

DG

Regd. No.

UNRRA (EUROPEAN REGION).

DG 26/28

Vol. 1

Date of Paper	<p>FROM WHOM</p> <p><b>RECORD</b></p> <p>SUBJECT</p> <p>RELATIONS WITH MISSIONS</p> <p><u>YUGOSLAVIA</u></p> <p>40,026</p>
Date Registered	
12/1/46	

**NOTE.** This file must always be passed on VIA the REGISTRY.

(33527D) Wt P471/23 5m 7/44 H J R & L Gp 51

Referred to	Date	Referred to	Date	Referred to	Date
PH	16.1.46				
Mr. H. Gule.	19.2.				
D/C F.A. (900)	20.2.				
Registry	21.2.				
P.A.	22.2.				
Registry	1.3.				
Mr. Stephens	6.7.				
P.A.	25.7.				
Mr. [unclear]	8.8.				
Mr. [unclear]	10/8.				
T.P.A.					
Miss Walder					
PA	9.1.47.				
Mr. Stewart	24.9.47				
P.A.	24.9.				

**NOTE.**—Do not retain this File unnecessarily.

(37627) Wt P471/23 5.000 7/44 A.B.E.W.Ltd. Gp. 745



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22.10.46.	Cable 2952.	Belgrade	E.R.O.	Appreciation re moving surplus supplies.	44.
30.10.46.	11/2.	M. Sengulic	P.R.D.G.	Re economic situation in Yugoslavia. Encl. I. Cable to Belgrade 235.	45.
12.11.46.		Dr. Pulec	P.R.D.G.	Draft reply to 45.	46.
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6.11.45.	Cable B/965 P.P. 15.	E.R.O.	Belgrade.	Secret.	2.
7.11.45	Cable 1250	Belgrade	E.R.O.	Meetings on occasion of 2nd anniversary of Murra.	3.
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14.1.46.	Cable 91.	E.R.O.	Belgrade.	Re: Hendrickson available.	8.
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1.2.46	Cable 5	Washington	E.R.O.	Serpichie visiting E.R.O.	11.
5.2.46.	Cable 256	E.R.O.	Belgrade	Re economic reporting	12.
6.2.46.	Cable 269.	Washington	E.R.O.	Re serious world food situation	13.
7.2.46.	Cable 312.	Belgrade	E.R.O.	Reply to 12.	14.
11.2.46		Belgrade	E.R.O.	Reply to 10.	15.
17.2.46.	Cable 1	Belgrade	Atlantic Rly Rep'd. E.R.O 684.	Mission wishes every success to 4th Session Murra Council.	16.
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28.3.46	Cable 56.	E.R.O.	Taipei	Reply to 17.	18.
2.4.46.	Cable 459.	Belgrade	Washington. Rep'd E.R.O 885	Re March & April loading programme for Yugoslavia	19.
12.4.46	Cable 2083	Washington	Belgrade. Rep'd E.R.O 4093.	Reply to 19.	20.



DG 26/28. A

To: Mr. Levison.

From: Mr. Adair.

1. M. Sergeichic, prior to his departure, may see Commander Jackson and will probably raise the question of covered cars for the use of his staff in the Regions.

2. He tells me that he requires 20.  
He now has 2, plus one received from the Italian Mission as a gift.  
He will receive 4 from the States - leaving a balance of 13.

3. The general picture in the E.R.O. is that 250 such cars are required for everybody including D.P's France. So far 17 have been obtained. D.P's, Germany, require 200 and have 8.

The Supply Department is doing its best to obtain more and they assure me that they are difficult to obtain. They told me that the Army in Italy seemed to have more to spare. ( I do not think that the Philippeville camp has any of this particular type ).

4. While the policy is to provide Missions with what they require, I wonder if so many of these cars are required by the Yugoslav Mission for use in the Regions, as the flaunting of more such cars than are absolutely necessary should be avoided.

S Adair

August 21st. 1945.



U.N.R.R.A.  
EUROPEAN REGIONAL OFFICE  
ROUTING SLIP

Date

20/7/45

TO:

1) Mr Allen

2) Areas Registry

FROM:

A. Robertson

The attached is sent to you for the following action as indicated by check mark:

1. Comments and return to

2. Read and forward.

3. Prepare reply for

signature.

✓ 4. For your information

5. Take necessary action.

✓ 6. For filing.

7. Other action



INDEXED

Reference AC 28/11/x

18th July, 1945

To: Mr. Dudley Ward

From: Mr. A.H. Robertson

Letter of Authority for Chief of Mission to Yugoslavia

"A"  
I attach the directive issued by Mr. Hendrickson to Mr. Hall on 19th March. In my opinion this is now unsuitable for issue to Mr. Sergeichik as a letter of authority. This is partly because some passages are no longer applicable (e.g. because they refer to the period of military responsibility which is now terminated) and partly because the recent practice in the E.R.O. has been to issue the Chief of Mission two documents:

1. ~~tabulated~~ letter of authority which is in the nature of an ambassador's credentials, and can be communicated to the Government to which he is accredited, in accordance with the provisions included in the usual agreement with a recipient country, and,
2. a letter of instructions containing certain detailed instructions (~~which~~ may vary from time to time) about reporting, appointment of staff, communications, etc.

What Mr. Sergeichik asked me for at the beginning of last month was a letter of authority which he could use as his credentials. Accordingly, I think the right course is to follow the model of Oakley-Hill's letter of authority which we produced for the same purpose at the end of May. You will remember that Oakley-Hill had previously had a letter from Mr. Hendrickson generally similar to Hendrickson's letter to Hall of the 19th March, but that we gave Oakley-Hill a new and simplified letter of authority for the reasons set out above.

"B"  
A draft letter to Mr. Sergeichik following the Oakley-Hill model is attached hereto.

A.H. Robertson

18/7.

Letter despatched by Commander Jackson -

Attch. 20/7



OUT FILE

Ac 28/11/X

20th July, 1945.

Dear Mr. Sergeichik,

This is my official notification to you that you are designated by the Director General as Chief of the U.N.R.R.A. Mission to Yugoslavia. In this capacity you will be the senior U.N.R.R.A. official in Yugoslavia with respect to the U.N.R.R.A. Mission and to all U.N.R.R.A. activities in Yugoslavia.

The objectives of this Mission may be summarised as follows:-

"To administer or arrange for the administration of measures for the relief of victims of war in that area through the provision of food, fuel, clothing, shelter and other basic necessities, medical and other essential services; and to facilitate in such area, so far as necessary to the adequate provision of relief, the production and transportation of these articles and the furnishing of these services."

In carrying out the responsibilities of the Mission, you will be subject to the policies, resolutions and administrative regulations of U.N.R.R.A., and to such agreements as may be reached with the Yugoslav Government. Subject to these, and as the representative of the Director General, you will have complete authority in Yugoslavia to carry out the objectives above stated, including but not limited to the following:-

1. To establish programmes, provide essential services, and discharge U.N.R.R.A. responsibilities for supervising or conducting operations in the fields of general relief and rehabilitation, health, welfare, displaced persons and agricultural and industrial rehabilitation.
2. To report on U.N.R.R.A. activities in Yugoslavia and on relations with the Yugoslav Government.
3. To maintain liaison with appropriate civil and military authorities, governmental and intergovernmental agencies in Yugoslavia. You may negotiate with any of these authorities such supplementary agreements and modifications of the basic Agreement as may, in your judgment, prove necessary. Such modifications of the basic Agreement must, however, receive prior approval of the European Regional Office ~~through the Deputy Director General for Operations~~ before becoming effective.
4. To negotiate, conclude, and execute on behalf of the Administration all other contracts necessary for the prosecution of the Mission's operations in Yugoslavia.
5. To receive local currency made available to the Administration for its administrative and operating expenses in Yugoslavia.
6. To receive U.N.R.R.A. supplies, arrange for their transfer to the Yugoslav Government and observe and report on their distribution.
7. Within the limitations of approved budgets and available funds, you shall have power on behalf of the Administration to incur indebtedness and to obligate and expend the funds of the Administration for the purposes of U.N.R.R.A. operations in Yugoslavia.

Yours sincerely,

R. G. Jackson,  
Personal Representative of the Director General.

Mr. Michail Sergeichik,  
Chief of U.N.R.R.A. Yugoslav Mission, Belgrade.



Yugoslavia

D42628

11th January, 1945

To: Mr. Rhatigan.

From: Mr. Adair.

Appointment of M. Sergeichic as Chief of the Yugoslav Mission.

1. I have just seen Dr. Kusanovic, the Yugoslav Minister of the Interior and Social Welfare, on this subject and presented to him a formal note.

2. Dr. Kusanovic told me that his Government would consider the matter and would let me have an answer as soon as possible. I gathered that, in Dr. Kusanovic's view, it was likely that the Yugoslav Government would agree with the appointment.

3. In view of the telegram which I understand has been sent to Washington in reply to their telegram No. 3 of 1st January, it would seem that no further telegram is necessary at present.

4. Incidentally, Dr. Kusanovic and I discussed the conditions of Yugoslav Refugees in the Middle East and Italy. I told him of what I had seen. He seemed to be very pleased to hear it.

Sto.

Russian Candidates for Heads of Mission.Yugo-Slavia.

The D.G., during his visit, asked Mr. Kosanovich whether his Govt. agreed to the appointment of Mr. Sergeichuk. At Mr. K's request the D.G. promised to provide details of Mr S's qualifications.

Details of Mr. S. reached us 4/1 in Tel no 19 (attached).

On 4.1. Mr Jackson enquired whether we had received any reply from the J-S (see 93 of Record of Tel conversation attached).  
No action has been taken by Mr. O'Halloran

~~Copy of Report~~

On basis of letter from Mr. Hall Patch we wired Washington suggesting names of two members of Gen McLean's staff, Col. Maxwell & Col Parker, as candidates for the V-S mission (tel. attached)

Czechoslovakia.

(No information: Mr. Rhatigan not obtainable).

Sir F. Leith Ross

Did.  
9/1



17  
Sargent



To: Mr Dudley Ward.

From: Mr Barratt Brown.

Subject: Appointment of Chief of Yugoslav Mission

1. Present position with regard to the appointment of a Chief and Senior Deputy Chief to the Yugoslav Mission is, I understand, as follows:
  - (a) The D.G. has stated to representatives of the Yugoslav Government that he proposes appointing Mr Sergeechik to the post of Chief of Mission, and has promised them details of his career so that they may consider this appointment.
  - (b) The D.G. has instructed Mr Alan Hall that he is to act for the time being as Chief of Mission, and that though it is impossible for him now to make a definite commitment, Mr Hall may expect to become the Senior Deputy Chief.
2. It would therefore appear impossible to make use of the two names suggested by Brigadier Maclean. On the other hand, if there is a real possibility of obtaining the unrivalled experience of Lieut-Col. Maxwell, some alternative solution should be examined.
3. The following is the information which I have about Colonel Maxwell and Colonel Parker.
  - (a) Lieut-Col. Maxwell is, I should guess, about forty-five. He was a stockbroker before the war and, I understand, travelled in America. He has an excellent manner, being quiet and unassuming but charming and very definite. He has been most successful in his relations with the Partisans and particularly with Marshall Tito, at whose Headquarters he has represented Brigadier Maclean whenever Maclean has been away (which has been often) both on Vis and in Belgrade.
  - (b) Lieut-Col. Parker. If Colonel Parker is the same man as the Major Parker whom I knew in the Bari Office of the Maclean Mission, then he is a youngish man of about thirty-five who was among the first officers to be dropped into Yugoslavia, and has been largely concerned with "Q" work and supplies administration during the last six months. I have no information as to his experience outside the field of "Q", but I think he would be a useful member of the Mission though certainly not as a Deputy Chief or as Senior Deputy Chief.

MBB/S

1st January, 1945.

I asked Mr. Barratt Brown about Maxwell & Parker.

The present position is, I believe, as set out in §1 above.

All the same, if Maxwell is as good as Mr. B.B. suggests, it would seem unfortunate if we could not use him. Mr. Hall is excellent, but his experience has been on the supply side & it may well be, if he could be released from the Yugoslav post, that more useful work could be found elsewhere for him.

It is a delicate matter in view of the D.G.'s assurance to Mr. Hall.



but perhaps you would care to send a personal  
cable to Matthews on the matter.

Sir F. Leith Ross

D.W.  
1/1

Please let me have a cable to Selman  
repeated matches giving the particulars of  
their names & asking whether they are  
interested

W. A. 2/1

Mr D. W. 2/1

Can you pl. draft?  
Mr Robertson

D.W.  
2/1

Draft herewith -

Mr Ward.

A. Robertson



40026

AC 28/11/7.

## UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

19 March 1945

INDEXED

Mr. Detain.  
Cpr's dist to:  
Mr. Cohen  
Mr. O'Brien  
(2 cpr's)  
Mr. Morhouse  
Miss Baines.

TO: Chief, UNRRA MISSION IN YUGOSLAVIA

FROM: Roy F. Hendrickson, Deputy Director General of UNRRA

SUBJECT: Directive Relating to the Purpose and Scope of the UNRRA Mission to Yugoslavia; and the powers, functions and duties of the Chief of Mission and the several officials of his office.

Note: This directive is issued subject to a confirmatory cable from the Director General and until this received this directive is in full force and effect.

I. PURPOSE AND SCOPE OF MISSION

A. Period of Direct UNRRA Responsibility

1. The nature and extent of the Mission's activities in Yugoslavia during the period when the Administration shall have the direct responsibility of providing relief and rehabilitation supplies and services to the Yugoslav Government and people, shall be determined after consultation with and pursuant to agreement between UNRRA and the Yugoslav Government.
2. UNRRA is in Yugoslavia to help the people of Yugoslavia to help themselves. The Administration recognizes that the Yugoslav authorities have the responsibility for relief and rehabilitation operations. The operations of the Administration will be by way of assistance to the Yugoslav Government. Assistance in direct operations will be given only when requested by the Yugoslav Government.

B. Period of Military Responsibility

1. UNRRA operations in Yugoslavia during the period that the Allied Military authorities have the responsibility for providing civilian relief to the Yugoslav population, will be pursuant to an arrangement with the military, providing so far as possible for the assignment of specific tasks to UNRRA as an organization. The purpose of this arrangement is to enable UNRRA to become familiar with and function in the tasks which it will take over from the military when the Administration assumes responsibility for the provision of relief. During this period the Administration will consult with and seek the advice of the Yugoslav Government on the tasks assigned; and will commence negotiations with the Yugoslav Government for the purposes specified in Paragraph A(1) above.



## 2-Chief, UNRRA MISSION IN YUGOSLAVIA

2. The Chief of Mission shall be responsible for all negotiations and liaison with ML for Yugoslavia, and shall maintain liaison with the Yugoslav Government. He shall not, however, be responsible for military liaison on an overall theatre basis, such liaison being handled through the Chief of the Mediterranean Liaison Office.

## II. OFFICE OF THE CHIEF OF MISSION

### A. Chief of Mission

The Chief of Mission shall, with respect to the Yugoslav Mission, be the ranking UNRRA official in Yugoslavia, and shall have the following powers and duties:

#### 1. General

He shall exercise active control and supervision of the administration of the Mission, be responsible for all operations undertaken by it, and coordinate and supervise the activities of the several divisions and offices of the Mission.

#### 2. Location of Headquarters

He shall establish Headquarters and maintain district offices at such places as he deems necessary.

#### 3. Program

He shall, within the framework of policy instructions set forth in this and such additional policy directives as may from time to time be issued by UNRRA Headquarters, have authority to adjust programs and direct the use of supply resources of the Mission in such manner as in his judgment will result in the most effective utilization thereof.

#### 4. Organization

He shall, within the framework of instructions from Headquarters, organize the Mission in the interests of effective operations.

#### 5. Personnel

- (a) He shall have authority to assign, transfer, detail, and direct the utilization of personnel among the several bureaus, divisions and offices of the mission as he deems necessary. All personnel of the mission shall be administratively responsible to him.
- (b) He shall in accordance with headquarters regulations (see PERSONNEL REGULATIONS FOR THE FIELD SERVICE) have power to dismiss any employee when, in his judgment, such action is in the best interests of the Administration.



3-Chief, UNRRA MISSION IN YUGOSLAVIA

- (c) He shall have power to dismiss summarily any locally engaged person when, in his judgment, such action is in the best interests of the Administration.
- (d) He shall have power to suspend or to remove immediately from the mission any employee not locally engaged when, in his judgment, such action is in the best interests of the Administration. If the circumstances are such that quick action is essential the employee may be sent forthwith to his home station. The chief of mission shall make no commitment to the employee concerning reassignment or release but shall transmit to the employee's home station a full report concerning his action with respect to such employee together with his recommendations as to the transfer, reassignment or severance of such employee from the service of the Administration. If necessary a summary of the report is to be cabled. Wherever any such employee has not been recruited either in Washington or London he may at his option request that the Administration repatriate him to his place of original recruitment. Such a request for repatriation shall be dealt with in accordance with PERSONNEL REGULATIONS FOR THE FIELD SERVICE and shall constitute an election by the employee to terminate his employment with the Administration.
- (e) The decision of the chief of mission to remove an employee from his mission shall be final. However, the decision with respect to transfer, reassignment or termination of services shall be made by the appropriate organizational unit at Washington or EEO, or at the employee's home station.
- (f) He shall, in accordance with the PERSONNEL REGULATIONS, report to Washington or London depending on the place of recruitment any person who becomes surplus to the requirements of his mission. He shall advise Washington or London of any surplus personnel for which no assignment is available or in prospect, with reasons, and indicate that they are available for transfer. Ordinarily this should be done for a group of employees on the basis of a total situation rather than for individual cases. Washington or London as the case may be will then instruct the chief of mission as to the disposal of the personnel concerned.
- (g) Personnel resigning in accordance with PERSONNEL REGULATIONS may be returned to their home station without prior authorization.



