Secretary visited Prime Minister Nkrumah;

10 January: Commissioner introduced Secretariat to Sir Charles Arden Clark at Government House at a "drink".

Annex I

10 January 1956

CIRCULAR NO. 1

GENERAL INSTRUCTIONS TO OBSERVERS ISSUED BY THE UNITED NATIONS PLEBISCITE COMMISSIONER FOR TOGOLAND UNDER BRITISH ADMINISTRATION

The following is a general statement defining the functions of the observers. More detailed instructions will be issued from time to time as required.

It is to be clearly understood that in accordance with the provisions of the General Assembly resolution as well as the more detailed recommendations of the 1955 Trusteeship Council Visiting Mission, on which that resolution is based, the plebiscite in all its phases is being conducted exclusively by the Administering Authority. To this end a special body of electoral officials, headed by a Plebiscite Administrator has been established by the Administering Authority.

Your function as United Nations observers is exclusively that of supervising the conduct of the plebiscite from the initial stage of registration to the counting of the ballots. This function of supervision is to be construed solely in the sense of observing the operation of the plebiscite machinery in the district to which you have been assigned. You should avoid intervening, or giving the appearance of intervening, directly or indirectly in the conduct of the plebiscite. No representation of any kind shall be made directly unless you are specifically instructed to do so by the Commissioner. You should observe all phases of the campaign, as already stated, and report thereon to the Commissioner.

During the first stage of your work you will devote your attention to the registration of voters which is now under way.

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Un
In this connexion you should read carefully the Togoland under United Kingdom Trusteeship (Plebiscite) Order in Council, 1955, the Togoland Plebiscite (Registration) Regulation, 1955, and the instructions issued to the Registration assistants in the northern and southern sections of the Trust Territory and which are appended hereto. They will give you a clear picture of the manner in which the registration is being conducted.

You may, in some instances, be approached by persons voicing complaints concerning the registration. In such cases the claimants' attention should be directed to the procedures laid down in the Togoland Plebiscite (Registration) Regulations, 1955, on the hearing of claims concerning omissions and objections (paragraphs 8 to 10). It would be inadvisable to give the impression that the Plebiscite Commissioner or his representatives could intervene directly in such matters.

Serious complaints relating for example to restrictions on the free expression of views in the course of the plebiscite campaign should be referred simultaneously to the Plebiscite Commissioner and the Assistant Plebiscite Administrators stationed in both sections of the Territory. These complaints should, if possible, be obtained in writing.

The method of periodic and special reporting to the Commissioner will be thus outlined in a forthcoming circular.

On arrival in the district to which you have been assigned you should as soon as convenient call on the Government Agent who is prepared to give you information and practical assistance on such matters as housing, transport, etc. He can also clarify the position as regards local protocol and you should, shortly after your arrival, call on the local chiefs and other persons of importance. It is essential that you contact the Registration Officers of your District in order to be shown the wards as well as to acquaint yourselves with their programme.

Annex II

L.N. 397.

THE TOGOLAND UNDER UNITED KINGDOM TRUSTEESHIP (PLEBISCITE) ORDER IN COUNCIL, 1955

THE TOGOLAND PLEBISCITE (REGISTRATION) REGULATIONS, 1955

IN exercise of the powers conferred upon the Governor by section 5 of the Togoland under United Kingdom Trusteeship (Plebiscite) Order in Council, 1955, the following Regulations are hereby made:—

1. These Regulations may be cited as the Togoland Plebiscite (Registration) Regulations, 1955. Title.

2. In these Regulations, unless the context otherwise requires— Interpretation.

"the Order" means the Togoland under United Kingdom Trusteeship (Plebiscite) Order in Council, 1955;

"the plebiscite" means the plebiscite provided for in the Order;

"the Plebiscite Administrator" means the person appointed under section 7 of the Order to be responsible for the conduct of the plebiscite;

"Registration Officer" means a Registration Officer appointed under sub-section (3) of section 7 of the Order and includes an Assistant Registration Officer appointed under sub-section (3) of section 7 of the Order;

"Registration Assistant" means a person appointed as such under sub-section (3) of section 7 of the Order;

"Revising Officer" means a Revising Officer appointed under sub-section (3) of section 7 of the Order;

"ward" includes a sub-ward formed under the provisions of regulation 3 of these Regulations.

3. (1) Subject to the provisions of paragraph (2) of this regulation the wards for the purposes of the plebiscite shall be the wards in Togoland established by Instrument under section 3 of the Local Government Ordinance: Constitution of wards and sub-wards. Cap. 64.

Provided that where a ward lies partly within Togoland and partly outside Togoland only such portion of the ward as lies within Togoland shall constitute a ward for the purposes of the plebiscite.

(2) The wards established by Instrument under section 3 of the Local Government Ordinance set out in the first column of the First Schedule to these Regulations shall not be wards for the purposes of the plebiscite but shall be divided into wards for the purposes of the plebiscite as designated and delineated respectively in the second column of that Schedule. Cap. 64.

(3) Subject to any general or specific directions which the Plebiscite Administrator may from time to time give in that behalf, a Registration Officer may divide any ward in respect of which he Constitution of sub-wards.

is to exercise his functions into such areas, hereinafter referred to as sub-wards, within such ward as he may deem necessary for the proper carrying out of his duties.

Notice inviting claims of voters. Form A.

4. On the 9th day of January, 1956, every Registration Officer shall publish in each ward in the area in which he is to exercise his functions, in such manner as he may deem appropriate, a notice in the Form A set out in the Second Schedule to these Regulations requiring, within thirty-five days of the publication of such notice, every person who claims to be entitled to be registered as a voter in the plebiscite, in the ward in respect of which the notice is published, to deliver in person, at the place specified, to the Registration Officer or Registration Assistant, as specified, a notice in the Form B set out in the Second Schedule to these Regulations of his claim to be registered.

