

UNCIO - Working papers - commissions & technical committees -  
- Committee I [miscellaneous]

15 April 1945  
30 June 1945

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7/05

S-1018  
Box - 1  
File - 4

(PAGE 5 / 2.2.3)

MEMORANDUM

June 25, 1945

To: Executive and Assistant Executive Officers  
From: John C. Dreier

In connection with the Plenary Session this evening, I should appreciate your taking care of the following matters for your Commission:

- (1) See that Officers of Commissions are informed of the procedure to be followed in hearing the reports of the Rapporteurs of Commissions.
- (2) See that the necessary documents from your Commission are at the Opera House in case Delegates ask for copies.
- (3) Be ready to escort the Officers of your Commission to their proper seats on the Speaker's Stand when called upon by the President of the Conference.

For your information, Lord Halifax has said that he wishes to start the meeting promptly at 9:30 p.m.

*also see that officers of Commission I  
are there on time!*

JCD  
JCD:JAM

THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

June 23, 1945

Mr. Davis:

Attached is a suggested program for the presentation of Commission reports at the 9th Plenary Session. This is tentatively scheduled for Monday morning at 10:00, the time being subject to change.



June 22, 1945

SUGGESTED PROGRAM FOR COMMISSION REPORTS AT PLENARY SESSION

The meeting is scheduled for Monday morning at ten o'clock. Lord Halifax will preside.

All officers of the Commissions will take their seats with their delegations at the start of the meeting. There will be some business before the first Commission report.

The President of the Conference will call upon the officers of the Commission (President, Rapporteur, Assistant Secretary General, and Executive Officer) to come forward and take their seats in four chairs situated to the right of the speaker's stand (as you face the stage). Commissions will be called in numerical order.

The President of the Conference will then ask the Rapporteur of the Commission to deliver his report. This report should be a brief summary of the action of the Commission to which may be appended as annexes, copies of the Committees' reports. It is expected that all of the rapporteurs of the Commissions will read their reports in English, so that no translation will be required. Copies of the report will have been distributed in advance to all delegates in French and English.

It is believed that a rapporteur's report of four or five pages single-spaced should be sufficient, which should take between ten and fifteen minutes to read.

Following the reading of the rapporteur's report, the President of the Conference will call for a standing vote without asking for comments. Following the vote, the officers of the Commission will take their seats and the President will call upon the officers of the next Commission to come to the platform.

After the report of Commission IV has been approved, the President of the Conference will call for a standing vote on the entire Charter, copies of which will have been distributed to the delegates.

Note: The report of Commission IV will be presented by Dr. Parra-Perez, President of the Commission, there being no rapporteur.



THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

MEMORANDUM

RESTRICTED  
Doc. 1164 (ENGLISH)  
EX-SEC/19  
June 22, 1945

To: All Delegations

From: International Secretariat

The four Presidents of the Conference and the Presidents of the four Commissions today agreed that it should not be necessary for the Commissions to review the final draft of the Charter as prepared by the Coordination Committee and the Advisory Committee of Jurists, but that it would be more expeditious and appropriate for this review to be undertaken by the Steering Committee. As a result of this decision there will be no Commission meetings to review the final form of the Charter and the scheduled Sunday meeting of the Steering Committee has been advanced to 2 p.m., Saturday, June 23.

The four Presidents of the Conference and the Presidents of the four Commissions further agreed to recommend to the Steering Committee that the method by which the Steering Committee should review and approve, if acceptable to it, the final draft of the Charter be as follows:

(1) There should be no need to discuss any matters of substance in as much as such matters have been settled by the work of the Technical Committees, the Commissions, the Executive Committee and the Steering Committee.

(2) Opportunity should be given at tomorrow's (Saturday) meeting of the Steering Committee for any Chairmen of Delegation, who feel it necessary to do so, to make observations with respect to the language of individual articles, which will be taken up seriatim. (In view of the fact that all Delegations have had before them the first complete draft of the Charter, prepared by the Coordination Committee and the Advisory Committee of Jurists, since Thursday afternoon, June 21, and have had opportunity to communicate observations with respect thereto directly to the two drafting Committees that were engaged in completing the final draft, it is hoped that the Chairmen of Delegations will feel warranted in keeping to a minimum their observations with respect to the language of the Charter. If possible the final draft of the two drafting Committees will be distributed to all delegations three or four hours before the Steering Committee meets tomorrow (Saturday) in order to permit study prior to the meeting.)