#### 4-Chief, UNRRA MISSION IN YUGOSLAVIA

- (h) He shall, in accordance with Headquarters personnel policy, and within the budgetary limitations approved by Headquarters have authority to appoint personnel. Such appointments shall require the approval of UNRRA Headquarters only if at an annual salary of 5,000 dollars or more. In the event that locally entered personnel are appointed to budgeted positions such personnel shall in all cases be paid in local currency at the scale of wages prevailing in the country.

#### 6. Budgets

He shall, from time to time, prepare budgets for all operations of the Administration within Yugoslavia, which budgets, after review and approval of Headquarters, shall become the authority of the Chief of Mission to take action and conduct operations within the scope of the budgets so approved.

#### 7. Relations with Yugoslav Authorities and with Inter-Governmental Agencies

He shall be responsible also for liaison with the Yugoslav Government and with representatives of inter-governmental agencies in Yugoslavia.

#### 8. Authority to Negotiate and Contract

- (a) The Chief of Mission shall negotiate with the Yugoslav Government the agreement between UNRRA and the Government of Yugoslavia, the final text of which agreement he is authorized to sign on behalf of the Director General upon receipt by him of authority from the Director General. In addition, he shall negotiate such changes or modifications to the basic agreement as may from time to time be necessary, such changes and modifications to be subject, however, to prior approval by the Director General.
- (b) In addition to the power conferred in paragraph (a) above, he shall have power, on behalf of the Administration, to negotiate and execute all other contracts and agreements necessary for the prosecution of the Mission's operations in Yugoslavia.

#### 9. Authority to Incur Indebtedness

- (a) Within the limitations of approved budgets and available funds, he shall have power on behalf of the Administration to incur indebtedness and to obligate and expend the funds of the Administration for the purpose of UNRRA operations in Yugoslavia.



## 5-Chief, UNRRA MISSION IN YUGOSLAVIA

- (b) Subject to the rules and regulations established by the Treasurer, he is hereby authorized to open, operate and manage, in the name of the Mission, such accounts in banks or other credit institutions as he deems necessary.

### 10. Delegation of Powers

He shall have the power to delegate to staff members of the Mission such of his powers, duties, and responsibilities as he may deem necessary.

### B. District Director

Under the direction and supervision of the Chief of Mission the District Director shall:

1. Serve as the principal representative of UNRRA in the district, and be in direct and full charge of all UNRRA operations within the district.
2. Confer and negotiate with government officials and any other qualified representatives of agencies and groups in the district on matters relating to operation of the program.
3. Organize the district office and utilize the district staff in such manner as he may determine in the interests of effective operations. All UNRRA personnel operating in the district will be administratively responsible to the District Director.
4. Advise the Chief of Mission and the appropriate technical bureaus and divisions of the Mission Headquarters staff through the Chief of Mission on the operations of the program and the relief and rehabilitation needs of the district, together with recommendations and requests for meeting such needs.
5. Observe and make recommendations for modifications of the various aspects of the relief and rehabilitation program.
6. Serve as the channel for the receipt and transmittal of all orders, instructions and communications between Mission Headquarters office through the Chief of Mission and the district staff.

### III. COMMUNICATIONS PROCEDURE

1. Pending the transfer of supervisory responsibility for country mission operations from Washington to ERO, the Chief of Mission shall report to the Director General; and Headquarters supervision and direction of the Mission shall be from Washington.



6-Chief, UNRRA MISSION IN YUGOSLAVIA

2. All communications from Washington Headquarters, the ERO or any other UNRRA office shall be addressed to the Chief of Mission. All communications from the mission shall be transmitted by the chief of mission.
3. (a) In order that Washington and ERO be fully informed of mission operations; and in order to facilitate the ultimate transfer of supervisory responsibility for the mission from Headquarters, Washington, to ERO, copies of all communications between the mission and Washington Headquarters shall be furnished to ERO for its information by the transmitting office. Copies transmitted to ERO shall be addressed to the Administrative Council.  
  
(b) Copies of all communications between Washington Headquarters and the mission shall be furnished to ERO for its information by the transmitting office. Copies so transmitted to ERO shall be addressed to the Administrative Council. Copies of all communications from ERO to the mission shall be furnished to Washington Headquarters for its information.

IV. REVISIONS AND AMENDMENTS

This directive shall be subject to revision and amendment from time to time.

9926/28

To: Sir Hubert Young.  
From: E.E. Rhatigan.

Subject: Yugoslav Mission.

As you know we are not initially responsible for making up the UNRRA Mission to Yugoslavia.

At the present time negotiations around the point of Chief of Mission are proceeding in full force, but are very complicated by reason of the divergent requests of two member Governments of UNRRA. The Director General has this in hand.

Secondly, as you probably know, the negotiations with the Yugoslavs have broken down over the question of the number of Distribution Observers. This, likewise, is being handled personally by the Director General and there is nothing that we can do.

14th December, 1944.

Copy to Sir Frederick Leith-Ross.



Copy of a Minute addressed to Mr. Rhatigan by Sir Hubert Yorke.

I do not know whether we are in any way responsible for making up the UNRRA Mission to Yugoslavia, but it certainly seems desirable that a Chief of Mission should be appointed without delay, and authorized to conclude negotiations with the Yugoslav Government.

H.W.Y.

9.12.44.

INCOMING CABLE

FOR INFORMATION ONLY

0624/28

ATTENTION: Dept of the P.R.D.G.  
O.A. Division  
O.A.D.

BELGRADE..... TO..... WASHINGTON

No. 3419

En Clair

Repeated London 742

D. 20th May 1947

R. 20th May 1947

22.52 hrs

----- W to Bel W to Belgrade

Re your letters A2539 and A2769. Have requested further  
information from Government. Doubt whether supplementary reports  
available this late date.

DISTRIBUTION: D.I.

-/IF





enter 7/12  
DG-26/28.

RECEIVED FROM COME ON WAVE  
TIME 2 30 HRS.  
DATE 31/3/47

ACTION COPY

INCOMING CABLE.

ACTION: S.D.D.G.

BELGRADE.....TO.....LONDON

Unnumbered  
En Clair

DATED: 28th March, 1947.  
RECD: 08.44 hours.  
29th March, 1947.

-----  
Personal, Private for Jackson from Sergeichic.

Am very glad to learn you are in London, and it is possible at last get in touch with you.

As you probably know Grain situation in Jugoslavia extremely difficult, in fact worse than 45/46, when with your personal help we succeeded averting starvation, which fact was publicly recognized by Government. In present situation Administration so far has been unable assist. Am personally not convinced Headquarters line this question has to date been sufficiently independant and firm. Full information provided by us on existing conditions obtainable from Headquarters or E.R.O.

Most grateful your personal help. Could you cable me here, or Rome, whether any real possibility receive Grain through UNRRA still exists.

DISTRIBUTION: P.R.D.G.

VB/AB





Q. hot  
Campbell - James  
Valseola  
Caradoc Rd  
ABERYSTWYTH.

Exc. Reg.



XXXXXXXXXXXX

WASHINGTON

14461

XXXXXXXXXXXX XXXXX  
cablegram

BELGRADE

33

Enc. (49)  
Dec 26/28  
copy 75.

XXXX

XXXXXX

FEUR 18688. JOHNS DID NOT ARRIVE ONE JANUARY. HAVE YOU ANY  
INFORMATION HIS WHEREABOUTS?

Distribution: Travel Section  
P.R.D.G.

FRDG

7

Mr. King  
Jan. 4, 1946

Mr. Kind 4/1/47





(H)

1946 DEC 29 AM 10 59

26/28  
Copy to AS.

Pl. Mahemessan  
arrangement  
W. H. H.

WU 4

CABLE No. 18688 FROM Wash.  
28th. REC'D 29th.

M. D. Ward.  
Action - taken by  
Mr. Kip

81

UNRRA4 WASHINGTON DC 38 28

NLT UNRRA

LIN

18688 LONDON RPTD BELGRADE 4084 DUDLEY WARD FROM ROOKS

WILFRED JOHNS JUGOSLAV DEPUTY CHIEF ARRIVING NOON 1

JANUARY PANAMERICAN FLIGHT 100 PLEASE PROVIDE AIRFIELD

TRANSPORT HOTEL RESERVATIONS AND FACILITATE ONFORWARDING

COMPLETION PROCUREMENT CHECK UP

LAGUARDIA



(18688 4084 1)

ACTION  
ATTENTION  
COPY - UNOHEC

04 26/28

14



FOR INFORMATION ONLY  
INCOMING CABLE

ATTENTION. C.O.S.

WASHINGTON.....TO.....BELGRADE.

No. 3982  
En clair  
Repeated London 17988

Dated December 9th 1946  
Rec'd December 9th 1946  
23.01 hours

1. During September Administration withheld total of \$51,500,000 from country programs which resulted in freeze of 1.946 percent.
2. The Administration has reviewed its present financial position and concluded that .946 percent of the freeze, or \$25,037,000 cannot be restored to the affected programs. Therefore on 5th December Administration returned \$4,019,200 to the Yugoslav program of operations.
3. By agreement with Perazich and Dr. Kukanja, the \$4,019,200 was assigned to (A) Clothing, Textiles and Footwear Division, \$3,400,000 (B) Medical Division, \$10,000 (C) Industrial Rehabilitation Division \$609,200.
4. Program of Operations in thousands of U.S. dollars as of 6th December for Yugoslavia now is, Food Division \$136,337.5, Clothing, Textiles and Footwear Division 83,649.0, Medical Supplies Division 19,904.3, Agricultural Rehabilitation Division 37,868.0, Industrial Rehabilitation Division 108,069.2, Unclassified Military Shipments 34,724.0, 1 percent freeze 4,248.0, Total \$424,800.0.

DD/BD

DISTRIBUTION: PRDG	Dr. Welk
Gen. Lewis	Deloitte
Supply Dist.	Ex. Reg.
Mr. Hoskins	Deputy Controller
DDG. RS	D. of Information
Genl. Counsel	Chief Archivist
Exec. Asst.	A/C Warburton
Dr. Topping.	
M. Morhange	





DG. 26/28

13 November 1946

Enc A-5

This is in answer to your letter of the 30th October in which you raised the question of Operational Analysis work in Yugoslavia and particularly the justification for the type of question which is being asked in this connection.

Apart from general reasons for economic research, some of which you outline in your letter, there is the particular one to which UNRRA is committed. You will remember that the General Assembly of the United Nations meeting in London resolved on the 1st February, 1946, to ask further countries to contribute to UNRRA, and in Part 3 of this same Resolution, instructed the Secretary General of the United Nations to make arrangements with the Director General of UNRRA for full reports of economic rehabilitation in the countries being assisted by UNRRA. Part 3 of the Resolution reads as follows: -

"3. Instructs the Secretary General to seek to make arrangements with the Director-General of UNRRA whereby the General Assembly may be furnished with full reports on the work of UNRRA and on the progress made toward economic rehabilitation in the countries being assisted by UNRRA."

You will note that the United Nations have asked for full reports of economic rehabilitation. This request was also the subject of a Resolution by the 4th Council Session of UNRRA in Atlantic City, when on the 27th March, 1946, it passed Resolution 33, which reads as follows:-

"WHEREAS

The General Assembly of the United Nations on 1 February 1946 by resolution has instructed its Secretary General to seek to make arrangements with the Director General of the Administration whereby the General Assembly may be furnished with full reports on the work of the Administration and on the progress made towards economic rehabilitation in the countries assisted by the Administration; and

"WHEREAS

The interchange of reports and information of common interest would also greatly assist the work of the Administration and of the United Nations including the General Assembly, the Economic and Social Council, and of the specialized agencies; it is therefore

"RESOLVED

1. That the Director General is hereby authorized and requested to make arrangements with the Secretary General of the United Nations for the interchange of information and reports with the United Nations including the General Assembly, the Economic and Social Council and with the specialized agencies.

"2. That the Director General is authorized and requested to furnish to the United Nations reports on the work of the Administration and the progress made towards economic rehabilitation in the countries assisted by the Administration.

"3. That the Council recommends that all member governments, and the governments of non-member countries being assisted by the Administration extend their full cooperation in the furnishing of such reports and information as may be required for these purposes."

/You will notice



You will notice in this Resolution also the emphasis on reports to the United Nations on the work of UNRRA and the progress made towards economic rehabilitation in the countries assisted by the Administration. The above Resolutions are among the main reasons for setting up the Operational Analysis Division. You will see that their work is of very great importance in so far as the reports which they make proved factual material on which decisions can be based relating to action to be taken in connection with any further relief granted on an international or regional scale. Unless the United Nations have a measure of the extent of the rehabilitation so far achieved, and of the need for further relief, they cannot be expected to discuss the question or in fact, do much about it.

You will have seen the Operational Analysis papers already issued, and have noted the detail, for example in the papers on Poland. At the moment, there are several papers nearing completion on Greece, Czechoslovakia, Italy, Austria, Hungary, Ukraine and Byelorussia, all of which contain detail of the type which has been requested from Yugoslavia. In all cases too, this material has been provided through our Missions or to officers of the Operational Analysis Division by official Government departments in the countries concerned. We of course recognise that particularly in countries such as Poland and Yugoslavia, which are struggling with administrative problems as well as economic reorganisation plans, the provision of detailed information is sometimes difficult. However, I am sure that the Yugoslav Government, both as a member of the United Nations and as a member of UNRRA, fully supports the need for the provision of reports on economic rehabilitation in the devastated countries of the world.

You are no doubt aware that Mr. Bochanski, who is now with you in Belgrade, has made similar economic enquiries of Polish Government departments in Warsaw, and he no doubt will give you considerable background material on the methods of research and the type of economic report which is being issued.

If any further discussion on this subject is required, please do not hesitate to let me know, so that we may assist you in every way possible, but the end object of this work is to assist the countries in obtaining further help.

If of course the Yugoslav Government needs no other advocates than its own spokesmen to prove its future needs--we would appear to be wasting our time.

As, however, the Director General has instructed me to obtain this information, kindly cooperate with Mr. Bochanski and obtain for me the information I require.

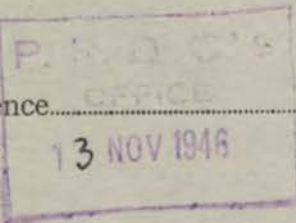
(Signed) H. M. GALE

Mr. Michael Sergeichio  
Chief of Mission  
Belgrade  
Yugoslavia



46

Reference.....



12th November, 1946.

To :- Sir Humphrey Gale

From :- W.B. Sutch



Enc (45)

In response to your request, I attach a draft reply to  
Mr. Sergeichio's letter of 30th October, 1946, reference 11/2.

W.B. Sutch



DRAFT

12th November, 1946.

Dear Mr. Sergeichic,

This is in answer to your letter of the 30th October in which you raised the question of Operational Analysis work in Yugoslavia and particularly the justification for the type of question which is being asked in this connection.

Apart from general reasons for economic research, some of which you outline in your letter, there is the particular one to which UNRRA is committed. You will remember that the General Assembly of the United Nations meeting in London resolved on the 1st February, 1946 to ask further countries to contribute to UNRRA, and in Part 3 of this same Resolution, instructed the Secretary General of the United Nations to make arrangements with the Director General of UNRRA for full reports of economic rehabilitation in the countries being assisted by UNRRA. Part 3 of the Resolution reads as follows :-

- "3. Instructs the Secretary-General to seek to make arrangements with the Director-General of UNRRA whereby the General Assembly may be furnished with full reports on the work of UNRRA and on the progress made toward economic rehabilitation in the countries being assisted by UNRRA."

You will note that the United Nations have asked for full reports of economic rehabilitation. This request was also the subject of a Resolution by the 4th Council Session of UNRRA in Atlantic City, when on the 27th March, 1946, it passed Resolution 88, which reads as follows :-

**"WHEREAS**

The General Assembly of the United Nations on 1 February 1946 by resolution has instructed its Secretary General to seek to make arrangements with the Director General of the Administration whereby the General Assembly may be furnished with full reports on the work of the Administration and on the progress made towards economic rehabilitation in the countries assisted by the Administration; and

**WHEREAS**

The interchange of reports and information of common interest would also greatly assist the work of the Administration and of the United Nations including the General Assembly, the Economic and Social Council, and of the specialized agencies; it is therefore

**RESOLVED**

1. That the Director General is hereby authorized and requested to make arrangements with the Secretary General of the United Nations for the interchange of information and reports with the United Nations including the General Assembly, the Economic and Social Council and with the specialized agencies.
2. That the Director General is authorized and requested to furnish to the United Nations reports on the work of the Administration and the progress made towards economic rehabilitation in the countries assisted by the Administration.
3. That the Council recommends that all member governments, and the governments of non-member countries being assisted by the Administration extend their full cooperation in the furnishing of such reports and information as may be required for these purposes."