Form B.

Notice of claim to vote.

5. (1) Every person who desires, and is entitled, to be registered in any ward as a voter in the plebiscite shall, within the period of thirty-five days specified in regulation 4 of these Regulations, deliver in person at the place specified to the Registration Officer for such ward, or to the Registration Assistant as the case may be, a notice in the Form B set out in the Schedule to these Regulations his claim to be registered as a voter in the plebiscite, and shall produce such evidence as may be necessary to establish his claim.

(2) A person delivering a Form B in accordance with paragraph (1) of this regulation shall produce such receipts for rates paid to a District or Local Council in Togoland within the previous two years or such other evidence of payment of such rates as he has in his possession.

(3) The Registration Officer, or the Registration Assistant on behalf of the Registration Officer, shall examine the qualifications in respect of which such claim is made and shall receive such evidence as may be necessary to satisfy the Registration Officer that the claimant possesses such qualifications.

(4) Where such evidence has been produced the Registration Officer or the Registration Assistant on his behalf shall register the claimant in the register of voters for such ward in the Form C set out in the Second Schedule to these Regulations and shall deliver to the claimant a signed receipt in the Form B set out in the Second Schedule to these Regulations.

Form C.

Form B.

Plural registration.

6. No person shall submit claims to be registered as a voter in the plebiscite in more than one ward.

Copy of register to be exhibited.

7. (1) Every Registration Officer shall, within a period of twenty-eight days from the last day upon which the notice of claim, specified in paragraph (1) of regulation 5 of these Regulations, is allowed to be made, cause to be made and exhibited, in such places as he may deem fit, a copy of the register of voters for each ward in the area in respect of which he is to exercise his functions:

Provided that, if he deems it expedient so to do, he may exhibit in any sub-ward such part of the register of electors as relates only to that sub-ward.

(2) The copy of a register or part thereof published under this regulation may contain the words "OBJECTED TO" against the name of any person entered on such copy or part where the Registration Officer had, subsequent to the acceptance of such person's claim under paragraph (4) of regulation 5 of these Regulations, found reason to believe that such person was not qualified for registration as a voter.

Procedure as to omissions and objections.

8. (1) Any person who submitted a claim to be registered as a voter in the plebiscite in accordance with regulation 5 of these Regulations and whose name—

(*a*) has been omitted from any copy of the register of voters, or part thereof, prepared and exhibited under the provisions of regulation 7 of these Regulations and who claims to have his name inserted therein; or

(*b*) has entered against it on any such copy, or part thereof the words "OBJECTED TO" and who claims not to be disqualified,

shall, within twenty-one days after the exhibition of such copy, or part thereof, under the provisions of regulation 7 of these Regulations, give notice in writing to the Registration Officer in the Form D set out in the Second Schedule to these Regulations.

Form D.

(2) Any person may object to any person whose name appears in any register of voters as not being entitled to be registered as a voter and shall, within twenty-one days after the exhibition of such copy, or part thereof, under the provisions of regulation 7 of these Regulations, give notice in writing in the Form E set out in the Second Schedule to these Regulations to the Registration Officer who shall cause Part II of the Form to be served upon the person against whom the objection has been lodged.

Form E.

(3) Within ten days of the expiration of the period of twenty-one days prescribed in paragraph (2) of this regulation, the Registration Officer shall cause to be prepared and exhibited, in each place where a copy of the register of voters, or part thereof, has been exhibited under the provisions of regulation 7 of these Regulations, a statement of all such claims and objections in respect of such copy or part, and the names of the persons who have made the same.

Revising Officer to revise lists.

9. (1) An open court shall be held by a Revising Officer in such place or places within the area in which he is to exercise his functions as he shall think fit for the purpose of revising the registers of voters.

(2) The court shall be held six days after the publication of the statement of claims and objections under the provisions of paragraph (3) of regulation 8 of these Regulations and at least six days notice of the holding of the court and of the places and times at which the same is to be held shall be given in such manner as the Plebiscite Administrator may consider appropriate.

Procedure of court revising register.

10. (1) Upon the production in court by the Registration Officer of the registers of voters for the area in which he is to exercise his functions and the statement of claims and objections, the Revising Officer shall go through the same and insert in any register the

name of every person who is proved to his satisfaction to be entitled to have his name inserted therein, and shall strike out of such register the name of every person who, upon the application of an objector or of the Registration Officer, is proved to the satisfaction of the Revising Officer not to be entitled to have his name retained therein.

(2) If an objector or claimant does not appear in person, the objection or claim, as the case may be, shall be over-ruled and the name of the person objected to or of the claimant, as the case may be, shall be retained in or omitted or struck out from the register, as may be appropriate:

Provided that nothing in the foregoing shall preclude a person from being represented by counsel if he appears in person also.

(3) The Revising Officer holding a court under these Regulations may require any person to give any information in his possession which the Revising Officer may require for the purpose of his duties as Revising Officer. He may, subject to the provisions of regulation 11 of these Regulations, adjourn the court to such time and as often as may be necessary and shall have the same powers as a District Magistrate for requiring the attendance of witnesses and for the keeping of order in his court.

(4) The Revising Officer shall write his initials against any name struck out of a register or inserted therein, and against any mistake or omission corrected, and shall sign his name to every page of a register, when the same is finally settled.

(5) If the Revising Officer is of the opinion that the claim or objection of any person is without foundation or is frivolous, he may order such person to pay the actual cost of the inquiry, including the costs of witnesses, and such costs shall be recoverable by the Registration Officer in a suit before any court of competent jurisdiction.