(3) Discussion of the observations of Chairmen should be kept to a minimum and the Steering Committee should refer the observations of its members to the Coordination Committee and the Advisory Committee of Jurists with authorization to these Committees to take final drafting action in the light of these observations immediately following upon the conclusion of the meeting of the Steering Committee. (If the schedule which the Steering Committee approved on Thursday, June 21, for signature of the printed texts of the Charter in all five official languages is to be adhered to, it will not be possible to make any changes except those which appear to be fundamentally essential to insure that the form of the Charter will be adequate to its historic importance.)



File: Mrs Duffus

THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

To Mr Berdahl  
for opinion  
Mr. Davis: — MWD

June 21

Would it be possible for me to be  
relieved of further assignments in the International  
Secretariat, so that I may leave town for a few  
days?

I still have a considerable amount of  
work to finish for the Coordination Committee, so  
I shall have to advise you later the exact day when  
I expect to be free from my present assignment.

It is my plan to return to Washington on  
one of the special Conference trains.

U. H. Duffus

If Mr. McClintock<sup>X</sup> has no need of  
her services, I don't think this request  
might be granted. CAR 6/22/45  
6/22/45 X McClintock agrees — MWD

THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

Mr Davis:

Could I clear a  
point of order with you  
on my plans for leaving  
the Conference, —

Sometime this today?

W. H. Duffus

I can come up any time you  
have a moment.

#114 #375



Commission

THE UNITED NATIONS CONFERENCE

ON INTERNATIONAL ORGANIZATION

June 23, 1945  
5 pm.

Docs.: Friedman

Progress Rept.: Miss Ashton

Floor: Armstrong  
Mrs. Duffin

Other Comm.

CAB

6/23/45

THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

UB

Ukrainian Det

Walnut 9493

ask for Shalyapin

West 9-237

---

Soviet Consulate

---

Fairmont  
328

6/23/4

THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

Comm I

CD

Ref to Ch. II,

Comm I / Art. 8

Send to Ukrainian  
Delegation

2 copies

Room 63  
Fairmont



Note

Provisional Text

being re-revised by Coord. in Office  
Muss

Revised Paragraph 69

**SECRETARIAT**

There shall be a permanent Secretariat comprising a Secretary-General and such staff as may be required, including specialized staffs for the General Assembly, the Security Council, <sup>the</sup> Economic and Social Council, and the Trusteeship Council, and for any other organ of the United Nations which may require a specialized staff.

MacLach Draft of Preamble  
NATIONS

6/22/45

WE THE PEOPLE OF THE UNITED STATES

Determined to save succeeding generations from the scourge of war which, twice within a single lifetime, has brought untold sorrow to mankind; and

Resolved, therefore, to live with one another in peace and as good neighbors in a common belief in the dignity and worth of man, and in common respect for justice and the obligations of our treaties and the law of nations;

Do hereby declare our purpose to unite our strength for the preservation of the peace, and to join our counsels and our labors to improve the lot and the condition of mankind.

To which end our respective governments, through representatives assembled in San Francisco, who have exhibited their full powers found to be in good and due form, have agreed to the present

CHARTER OF THE UNITED NATIONS.

CAB

COPY

VIA:  
WESTERN UNION

ALGER HISS

SECRETARY GENERAL  
AMERICAN DELEGATION  
FAIRMONT HOTEL  
SAN FRANCISCO

SUPPORTING THE SPEECH OF LORD HALIFAX AND EFFORTS OF DEAN  
GILDERSLEEVE MARSHAL SMUTS AND OTHERS WHY NOT QUOTE LINCOLN  
SPEECH FOR INSPIRATION OF ALL, INCLUDING VOTERS AND VETERANS,  
AND DECLARE THAT WE THE PEOPLES OF THE UNITED NATIONS IN  
HOMAGE TO OUR NOBLE DEAD, DO HEREBY HIGHLY RESOLVE QUOTE  
THAT THESE DEAD SHALL NOT HAVE DIED IN VAIN AND THAT UNDER  
GOD, THERE SHALL BE A NEW BIRTH OF FREEDOM FOR MANKIND END  
QUOTE.