You will notice in this Resolution also the emphasis on reports to the United Nations on the work of UNRRA and the progress made towards economic rehabilitation in the countries assisted by the Administration. The above Resolutions are among the main reasons for setting up the Operational Analysis Division. You will see that their work is of very great importance insofar as the reports which they make provide factual material on which decisions can be based relating to action to be taken in connection with any further relief granted on an international or regional scale. Unless the United Nations have a measure of the extent of the rehabilitation so far achieved, and of the need for further relief, they cannot be expected to discuss the question or in fact, do much about it.

You will have seen the Operational Analysis papers already issued, and have noted the detail, for example in the papers on Poland. At the moment, there are several papers nearing completion on Greece, Czechoslovakia, Italy, Austria, Hungary, Ukraine and Byelorussia, all of which contain detail of the type which has been requested from Yugoslavia. In all cases too, this material has been provided through our Missions or to officers of the Operational Analysis Division by official Government departments in the countries concerned. We of course recognise that particularly in countries such as Poland and Yugoslavia, which are struggling with administrative problems as well as economic re-organisation plans, the provision of detailed information is sometimes difficult. However, I am sure that the Yugoslav Government, both as a member of the United Nations and as a member of UNRRA, fully supports the need for the provision of reports on economic rehabilitation in the devastated countries of the world.

You are no doubt aware that Mr. Bochenski, who is now with you in Belgrade, has made similar economic enquiries of Polish Government departments in Warsaw, and he no doubt will give you considerable background material on the methods of research and the type of economic report which is being issued.

If any further discussion on this subject is required, please do not hesitate to let me know, so that we may assist you in every way possible.

*but the end object of this work is to assist the countries in obtaining further help.*  
Yours sincerely,

*If of course the Yugoslav Government needs no other advocates than its own spokesmen*

*to prove its future needs - we would appear to be wasting our time.*  
Personal Representative of the Director General.

Mr. Michael Sergeichic,  
Chief of Mission,  
Belgrade,  
Yugoslavia.

*As however, the Director General has instructed me to obtain this information - kindly cooperate with Mr. Bochenski & obtain for me the information I require.*





3161 / 45  
UNITED NATIONS RELIEF AND REHABILITATION  
ADMINISTRATION

JUGOSLAV MISSION  
BELGRADE

OFFICE OF THE CHIEF  
OF MISSION

Reference: 11/2  
30 October 1946

Lt. Gen. Sir Humphrey Gale, K.B.E., C.B., C.V.O., M.C.  
Personal Representative of the Director General  
European Regional Office  
11 Portland Place  
London, W.1., England



Dear General Gale:

You will know that for some time past we have been receiving from the Operational Analysis Branch of the European Regional Office questionnaires concerning the economic situation in Yugoslavia. I am attaching for your interest a copy of the latest telegram received.

The policy which I have been following with regard to these inquiries for information is to pass them straight on to the Yugoslav Government, Ministry of Foreign Trade. With them I send a covering letter pointing out that this information is being collected in connection with the problem of meeting the future rehabilitation needs of receiving countries after the end of the UNRRA program and offering to transmit to my Headquarters any information which the Government should prepare.

I should like to receive from you some rather clearer indication of the use which would be made of any information we might send in answer to such questionnaires. Naturally it is not necessary any longer for us to have such detailed economic information as is requested, simply in order to justify the UNRRA program of supplies which is already agreed upon and which does not seem likely to be increased. Furthermore, so far as concerns preparation of material to justify Yugoslavia's needs for assistance from some other agency or agencies, the Yugoslav Government itself is represented on the various international bodies, and will certainly submit all the material it thinks necessary. UNRRA's role would, therefore, seem to be largely that of reminding the Government of the necessity of justifying their future requirements and keeping them informed of the sort of questions to which answers are required.

I am sure that you will appreciate the implications if this Mission began to prepare independently answers to questions of the type included in the attached telegram. It would obviously be quite impossible for the Mission to do anything of the sort unless the information was so general in nature and so strictly limited in circulation as to make it quite valueless as a justification for Yugoslavia's future import needs.

It is, of course, for these reasons that I have been most doubtful about the value of any work which Mr. Bochenski would be able to do here at this stage of the UNRRA program. We are expecting Mr. Bochenski to arrive in Belgrade shortly, however, and I will take the opportunity to discuss this matter with him.

See enc (47)





UNITED NATIONS RELIEF AND REHABILITATION  
ADMINISTRATION

JUGOSLAV MISSION  
B E L G R A D E

OFFICE OF THE CHIEF  
O F M I S S I O N

- 2 -

I should, nevertheless, be most grateful for an answer from you personally indicating the purpose for which this economic information is being obtained, and the uses to which it is being put.

Sincerely yours,

*M. Sergeichic*  
MICHAEL SERGEICHIC  
CHIEF OF MISSION

Attachment: 1

COPY

OUTGOING SAVINGRAM

FROM: LONDON

TO: BELGRADE

No. 235

9 Oct. 1946  
Recd. Belgrade 28 Oct.

1. Necessary to prepare report Industrial Rehabilitation Jugoslavia and further needs of assistance. Available information scarce. Grateful for answers following questions. Please airmail soonest Division Operational Analysis.
2. General. Number workers now employed all industries. Production indices. Extent of Nationalization extracts from underlying legislation which branches mainly affected proportions of Nationalized and private sectors, role of co-operative methods of distribution of raw materials. General economic plans concerning industry forecasts of future trends if possible. Is percentage Industrial Rehabilitation deliveries Page II your July Monthly still valid.
3. Coal. Latest figures mines output separately, had coal results of competition drive February April. Present number skilled miners, how affected by returning D.P.'s and training. Present output per head. Shortage of Mining Equipment, what percentage by value covered UNRRA Programme, how much fulfilled. Total coal deficit 1946, imports from UNRRA and other sources, estimated coal balance in 1947.
4. Iron Steel. Present output Ljubija Mine present production pig iron and rolling mills. Requirements availability procurement plans re metallurgical coke. UNRRA Programms of equipment concerning iron ore mining iron steel industries in proportion requirements, how much fulfilled what from non UNRRA sources.
5. Copper, lead, chrome, zinc, rauxite, antimony, manganese, molybdenum, mercury, magnesite, Development of output since liberation, production smelting processing plants separate each mineral where available.



6. Engineering. Any figures additional or more recent than your report two of February on Rehabilitation of Industry. Extent UNRRA assistance, has equipment for Novi Sad arrived.
7. Power. Present output and consumption per head, what progress fulfillment plan described your report. How does 12,000 tons programmed UNRRA equipment compare in value total import needs.
8. Oil Natural Gas. Present output capacity refineries, what percentage requirements covered. Value of equipment required for planned expansion. Imports POL and equipment UNRRA and other.
9. Chemical. Figures for home production main chemicals UNRRA programme compared total requirements, how much fulfilled. Have Lukovac Jajce restarted production. Extent UNRRA help supplying soap and restarting home production. Production various fertilizers compared with requirements and UNRRA imports. Have Teslic Wood Distillation Works resumed production and to what extent. Present paper and cardboard output UNRRA assistance, what programmed, what fulfilled relation to total import requirements.
10. Textiles. Present number of workers spindles looms cotton and wool industries. Extent spinning and weaving capacity utilized UNRRA and other imports to date, clothing, fabrics, blankets, yarns, raw cotton and wool compared home production and needs. Figures illustrating clothing shortage of country and what proportion covered by UNRRA or other imports.
11. Leather Footwear. Present number working tanneries, footwear factories, number of workers, latest available production figures. Recent figures production and import hides, state whether raw or dry, position tanning materials role of UNRRA.
12. Above questions only framework. Any additional relevant information highly appreciated. Fullest details desired, but shall appreciate anything available. Stress UNRRA's part and uncovered rehabilitation needs of country.



0626/28

INCOMING CABLE

ACTION: C.O.S.

BELGRADE.....TO.....LONDON

No. 2952  
En clair

Dated October 22nd 1946  
Rec'd October 23rd 1946  
08.46 hours

Personal for Gale from Sergeichic.

I would greatly appreciate your personal assistance in problem of moving Surprop supplies remaining in France to Yugoslavia; 590 tons in Antwerp, 1200 tons in Marseilles and many hundred of tons still in depots.

I have now intervened directly with London to ask for the chartering of shipping to move these supplies as I understand that telephone calls between Paris and London result in many changes of plan but no change in the general position that supplies remain undispached.

Surprop was to have closed operations on October 15th so naturally we are worried at the large outstanding undispached supplies urgently required in Yugoslavia before the winter or snows hold up all transport.

P.R.D.G. Distribution.

VB/BD





73

OG 26/28.

INCOMING CABLE.

ACTION: C. O. S.

WASHINGTON.....TO.....BELGRADE

No. 3707  
En Clair

DATED: 15th October, 1946.  
RECD: 21.04 hours.  
15th October, 1946.

Repeated to London No. 15603

=====

OG 26/28?

1. Information your 2410, repeated London 2798 + appreciated.
  2. Re your paragraph 3. Every effort made to provide adequate documentation all cargo. Will investigate with particular reference to Yugoslavia, and discuss with Krasiuk on his arrival.
- + Attention assigned C. O. S.

P. R. D. G. DISTRIBUTION:

VB/AB



42

Da 26/28.

OUTGOING CABLE.

ORIGINATED BY: DIV OPERATIONAL ANALYSIS  
OFFICE OF DIRECTOR.  
DR. WELK.

LONDON.....TO.....BELGRADE.

No. 2154.

EN CLAIR.

D. 1710 Hrs. 7th October 1946.

Gale to Sergeichic.

Reference your letter September 24th to Welk. Despite impending termination UNRRA's work consider it our duty to continue study further needs recipient countries to pave way for any future Agency established this field which may have to begin work on shortest notice. This view supported by reporting requirements of Resolution 88 and by recent Fifth Council discussions and Resolution on future relief needs.

Economic reports received to date from Yugoslavia although containing much useful information do not give well integrated picture country's present economic situation. Therefore consider Bochenski's visit your Mission desirable. Bochenski's visit Poland this Spring greatly assisted publication several operational analysis papers showing needs that country. Believe Yugoslavia's case should not be less clearly stated. Suggest therefore you obtain Visa for Bochenski without further delay. Please support me your action this matter.

P/C

FRDG DISTRIBUTION.





04 26/23.

(41)

INCOMING CABLE

ACTION: P.R.D.G.

BELGRADE.....TO.....WASHINGTON

No. 2235

En Clair

Repeated London 2553

D. 10th September 1946

R. 11th September 1946

9.20 hrs

-----

Personal for La Guardia, Jackson or Rooks  
and for Gale from Sergiechio. With further reference our 123  
to Warsaw repeated Washington 2160 London 2455, understand Jackson  
telephoned Rooks requesting earliest information as to possible  
solutions urgent and vital problem provision of cattle feed.  
No information yet received from Washington. Can a reply even  
of interim nature please be sent at once, as Government plans  
for feed provision and cattle slaughtering must depend on what  
UNRRA can provide.

Dist: PRDG Dist  
Cdr. Jackson  
Col. Katzin.

RN/IF



DA 26/28

INDEXED

INCOMING CABLE

(40)

ACTION: C.O.S.

WASHINGTON .....TO .....LONDON

No.12145  
(En clair)

D.7th August, 1946.  
R.8th August, 1946.  
0945 hrs.

Repeated BELGRADE 3256

level (38)

<sup>x</sup>  
Re Belgrade to London 2201, repeated Washington 1951. Assume  
you will advise if help required from us.

x action C.O.S. with P.R.D.G. distribution.

P.R.D.G. DISTRIBUTION.

-/JMB



0426/28.

ACTION COPY

INCOMING CABLE

DESPATCHED FROM CABLE SECTION

TIME 1030 HRS.

DATE 9/8 1946

ACTION: Mr. Woodbridge

39

WASHINGTON.....TO.....LONDON

No. 11978

D. 5th August, 1946

R. 10.03 hrs. 6th August, 1946.

(En Clair)

Repeated Belgrade 3230

=====

Re your 9480, repeated Belgrade 1678.

1. We agree.

P.R.D.G. DISTRIBUTION

DD/PM



INDEXED

04 26 / 28 .

(38)



INCOMING CABLE

ACTION: C.O.S.

BELGRADE.....TO.....LONDON

No. 2201

En Clair

Repeated Washington 1951

D. 31st July, 1946

R. 1st August, 1946

0958 hrs.

FOR GALT FROM SERGEICHIC.

Am greatly perturbed by delay in trans-shipping Yugoslav cargo landed at Venice. Understand De Waal originally occupied this matter but presumably later passed same to Nederbragt. Out of 10,000 tons landed over period 3 weeks only 2,500 tons have been lifted by Plavnik. Meanwhile an informed warehouse and lighter charges mounting and pilferage high. Grateful your ensuring immediate action charter vessels clear Venice all Yugoslav cargo.

VB/IGT

P.R.D.G. DISTRIBUTION.



INDEXED

9426/28

INCOMING CABLE

ACTION: D/CFA  
PD



BELGRADE.....TO.....LONDON.

No. 2167.

Dated July 29th 1946.

En clair.

Rec'd July 30th 1946

Repeated to: WASHINGTON. 1916.

08.17 hours

-----  
Personal for PRDG and Chief Executive Officer from Jackson.

On recommendation of Chief of Mission, Director General has  
approved appointment of David Rosser as Deputy Chief of Mission for  
Finance and Administration with effect from July 1st, 1946.

P.R.D.G. DISTRIBUTION

VB/BD



INDEXED

36

54.26/28

INCOMING CABLE

ACTION: D/C.F.A.  
P.D.

BELGRADE.....TO.....LONDON

No. 2174

En Clair

Repeated Washington 1926

D. 29th July, 1946

R. 30th July, 1946

0817 hrs.

PERSONAL. Chief Executive Officer from SDDG have discussed future size of Mission here with Sergeichic. On assumption that all of existing Supply Programme will be procured and that some of this will arrive early in 1947 and assuming further:

1. Bulk of supplies will be Industrial Rehabilitation;
2. Adequate Accounting Records must be kept;
3. Effective observation of distribution must be maintained then existing total of 176 Class I employees will be reduced by 53 before the end of the year, a further 42 will go at the end of the year and 81 will be required until the job is rounded off in 1947. Same figures for Class 2 employees who total 374 are 93, 123 and 158.

VB/IGT

P.R.D.G. DISTRIBUTION.





0526/25.

35

FOR INFORMATION ONLY

INCOMING CABLE.

Attention:- C.O.S.

BELGRADE.....TO.....WASHINGTON.  
No. 1921.

Dated:- 29th July 1946

(EN CLAIR)

Rec'd:-

REPEATED TO:  
LONDON No. 2172

PERSONAL TO EXECUTIVE OFFICER FROM SDDG REPEATED PRDG.

*PRDG - DIST.*  
Your 3121 repeated London as 11169 noted. Director General will make final determination after receiving appropriate documents at Geneva.

P.R.D.G. DISTRIBUTION.

V.P.O.G.



INDEXED

0626/28



INCOMING CABLE

ACTION:- D/C.P.A.  
D.D.

BELGRADE.....TO.....LONDON

NO.2169

(EN CLAIR)

DATED:- 29th July, 1946

REC'D:- 08.27 hours.  
30th July, 1946.

PERSONAL FOR PRDG FROM SENIOR DEPUTY DIRECTOR GENERAL.

Your 1597. Lower Grade staff.

Your paragraph 5 we entirely concur. Hiring of new staff authorised at your discretion. Director General has no doubt that you will ensure that new staff are warned of the short term nature of their appointment.

DISTRIBUTION:- P.R.D.G. Distribution.

VB/JT





INDEXED

0426/28



INCOMING CABLE

ACTION: D/CFA

COS

BELGRADE.....TO.....LONDON

No. 2168

Dated : 29th July 1946

Rec'd : 30th July 1946

8.27 hrs

[ EN CLAIR ]

-----

PERSONAL FOR PRDG FROM SDDG.

Sergeichic still has not got all the transport he needs.  
Please be ready to discuss at Geneva.

VL/EMB

PRDG DISTRIBUTION:



OG 26/28

(32)

FOR INFORMATION ONLY

INCOMING CABLE

ACTION: C.R.S.

WASHINGTON.....TO.....BELGRADE

No. 3158

[ EN CLAIR ]

Dated : 27th July 1946

Rec'd : 29th July 1946

09.32 hrs

Repeated London No. 11391

FOR MYER COHEN, PERSONAL FOR JACKSON FROM DAVIDSON.