Settlement of registers of voters.

11. The registers of voters in respect of any ward shall be finally settled and signed by the Revising Officer and such registers shall be delivered by him to the Registration Officer within fourteen days from the date on which such Revising Officer first commenced to hold his court and revise such registers.

Direction of officers as to place in which to exercise functions.

12. The Plebiscite Administrator shall direct for which areas Registration Officers, Assistant Registration Officers and Registration Assistants shall exercise their functions and he may delegate such power in respect of Assistant Registration Officers and Registration Assistants to Registration Officers and in respect of Registration Assistants to Assistant Registration Officers.

Penalties for offences in connection with registration.

13. Any person who—

(*a*) without lawful authority destroys, mutilates, defaces or removes, or makes any alteration in, any notice published or any document required to be made under the provisions of these Regulations; or

(*b*) makes any claim or statement which he is required to make under the provisions of these Regulations knowing the same to be false or not believing it to be true; or

(*c*) makes in any record, register or document which he is required to prepare, publish or keep under the provisions of these Regulations any entry or statement which he knows to be false or does not believe to be true,

shall be guilty of an offence and upon conviction shall be liable to a fine not exceeding fifty pounds or to imprisonment for a term not exceeding six months or to both such fine and imprisonment.

FIRST SCHEDULE (*Regulation* 3)

KUSASI DISTRICT

(1) Agolle Local Council

Ward D .. .. Ward D 1

The Pusiga Canton Sections of:—
Pusiga Natinga,
Dabia,
Kultamise,
Bialoko,
Tenshinatenga,
Tirango,
Zoabuliga,
Zugu.

Ward D 2

The Pusiga Canton Sections of:—
Bimpielega,
Mandugu,
Muogo,
Nakom,
Pulimakom,
Sogodi,
Yeriga,
Zongo.

(2) East Agolle Local Council

Ward A .. .. Ward A 1

Boku,
Zarabogo,
Bulpielsi,
Kupela,
Nisbuluga,
Kwatega,
Kpokamboku,
Woricambo,
Goziesi,
Zisere,
Kpalsokko,
Buguwia.

Ward A 2

Kponpanyongo,
Nabina,
Siguri,
Tambalugo,
Nisrommo,
Tubongo,
Konkondaga,
Zetetekom,
Mialaga,
Zotiko,
Sagonvosi,
Namantega,
Parinboku,
Kpikpira-Natinga.

Ward A 3

Davonga,
Duri,
Belegevose,
Bukparayendi,
Kwatari,
Bantamfarago,
Gwoteri,
Farifari,
Silitego,
Denugu.

Ward B .. .. Ward B 1

Bulpielse,
Shishugo,
Zomandi,
Bupiug,
Zambala,
Wempisi,
Kolobore,
Kugasiu,
Bugri-Natinga.

Ward B 2

Sabsunde,
Yansi,
Najigo,
Biankugri,
Palasako,
Kongo.

Ward B 3

Bimpeila,
Nadigiri,

Gusasi,
Karatese,
Wurinyanga.

SOUTH MAMPRUSI DISTRICT

(1) Bunkpurugu Local Council

Ward A .. .. Ward A 1

Namunjuag,
Gbaikuru Kunkon,
Gbairugu,
Bagridana,
Nakparikunkog,
Nabuag–Kombat,
Napontibaugu,
Konching Gbairugu,
Bimbago-Konkoma,
Kpinkparugu,
Tatimobiag,
Lambomung,
Balenfeog,
Nuam.

Ward A 2

Gbilinzaari,
Tinpani,
Gbimbalim,
Nyanbori,
Najong,
Chuntulung,
Tibaligu,
Benkura.

Ward B.. .. .. Ward B 1

Gbaitmungpag,
Jagotug,
Gbaitmungmong,
Kumpag,
Nanyiapag,
Tojing,
Tojing-Jagotug,
Bunkpurugu-Zongo,
Guatiri,
Kagu,
Kinkangbing Gbang,
Timoni,
Kunkog,
Lare,
Nanyeri,
Toging-Daag,
Wagogu,

Pagnalig,
Nanyapanu,
Lamuari,
Nyamiwai,
Bamong,
Kinkong.

Ward B 2

Gilig,
Nakpaigu,
Kpaitaang,
Chintilung,
Gbankoni,
Kanbaog,
Tubong-Gbankoni,
Badilong,
Bufuog,
Nakpengina,
Kulgona,
Kambaog-Kundog,
Sinsabinjina,
Gberigu-Kambag.

Ward C .. .. .. Ward C 1

Bactarigu,
Dugulotugu,
Gomsuga,
Kugri,
Nampagbang,
Bombila,
Garijuari,
Kpemale,
Barelawn,
Sayeogu,
Nakpasoo,
Sayeogu-Lari,
Bogmisig.

Ward C 2

Kambatiak,
Dukparru,
Gbilinzaisi,
Kpainjuari,
Tatimoabiag,
Tabong-Kambatiag,
Tanyen,
Tusugu,
Nabulig.

(2) Yunyoo Local Council

Ward C .. .. Ward C 1

Bakuya,
Banyinbong,
Gbingbilachet,

Jaganderi,
Majefug,
Mantiang,
Mozio,
Balinfeo,
Kpaijyala,
Moug,
Sambig,
Tamanyin,
Nyaag,
Bumbuna,
Jimbali,
Wawa,
Lactari,
Tambont,
Tambinmong,
Yunyoo.