DR JOHN CARRUTHERS  
FORMER CHAPLAIN U.S.S. OKLAHOMA  
AND HEAD CHAPLAIN MORALE U S NAVY  
ROOM 205 SAINT FRANCIS HOTEL

330A JUNE 15 1945



File: Preamble -

~~MAX~~  
~~copy~~

Note: MacKelish redraft June 20, 1945  
for Coordination Committee

(not approved)  
MAX

WE THE PEOPLES OF THE UNITED NATIONS

Determined to save succeeding generations from the scourge of war which, twice within a single lifetime, has brought untold sorrow to mankind; and

Resolved, therefore, to live with one another in peace and as good neighbors in a common belief in the dignity and worth of man, and in common respect for justice and the obligations of our treaties and the law of nations;

Do hereby declare our purpose to unite our strength for the preservation of the peace, and to join our counsels and our labors to improve the lot and the condition of mankind.

To which end our respective governments, through representatives assembled in San Francisco, who have exhibited their full powers found to be in good and due form, have agreed to the present

CHARTER OF THE UNITED NATIONS

June 20, 1945

COMPARATIVE ANALYSIS OF THE PREAMBLE, PURPOSES AND PRINCIPLES

Text of the Preamble as it  
Stands at Present

Parallel Passages in the Pur-  
poses and Principles

We, the Peoples of the United  
Nations

• *Determined* .....

determined to save succeeding gen-  
erations from the scourge of war,  
which twice in ~~our~~ lifetime has  
brought untold sorrow to mankind,  
and

to reaffirm faith in fundamental  
human rights, in the dignity and ~~value~~  
of the human person, in the equal  
rights of men and women and of nations  
large and small, and

*Indefinite*

Purposes. Article 1, Para-  
graph 3: "To achieve inter-  
national cooperation...in pro-  
moting and encouraging respect  
for human rights and for the  
fundamental freedoms for all  
without distinction as to race,  
sex, language or religion;"  
Also, Purposes, Article 1,  
Paragraph 2: "...respect for  
the principle of equal rights  
and self-determination of  
peoples..."  
Also Principles, Article 2,  
Paragraph 1: "The Organization  
is based on the principle of  
the sovereign equality of all  
its members."

All elements in the third  
paragraph of the Preamble would  
seem to be covered in the Pur-  
poses and Principles, except  
the phrase "the dignity and  
value of the human person".

.....

to establish conditions under which  
justice and respect for the obligations  
arising from treaties and other sources  
of international law can be maintained,  
and

.....



to promote social progress and better standards of life in larger freedom,

Purposes. Article 1, Paragraph 3: "To achieve international cooperation in solving international problems of an economic, social, cultural or humanitarian character, and in promoting and encouraging respect for human rights and for the fundamental freedoms"...

The above language parallels the Preamble in substance but not in terms.

and for these ends,

to practise tolerance and live together in peace with one another as good neighbors, and

to unite our strength to maintain international peace and security, and

Purposes. Article 1, Paragraph 1: "To maintain international peace and security."

by the acceptance of principles and the institution of methods to insure that armed force shall not be used, save in the common interest, and

Principles. Article 2, Paragraph 4: "All members shall refrain in their international relations from the threat or use of force, etc. etc...or in any other manner inconsistent with the purposes of the United Nations."

by the employment of international machinery for the promotion of economic and social advancement of all peoples

Purposes. Article 1, Paragraph 3: "To achieve international cooperation in solving international problems of an economic, social, cultural or humanitarian character, etc. etc."

The above language is substantially equivalent to the language of the Preamble with the exception of the idea contained in the phrase "economic and social advancement of all peoples."



June 18, 1945

Mr. S. Tsarapkin  
Delegation of Soviet Union  
Hotel St. Francis

Dear Mr. Tsarapkin:

I beg to advise you that we have placed the drafts of the Rapporteurs' reports to be presented to Commission I on Tuesday into Russian translation.

We have given this job the highest priority in the hope that these documents may be available for distribution to your delegation at the earliest possible moment on Tuesday morning. We hope that this will give you some time for consideration of them.