Your 1790 from Rome repeated London 2350. Assumption correct, second report on Displaced Persons in accordance with Resolution 92 is in the mill, Mayer Cohen bringing draft with him from London, expect to complete report in Geneva and have it ready before Council begins.

PRDG DISTRIBUTION:

VB/EMB





Office of the Legal Adviser  
South Eastern Europe



DC 24/28

CONFIDENTIAL

ROME,  
26 July, 1946.

TO: DEPUTY CHIEF OF MISSION FOR F & A.  
FROM: LEGAL ADVISER.  
SUBJECT: YUGOSLAV MISSION - LIVORNO.

1. On 31 July the activities of the Yugoslav Mission in Livorno will terminate and no drawings thereafter from any sources for any reason are authorized. Please communicate this information to all concerned in UNRRA Italian Mission. Please also take action to cancel the drawing of gasoline from the military and from CIP by the Livorno office of the Yugoslav Mission after 31 July.

2. The above information is communicated on the authority of confidential cable for Franklin from Rosser, UNRRA Belgrade to UNRRA Rome B392. The Yugoslav Mission is most grateful for your co-operation.

Mitchell Franklin,  
LEGAL ADVISER,  
SOUTH EASTERN EUROPE.

MFRANKLIN/dbh

cc: Chief of Mission  
" " " UNRRA (Yugoslavia)  
Colonel Rosser  
AVM Saul, UNRRA/AFHQ  
Mr. Ward, ERO ✓  
~~General Lewis, ERO~~  
Dep. C. of M. for R & D



RECEIVED

8 AUG 1946  
U. N. R. R. A.  
MAIL UNIT

0426/28.

INDEXED

30

INCOMING CABLE.  
FOR INFORMATION ONLY.

Attention: Deputy Controller  
and C.O.S.

ROME.....TO.....DELGRADE  
No.250 (En clair). Dated: 26th July, 1946.  
Repeated London 2390. Rec'd: 2117 hours,  
" Washington 1820.. 26th July, 1946.

Personal for Jackson. Further to Washington 11032 to London. Pte (sic) subject is funds for Yugoslav Mission Trieste Office. In view total situation regarding funding of Trieste operations suggest Rosser arrange obtain lire from Nederbragt who in turn will obtain lire from Italian Mission on terms agreed yesterday. This will save unnecessary bookkeeping this end and avoid raising of new and probably contentious issue. If this proposal agreeable, please instruct Rosser Nederbragt and ask Rosser confirm to Rome.

\*P.R.D.G. Distribution and 1 to Cdr.Jackson.

/GMR.





INDEXED

0426/28.

29

INCOMING CABLE

FOR INFORMATION ONLY

ATTENTION: C.O.S.  
D/CONTROLLER

ROME.....TO.....WASHINGTON

For Chief Executive Officer

No. 1318

Dated: 26th July 1946

Rec'd: 26th July 1946

(en clair)

13.30 hrs.

Repeated London 2388

Belgrade 249 For Jackson from S.D.D.G.

-----

Re. Washington 11032\* to London.

Subject lire for Trieste.

LG has ruled no, repeat no, further appeals to be made to the (ET) Italian Government. Cost of Trieste operations to be met from Administration's own convertible funds.

\* Action assigned to Mons. Morhange.

P.R.D.G. DISTRIBUTION.



VB/ID

INDEXED

INCOMING CABLE

ACTION: C.O.S.

BELGRADE.....TO.....WASHINGTON

No.1369  
En Clair

DATED: 30th May, 1946.  
RECD: 12.42 hours.  
31st May, 1946.

Repeated to London No.1518

.....  
Personal for Jackson from Sergeichic.

Your 2537, repeated 7200.

1. Your para.1. We are now preparing for you second long comprehensive report on full process distribution UNRRA supplies in Yugoslavia. Hope this will meet requirements of Administration. Realise that document must be such as to enable you to give detailed substantial answers to all criticisms raised on work of Administration in this country. All leading Mission personnel participating in preparation this report. Will try complete and despatch soonest.

2. Your para.2. On my return Yugoslavia from Washington on your recommendation I visited Embassies Belgrade and asked Ambassadors inform Mission of all complaints they receive of Governments use of UNRRA supplies. To date they have received from them almost no complaints. General Gale also visited American British Soviet Embassies during his visit Belgrade, and will have reported to you results his discussions. I will now again approach these three Embassies, and ask their cooperation in bringing to attention of Mission any reports they may receive on misuse UNRRA supplies in Yugoslavia.

I will keep you fully and regularly informed.

DISTRIBUTION: P.R.D.G.

AB





OUT FILE

(27)

Da 201-11

copy for

Da 26/28

COPY

27th May 1946

I am writing to thank you very sincerely for the excellent arrangements you made for our visit to your Mission.

Our discussions and the opportunity I had of obtaining "local colour" are invaluable to us here in London. I very much appreciate your personal efforts and your kind hospitality, and also may I again repeat my very heartfelt thanks for the "local produce" which you gave me to bring home.

I was impressed by the fine team spirit which prevails in your Mission and the intense enthusiasm with which they are doing a fine job under your able leadership.

I hope the team visiting you from E.R.O. in connection with accounts, etc. will be of real help to you and be able to make a contribution to the difficult problem which still faces you in that department.

Again my very grateful thanks for making my visit so profitable from the point of view of E.R.O. and so pleasant from a personal angle.

My best wishes to you and your staff and my kind remembrances to Madame Sergeichic.

(Signed) H.M. GALE

Mr. H. A. Sergeichic,  
Chief of UNRRA Mission to Yugoslavia  
Belgrade, Yugoslavia

26

D426/28/X.

OUTGOING CABLE

AS

Originated by: F & A Dept.  
Maj. Gen. R.G. Lewis.

LONDON .....TO.....BELGRADE.

No. 1062  
En clair

Dated: 20th May, 1946  
D. 19.06 hrs.

For Gale from Lewis.

No repeat no reply received our 1012 Belgrade requesting visas Robson and Bradbrooke whose target date departure May 23rd. As essential supply travellers before leaving with copy clearance cable would appreciate your personal intervention expedite this and similar requests. Joseph plans arrive Belgrade 2nd May his papers already in order.

MR/BCJ







OUT FILE

OUTGOING CABLE.



24901-11  
copy for  
0426/28

D.G.

Originated by: PRDG's Office.  
Mr. J.R. Wright.

LONDON.....TO.....BELGRADE.

No. 994

Dated 11th May 1946.  
D. 13.20 hours.

En clair.

encl (23)

-----  
Personal for Sergeichic from Gale.

My 978. I shall also be bringing my Director  
of Information. Henry Cummings.

DLC/30



OUTGOING CABLE.

DC 901-11  
copy for  
DC 26/28

DG.

Originated by: PRDG'S OFFICE  
Mr. J. R. Wraight.

23

LONDON.....TO.....BELGRADE.

No. 978.

(EN CLAIR)

Dated: 9th May 1946  
2038 Hours.

Personal for Sergeichic from Gale.

- 1). I am now able to make my long deferred visit to your Mission and propose to arrive in Belgrade in special Dakota aircraft from Vienna on 19th May spending 20th with you. These dates are provisional and subject to later confirmation.
- 2). I shall be accompanied by Ivan Iliuschenko my Chief of Supply and John Wraight my Special Assistant. Will you please be good enough to arrange necessary accommodation on assumption that we shall leave for Rome(via Trieste) on 21st May. My full itinerary will probably be Paris, Prague, Vienna, Belgrade, Rome(via Trieste), London.

MW/CG.



INDEXED.

Copy for DG 26/28

22

INCOMING CABLE

Action: C.O.S.

BELGRADE.....TO.....LONDON

No. 1184

Dated: 29th April 1946

EN Clair.

Rec'd 10.25 hours  
30th April 1946

For General Gale from Sergeichio . Your Personal Presiding 35.

Will send Dr Sinclair Loutit Chief of Department of Relief Services  
to attend London Relief Services Conference.

/PW

Distribution.

P.R.D.G. Distribution.





Or 26/28/X



INDEXED

STATION	
TIME	9-30 AM
DATE	18/4

(21)

INCOMING CABLE.

ACTION: Mr. Woodbridge, ✓

BELGRADE.....TO.....WASHINGTON.

No. 908  
En Clair

DATED: 15th April, 1946.  
RECD: 11.40 hours,  
16th April, 1946.

Repeated to London No. 1048,

=====

From Sergeichic.

On this first anniversary of the work of the UNRRA Yugoslav Mission in Yugoslavia, I wish in the name of my staff and myself to thank you for the help and cooperation which consistently has been given to this Mission by UNRRA Headquarters Washington and London. I wish at the same time to assure you that the Mission will do all in its power to keep its prestige as high in the eyes of the people of this country as it stands today. To date, the Administration through the channels of the UNRRA Yugoslav Mission has delivered to Yugoslavia almost 1,400,000 tons of material. We hope that with your help during the remainder of this year we shall be able to deliver to this country those supplies which are so urgently required if famine and epidemic are to be avoided, and if the Yugoslav people are to be able to stand on their own feet at the end of the period of UNRRA aid.

P.R.D.G. DISTRIBUTION.

VB/AB



No further  
action  
required  
JW

INDEXED PERSONAL PRESIDING

DG 26/28/X.

20

INCOMING CABLE

ACTION : C.O.S.

WASHINGTON.....TO.....BELGRADE

No. 2083.  
Repeated London 4093.

Dated : 12 April 1946.

Rec'd : 16.48 hrs. 12 April 1946.

PERSONAL PRESIDING 78.

and 19

Re your 704 repeated London 815 and your 759 repeated London 885 for Sergeichic, our Record shows following cables sent you;

1. No. 1511 dated 15 February gave detailed estimate March arrivals broken down under December, January, February, Programs and estimated Cargo Vessel by Vessel. This information also taken by De Waal to Venice Meeting 20 February at which your Mission represented.
2. No. 1819 dated 16 March advised you we were discountinuing Monthly tentative loading cable but were attempting devise substitute and asked your suggestions.
3. No. 2507 to London dated 16 March for De Waal (repeated 1712 to Caserta for Saul) gave detailed estimate April arrivals with estimated Cargo Vessel by Vessel this information for use as second Venice Meeting 20 March at which your Mission again represented.
4. Re your 759 Para 3 our 1879 dated 19 March advised of cable twice a Month (Repeat Month) as substitute for former Monthly tentative loading cable and proposed first such cable approximately 1 April (Repeat April).
5. First such cable to Belgrade No. 1998 dated 3 April, gave estimate of Vessels to go on berth in period 1 to 15 April.
6. In addition we have sent you sailing cables on every Vessel cleared in March as follows 1648, 1792, 1807, 1904, 1969, 1973, 1968, 1938, 1927, 1923, 1902, 1912, 1999, 1980, 2007.
7. Re your 759 Para 7 and 8 see our 2014 on Coke. As you know in January February priority had to be given to Food and Seeds. You already have sailing advice on late March Vessels carrying general Cargo such as Rails, Agricultural Implements, Footwear, Textiles, Clothing etc in addition following Vessels scheduled carry general Cargo Y-188 expected complete loading in day or two. Y-194 and Y-201 (See our 1998). Y-203 expected on berth end April. There is possibility of one additional general Cargo Vessel to load in April if full load can be obtained.

DISTRIBUTION:

DISTRIBUTION PRDG.

M/CC





DG 26/28X.

# PERSONAL PRESIDING

FOR INFORMATION ONLY  
INCOMING CABLE



INDEXED

ATTENTION: C.G.S.

BELGRADE.....TO.....WASHINGTON

No. 759  
En Clair

D. 2nd April 1946  
R. 2nd April 1946  
1735 hrs.

Repeated London 885

PERSONAL PRESIDING 78.

1. Mission has not as yet received information either of March or April Loading Programmes for Yugoslavia.
2. Mission therefore is in complete ignorance of what was loaded in March and what it is proposed to load in April. As you will readily appreciate such position disorganizes our work, creates complete confusion and hampers fulfilment of our Operational Programme. Mission itself is completely deprived of possibility of checking programmed despatch of material to Yugoslavia.
3. When Washington ceased despatching tentative Loading Programmes it promised to send two Weekly Reports of material loaded and despatched. Such reports have not, repeat not, been received during March.
4. Mission considers that position reference information on loading and despatch of material must be immediately reviewed and insists that tentative Loading Programmes should definitely be prepared showing how many ships it is proposed to load.
5. Mission also considers that twice weekly reports should be sent regarding fulfilment of this programme viz detail of material despatched.
6. We are especially disturbed by unsatisfactory position of loading material planned for Yugoslavia. Our most important supplies are neither being loaded or despatched.
7. In my telegrams I have repeatedly requested Washington to accelerate to maximum despatch of textiles and footwear. An informed that it was planned to despatch 17,768 tons in First Quarter but that in fact almost no, repeat no, textiles were despatched. Delivery of coke also develops unsatisfactorily. Mission repeatedly has asked Washington to give first priority to despatch coke and when in Washington I was promised that 18,000 tons coke would be loaded in March to meet backlogs. Actually, in March not one ton was loaded.
8. Despatch of rails metal chemicals tractor and other planned supplies is also not, repeat not, proceeding. At same time despatched supplies from other areas such as salt and road construction equipment from Italy for unknown reasons is being delayed.
9. Mission considers that most important task of present moment is load and despatch of programmed supplies. Our repeated requests are not producing necessary results. At present there are sufficient ships available to carry all supplies so necessary to countries which await them. Period has begun when whole success of Mission operations depends on prompt loading and deliveries.
10. Administration has solved successfully more complicated problems than this and I would personally ask Director General to intervene in this matter in order to effect rapid solution. I believe problem is not localized in this Mission but is common and equally urgent in all Missions.

VB/IGT

DISTRIBUTION.

P.R.D.G.

NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry

No. ~~28-25/12~~

DG

Draft.

Telegram.

TRIESTE

NO. 56.

Repeated to

BELGRADE NO. 684.

VIENNA NO. 724

CASERTA NO. 319.

PRAGUE NO. 565

ROME 746.

PRDG Distribution

Originator

J.R. Wraight.

28.3.46.

28 MAR 1946

Despatched 222 3/3 M.

end 117

Your unnumbered Personal Presiding 17th March.

Appreciate your observations and suggestions.

Full reply follows soonest.

15

28/3

28 MAR P.M. 1946  
U.N.R.R.A.

94K

BY



OUTGOING CABLE

DG.

ORIGINATOR: MR. WRIGHT.

LONDON.....TO.....TRIESTE

NO. 56

Dated 28 March 1946.

D. 22.20 hours.

(EN CLAIR)

REPEATED BELGRADE NO. 684.

" VIENNA NO. 724.

" CASERTA NO. 319.

" FRAGUE NO. 565.

" ROME NO. 746.

---

Your unnumbered Personal Presiding 17th March.

Appreciate your observations and suggestions. Full reply follows soonest.

PRDG Distribution.

BG/FS.

DG 26/28

(14)

INCOMING CABLE

ACTION. C.O.S.  
C.F.A. for Personnel  
Issues.

TRIESTE.....TO.....LONDON

No. Unnumbered. Personal Presiding Unnumbered.  
En Clair

Repeated to Washington Unnumbered

"	Belgrade	"
"	Vienna	"
"	Caserta	"
"	Prague	"
"	Rome	"

D. 17th March 1946  
R. 17th March 1946  
1100 hours.

1. All Chiefs of Mission present realising the inadequacy of Funds to meet tremendous needs feel that every possible step should be taken to use our resources to the best advantage.

- (A) By procuring better quality supplies at lower prices, especially coal and POL for which extremely heavy freight charges are now incurred.
- (B) Re-examining shipping contracts with view to utilising cheapest routes.
- (C) By revising terms covering demurrage and savings in turn around time so as to obtain more favourable treatment.

2. We feel that Procurement and Shipping Programmes should be arranged so as to give much more advance notice to recipient countries thru UNRRA Missions of loadings, sailings and cargoes without this information which should cover minimum of 3 months Orderly Reception and Distribution Planning is impossible for example in case of Belgrade and Vienna. No details of March Programme yet received.

3. We also feel that Personnel Requirements should be re-examined with view to -

- (A) Restricting further recruitment.
- (B) Using present competent available staff to maximum.
- (C) Accelerating reassignments and above all that incompetent personnel released from one Mission should not be reassigned.
- (D) On our part we will cooperate by prompt and frank appraisals of surplus personnel.

4. We urge that every effort be made by Washington and London to respond more promptly to our cable and telephone inquiries. We are seriously handicapped by delay in answers to questions involving decisions of great importance.

/5. We cannot



5. We cannot stress too strongly the importance of promptly meeting Mission Automotive Requirement, the essential work of the Austrian Czech and Yugoslavian Missions is seriously handicapped by the present totally inadequate availabilities of passenger cars, station wagons and other suitable vehicles.
6. It is essential that with supply and shipping availabilities every effort be made to fulfil our complete Programme of Operations as expeditiously as possible. Time is our greatest enemy and in the case of food-stuff it is imperative that these supplies reach destination in time for efficient distribution prior to harvest.
7. We are fully aware of your difficulties but if we are to avoid serious criticism from Military and Governmental Authorities it is essential that each Mission should be in a position to advise them of current status of UNRRA Procurement Loadings and Shipment, signed Sergeichic, Keeny, Hynes, Alexejev, Farminter. (concurring).