Ward C 2

Kolig,
Kpanluari,
Tama,
Taranduig,
Gimwoli,
Jinting,
Kujawain,
Nanbosu,
Mannia,
Nyerigbini,
Tatain,
Nasuan,
Langbinbong,
Bangyaa,
Nagban,
Nanmong.

SOUTH DAGOMBA DISTRICT

Yendi Local Council

Ward B .. .. Ward B 1 (Yendi Town)

Balogu,
Zohi,
Gagbini.

Ward B 2 (Yendi Town)

Kum,
Bunga.

NANUMBA/GONJA DISTRICT

Alfai Local Council

Ward B .. .. Ward B 1

All that part of the village of Bladjai lying to the north

of a line drawn through the centre of the market place.

Ward B 2

All that part of the village of Bladjai lying to the south of a line drawn through the centre of the market place.

Ward C .. .. Ward C 1

All that part of the village of Bunya lying to the east of the Yendi-Chindiri road.

Ward C 2

All that part of the village of Bunya lying to the west of the Yendi-Chindiri road.

Ward G .. .. Ward G 1

All that part of the village of Katiejeli lying to the north of the Katiejeli-Bladjai road and the Katiejeli-Tingelento footpath.

Ward G 2

All that part of the village of Katiejeli lying to the south of the Katiejeli-Bladjai road and the Katiejeli-Tingelento foothpath.

Ward I .. .. .. Ward I 1

All that part of the town of Kpandai lying to the east of the Yendi-Chindiri road to the north of a line drawn through the centre of the old lorry park, together with the Konkomba settlement north of the Kpandai town.

Ward I 2

All that part of the town of Kpandai lying to the east of the Yendi-Chindiri road and to the South of a line drawn through the centre of the old lorry park.

Ward I 3

All that part of the town of Kpandai lying to the west of the Yendi-Chindiri road.

AKAN/KRACHI DISTRICT

(1) Krachi Local Council

Ward A .. .. Ward A 1

Eastern Kete,
Kantankofri,
Adankpa.

Ward A 2

Western Kete,
Krachikrom,
Kete Krachi,
Pampani,
Tentu.

Ward B .. .. Ward B 1

Kadentwen,
Ofuasi Nkwanta,
Woroto Nkwanta,
Ofoasi.

Ward B 2

Tariaso,
Twereso,
Jaisaiyo.

Ward C .. .. Ward C 1

Nkatekwan.

Ward C 2

Chinderi,
Kwayifo.

Ward C 3

Buafori,
Buafori Konkomba,
Kwamikrom.

Ward E .. .. Ward E 1

Akanien,
Dentemansu,
Tenkranku,
Okrantsi.

Ward E 2

Grube,
Papatia,
Banda Grube.

Ward F	.. ..	Ward F 1 Burai. Ward F 2 Banda, Nkanchena. Ward F 3 Zongo Macheri, Basare Kwame.
Ward H	.. ..	Ward H 1 Atafie Ayirafie, Dotri, Kaputurasi, Odeefo, Kpenfri, Okrakojo, Kepiai Ward H 2 Akwebai, Apirgbita, Mpesato, Banka.
Ward I ..	.. ..	Ward I 1 Chantai, Makokwai, Yaobin Aprechi, Dadiase, Krenkuase, Yaojunye, Drobisu. Ward I 2 Domkoman. Ward I 3 Adjana, Dentika, Dentemansu 2 Motodua, Keyinimo. Ward I 4 Kpetchu.
Ward J	.. ..	Ward J 1 Dambai Kitare.

	Ward J 2 Wonkayao.
	Ward J 3 Abujuro. Jenjen.
	Ward J 4 Monkra. Kwaaku, Dadekro. Breniase.
Ward K	Ward K 1 Kpandai.
	Ward K 2 Odomi, Nyambon, Pawa, Agufie, Aberowanko.
	Ward K 3 Kue, Gokrom, Keri.
Ward L	Ward L 1 Shiare, Chiringa, Bontiko Akura, Salifukrom.
	Ward L 2 Obuokura, Musakura, Ali Akura. Kromasi.
	Ward L 3 Nkwanta, Dadiase, Gikpongo.
	Ward L 4 Chaisu, Depromkpa, Ahundjo, Salifukrom Kofi Akura, Kuraku Akura Dumfekura.

Ward M	.. ..	Ward M 1 Korontai, Tutukpene, Akyim.
		Ward M 2 Kachebi, Odumasi, Odumasi Zongo.
		Ward M 3 Pusupu, Bontibo, Djato Akura, Banda.
		Ward M 4 Breniase, Adiemmra, Adoboefie, Atrafie.
Ward N	.. ..	Ward N 1 Adumadum, Kunda.
		Ward N 2 Adumabin, Bepeso.
		Ward N 3 Dodo, Asanti.
		Ward N 4 Dain.
		Ward N 5 Dapa.
Ward O	.. ..	Ward O 1 Kwaachi, Apepesi. Obanda.
		Ward O 2 Mpeyo.
		Ward O 3 Pampawie.

(2) Akan Local Council

Ward B	.. ..	Ward B 1 Cement Poasi Dodi Mempeasem

		Abraham, Butabetete.
		Ward B 2
		Jinjiso, Osebututu.
Ward C	.. ..	Ward C 1
		Eastern Ahamansu, Kotokoli Zongo, Bomisu, Bepoasi.
		Ward C 2
		Western Ahamansu, Hausa Zongo.
Ward F	.. ..	Ward F 1
		Eastern Dodi Papase, Papase, Alavanyo, Asuboi.
		Ward F 2
		Western Dodi Papase, Hausa Zongo, Tokroano, Aboabo, Akum.
Ward J	.. ..	Ward J 1
		Northern Worawora, Asukokor, Adanka, Akre.
		Ward J 2
		Southern Worawora, Presbyterian Mission, Kaboagya, Abonnor.
Ward K	.. ..	Ward K 1
		Eastern Apesokubi, Okrabe, Wamase, Ketekwesu, Asuokawka, Obosumase, Menusu, Kabefu.
		Ward K 2
		Western Apesokubi, Kabo,

Akrokrowa,
Kaniase,
Matemanu,
Owarebo,
Anwonakuraye,
Nsaweir,
Adukwasi,
Amanhia.