I am, very

Very sincerely yours,

Elizabeth H. Armstrong  
Secretary, Committee I/2

*File*  
*Mr. Rotwell*  
*ER*  
*per*  
*Cham*

June 16th, 1955.

To: Executive Committee (Coordination Committee)

Subject: Approval of Preamble, Chapter I, and Chapter II (except paragraph 8) by Commission I.

1. This will inform you that Commission I, at its meetings on June 14 and June 15, approved the text of the Preamble and of Chapter I, exactly as those texts were previously transmitted to you from Committee I/1.
2. Paragraphs 1, 3, 4, 5, 6, and 7, of Chapter II, were also approved by Commission I, on June 15, exactly as previously transmitted from Committee I/1.
3. Paragraph 2 of Chapter II, as previously transmitted from Committee I/1, was amended by Commission I, on June 15, by the insertion of the words "in good faith". The final text of Paragraph 2, Chapter II, as approved by Commission I, now reads as follows:

"2. All members of the Organization  
shall fulfill in good faith the obligations  
assumed by them in accordance with the Charter  
in order to insure to all of them the rights and  
benefits resulting from membership in the Organization.

4. Paragraph 8 of Chapter II has not yet been considered by Commission I.

*MWD*  
Malcolm W. Davis  
Executive Officer  
Commission I

MEMORANDUM

*file*  
*Com. I*

June 13, 1945

TO: Mr. William E. Armstrong

FROM: Mr. John C. Dreier

I understand you are going to help with some of the advance work for the meeting of Commission I at 10:30 a.m. June 14. I should appreciate it if you would do the following:

1. Inform Mr. Lincoln White, extension 60, by the end of this afternoon of the names of the speakers (so far as is known), the languages in which they will speak, and the approximate length of their speeches at the Commission meetings. This should include the officers who will report or speak.
2. Deliver to Mr. White's office any copies received of texts of speeches to be made at the meeting (in English) and check with Documents Distribution to see that arrangements are made for giving Mr. White's office 500 copies in English of the Rapporteur's report, marked unrestricted.

JCD:vk



MEMORANDUM

file  
Comm. I

June 12, 1945

To: Mr. Snyder

From: John C. Dreier

Subject: Commission I Meeting, Thursday Morning  
June 14, at 10:30 A.M.

Please give the following names to the Security Officers as persons who are to be admitted backstage during the meeting of Commission I at 10:30 a.m., Thursday morning, June 14:

Malcolm Davis  
Clarence Berdahl  
Guy Daufresne de la Chevalerie  
D. Z. Manuilsky  
Farid Zeineddine  
Robert McClintock  
W. Horsfall Carter  
William Armstrong  
Mrs. Ursula Duffus

JCD:ns

STATEMENT BY THE NORWEGIAN DELEGATION (DR. ARNOLD RAESTAD)

on Paragraph 8, Chapter II

June 12, 1945

The Norwegian nation is not more disposed than any other of those represented here to admit foreign interference in its domestic affairs; and our history amply proves it. But the Norwegian people are at the same time profoundly attached to the cause of international peace, and international peace cannot be maintained in the long run without a system of international investigation, conciliation and arbitration. In the case of arbitration, that is the submission of a dispute to the decision of a court, the objection that the matter belongs within the domestic jurisdiction of this objecting state would, if sustained, lead to rejection of the claim put forward. But when the procedure of investigation or conciliation is employed, it will be a very grave limitation on the efficiency of the organ charged with this work to deny it the right to suggest to one or both parties that they make concessions in matters which, under international law and treaties, are within their domestic jurisdiction.

Some delegations now insist that the Security Council shall not in any circumstance, when investigating a dispute or a situation, or when tendering its good offices for the investigation and composition of a dispute or a situation, touch upon any matter belonging essentially in the domestic jurisdiction of a party. This is, in the opinion of the Norwegian Delegation, tantamount to saying that we are in favor of the Council maintaining or restoring the peace, but we will have it do so only on our own conditions. It is tantamount to imposing on the working of the system of international investigation and conciliation very severe limitations and thus to expose



the peace of the world to dangers, the extent of which it is difficult to assess in advance. One is reminded of the caustic remark of Elihu Root: "The people of the State of New York are in favor of prohibition, but against the application of it."