Limited Distribution

D.D.G.

INCOMING CABLE

INDEXED

ACTION COPY

9a 26/28 <sup>Inter</sup> <sup>del</sup>  
copy  
ATTENTION: G.C. 0a40/4  
~~Officer of P.R.D.~~  
(16)

BELGRADE ..... TO ..... COUNCIL SESSION ATLANTIC  
CITY.

No.1

(En clair)

Repeated WASHINGTON 588.

" LONDON 684.

D.17th March, 1946.

R.11.00hrs 17th March, 1946.

UNRRA Yugoslav Mission Wishes every success to Fourth

Session UNRRA Council.

  
/JMB



Joly

UNITED NATIONS  
RELIEF AND REHABILITATION ADMINISTRATION  
JUGOSLAV MISSION  
BELGRADE

(15)

11 February 1946

Lt. Gen. Sir Humfrey Gale  
Personal Representative of  
Director General  
U.N.R.R.A. - E.R.O.  
11, Portland Place,  
London, W. 1.



Dear Sir Humfrey:

I have to thank you for your letter of 31 January in which you inform us that the D.D.G. and C.F.A. is making arrangements to increase the liaison between E.R.O. and the field. *Encl* (10)

We shall always welcome the representatives from E.R.O. whom you send to visit us and will do everything possible to make their stay in Yugoslavia profitable and successful.

Sincerely yours,

*Noted*  
*21 Feb.*

*Wilford E. Johns.*  
Wilford E. Johns  
Acting Chief of Mission

14

DG 26-14  
Comig DG 26/28

INCOMING CABLE

ACTION: Office of P.R.D.G.  
Mr. Woodbridge.

BELGRADE.....TO.....:LONDON

No. 312

D. 7th February, 1946  
R. 8th February, 1946  
19.00 hrs.

Encl (12)

Reference your 256 repeated to Washington as 1458.

Report on progress of reconstruction now almost completed and will be mailed February 9th. This covers points covered our para. 5 (A) (C) and (X). Also transport reconstruction points (B) and (E) will be subject later report available end February.

C/NE



INDEXED

13

INCOMING CABLE

DG 25

Copy for DG 26/28

Action: Office of the P.R.D.G.  
P.R.D.G.

WASHINGTON.....TO.....LONDON

No. 269  
En Clair

D. 6th Feb. 1946  
R. 11.05 hrs. 6th Feb. 1946

-----  
Following cable with appropriate minor changes sent to:  
Prime Minister Sophoulis, Greece; Prime Minister de Gasperi, Italy;  
Marshal Tito, Yugoslavia; Colonel General Hoxha, Albania; Prime  
Minister Fierlinger, Czechoslovakia; Premier Morawski, Poland;  
Premier Soong, China; Chairman, Allied Control Commission, Austria;  
Brigadier Gormley, Dodecanese; repeated to Mission Chiefs.

"It is my duty to inform you that a very serious situation has arisen in relation to world food supplies. For a variety of reasons the supply position in the main supplying countries has deteriorated over the last few weeks. As you well know, the United Nations Relief and Rehabilitation Administration is entirely dependent on these supplying countries for the aid which it can bring to (country name). I have directed the Chief of the UNRRA Mission in (country name) to inform your Government of the present position, but in addition to this I feel it desirable to inform you personally of the very difficult and dangerous position with which we are faced.

2. I have communicated with the heads of the Governments in the main supplying countries in an endeavour to obtain the maximum possible quantity of food for use in liberated countries. You may rest assured that I shall continue to do everything possible to ensure that the maximum quantity of food is sent to the people of your gallant country but it is my responsibility to warn you that available supplies over the next few months are likely to be very greatly reduced compared to the quantities which it had been hoped previously would be available for shipment to (country name).

3. I trust, therefore, that you and your government will continue to take possible measure to ensure that available supplies of food in your country are controlled with the greatest possible care. Having regard to the present food supply position it would be wise, in my judgment, to reduce consumption of all foods to a bare minimum until the world position is better. This is indeed a drastic step, but it is one which I believe to be wise in any country which is dependent to any considerable extent on imported food supplies. The essential thing is to ensure that the people can be kept alive until the next harvest comes in.

4. I repeat that I shall do everything possible to see that the maximum quantities of available food are sent to your country, but it is imperative that until further notice the greatest possible economy in consumption of food should be exercised.

EFH

Orig DG 26/-/14  
Copy for DG 26/28

Copies to O A Reg'y.  
Copy on DG 26/13  
" " " 26/11  
" " " 26/6  
" " " 26/1  
" " " 26/18

(12)

DG

OUTGOING CABLE

Originated by:- Office of FRDG  
Mr. Woodbridge.

LONDON.....TO.....ATHENS 344  
Belgrade 256  
Prague 211  
Tirana 86  
Warsaw 206  
Rome 271

Repeated to  
Washington 1458

D. 12.35 hrs. 5th February, 1946

Orig. O.A.  
Copy DG 26/-/14

1. This cable supplements recent letter on subject of economic reporting sent you by Mr. D.H. Adair, Chief of the Operational Analysis Division.
2. Headquarters Washington has stated that a report is being prepared for the forthcoming Fourth Council Session on the progress of economic recovery in liberated countries. In order to complete this report, the questionnaire discussed and distributed at the October Rome Conference of Mission Chiefs must be answered.
3. The answer should be air mailed to Washington, with copies likewise airmailed to ERO for arrival as early as possible, but in no case later than 25 February.
4. These reports should be as full as possible, along the lines of the questionnaire mentioned in paragraph 2 above, particularly indicating developments during the post-war liberation period with, where possible, pre-war figures for comparison.
5. Emphasis should be placed on the following:-
  - a. Agricultural out-put;
  - b. Out-put and employment in major industries and mines;
  - c. Import and export data, preferably by months. Figures on budget, national debt, currency circulation, etc.
  - d. Price and wage developments.

LLR/NE



INDEXED

ACTION COPY

11  
DG 26/28

INCOMING CABLE

ACTION: MR. WOODBRIDGE

WASHINGTON.....TO.....LONDON

No. 5

Dated : 1st Feb. 1946

Rec'd : 1st Feb. 1946

9.31 hrs.

[ EN CLAIR ]

Repeated Belgrade 1399 -----

FOR GALE FROM SERGEICHIC:

1. Leaving New York for England February 5th on "Queen Elizabeth."
2. Will stay in London only as long as you think necessary.
3. I am accompanied by Resak and Glouskine of my Mission. Very grateful if you give instructions for hotel reservations in London.

DISTRIBUTION: P.R.D.G.  
MR. ADAIR  
MR. DUDLEY WARD  
C.R.S.  
MR. HERBERT  
C.S.  
C.F.A.  
DR. TOPPING  
MR. ~~WINDHAM-WHITE~~  
WOODBRIDGE ✓

DMS/EMB

Executive Reg: H-1-46

Orig: A265 - copy D4 26

Copy for D4 26/28

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION,

EUROPEAN REGIONAL OFFICE,  
11, PORTLAND PLACE, LONDON, W.1.

OFFICE OF THE DIRECTOR-GENERAL.

Copies on all Countries  
Missing

31st January, 1946

31



The D.D.G. & C.F.A. is making arrangements to increase the liaison between E.R.O. and the field. Under the plan it is hoped that a representative of one of the directorates of F. & A. will visit you every 4 - 6 weeks or so. Such a scheme has many advantages both to the Administration in Europe and to the individuals from E.R.O. who will thus, many of them for the first time, be able to see the object and results of their work.

We would much appreciate your personal help to obtain full value from these visits for all. One particular aspect requires special attention. We shall not always send senior officials. When junior ones are sent they will presumably, under your direction, spend most of their time with their functional opposite numbers. But at the same time they will in effect be acting as liaison officers for E.R.O. as a whole, and I would be grateful if you would instruct your senior officials to use them as such.

Effective liaison, as you know as well as I, is a two way business. I hope you will find these visits useful and will comment to me on their efficacy as occasion warrants. Visits from other departments of E.R.O. will of course continue.

(Signed) H. M. GALE

Sent to:-

Chief: 1 Liaison in

Athens 446  
Belgrade 249  
Brussels 128  
Albania 183  
Lazio 254  
Caserta 112.

Paris 386  
Prague 228  
Lome 351  
Vienna 310  
Warsaw 326  
Netherlands 108

C.O.G. Germany 1137



Telephone :  
LANgham 3090

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION,

EUROPEAN REGIONAL OFFICE,  
11, PORTLAND PLACE, LONDON, W.1.

OFFICE OF THE DIRECTOR-GENERAL.

Orig: A260  
Copy for DG26/28

Copies filed DG26/Mission  
listed below

24<sup>th</sup> January, 1946

I am writing to draw your attention to a matter of which I am sure you are aware, but which the pressure of business may perhaps from time to time force out of perspective, thus causing you and your staff momentarily to lose sight of it. I refer to the condition of the accounts of the Administration.

At the instance of Headquarters, Washington, we are about to undertake a basic re-organisation of the system of control of the accounts and audit, both at Washington, and as a reflection of that re-organisation, at E.R.O. It will be unnecessary for me to remind you that the basis of sound and satisfactory accounts is the proper and orderly administration of persons, cash and property from the lowest and most simple operation upwards throughout the whole Administration. If the local storeman issues something and fails either to record it or to obtain a proper receipt, no system of accounts can correct his negligence; audit will merely disclose it.

I write therefore to direct your attention to the paramount importance of every action, however trivial, which tends to produce acceptable accounts which can be readily audited. Apart from this elementary foundation on which accounts and audits reside, in an Administration such as this strict adherence to set procedures, accurate and continuous work in accordance with them, and the avoidance of a backlog of outstanding matters, however difficult they may be at first sight, are all essential elements in the achievement of success. Upon success in this field rests the future of the Administration and it is primarily to Chiefs of Missions that the Administration looks to achieve that success.

In order to facilitate rapid and accurate working in our technical accounting and auditing procedures the Chiefs of the revised organisation both at Washington and in London are being given authority to communicate direct with their technical subordinates throughout the Administration and, through Personnel channels, to move accountants as the technical work dictates. On the first point you will of course not only be consulted by your Chief Accountant, but will be able to intervene before action if you consider that course necessary. On the second, the channel agreed ensures that you will be fully informed before any changes are made.

/I

I would therefore emphasise the necessity for your continued personal co-operation and support in all matters of accounting and audit which are brought to your attention by this office or by Washington, particularly during the six months ending 30th June, which is the vital period still remaining to us in which to put our house in order. I would also invite your continued assistance in this respect by asking you to take the initiative in informing us whenever you detect the slightest sign, however small, of weaknesses in our system, either general or local, which might tend to make satisfactory accounting difficult.

I wish personally to stress the vital help which you alone can give the Administration in this fundamental matter.

24/1

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Registry  
No.

DC.

Office P.R.D.C. 21750 2117

Draft.

D 26/28

14 JAN 1946

Despatched 2107/14/1 M.

Telegram.

OUT FILE

(8)

BELGRADE

No.

91

EN CLAIR

14th January, 1946.

TO: BELGRADE

FROM: TAYLOR WARRINER LONDON

FOR WARRINER (.) MEIKLEJOHN LIKELY BE MOST

HELPFUL AND AVAILABLE IMMEDIATELY UNTIL END

FEBRUARY ONLY (.) SUGGEST YOU CABLE

INVITATION AND URGE CLEARANCE (.)

PARA TWO RECEIVED YOURS RE SALT

14 JAN 1946

Goodbridge

Handwritten signature/initials

Handwritten signature/initials

NOTHING TO WRITE IN THIS MARGIN.

OUTGOING CABLE

DG

Originated by:  
Office of P.R.D.G.  
Mr. Woodbridge.

LONDON.....TO.....BELGRADE

No. B91  
En Clair

D. 14th January 1946  
2107 hrs.

-----  
From Taylor For Warriner.

Meiklejohn likely be most helpful and available immediately until end February only. Suggest you cable invitation and urge clearance. Para two received yours re Salt.

ES/IGT.



Desp: 72.

DG 26/28

OUT FILE

(7)

January 8, 1946

Dear Mr. Sergeichic:

I am enclosing a copy of a letter that I have addressed to the Chief of the UNRRA Liaison Office with AMHQ.

I wish to call to your attention that Mr. Joseph is being sent to Italy not only to consider the organization and operations of the UNRRA Liaison Office but also the relations of the activities of that office with the activities of your Mission, particularly with respect to shipping, port arrangements, acquisition of Army surpluses, etc.

I should be most grateful if you would give Mr. Joseph every assistance necessary to enable him to fulfill his duties.

Yours sincerely,

/s/ Sir Humphrey Gale

Mr. M. Sergeichic  
Chief of UNRRA Mission  
to Yugoslavia  
Belgrade

G Woodbridge's copy

REPATCHED BY

UNRRA

Dec 9. 1. 46

January 8th 1946.

DG 26/15

Copy for DG 26/

28

When I was in Rome late October, we then expected at AFHQ Headquarters would, about 1 December 1945, move to Rome, and it was then contemplated that the headquarters of UNO with AFHQ would likewise move to Rome. You will recall that I discussed with you and Mr Keeny, Chief of the Italian Mission, the extent to which the two missions could work together. Since then, it has been decided that AFHQ Headquarters will not move to Rome. Our plans, therefore, will have to be revised.

It is my understanding that such of your activities as involve the acquisition of military surpluses are largely centred in Rome, those that involve shipping to other Mediterranean countries in Naples, and those that involve liaison with AFHQ in Caserta.

In view of this, and in view of the fact that certain Missions are concerned with shipping operations in other Italian ports (The Yugoslav Mission in Leghorn and Bari, the Albanian Mission in Bari, for example), I think it is desirable that such operations as we conduct with respect to (1) shipping and travel into and through Italy and the Mediterranean, (2) the acquisition of military surpluses in the Mediterranean theatre of operations, and (3) liaison with AFHQ should be examined. The complexity, furthermore, of the UNRRA Field organization in Europe makes it imperative that Chiefs of field organisations, operating within a common area, coordinate inter-mission relationships so that there is a clear understanding by all parties of precise responsibilities and so that duplication of work and personnel is eliminated.

I have, therefore, requested General Lewis, Deputy Director General, Chief of the Department of Finance and Administration, to send a representative of his department to Italy and possibly also to Yugoslavia, Albania and Greece for the purpose of (1) arranging for precise coordination of all activities common to your Mission and the Missions in these countries and (2) examining with you and your staff, and such other people as may be appropriate, the activities and organisation of your Mission.

General Lewis will send Mr. J.J. Joseph, Chief of the Organisation Branch, Organisation and Management Division, to accomplish these tasks. He will probably visit Rome, Naples, Bari, Leghorn, and also, possibly, Tirana, Belgrade and Trieste. He will, of course, require transport, office space, secretarial assistance, and various other services with which I am sure you will be glad to provide him.



He will also need to meet and work with various individuals connected with UNRRA and other organisations, such as AFHQ. I am sure that you will enable him to meet all those that he finds necessary to consult with in connection with the fulfilment of his duties.

I am writing to the Chiefs of the Missions to Albania, Greece, Italy, and Yugoslavia to inform them of Mr. Joseph's visit and its purpose and to ask them to provide assistance for him.

/s/ Sir Humphrey Gale.

Air Vice Marshal R.E. Saul.  
Principal UNRRA Representative  
for Liaison.  
Mediterranean Theatre.

---

DA26/28.

710

H.M.G.

OUTGOING CABLE

Originated by:-  
P.R.D.G.

LONDON.....TO.....WASHINGTON

No. 7949  
(En Clair)

DATED: 29th December, 1945  
18.35 hrs.

PRESIDING.

1. Lloyd has returned from successful visit to Belgrade during which he has had useful interviews with Minister and officials including two hours talk with Minister of Finance Zugovic.
2. He was given unpublished information about currency in circulation and public finances which show determined effort to fight inflation.
3. He also discussed economic reporting with Sergeichic and special commission appointed by Government. Full cooperation promised but chief difficulties will be, first-rudimentary statistical organisation which is now being gradually improved and second - fear that evidence of recovery will be used to reduce assistance.
4. In absence of reliable statistics it is very difficult to assess economic and financial situation but Lloyd is drawing up report based on approximate indications obtained from Government and from Mission reports.
5. As you know, Lloyd proposes to leave UNRRA and return to Civil Service in near future but before doing so, I think it might be useful for him to visit Washington to report to you and discuss methods of assessing economic and financial situation in assisted countries and best means of ensuring that UNRRA supplies are used to prevent inflation and promote recovery.