Ward M .. .. .. Ward M 1

Eastern Kadjebi,

Ward M 2

Western Kadjebi,
Kadjebi Zongo,
Obobo,
Kikra,
Lolor,
Suminaten,
Bantanyoro,
Okanta,
Nkurakan,
Odiawuo,
Konsu,
Cheiwa.

Ward O .. .. Ward O 1

Amanya,
Kototro.

Ward O 2

Abotoase,
Akayao,
Okumfukrom,
Tapa Zongo,
Moshi Akura,
Frawso,
Pewudie,
Kuborkrom,
Suhwem,
Jatokrom,
Kwabena Akura,
Akadjekrom.

Ward R .. .. Ward R 1

Western Apaso,

Ward R 2

Eastern Apaso,
Pawumbi,
Makufie,
Ajimasiakura,
Kotokoli Zongo,

Tongroso,
Tumtum.

BUEM DISTRICT

(1) Buem Local Council

Ward D .. .. Ward D 1
New Ayoma.

Ward D 2
Baika,
Somanya.

Ward E .. .. Ward E 1
Baglo.

Ward E 2
Old Ayoma,
Dzolu,
Lekanti.

(2) Biakoye Local Council

Ward C .. .. Ward C 1
Northern Akpafu Todzi.

Ward C 2
Adorkor,
Kabubatu,
Sokpo.

(3) Nkonya Local Council

Ward H .. .. Ward H 1
Western Wurupong.

Ward H 2
Burbulla.

KPANDU DISTRICT

Ablode Local Council

Ward J .. .. Ward J 1
Tove,
Siama,
Akukome,
Beme,
Kpawula,
Walibo.

Ward J 2
Gbohome.

HO DISTRICT

(1) Adaklu Local Council

Ward A .. .. Ward A 1
Abuadi,
Davam,

Workpe,
Afedo,
Kpedzi,
Tsave,
Tsrefe,
Tokor,
Kpenyikor,
Goefe,
Kodjobi.
Ward A 2
Vumenu.

Ward C .. .. Ward C 1
Helekpe,
Dokpo,
Gbedzive,
Abumato,
Dzakpo,
Sikama.
Ward C 2
Kpetsu.

(2) Anyigbe Local Council

Ward D .. .. Ward D 1
Adedome,
Wudesi,
Akpokofe,
Zomayi,
Abenyirase.
Ward D 2
Afegame,
Adidokpo.

(3) Dutaso Local Council

Ward C .. .. Ward C 1
Kloe South.
Ward C 2
Agoreke,
Amesinyakofe,
Agbotekpo,
Kissiflui,
Hlove,
Avakpeta,
Dzomokpe,
Tedeafenui.

Ward D .. .. Ward D 1
Bagble,
Ando,
Losu,
Vute.
Ward D 2
Hoviefe,
Tsawoenu.

Ward P .. ... Ward P 1
Akrofu Agove.

Ward P 2

Dome,
Demete,
Achatime.

(4) Yingor Local Council

Ward C .. .. Ward C 1

Biakpa.

Ward C 2

Fume,
Dzokpe.

Ward F .. .. Ward F 1

Awuiasu,
Dogblome.

Ward F 2

Aveha,
Awlime,
Teleafenui,
Tsikor.

Ward H .. .. Ward H 1

Hoe Dzogbefeme,
Hoe Togodo.

Ward H 2

Klave.

SECOND SCHEDULE

FORM A—(Regulation 4)

TOGOLAND PLEBISCITE

NOTICE TO INTENDING VOTERS

Every person who desires and is entitled to be registered as a voter for the Plebiscite relating to the future status of Togoland under United Kingdom Trusteeship for ward..... of the .....Local Council, whether previously registered as a voter for any purpose or not, must deliver a written claim to be so registered to

*THE REGISTRATION OFFICER/ASSISTANT REGISTRATION OFFICER/REGISTRATION ASSISTANT

at† .....

(Address)

This claim, on the prescribed form, must reach the *Registration Officer/Assistant Registration Officer/Registration Assistant at the

* Strike out if inapplicable or whichever is inapplicable.

† Where sub-wards have been created in a ward the sub-wards should each be shown with the address of the appropriate place for delivery of the claim. Attached to the form should be a list of the villages which constitute the sub-ward in which any particular notice is posted.

above address on or before (.....*set out day of the week* .....) the.....day of....., 1956.

Forms for making the claim may be obtained from him at the address given above.

.....

Registration Officer.

Place.....

Date .....1956.

FORM B—(Regulation 4 *and* 5)

APPLICATION TO BE REGISTERED AS A VOTER FOR THE TOGOLAND PLEBISCITE

I,.....

(*First name*) (*Surname*)

a....., of.....,

(*Occupation*) (*Address*)

hereby claim to be registered as a voter in ward..... of the.....Council.

(*Name*)

1. I am 21 years of age or more.
2. I have been resident in Togoland under United Kingdom Trusteeship for twelve months or periods amounting in the aggregate to twelve months out of the immediately preceding two years.
3. I am at present resident in ward.....of the .....Local Council.
4. I am not disqualified from being registered as a voter in the plebiscite.
5. I have not been registered, or applied to be registered, for the purpose of voting in the Togoland Plebiscite in any other ward or sub-ward.

Dated this.....day of....., 1956.

.....(*Signature or mark of applicant*)

*In the presence of.....(*Witness to mark*).

NOTE.—Such rate receipts for, or other evidence of payment of, rates paid to a District or Local Council in Togoland within the previous two years as the applicant possesses should be produced with this form.

If this application on completion contains any false information which the person submitting it had not good reason to believe to be true he is liable to prosecution for an offence.

---

* To be completed only if applicant makes a mark.

FOR OFFICIAL USE ONLY

Local Council Area .....
Ward or sub-ward.....
Rate.....Local Council
1954–55 No.....
1955–56 No.....
No. in Register.....

RECEIPT

(THIS RECEIPT WHEN DELIVERED TO YOU SHOULD BE KEPT SAFELY)

Local Council Area.....
Ward or sub-ward.....
No. in Register.....

(*To be signed, detached and returned to the applicant*)

Form B, in respect of.....
(*Full name*)

of.....received by me on the.....1956.
(*Full address*)

.....(*Signature of Registration Officer, Assistant Registration Officer or Registration Assistant*).

(*Back of Form*)

A person is disqualified from being registered as a voter if he or she—

(*a*) has, in any part of Her Majesty's dominions or in any territory under Her Majesty's protection or in which Her Majesty has for the time being jurisdiction, been convicted of any offence not involving dishonesty and sentenced to death or to imprisonment (by whatever name called) for a term exceeding twelve months or been convicted of any offence involving dishonesty, and has not been granted a free pardon:

Provided that if five years or more have elapsed since the termination of any sentence of imprisonment awarded in respect of the conviction or, if no such sentence has been awarded, since the conviction, the person convicted shall not be disqualified from being registered as a voter by reason only of such conviction; or

(*b*) is a person adjudged to be of unsound mind or detained as a criminal lunatic under any law for the time being in force in the Gold Coast or Togoland; or

(*c*) is disqualified from registering as an elector or from voting under any law for the time being in force in the Gold Coast or Togoland relating to offences connected with elections.

FORM C (REGULATION 5)

TOGOLAND PLEBISCITE

REGISTER OF VOTERS FOR WARD.....OF
.....LOCAL COUNCIL.

Serial No.	NAMES		Address or place of abode	Occupation	Remarks
	Surname	First Names			

FORM D (REGULATION 9)

TOGOLAND PLEBISCITE

NOTICE OF OMISSION FROM REGISTER OF VOTERS

TO THE REGISTRATION OR ASSISTANT REGISTRATION OFFICER

I,.....of.....
hereby give you notice that I object to the *omission of my name from/entry of the words " OBJECTED TO " against my name in the copy of the register of voters for ward.....of .....Local Council and that I claim to have my name inserted in the register of voters as a voter on the following grounds:—

.....
.....
.....
.....

Dated this.....day of.....1956

.....
(*Signature or Mark of Objector*)

In the presence of.....
†(*Witness to mark*).

* Strike out if inapplicable or whichever is inapplicable.
† To be completed only if applicant makes a mark.

FORM E (REGULATION 8)

TOGOLAND PLEBISCITE

PART I

NOTICE OF OBJECTION TO RETENTION OF NAME IN REGISTER OF VOTERS

TO THE REGISTRATION OR ASSISTANT REGISTRATION OFFICER

I,.....of .....,
hereby give you notice that I object to the name of.....
.....of .....being
retained in the register of voters for the ward.....of
.....Local Council on the ground
that.....
.....
.....
.....

Dated this.....day of.....1956.

.....
(*Signature or Mark of Objector*)

In the presence of.....
(*Witness to Mark*)

PART II

(*Not to be detached by Objector*)

TOGOLAND PLEBISCITE

NOTICE TO PERSON OBJECTED TO

To.....

I,.....of.....
hereby give notice that I object to your name being retained in the register of voters for ward.....
of the.....Local Council on the ground that.....
.....
.....
.....
and that you will be required to prove your qualification at the time of revising of the said register.

Dated this.....day of.....1956.

.....
(*Signature or Mark of Objector*).

In the presence of.....
(*Witness to Mark*)

Made at Accra this 31st day of December, 1955.

C. N. ARDEN-CLARKE
Governor.

L.N. 402.

STATUTORY INSTRUMENTS
1955 NO. 1956.

WEST AFRICA

THE TOGOLAND UNDER UNITED KINGDOM TRUSTEESHIP (PLEBISCITE) ORDER IN COUNCIL, 1955

Made	22*nd December*, 1955
Laid before Parliament	30*th December*, 1955
Coming into Operation	31*st December*, 1955

At the Court at Buckingham Palace, the 22nd day of December, 1955

Present,

The Queen's Most Excellent Majesty in Council

Her Majesty, by virtue and in exercise of the powers in that behalf by the Foreign Jurisdiction Act, 1890 (*a*), or otherwise in Her Majesty vested, is pleased, by and with the advice of Her Privy Council, to order, and it is hereby ordered, as follows:—

Citation and commencement.

1. (1) This Order may be cited as the Togoland under United Kingdom Trusteeship (Plebiscite) Order in Council, 1955.

(2) This Order shall come into operation on the 31st day of December, 1955.

Interpretation.

2. (1) In this Order, unless the context otherwise requires—

" the Gold Coast " means the Gold Coast Colony, Ashanti and the Northern Territories of the Gold Coast as respectively defined by any Orders of Her Majesty in Council in force at the commencement of this Order;

" the Governor " means the Governor and Commander-in-Chief of the Gold Coast Colony and Ashanti, and includes the Officer for the time being administering the Government and, to the extent to which the Deputy Governor is authorised to act on behalf of the Governor, the Deputy Governor;

" Togoland " means Togoland under United Kingdom Trusteeship as defined in the Togoland under United Kingdom Trusteeship Order in Council, 1949 (*b*).