DISTRIBUTION: P.R.D.G. Mr. W. White  
Mr. Adair Mr. Lloyd.  
Mr. Dudley Ward  
Mr. Feonov  
Miss Gibbons  
Mr. Herbert  
Gen. Lewis  
Dr. Topping  
Mr. Woodbridge

PW/NE



DC26/28

ACTION COPY

INCOMING CABLE

ACTION: Mr. Cummings

WASHINGTON.....TO.....BEEGRADE

No. 1128

D. 14th December, 1945.

R. 22.05 hrs. 14th Dec. 1945.

Repeated London 8346

Personal Presiding for Sergeichic from Jackson.

Your 4318 repeated to London 1659.

Separate reply is being sent by headquarters but personally I wish to thank you for your cooperation. We want to get Hochstetter away as quickly as possible.

DISTRIBUTION: F.R.D.G.  
Mr. Woodbridge  
Mr. Fecnev  
Mr. Ward  
Mr. Adair  
Dr. Topping  
Miss Gibbons  
Mr. W. White  
Gen. Lewis  
Mr. Herbert

DMS/IM

ACTION COPY

DG26/28

INCOMING CABLE

ACTION: MR. CUMMINGS

BELGRADE ..... TO ..... LONDON

No. B 1556 PERSONAL PRESIDING 30

Dated: 30 November 1945  
Rec'd: 08.00 hours,  
2nd December 1945

En clair

Following is telegram No. 30 Personal Presiding.

Your Personal Presiding unnumbered (+), despatched as number 1125.

Agree with you that matter should be discussed at Washington.

Would ask you however postpone dispatch of Hochstetter, New Director,  
Public Information, until these discussions are completed.

(+) Number omitted in transmission. Belgrade informed number is 22 P.P.

DISTRIBUTION: P.R.D.G.  
MR. WARD,  
MR. WYNDHAM WHITE,  
MR. WOODBRIDGE,  
D.D.G. F.&A.

VB/vc



NOTHING TO BE WRITTEN IN THIS MARGIN.

Registry  
No.

MA 28/11.

Draft.

BELGRADE.

Telegram.

1150

No.

En clair.

22.11.45.

Originator:  
Mr. Wyndham White.

Office of the P.D.G.

D 8 30/22

Despatched DG 26/28 M.

OUT FILE

6

Hendrickson requests us express his  
thanks for your message and refers to Your B1286.

Mr. Wyndham White.  
22/11.

22 NOV 1945

S/S

OUTGOING CABLE

DG.

ORIGINATED BY:-

Office of the P.R.D.G.

Mr. Wyndham-White

LONDON.....TO.....BELGRADE

No. 1100  
(Un clair)

D. 8.30 p.m., 22nd Nov., 1945.

-----  
Your B1286. Hendrickson requests us express his thanks for your message.

CC/IMS



-----D-26/28  
ACTION COPY

INCOMING CABLE

Action: Mr. Cummings

WASHINGTON ..... TO ..... LONDON

No. 7079  
PERSONAL PRESIDING 84.

Dated: 19th Nov., 1945.

Received: 19th Nov., 1945.

1. Delays in acceptance of arrangements previously discussed, and in the case of Yugoslavia once agreed to for adequate staffing of Public Information Divisions in Yugoslav and Czechoslovak Missions, are hampering the vitally important function of Public Information at Headquarters. See Prague to London 554. Also note following sent as B/1038, Belgrade to Washington, apparently not repeated to London:

"For Salisbury from Sergeichic. Do not consider that new Director of Public Information is necessary at present. Fuller was appointed Director of this Division at the end of October and do not consider any change necessary for moment."

2. Feel we must break this bottleneck at once. Suggest you communicate on following lines:

(a) "To Sergeichic:

(i) Director General desires to establish general principle that Headquarters and E.R.O. will determine the need in country Missions for information personnel required to staff the function of reporting to the contributing countries. Determination on staff required to handle the function of reporting within the country where Mission is located will be that of Chief of Mission.

(ii) This is clearly necessary because the most important part of the Public Information operation is in the countries serviced by Headquarters and E.R.O. Given adequate information to the public in these countries, ~~the~~ program will be understood. With program understood, provision of resources is certain. Unless program understood, provision of resources is uncertain. Therefore, country missions must be staffed adequately in accordance with judgment of Headquarters and E.R.O. to perform this important function.

(iii) Headquarters and E.R.O. feel, as previously expressed in memoranda and cables, that top information Director is required your Mission; and that he should be recruited by Headquarters. This previously agreed to. Hochstetter recruited as Director. He must be installed on staff and Headquarters is sending him forward at earliest possible time.

(iv) General subject will be discussed with you again in Washington."

/ (b)

definitive public information  
offer, recruited  
by SICO, and  
a

(b) "To Alexeev:

Paragraph (i) identical with paragraph (i) to Sergeichic.

Paragraph (ii) identical with paragraph (ii) to Sergeichic.

(iii) Headquarters and E.R.O. have determined that a writer, a special assistant and a photographer recruited by Headquarters are required to staff these functions in the Czechoslovak Mission. Rawson has been recruited as writer and LeClair as special assistant. We are sending him forward at earliest possible opportunity. Photographer under recruitment as first candidate notified to you has turned down offer. Will send forward as soon as available."

Paragraph (iv) identical with paragraph (iv) to Sergeichic.

3. Suggest you issue to all Mission Chiefs instruction based on paragraphs 1. and 2. so that principle may be clearly established.

DISTRIBUTION:

P.R.D.G.  
Mr. Wyndham-White  
Mr. Dudley Ward  
Mr. Woodbridge  
D.D.G. F. & A.

DMS/IC



DG26/28

5

ACTION COPY

INDEXED

ACTION COPY

INCOMING CABLE

Action: Mr. Cummings

CHUNGKING ..... TO ..... LONDON

No. 46

Dated: 14th Nov., 1945.

Received: 14th Nov., 1945.

From Hendrickson. Please express thanks Sergeichic your 617.

Telegram to Belgrade.

\* Belgrade to London 1286.

22/11.

LLR/IC

DG26/28

ACTION COPY  
INCOMING CABLE

L

Action: Mr. Cummings

CHUNGKING ..... TO ..... LONDON

No. 46

Dated: 14th Nov., 1945.

Received: 14th Nov., 1945.

From Hendrickson. Please express thanks Sergeichio your 61#.

\* Belgrade to London 1286.

What's this mean?

McC

see within.

~~There seems~~

LLR/IC

Mr Woodbridge 22/11

This is not my business, I think

McC

19. 11. 45



Registry  
No.

HMG.

9th Nov. 1945.

Draft.

Telegram.

BELGRADE

No...1005

En Clair.

29 NOV 1945

General Distribution.

OUT FILE

DG26/28

Despatched 2024/9/11 M.

(4)

For Sergeichic from Gale.

Grateful for your good wishes and those of  
your staff which we heartily reciprocate.

All of us here realise the great work you are  
doing and will do our utmost to support you in  
your task.

The needs of Yugoslavia are constantly in our  
minds and E.R.O. will not fail.

Aileen Moore.  
(See to PRDG)

H.M. GALE.

2143

NOTHING TO BE WRITTEN IN THIS MARGIN.

L. MA

OUTGOING CABLE

ORIGINATOR: SIR H. GALE

LONDON....TO....BELGRADE

No. 1005  
(EN CLAIR).

D: 2024 hours 9th November 1945.

-----

For Sergeichic from Gale.

Grateful for your good wishes and those of your staff which we heartily reciprocate.

All of us here realise the great work you are doing and will do our utmost to support you in your task.

The needs of Yugoslavia are constantly in our minds and E.R.O. will not fail.

DMS/LJ



INDEXED

0526/28

MA 28/11

Copy to L16/28

(3)

ACTION COPY

INCOMING CABLE

MA

Copy to L16/28

ACTION: SIR H. GALE

BELGRADE...TO.....LONDON

No. 1280  
(EN CLAIR).

Dated : 7th November 1945.  
Received : 7th November 1945.

-----  
For General Gale from Sergeichic. Chief of Mission and all Staff UNRR. Yugoslav Mission send best wishes to you and all UNRR. Staff ERO on occasion second anniversary. Realising great needs of Yugoslav People and their genuine gratitude for help thus far received will make every effort to carry out further successful year of activity.

B.I/LJ

Acc. 9 Nov. 45.  
see attached.

DG 26/28

2

OUTGOING CABLE

**CUT FILE**

MA 28/11/45

Originator: Mr. Woodbridge

LONDON.....TO.....BELGRADE

No. B/965  
EN CLAIR

D: 15.04 hrs. 6th Nov. 1945

Following is Personal Presiding No.15:

DISTRIBUTION:

- General Gale
- Mr. Wyndham-White
- Mr. Woodbridge
- Mr. Cummings
- Mr. Dudley Ward.

RLW



INDEXED

FOR INFORMATION ONLY

INCOMING CABLE

MA. 28.

ATTENTION: Mr. Adair

BELGRADE....TO.....WASHINGTON

No. B/854  
(En clair)

DATED: 18th Oct., 1945.

REC'D: 19th Oct., 1945.

Repeated to LONDON No. B/1095.

MA 28 -----  
Reference your 742 \* repeated to London 5665.  
Further to our 840. From Johns. Would like Perazich Director  
Industrial rehabilitation division to accompany me to Washington.  
Sergeichic approves. Please confirm your agreement.

\* 1099 Washington to Athens.

CC/MG

Recd in Executive Regy 22/10

FOR INFORMATION ONLY

INCOMING CABLE

ML. 28

ATTENTION: MR. ADAIR

BELGRADE.....TO.....WASHINGTON

No. B.840  
(EN CLAIR).

Dated : 17th October 1945.  
Received : 18th October 1945.

Repeated London B.1071

-----  
Your 742 repeated London 5665 acknowledged. Wilford Johns  
Deputy Chief Mission for Supply will come Washington by 1st November.

IH/LJ



AC28

2.

IBB.LBK

DESPATCHED BY  
REGISTRY

3/8

OUT FILE

Dear Sirs,

You wrote to us on 18th July asking for the name of our London Officer in charge of matters relating to Yugoslavia. There is no one officer who deals exclusively with Yugoslavia's questions, or who deals with all questions regarding Yugoslavia. This caused some delay in the reply to your letter, but if you would let me know what particular questions you are interested in, I should be happy to put you into contact with the appropriate officer.

Yours faithfully,

F. Northam.

Anglo-Yugoslav Commercial Syndicate, Ltd.,  
4, Broad Street Place,  
LONDON, E.C. 2.

AC<sup>28</sup>

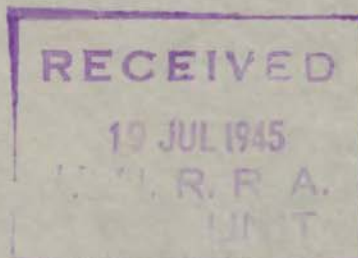
ANGLO-YUGOSLAV COMMERCIAL SYNDICATE  
LIMITED

1.

PRESIDENT:  
THE RT HON. LORD SEMPILL.

CHAIRMAN:  
SIR HECTOR MACNEAL K.B.E.

DIRECTORS:  
H. SPENCE.  
I. B. BOSTON.  
N. W. PURVIS.



INDEXED

4 BROAD STREET PLACE  
LONDON E.C.2

PHONES: LONDON WALL 3491/2  
GRAMS: YUGOSYN. AVE. LONDON  
CABLES: YUGO LONDON

IBB.LBK

18th July 1945.

The Secretary,  
European Regional Office,  
U.N.R.R.A.,  
11, Portland Place,  
W.1.

Dear Sir,

Would you be good enough to furnish us with the name of the London  
Officer in charge on matters relative to Yugoslavia.

Thanking you in anticipation, we are,

Yours very truly,  
ANGLO-YUGOSLAV COMMERCIAL SYNDICATE LIMITED.

*I. B. Boston*  
Director.



AC 28/11/x

Areas Reg.

**OUT FILE**

19th June, 1945.

Mr. Michail Sergeichik,  
Chief of Yugoslav Mission,  
U.N.R.R.A.,  
Belgrade.

Dear Mr. Sergeichik,

This is my official notification to you that you are designated by the Director General as Chief of the U.N.R.R.A. Mission to Yugoslavia. In this capacity you will be the senior U.N.R.R.A. official in Yugoslavia with respect to the U.N.R.R.A. Mission and to all U.N.R.R.A. activities in Yugoslavia.

The objectives of this Mission may be summarised as follows:-

"To administer or arrange for the administration of measures for the relief of victims of war in that area through the provision of food, fuel, clothing, shelter and other basic necessities, medical and other essential services; and to facilitate in such area, so far as necessary to the adequate provision of relief, the production and transportation of these articles and the furnishing of these services."

In carrying out the responsibilities of the Mission, you will be subject to the policies, resolutions and administrative regulations of U.N.R.R.A., and to such agreements as may be reached with the Yugoslav Government. Subject to these, and as the representative of the Director General, you will have complete authority in Yugoslavia to carry out the objectives above states, including but not limited to the following:-

- (1) To negotiate with the Yugoslav Government and sign on behalf of the Director-General any supplemental agreements for the provision of relief and rehabilitation supplies and

/services

Mr. Michail Sergeichik

19th June, 1945

services in accordance with the policies set out in the Resolutions of the Council.

- (2) To establish programmes, provide essential services, and discharge U.N.R.R.A. responsibilities for supervising or conducting operations in the fields of general relief and rehabilitation, health, welfare, displaced persons, agricultural and industrial rehabilitation.
- (3) To report on U.N.R.R.A. activities in Yugoslavia and on relations with the Yugoslav Government.
- (4) To maintain liaison with appropriate civil and military authorities, governmental and intergovernmental agencies in Yugoslavia. You may negotiate with any of these authorities such supplementary agreements and modifications of the basic Agreement as may, in your judgement, prove necessary. Such modifications of the basic Agreement must, however, receive prior approval of the European Regional Office through the Deputy Director General for Operations before becoming effective.
- (5) To negotiate, conclude, and execute on behalf of the Administration all other contracts necessary for the prosecution of the Mission's operations in Yugoslavia.
- (6) To receive local currency made available to the Administration for its administrative and operating expenses in Yugoslavia.
- (7) To receive U.N.R.R.A. supplies, arrange for their transfer to the Yugoslav Government and observe and report on their distribution.
- (8) Within the limitations of approved budgets and available funds, you shall have power on behalf of the Administration to incur indebtedness and to obligate and expend the funds of the Administration for the purposes of U.N.R.R.A. operations in Yugoslavia.

Yours sincerely,

E. Rhatigan  
Deputy Director General  
Department of Operations.



AC 28/11/X

FOR INFORMATION ONLY  
**ACTION COPY**

**INDEXED**

**DIVISIONAL**  
**GENERAL DISTRIBUTION:**

**ACTION: Mr. Amir**

YUGOSLAV MISSION, BELGRADE.....TO....U.N.R.R.A. WASHINGTON

NO. B 60

Dated: 19th June, 1945

Repeated to London as B 72

Rec'd: 20th June, 1945

Correspondence from headquarters and E.R.O. still  
arriving addressed to Mr. Alan Hall or Mr. Blas Sergeichic.  
Please note Chief of Yugoslav Mission is Mr. Michail.  
Sergeichic repeat Michail Sergeichic please inform all concerned.  
H.P.C./507.

*Action Taken*  
*6-8-45*  
*29/6*

22/R

0426/28

28th May, 1945.

Dear Mr. Hall,

I am attaching instructions for periodic narrative reports by the mission to M.R.O. on all operations of the mission. I regret the delay in transmitting these instructions to you. Although the time is short, we are anxious to have a narrative report covering the period ending 31st May, in time for a summary report to the Council in July. Will you therefore despatch to us your report for the period ending 31st May as soon as possible after receiving this letter.

Please note that all previous instructions for narrative reports from members of the mission staff are hereby cancelled.

Revised instructions for statistical and financial reports will be sent to you in the near future. Meantime please send us copies of statistical reports that you are now preparing.

Yours sincerely,

Edward E. Whitigan,  
Deputy Director General,  
Department of Operations.

Mr. Alan Hall,  
Head of U.N.R.R.A. Yugoslav Mission,  
c/o British Embassy,  
BELGRADE.



Mr. Carter 13/6

Mr. Hornum

Mr. Hoshens Ren

~~Miss Juntfeldt~~

Mr. Jensen

~~Mr. Juntfeldt~~

13/6

TO: Mr. Edgemoor 12/6

for ACTION

Miss Bains.

Please circulate to  
copies distributed  
to on.....

AC.....Branch Registry

Date..7.6.45.....



ACTION COPY

INDEXED

JUGOSLAV MISSION  
ML HQ (Yugoslavia) CMF

26 May 1945

Mr. Michail Sergeichic  
Chief of Mission  
UNRRA Yugoslav Mission  
Belgrade

Dear Sir:

I am very sorry to have had to be away from Belgrade when you arrived to take over the Mission. I am, of course, delighted that you have come and I am looking forward to working with you.