(2) Save as in this Order otherwise provided or required by the context, the Interpretation Act, 1889 (*c*), shall apply for the interpretation of this Order as it applies for the interpretation of an Act of Parliament.

(3) All functions conferred upon the Governor by this Order or any regulation made thereunder shall be exercised by him in his discretion.

(*a*) 53 & 54 Vict. c. 37. (*b*) S.I. 1949/1997; 1949 I, p. 1892.
(*c*) 52 & 53 Vict. c. 63.

3. (1) There shall be a plebiscite in Togoland for the purpose of ascertaining which of the following alternatives would be preferred by the people of Togoland upon the relinquishment by Her Majesty's Government in the United Kingdom of their responsibility for the government of the Gold Coast, namely— Plebiscite to be held in Togoland.

(*a*) that Togoland should be united with the Gold Coast and should cease to be administered under the Trusteeship system of the United Nations; or

(*b*) that Togoland should be separated from the Gold Coast and should continue for the time being to be administered under the Trusteeship System of the United Nations.

(2) The plebiscite shall be held on a day or days to be fixed by the Governor by notice published in the official *Gazette* of the Gold Coast, not being within the period of twenty-eight days after the publication of the notice, and voting for the purpose of the plebiscite shall take place during such hours as may be specified in the notice.

4. For the purposes of the plebiscite Togoland shall be divided into the Districts specified in the first Column of the Schedule as defined in the second Column of the Schedule. Division of Togoland into Districts.

5. (1) Subject to the provisions of this Order, the Governor may by regulation make provision for the registration of voters, the conduct of the plebiscite, all matters incidental or ancillary thereto, and generally for the purposes of this Order. Governor may make regulations.

(2) Regulations made under this section shall make provision—

(*a*) for the division of each District into Wards;

(*b*) for the time, places and manner in which persons may apply to be registered as voters, for determining whether any applicant is entitled to be registered as a voter and for an appeal against the inclusion or exclusion of the name of any applicant in or from the register by any person aggrieved thereby;

(*c*) for the procedure to be followed at the holding of the plebiscite, including the manner in which votes shall be cast;

(*d*) for ascertaining and publishing the result of the voting that has taken place in each District;

(*e*) for the lodging of petitions relating to any dispute concerning the result of the voting in each District and for the time and manner in which such petitions are heard and determined;

(*f*) for giving effect to any directions given under subsection (2) of section 10 of this Order; and

(*g*) for the definition and trial of offences relating to the plebiscite and the imposition of penalties therefor;

Provided that the penalty for any such offence shall not exceed a fine of £100 or a term of imprisonment of one year or both such fine and imprisonment but may include disqualification of any person convicted of the

offence for membership of the Legislative Assembly of the Gold Coast and Togoland or of any Municipal Council established in the Gold Coast or Togoland under the Municipal Councils Ordinance, 1953 (*d*) or any District Council, Urban Council or Local Council established in the Gold Coast or Togoland under the Local Government Ordinance (*e*), or for registration as an elector for elections of members of the Legislative Assembly or a Municipal Council, District Council, Urban Council or Local Council.

Registration of voters.

6. (1) A register of voters shall be prepared for each Ward for the purposes of the plebiscite, and every person whose name is included in the register prepared for any Ward shall, subject to the provisions of this section, be entitled to cast a vote in that Ward in favour of one or other of the alternatives specified in subsection (1) of section 3 of this Order.

(2) Every person who—

(*a*) is of the age of twenty-one years or upwards at the date of his application; and

(*b*) has resided in Togoland for a period of at least twelve months, or for periods amounting in the aggregate to twelve months, during the two years immediately prior to the date of his application

shall, subject to the provisions of this section, be entitled to apply to be registered as a voter in the plebiscite in a Ward in which he is resident at the date of his application.

(3) No person shall be entitled to be registered as a voter who—

(*a*) has, in any part of Her Majesty's dominions or in any territory under Her Majesty's protection or in which Her Majesty has for the time being jurisdiction, been convicted of any offence not involving dishonesty and sentenced to death or to imprisonment (by whatever name called) for a term exceeding twelve months or been convicted of any offence involving dishonesty, and has not been granted a free pardon:

Provided that if five years or more have elapsed since the termination of any sentence of imprisonment awarded in respect of the conviction or, if no such sentence has been awarded, since the conviction, the person shall not be disqualified from being registered as a voter by reason only of such conviction; or

(*b*) is a person adjudged to be of unsound mind or detained as a criminal lunatic under any law for the time being in force in the Gold Coast or Togoland; or

(*c*) is disqualified from being registered as an elector or from voting in an election under any law for the time being in force in the Gold Coast or Togoland relating to offences connected with elections.

(*d*) Ordinance No. 9 of 1953 of the Gold Coast.

(*e*) Laws of the Gold Coast, 1951 Revision, c. 64.

(4) No person shall be entitled to be registered as a voter in the plebiscite more than once, or, subject to the provisions of section 10 of this Order, to vote more than once in the plebiscite.

Appointment etc. of Plebiscite Administrator and other officers.

7. (1) There shall be a Plebiscite Administrator, who shall, subject to any directions given by the Governor under subsection (1) of section 9 of this Order, be responsible for the conduct of the plebiscite.

(2) The Plebiscite Administrator shall be appointed by the Governor in pursuance of Instructions given by Her Majesty through a Secretary of State:

Provided that no person shall be appointed who is a native of the Gold Coast or Togoland or who is in the service of the Crown in respect of the government of the Gold Coast and Togoland.