Our search for equipment and materials requested by the Yugoslav Government from military stores has been very successful in some respects and disappointing in others. Major Ingram has had excellent luck with his emergency medical supplies and sanitation equipment. I believe he has generally got everything he came for. It has been necessary, however, for us to arrange transportation. The aluminum sulphate, for instance, which is needed for water purification purposes, has to be trucked from Naples to Brindisi or Bari, and this is proving to be quite a task in the light of the shortage of heavy Mission transport in San Spirito.

In the industrial rehabilitation field, there is a considerable quantity of bridging, steel sections, and tools and equipment of various types that is available to us immediately upon requisition. We have drawn requisitions covering items requested by the Yugoslav Government and I am making arrangements here to have two men follow through on the procurement and delivery.

For many other items, notably trucks, MT parts and accessories, road-making machinery, and some types of railroad equipment, the AFHQ theater stocks are frozen and it is necessary to get approval in Washington for any releases. We have drawn up a schedule of the things we want, including 1500 2½-3 ton trucks, for clearance in Washington. These goods are available in the theater, but they have been frozen in anticipation of re-deployment for the war in the Far East. G-5, the branch of the military Headquarters which deals with civilian affairs,



will send our list of items to Washington with a request for approval of their release to us.

I have already signalled you the results of my efforts to arrange an air lift of food to Zagreb and Sarajevo. Copies of these signals, as well as some other pertinent material, are attached. Upon receipt of your signal, I arranged with the Italian Mission of UNRRA to lend us the necessary food in Italy. Our own food supplies, of course, go directly to the Dalmatian coast and we therefore have no reserve in Italy. I was aware that the Italian Mission had just had several food ships arrive and Mr. Keeney, head of the Italian Mission, readily agreed to advance food to us, subject to later repayment. I asked at first largely for wheat and flour, knowing that these would be the most readily available, but I also inquired as to what other kinds of food might be available to us. We were planning to include relatively small tonnages of other foods, such as dried milk, canned fish, pulses and sugar. When your signal specifying the kinds of food wanted was received, we modified the list in the direction of larger quantities of foods other than wheat and flour. However, we did not feel that we could ask the Italian Mission to give us the quantities which were indicated in your signal.

I then went to the Chief of Operations of the Mediterranean Allied Air Forces to arrange for air lift. I found there the real wish to cooperate with us, but I was told that this was a matter of high policy and that it would have to be cleared with the Chief of Staff. The outcome was given you in my signal of today. As I have indicated in that signal, the available transport planes are now being used to haul food to British and American military forces as a result of the lack of port facilities. The matter of Trieste, plus a large number of individual instances of non-cooperation, interference with mail and the movement of aircraft from Yugoslav fields were cited to indicate why it was presumptuous on the part of the Yugoslav authorities to request the military command here to curtail their own air shipments in order to supply Sarajevo and Zagreb. In addition to this, word had come to AFHQ that several barges and a tug which had been lent to help clear the ports of Split and Dubrovnik had been seen in the Bakar-Susak area carrying military supplies, and that a number of portees which had been delivered during the ML period were also seen carrying troops and military equipment.

I have no knowledge of the underlying merits of the issues in dispute, but I fear that requests for help from AFHQ will not be very favorably received until these issues are settled.



Several of our UNRRA staff who have come to San Spirito from the Dalmatian coast in the last two days report that movements of supplies out of Dubrovnik are increasingly disappointing. Virtually no water-borne craft are available for clearances, and there is almost a complete dependence upon motor transport to clear the port. As a result, warehouse stocks, already high, are increasing rapidly.

We are still in the position where passes are not available through the Yugoslav Mission in Bari for persons who have presumably been cleared in Belgrade. I am sending you attached a list of the people who have been called forward to Yugoslavia from Belgrade, but for whom passes are not available here. This is having a bad effect upon the morale of this office of the Mission. Dubin, for instance, was notified more than a month ago that clearance had been granted in Belgrade for his entry into Yugoslavia, but as yet no pass is available here. Although the period is shorter, the same thing is true of Hinchcliffe, Fishback, Kilburn, Neely, Aune, and Wenmons. I have signalled you suggesting that the original letter notifying us that passes have been granted in Belgrade, signed by Nikezic, should be sent to San Spirito. I understand that Lieutenant Mercog will issue passes upon the receipt of such a letter.

I have asked for air passage back to Belgrade on Wednesday, May 30. It is quite necessary that I get to Split in the very near future because I have not yet had an opportunity to incorporate the distribution function which is carried on there adequately into the Bureau of Supply. However, in view of your arrival and the delay in my getting out of Italy, I think it best that I come direct to Belgrade and then go back to the Dalmatian coast at the first opportunity.

Very sincerely yours,

Rolf Nugent  
Deputy Chief of Mission for Supply

encl.

COPY

Foods to be lent by the UNRRA ITALIAN Mission to the UNRRA JUGOSLAVIA Mission for transport by air from Italy to Jugoslavia, in accordance with telephonic agreement of 23 May 1945 between Mr. S. H. Keeny and Mr. Abe Hackman of the Italian Mission and Mr. Rolf Nugent of the Jugoslavia Mission.

Commodity	: (Metric Tons)	:	:
	: For Air Delivery to:	:	: Total
	: Zagreb	: Sarajevo	: (Metric Tons)
Flour (to extent available otherwise wheat)	203	72	275
Dried beans and/or dried peas	15	5	20
Sugar	33	7	40
Fish, canned	7	3	10
Lard	9	3	12
Milk, dried skim	27	8	35
Milk, dried whole	4	1	5
Milk, evaporated	2	1	3
TOTAL	300	100	400

Note: Substitute flour for any quantities of other items which are not available.



C O P Y

SIGNAL

Received 23 May  
Dated 22 May 11:30

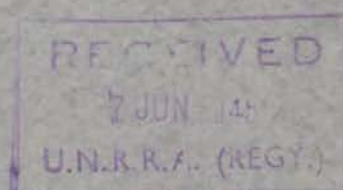
UNHRA/B/233. Important. For Nugent.

Suggest you dispatch following telegram to London and Washington

"For Hendrickson and Jackson.

"Urge you secure CCS authority for first lift of food by air free of transport charge Italy to Zagreb 300 tons to Sarajevo 100 tons. Fulfillment this government request imperative demonstrate UNHRA's willingness respond unquestioned need and ability meet emergency. Estimated 500,000 refugees Zagreb bread ration 35 grams daily. Estimated population 120,000 Sarajevo have received 400 tons grain flour in 6 weeks no supplies local market. Rail transport Zagreb Sarajevo impossible. Shortage road transport prevents effective aid from coast or surplus areas pending arrival additional vehicles."

Letter giving tonnage breakdown follows. If you approve presume you will arrange loan food with AFHQ. Advise action.



C O P Y

CONFIDENTIAL

23 May 1945

UNRA WASHINGTON

UNRA LONDON, UNRA YUGAID

FROM CASERTA THREE THREE ZERO TO WASHINGTON REPEATED LONDON ONE SEVEN FOUR  
UNRA YUGAID FOUR FIVE PD COCHRAN AND NUGENT ADVISE FOOD SITUATION IN  
ZAGREB AND SARAJEVO DESPERATE PD ONE HALF MILLION REFUGEES ZAGREB,  
BREAD RATION THIRTYFIVE GRAMS DAILY PD SARAJEVO WITH POPULATION ONE HUNDRED  
TWENTY THOUSAND HAS RECEIVED FOUR HUNDRED TONS GRAIN FLOUR IN SIX WEEKS PD  
NO SUPPLIES AVAILABLE LOCAL MARKET PD RAIL TRANSPORT TO ZAGREB SARAJEVO  
IMPOSSIBLE PD SHORTAGE MT PREVENTS EFFECTIVE SUPPLY FROM COAST OR SURPLUS  
AREAS PD MUST USE AIR TRANSPORT PD GOVERNMENT REQUESTS THREE HUNDRED TONS  
FOOD FOR ZAGREB ONE HUNDRED TONS FOR SARAJEVO BY AIR IMMEDIATELY PD  
FULFILLMENT IMPERATIVE TO DEMONSTRATE UNRAS WILLINGNESS AND ABILITY TO  
MEET UNQUESTIONED EMERGENCY PD ITALIAN MISSION HAS AGREED TO LEND FOOD PD  
AM ATTEMPTING TO ARRANGE AIR LIFT FROM ITALY THROUGH AFHQ PD WILL  
ENDEAVOR TO AVOID AIR CHARGES BUT REQUEST YOUR APPROVAL IF INESCAPABLE PD

DISTRIBUTION:

Washington confirmation  
London confirmation  
YUGAID confirmation  
Caserta-Washington cables  
Caserta-London cables  
Caserta-Yugaid cables  
Relay 2  
Reading file  
Nugent

ROUTINE

UNRA

R. L. COCHRAN  
FREEDOM 105



C O P Y

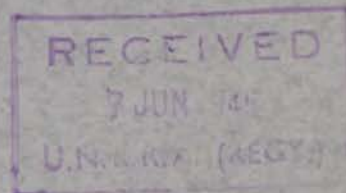
Telegram received 24 May 1945

FROM: UNRRA JUGAID  
TO: UNRRA CASERTA  
UNRRA SPIRITO

UNRRA/B247  
Important. For Nugent.

Re our 233 breakdown requested food airlifts  
all metric tons ZAGREB dried milk 30, evapora-  
ted 20, sugar 100, fats 100, flour 50.  
SARAJEVO 10, 10, 20, 30, 30.

231915/CG



C O P Y

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

TO: Brigadier General G. M. Spofford  
G 5 AFHQ

FROM: R. L. Cochran, -Principal Representative for Liaison,  
Allied Force Headquarters

SUBJECT: Air transport for food supplies to Zagreb and Sarajevo

The Yugoslav Mission of UNRRA has received from the government of Yugoslavia an urgent request to supply 300 tons of food to Zagreb and 100 tons of food to Sarajevo by air.

Both cities are desperately in need of food supplies. In Zagreb, where there are half a million refugees, bread is being rationed at a rate of 35 grams per person per day, which is inadequate to sustain life. Sarajevo, with a population of 120,000, has received only 400 tons of flour in six weeks, and there are no supplies available in the local market. These cities are isolated from the areas where food is available by breaks in the railroad lines which serve them and by the crucial shortage of motor transport. The only means of supplying even the minimum quantities of food necessary to prevent starvation is by air.

Food supplies for the Yugoslav Mission are delivered directly to Dalmatian ports and no food is therefore available to that Mission in Italy. However, arrangements have been made with UNRRA's Italian Mission to make available to the Yugoslav Mission the quantities which the Yugoslav government have requested to be flown to Zagreb and to Sarajevo. This food can be made available in Naples or in Bari.

As you know, UNRRA has been established to meet a commitment on the part of the nations allied in the war to prevent suffering in countries liberated from enemy control. Pursuant to this responsibility the Government of Yugoslavia has called upon UNRRA to meet a desperate need in its two cities. In the absence of commercial air facilities, UNRRA is compelled to call upon the military to provide the means of making deliveries.

Will you be good enough to arrange for the necessary air transport to deliver 300 tons of food to Zagreb and 100 tons to Sarajevo. Airport facilities are available near both cities. When the schedule of plane liftings is established, UNRRA will undertake to deliver the food in the designated quantities to the airports prescribed.



## UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

## JUGOSLAV MISSION

RECEIVED

7 JUN 1945

U.N.R.R.A. (REGY.)

23 May 1945

Memorandum of conversation with Keeney and Hackman re loan of food from the Italian Mission for air delivery to Zagreb and Sarajevo.

I called Keeney today to ask if the Italian Mission could lend us some food to fly into Zagreb and Sarajevo. The Yugoslav Mission has no food reserves in Italy, since all our food shipments are direct to the Dalmatian coast. I was aware, however, that the Italian Mission had just had a number of food shipments arrive and was probably in good position to advance us the 400 tons of food required.

I got Keeney on the telephone and asked if he could give us 400 tons of food, primarily wheat and flour, but with some sugar, fats, pulses and milk. He called in Hackman and replied that they could very readily. Most of the stuff was in their Naples warehouse, but the fats - primarily lard - were in Rome and would have to be trucked down. Hackman also indicated that he could give us some canned fish and farina. I asked if they could supply in the neighborhood of 10 tons of the former and he said yes. I indicated that we had yet to arrange the air transport but asked them to earmark 400 tons of food for our use.

Hackman said that he would notify Mr. Smith, in charge of their Naples office, to arrange delivery to us on our demand. However, Hackman asked that we give him direct a record of whatever was requested. Hackman said he could arrange the delivery of lard, which presumably would amount to a small tonnage, to Naples from Rome if we asked for it.

Before receiving the signal from Belgrade we anticipated shipping mainly flour or wheat. Knowing the scarcity of other foods in Italy and the large requirements of the Italian Mission for supplementary foods in the light of their responsibility for children and other vulnerable groups, we hesitated to call upon them for substantial quantities of the latter foods. After receiving the Belgrade cable specifying types of food, Green drew up the attached memorandum which, while not meeting the Belgrade request, goes as far in the direction of protective foods as we felt we could ask the Italian Mission to go.

Rolf Nugent  
Deputy Chief of Mission for Supply

encls. (4)

Distribution: Mr. Green  
Mr. Nugent - File  
Registry

AC

3128.

TO:

for ACTION

Please circulate to  
~~copies distributed~~  
~~to on~~.....

M. R. Katigan  
 Coe Katigan  
 M. J. Katigan  
 M. D. Katigan  
 M. D. Katigan  
 M. D. Katigan  
 M. D. Katigan

.....AC.....Branch Registry

Date...30.5.45.....

Received in C/Branch  
 from M. Moorey 30/5/45



1344 CONNECTICUT AVENUE  
WASHINGTON 25, D. C.



our file 17

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

19 March 1945

TO: Chief, UNRRA MISSION IN YUGOSLAVIA

FROM: Roy F. Hendrickson, Deputy Director General of UNRRA

SUBJECT: Directive Relating to the Purpose and Scope of the UNRRA Mission to Yugoslavia; and the powers, functions and duties of the Chief of Mission and the several officials of his office.

Note: This directive is issued subject to a confirmatory cable from the Director General and until this received this directive is in full force and effect.

1. PURPOSE AND SCOPE OF MISSION

A. Period of Direct UNRRA Responsibility

1. The nature and extent of the Mission's activities in Yugoslavia during the period when the Administration shall have the direct responsibility of providing relief and rehabilitation supplies and services to the Yugoslav Government and people, shall be determined after consultation with and pursuant to agreement between UNRRA and the Yugoslav Government.
2. UNRRA is in Yugoslavia to help the people of Yugoslavia to help themselves. The Administration recognizes that the Yugoslav authorities have the responsibility for relief and rehabilitation operations. The operations of the Administration will be by way of assistance to the Yugoslav Government. Assistance in direct operations will be given only when requested by the Yugoslav Government.

B. Period of Military Responsibility

1. UNRRA operations in Yugoslavia during the period that the Allied Military authorities have the responsibility for providing civilian relief to the Yugoslav population, will be pursuant to an arrangement with the military, providing so far as possible for the assignment of specific tasks to UNRRA as an organization. The purpose of this arrangement is to enable UNRRA to become familiar with and function in the tasks which it will take over from the military when the Administration assumes responsibility for the provision of relief. During this period the Administration will consult with and seek the advice of the Yugoslav Government on the tasks assigned; and will commence negotiations with the Yugoslav Government for the purposes specified in Paragraph A(1) above.



## 2-Chief, UNRRA MISSION IN YUGOSLAVIA

2. The Chief of Mission shall be responsible for all negotiations and liaison with ML for Yugoslavia, and shall maintain liaison with the Yugoslav Government. He shall not, however, be responsible for military liaison on an overall theatre basis, such liaison being handled through the Chief of the Mediterranean Liaison Office.

## II. OFFICE OF THE CHIEF OF MISSION

### A. Chief of Mission

The Chief of Mission shall, with respect to the Yugoslav Mission, be the ranking UNRRA official in Yugoslavia, and shall have the following powers and duties:

#### 1. General

He shall exercise active control and supervision of the administration of the Mission, be responsible for all operations undertaken by it, and coordinate and supervise the activities of the several divisions and offices of the Mission.

#### Location of Headquarters

2. He shall establish Headquarters and maintain district offices at such places as he deems necessary.

#### 3. Program

He shall, within the framework of policy instructions set forth in this and such additional policy directives as may from time to time be issued by UNRRA Headquarters, have authority to adjust programs and direct the use of supply resources of the Mission in such manner as in his judgment will result in the most effective utilization thereof.

#### 4. Organization

He shall, within the framework of instructions from Headquarters, organize the Mission in the interests of effective operations.

#### 5. Personnel

- (a) He shall have authority to assign, transfer, detail, and direct the utilization of personnel among the several bureaus, divisions and offices of the mission as he deems necessary. All personnel of the mission shall be administratively responsible to him.
- (b) He shall in accordance with headquarters regulations (see PERSONNEL REGULATIONS FOR THE FIELD SERVICE) have power to dismiss any employee when, in his judgment, such action is in the best interests of the Administration.