(3) The Governor may constitute, in Her Majesty's name and on Her Majesty's behalf, such other offices as he may consider necessary for the purposes of this Order and any regulations made thereunder, and he may appoint persons to those offices and exercise disciplinary control over and dismiss persons appointed to those offices.

(4) The Plebiscite Administrator and the other officers appointed under this section shall hold their offices during Her Majesty's pleasure.

Constitution of the Special Court.

8. (1) There shall be a Special Court or, if Her Majesty shall so direct by instructions given to the Governor through a Secretary of State, two or more Special Courts, which shall hear and determine petitions for which provision is made by regulations made under paragraph *(e)* of subsection (2) of section 5 of this Order.

(2) A Special Court shall consist of a judge, who shall be appointed by the Governor in pursuance of instructions given by Her Majesty through a Secretary of State:

Provided that no person shall be appointed who is a native of the Gold Coast or Togoland or who is in the service of the Crown in respect of the government of the Gold Coast and Togoland.

(3) The judge of a Special Court shall hold his office during Her Majesty's pleasure.

Governor and Plebiscite Administrator may give directions.

9. (1) The Governor may give the Plebiscite Administrator such directions with respect to the exercise of his functions under this Order or any regulations made thereunder as he may consider desirable; and the Plebiscite Administrator shall comply with those directions or shall cause them to be complied with.

(2) Subject to the provisions of subsection (1) of this section, the Plebiscite Administrator may give the officers appointed under subsection (3) of section 7 of this Order such directions with respect to the exercise of their functions under this Order or any regulations made thereunder as he shall consider desirable; and those officers shall comply with those directions or shall cause them to be complied with.

Result of voting in any District may be declared invalid and fresh vote taken.

10. (1) The decision of a Special Court in respect of any petition heard and determined by the Court, including the findings of the Court upon the facts of the case, shall be transmitted to the Plebiscite Administrator.

(2) The Plebiscite Administrator may, if he considers it desirable so to do in the light of any decision of a Special Court relating to any dispute concerning the result of the voting in any District, declare that the result of the voting in that District is invalid, and direct that the voters registered in each Ward of that District shall be given a further opportunity of voting for the purposes of the plebiscite.

Facilities to be afforded to United Nations observers.

11. The Governor, the Plebiscite Administrator, a Special Court and the officers appointed under subsection (3) of section 7 of this Order shall afford to the United Nations Plebiscite Commissioner and all other persons appointed to observe the plebiscite on behalf of the United Nations facilities for the due discharge of their functions, and the United Nations Plebiscite Commissioner and those other persons may make representations concerning the conduct of the plebiscite to such persons and in such manner as may be agreed between the Governor and the United Nations Plebiscite Commissioner.

Expenses relating to the plebiscite.

12. (1) All expenses properly incurred in respect of the registration of voters, the conduct of the plebiscite or otherwise for the purposes of this Order or any regulation made thereunder, including (without prejudice to the generality of the foregoing provision) any expenses incurred on behalf of the Crown in any legal proceedings arising in connection with the plebiscite, shall be charged upon the general revenues and assets of the Gold Coast and Togoland and shall be statutory expenditure for the purposes of section 65 of the Gold Coast (Constitution) Order in Council, 1954. (*f*).

(2) The judge of a Special Court and the officers referred to in subsection (3) of section 7 of this Order may be paid such salaries and allowances as the Governor may direct, and those salaries and allowances shall be charged upon the general revenues and assets of the Gold Coast and Togoland and shall be statutory expenditure for the purposes of section 65 of the Gold Coast (Constitution) Order in Council, 1954.

W. G. AGNEW

SCHEDULE

SECTION 4

District	*Extent of District*
Kusasi	The area of the East Agolle Local Council and so much of the area of the Agolle Local Council as lies in Togoland.

(*f*) S.I. 1954/551; 1954, p. 2788.

District		*Extent of District*
South Mamprusi	..	The area of the Bunkpurugu and Yunyoo Local Councils and so much of the area of the Nalerigu Local Council as lies in Togoland.
North Dagomba	..	The area of the Chereponi and Sunson Local Councils and so much of the area of the Gushiegu Local Council as lies in Togoland.
South Dagomba	..	The area of the Yendi, Kworli and Yelzori Local Councils and so much of the area of the Mion Local Council as lies in Togoland.
Nanumba/Gonja	..	The area of the Bimbilla, Dakpam, Nakpa, Juo and Alfai Local Councils and so much of the area of the Kpembe Local Council as lies in Togoland.
Akan-Krachi ..	..	The area of the Akan and Krachi Local Councils.
Buem	..	The area of the Buem, Nkonya, Biakoye and Likpe-Lolobi Local Councils.
Kpandu ..	..	The area of the Akpini, Gbi Hohoe, East Dain, Anfoega and Ablode Local Councils.
Ho	..	The area of the Yingor, Dutaso, Anyigbe and Asogli Local Councils and so much the area of the Adaklu Local Council as lies in Togoland.

EXPLANATORY NOTE

(*This Note is not part of the Order, but is intended to indicate its general purport.*)

This Order makes provision for the holding of a plebiscite in Togoland under United Kingdom Trusteeship for the purpose of ascertaining whether the people of Togoland would prefer that, upon the relinquishment by Her Majesty's Government in the United Kingdom of their responsibility for the government of the Gold Coast, Togoland should be united with the Gold Coast and cease to be administered under the Trusteeship system of the United Nations, or separated from the Gold Coast and continue for the time being to be administered under the Trusteeship system of the United Nations.