3-Chief, UNRRA MISSION IN YUGOSLAVIA

- (c) He shall have power to dismiss summarily any locally engaged person when, in his judgment, such action is in the best interests of the Administration.
- (d) He shall have power to suspend or to remove immediately from the mission any employee not locally engaged when, in his judgment, such action is in the best interests of the Administration. If the circumstances are such that quick action is essential the employee may be sent forthwith to his home station. The chief of mission shall make no commitment to the employee concerning reassignment or release but shall transmit to the employee's home station a full report concerning his action with respect to such employee together with his recommendations as to the transfer, reassignment or severance of such employee from the service of the Administration. If necessary a summary of the report is to be cabled. Wherever any such employee has not been recruited either in Washington or London he may at his option request that the Administration repatriate him to his place of original recruitment. Such a request for repatriation shall be dealt with in accordance with PERSONNEL REGULATIONS FOR THE FIELD SERVICE and shall constitute an election by the employee to terminate his employment with the Administration.
- (e) The decision of the chief of mission to remove an employee from his mission shall be final. However, the decision with respect to transfer, reassignment or termination of services shall be made by the appropriate organizational unit at Washington or ERO, or at the employee's home station.
- (f) He shall, in accordance with the PERSONNEL REGULATIONS, report to Washington or London depending on the place of recruitment any person who becomes surplus to the requirements of his mission. He shall advise Washington or London of any surplus personnel for which no assignment is available or in prospect, with reasons, and indicate that they are available for transfer. Ordinarily this should be done for a group of employees on the basis of a total situation rather than for individual cases. Washington or London as the case may be will then instruct the chief of mission as to the disposal of the personnel concerned.
- (g) Personnel resigning in accordance with PERSONNEL REGULATIONS may be returned to their home station without prior authorization.



#### 4-Chief, UNRRA MISSION IN YUGOSLAVIA

- (h) He shall, in accordance with Headquarters personnel policy, and within the budgetary limitations approved by Headquarters have authority to appoint personnel. Such appointments shall require the approval of UNRRA Headquarters only if at an annual salary of 5,000 dollars or more. In the event that locally entered personnel are appointed to budgeted positions such personnel shall in all cases be paid in local currency at the scale of wages prevailing in the country.

#### 6. Budgets

He shall, from time to time, prepare budgets for all operations of the Administration within Yugoslavia, which budgets, after review and approval of Headquarters, shall become the authority of the Chief of Mission to take action and conduct operations within the scope of the budgets so approved.

#### 7. Relations with Yugoslav Authorities and with Inter-Governmental Agencies

He shall be responsible also for liaison with the Yugoslav Government and with representatives of inter-governmental agencies in Yugoslavia.

#### 8. Authority to Negotiate and Contract

- (a) The Chief of Mission shall negotiate with the Yugoslav Government the agreement between UNRRA and the Government of Yugoslavia, the final text of which agreement he is authorized to sign on behalf of the Director General upon receipt by him of authority from the Director General. In addition, he shall negotiate such changes or modifications to the basic agreement as may from time to time be necessary, such changes and modifications to be subject, however, to prior approval by the Director General.
- (b) In addition to the power conferred in paragraph (a) above, he shall have power, on behalf of the Administration, to negotiate and execute all other contracts and agreements necessary for the prosecution of the Mission's operations in Yugoslavia.

#### 9. Authority to Incur Indebtedness

- (a) Within the limitations of approved budgets and available funds, he shall have power on behalf of the Administration to incur indebtedness and to obligate and expend the funds of the Administration for the purpose of UNRRA operations in Yugoslavia.



## 5-Chief, UNRRA MISSION IN YUGOSLAVIA

- (b) Subject to the rules and regulations established by the Treasurer, he is hereby authorized to open, operate and manage, in the name of the Mission, such accounts in banks or other credit institutions as he deems necessary.

### 10. Delegation of Powers

He shall have the power to delegate to staff members of the Mission such of his powers, duties, and responsibilities as he may deem necessary.

### B. District Director

Under the direction and supervision of the Chief of Mission the District Director shall:

1. Serve as the principal representative of UNRRA in the district, and be in direct and full charge of all UNRRA operations within the district.
2. Confer and negotiate with government officials and any other qualified representatives of agencies and groups in the district on matters relating to operation of the program.
3. Organize the district office and utilize the district staff in such manner as he may determine in the interests of effective operations. All UNRRA personnel operating in the district will be administratively responsible to the District Director.
4. Advise the Chief of Mission and the appropriate technical bureaus and divisions of the Mission Headquarters staff through the Chief of Mission on the operations of the program and the relief and rehabilitation needs of the district, together with recommendations and requests for meeting such needs.
5. Observe and make recommendations for modifications of the various aspects of the relief and rehabilitation program.
6. Serve as the channel for the receipt and transmittal of all orders, instructions and communications between Mission Headquarters office through the Chief of Mission and the district staff.

### III. COMMUNICATIONS PROCEDURE

1. Pending the transfer of supervisory responsibility for country mission operations from Washington to ERO, the Chief of Mission shall report to the Director General; and Headquarters supervision and direction of the Mission shall be from Washington.



6-Chief, UNRRA MISSION IN YUGOSLAVIA

2. All communications from Washington Headquarters, the ERO or any other UNRRA office shall be addressed to the Chief of Mission. All communications from the mission shall be transmitted by the chief of mission.
3. (a) In order that Washington and ERO be fully informed of mission operations; and in order to facilitate the ultimate transfer of supervisory responsibility for the mission from Headquarters, Washington, to ERO, copies of all communications between the mission and Washington Headquarters shall be furnished to ERO for its information by the transmitting office. Copies transmitted to ERO shall be addressed to the Administrative Council.
- (b) Copies of all communications between Washington Headquarters and the mission shall be furnished to ERO for its information by the transmitting office. Copies so transmitted to ERO shall be addressed to the Administrative Council. Copies of all communications from ERO to the mission shall be furnished to Washington Headquarters for its information.

IV. REVISIONS AND AMENDMENTS

This directive shall be subject to revision and amendment from time to time.

TO:

*Mr. Davis*

for ACTION

Please circulate to  
copies distributed  
to on.....

.....*AC*..... Branch Registry

Date.....*12-4-45*.....



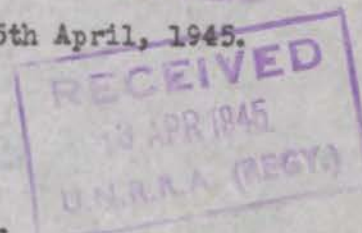
AC 28/9

4

UNITED NATIONS  
RELIEF AND REHABILITATION ADMINISTRATION  
Jugoslav Mission

INDEXED

5th April, 1945.



TO: Administrative Council,  
E.R.O.  
London.

Attention: Mr D.H. Adair

FROM: { Alan Hall *MS*,  
Acting Chief Jugoslav Mission.

SUBJECT: Letter to Mr Joel Gordon of 4th April.

Attached please find one copy of the above  
for your information.

Jugoslav Mission

4th April, 1945.

Director General,  
UNRRA HQ  
Washington.

Attention: Mr Joel Gordon.

Dear Joel Gordon,

Two weeks have gone by since my last letter which I wrote after returning from the signing of the agreement in Belgrade. Since then we have been largely concerned with three problems:-

1. Establishing our supply responsibilities
2. Re-organising the structure of the Mission
3. Getting off the first parties to Belgrade.

1. Supply Problems. You will see from the Minutes of the Directors' Meeting which we held on March 25, that we raised with Commander Jackson and Roy Hendrickson a large number of supply questions which have been worrying us. We were able to present to them the very real problem which is facing us of the limitations of our supply programme which have been put by the low port capacities and still lower port clearance capacities of the ports available to us in Yugoslavia. The effect of this is to bring down our possible import programme to something in the region of 50,000 tons a month unless we can radically increase the road transport available or get the use of another port - Susac in particular.

Really everything in Yugoslavia now comes down to the question of transport. You will know the isolated areas which the mountains and the bad roads create in Yugoslavia. These are, of course, the areas worst affected by devastation and by the fighting, and therefore the areas to which we must try to get food, clothing and other supplies as soon as we can, but present shortage of transport and short life of what transport we have, creates a very real problem. We can do something by providing for the Yugoslavs really first-class transport technicians to help them to make the fullest use of what transport there is, but we still need more motor transport.

The airgram dated 19 March which we have just received is most encouraging on this very subject, but how much of these estimated supplies will actually be available, and how much ~~of these~~ are simply target figures? With this quantity of transport we should be able to solve the problem, but with anything less we shall be in great difficulties.

I cannot bring to your notice often enough the needs of Yugoslavia. You will get from the report which Bill Morrell has sent to Morse Salis-

circulated on  
H4/28  
WE4/28  
DP4/28  
S39/28.





bury and Leonard Ingrams, some picture of the devastation and of the needs. I know that all the UNRRA Missions will be shouting that they have the most urgent needs. I know that all telegrams about supplies, and particularly about transport will contain words like "urgent" and "immediate", but I do *not* feel certain that at the moment the needs of Yugoslavia are sufficiently appreciated, particularly perhaps in England, where needs of the north-west are so very much clearer and so much more frequently described.

2. Organisation of the Mission. You will see from the Minutes of the Directors' Meeting of March 28 that we have had a full discussion on this subject and have made certain decisions which were required by the decision to combine the Bureau of Supply and Distribution to rule out the position of Senior Deputy Chief and to make F & A into a division. The main decisions, as you will see, were:-

- circulated  
on D13/28  
SHM/1/28,  
E 60*
- (a) that we decided to bring F & A as a division directly under the Chief of Mission. We feel most strongly that the Deputy Chief of Services should be a real operations chief and available to cover operations wherever they are going on throughout the country.
  - (b) With regard to a Reports Section we have decided to bring most of the reporting for the use of the Chief of Mission and for Washington and London into the Office of the Chief of Mission, and it is for later decision whether we shall need to have a Reports & Statistics Division in the Bureau of Supply.
  - (c) We are not yet completely clear on the extent of the functions which will have to be performed by the Senior Regional officers and the need for any extensive regional set-up, but we were quite clear that the Senior Regional Officers and line staff should report directly to the Chief of Mission, and after my visit to Split I hope to establish clearly two or three regional offices instead of the present single Advance Headquarters.
  - (d) Communications. This is a subject which I have touched on in letters to you before, and I can only repeat that these are going to be very difficult indeed, both within the country and between ourselves and HQ and London. I sent a cable to Mr Vaughan this week indicating that reports and letters should in future go direct to Belgrade, and indicating that we will have to send our long cables by bag from Belgrade to Bari, and will have to forward by the same means any long cables received from you. We shall do everything we can to ensure rapid forwarding by our Bari office.
  - (e) The general plan for deploying the mission personnel is covered in my last letter and is fully covered in the Minutes.



*circulated  
on E60.*

*Communicated*

3. Movement to Belgrade. There has been the most deplorable delay in our getting off to Belgrade. We had all the necessary clearances from AFHQ and from Belgrade within a week after signing the agreement, but we have been held up by lack of air transport. I would like to add in this letter also that this lack of transport is partly due to the ruling that UNRRA must pay for its air transport, which has the effect of debarring us from the use of the R.A.F. The position has been particularly infuriating this week because, while the A.T.C. has machinery for dealing with paying passengers, it had no planes, and the R.A.F. had planes but no machinery for dealing with paying passengers.

We are doing all we can, therefore, through Governor Cochran's office to get over this difficulty, but at the moment it is a very real one. Six of us with a jeep and office equipment hope to get off tomorrow morning, and we hope to call forward the remaining 14 persons of the first 20 immediately we get there, and a further 25 or so should follow shortly afterwards.

I am expecting to stay in Belgrade for about a week, and then to fly down to Split to make the necessary arrangements with the UNRRA people on the spot for the takeover on April 15.

With best wishes.

Yours

Sgt. Alan Hall





Mr. S. Ward

Is it any sort of suggestion  
British names again?

Turn

PERSONAL AND CONFIDENTIAL

29th December, 1944.

Dear Leith-Ross,

You will remember telling me some days ago that M. Kusanovic had informed you that Colonel Leithbridge, whose name we had suggested for head of the UNRRA Yugoslav Mission was definitely not acceptable to the Yugoslav authorities. As a result of what you went on to say to me about Hubert Young, the necessary enquiries were made, and I am glad to be able to tell you that there would be no objections from our point of view to his appointment to this post if you decide that this is the best course to adopt.

In the meantime, before you spoke to me and while we were still uncertain whether Leithbridge was definitely ruled out by the Yugoslavs, we had taken the opportunity of the recent visit to London of Brigadier Maclean to explain the position to him and to ask him whether he thought any members of his own staff - who have of course been working with the Partisans and have had experience of bringing supplies into Yugoslavia - would be suitable candidates to put forward for employment with the projected UNRRA Mission. Maclean said that he thought that one or two of his officers might be very suitable, and promised to make further enquiries on his

return/

Sir Frederick Leith-Ross, G.C.M.G., K.C.B.



return to Yugoslavia and let us know.

We have now had a telegram from Maclean putting forward the names of two of his staff. The first is his G.S.O.1., Lt. Colonel Maxwell. Colonel Maxwell has been in Yugoslavia for the past year and according to Maclean is well-known to and liked by Tito and other leading Partisans. He also, Maclean says, knows America, and gets on well with Americans. We, for our part, understand that Maxwell has been a success in Yugoslavia. Maclean suggests that Maxwell would be a suitable candidate to head the UNRRA Mission.

The other officer whom Maclean mentions is his A.Q.M.C. Lt. Colonel Parker. Maclean suggests that he would be suitable as assistant head of the Mission if such a post were vacant.

Maclean has evidently spoken to both officers about the possibility of their joining UNRRA because in his telegram he adds that before committing themselves they would like to know particulars about the nature of their duties, the size of the Mission, the probable duration of their appointment, their salary and the date when they would be expected to start work, etc.

If you wish to pursue the candidatures of Maxwell and Parker, perhaps you would therefore be kind enough to let me have the answers to their questions.

Yours sincerely,

*John H. Hatch*



Yugoslavia  
Reference

0526/28

To: Sir F. Leith-Ross  
Sir William Matthews  
Mr. Dudley Ward  
Mr. Rhatigan ✓  
Mr. Mooney

From: Mr. H. E. Caustin.

I attach a copy for your information of a statement signed by the Director General today addressed to members of the Yugoslav Mission which the Director General has handed to Mr. Alan Hall.

H. E. Caustin. KSC  
19.12.44.

18th December, 1944.

To the Members of the Yugoslav Mission.

I have had the opportunity during the past few days of conferring at length with Sir William Matthews and Mr. Alan Hall and his associates. They have informed me fully of your views and problems. We have thoroughly canvassed the present situation and the further steps which should now be taken by the Administration to facilitate the bringing of relief to ~~the~~ ~~suffering peoples of Yugoslavia~~ and to hasten the effective use of the UNRRA Mission in bringing aid to this country. I take this occasion to send you all my warm personal greetings and to assure you that I and my associates at Headquarters and the European Regional Office will take every possible measure to facilitate your work and the objectives for which we are all bonded together as members of the staff of this Administration.

On the basis of the reports which have been brought to me, I have already initiated action for full discussion with the Combined Chiefs of Staff concerning the present status and future plans for negotiation of arrangements for relief to the countries in which you are to operate. At the same time we have been engaged in discussions both in Washington and now in London with responsible Yugoslav authorities concerning the arrangements between the Government of Yugoslavia and the Administration during the time following whatever period may subsequently be established as a period of combined military responsibility for relief. Real progress has been made in these discussions and I am confident that full agreement can be reached soon on these matters.

I know that the period of waiting is a difficult one, particularly when you are so near the scene of action and <sup>the</sup> ~~the~~ need for ~~the~~ assistance which you can bring is so clearly evident. I feel sure, however, we, upon whom such great responsibility rests for the relief of the suffering which war has brought, have the strength ~~of character~~, of purpose, and of discipline to hold ourselves in readiness for the job ahead, even if we cannot commence it immediately.

Those of us who have joined this Administration, and those members of the voluntary societies who are acting in association with us, carry a heavy burden of responsibility as international servants of the civilized world. I want you

/to know



to know that your problems and difficulties are known to me and have my constant thought and attention. I know likewise, that I can count on each and every one of you for loyal and steadfast devotion to the principles and objectives to which we have dedicated ourselves.

In addressing this message to the members of the UNRRA Mission, I take the opportunity, also, of paying my tribute to members of Voluntary Societies attached to the Mission, on whose co-operation in our work, we so greatly rely.

Reference.....

To: Mr. Rhatigan's Secretary.  
From: Mrs. Hatchings.

Mr. Caustin sent you yesterday a copy of a statement signed by the Director General addressed to members of the Yagolay Mission. Since the copy was circulated the Director General has varied the statement. Would you please therefore amend your copy as follows:

In the 5th and 6th line from the top the words "the suffering peoples of" should be deleted.

In the third paragraph there are the words "for the assistance which you can bring is so clearly evident". The words "the" and "which you can bring" should be deleted. It will then read, "for assistance is so clearly evident".

The words "of character" in the fifth line of the third paragraph should also be deleted.

Thank you.

Sd.  
20.12.44.