It is, of course, true that under the Charter some matters, such as the treatment of racial elements, have been removed from the sphere of domestic jurisdiction and that, in consequence, the scope of the matters which are essentially within the domestic jurisdiction of member States has been to some extent diminished. The use of the word "essentially" instead of "solely" and the suppression of the words "by international law" work in the same direction. But there remains the fact that under the sponsoring governments' amendment only action of the Security Council under Chapter VIII B is excepted from the domestic jurisdiction<sup>plus</sup> and under the Australian amendment only enforcement action by the Council under that Chapter. Thus under the sponsoring governments' amendment in some cases the matter cannot be investigated nor made the subject of friendly advice by the Council under Chapter VIII A; and under the Australian amendment, not even made the subject of a recommendation under Chapter VIII B, whether that recommendation, or rather injunction, is in the nature of a provisional measure or otherwise. Both under the sponsoring governments' amendment, and still more so under the Australian amendment, the Council is debarred from using the more lenient means of good offices and is driven to use, at once and without gradual transition, the more violent means at its disposal.

The Norwegian Delegation has in an amendment proposed the rejection of the sponsoring governments' amendment and is, of course, very firmly against the Australian amendment. If the Committee insists upon including a clause on domestic jurisdiction, the Norwegian Delegation proposes the addition, to the sponsoring governments' amendment, of the words: "nor



the power of the Security Council, under Chapter VIII A, to undertake investigations or promote conciliation with regard to a dispute or a situation."

It is being argued that to except from the domestic jurisdiction plea the power of the Council under Chapter VIII B is to encourage a State guilty of meddling in the affairs of another State to use or provoke the use of force in order to obtain the support of the Council. It is perhaps rather odd to suppose that the Council should support the meddling State, but at any rate, logic would seem to indicate the contrary conclusion, namely that the Council should have the opportunity to try conciliation also before any of the parties have used or provoked the use of force.

Under the Covenant of the League of Nations, Article 11, the Council of the League was authorized to exercise conciliation even if the matter was within the domestic jurisdiction of the State concerned. This rule was applied, for instance, during the Spanish Civil War. In 1937 and 1938, the Spanish Government drew the attention of the Council of the League to the situation which had developed as a result of the intervention of Germany and Italy. They called for an investigation, declaring at the same time that dealing with the rebels was a matter within the domestic jurisdiction of Spain. The Spanish Government did not want intervention, it wanted investigation; and the Council of the League appointed commissions to that effect. Under the proposed amendments the Security Council in a similar situation would have been debarred from using Chapter VIII A, which corresponds to Article 11 of the Covenant. It would have had to use the procedure of imperative injunction or even force at once, and this according to circumstances might have been the right thing, but might also have been the wrong thing, to do.

There is this further observation. The reason that the Security Council may wish to suggest to a State the advisability of introducing a change in regard to a matter within its domestic jurisdiction is not necessarily, as is sometimes assumed, that the State in question is being subjected to pressure in that sense by another State. The Council may have to act in a situation not involving a dispute of two States - for instance, in a case resembling the Spanish Civil War or in the case of an irregularly established protectorate - or it may try to settle a dispute which actually turns on an international question, by way of some internal adjustment on the side of one party or both parties.

The Norwegian Delegation sincerely hopes that it will be realized that the cause of peace by conciliation cannot be realized without a certain willingness on the part of member States to recede from rigid concepts of national sovereignty. Insisting upon what may be called the domestic jurisdiction veto against the Security Council's exercising its good offices under Chapter VIII A, States represented at this Conference would hardly give the United Nations system of conciliation, from which so much is expected, a fair chance. This would represent a retrogression from the state of development which the world had attained in this field under the Covenant of the League of Nations.

Cpb3  
June 12, 1945

MEMORANDUM FOR MR. ROTHWELL

Attached hereto is a memorandum on Rapporteur's reports from Commissions to Plenary Sessions which has been informally considered in the Executive Officers group.

My personal feeling at the moment is that the first alternative would be sufficient but you may wish to give some guidance on this. So far no very decided views have been expressed in our group here.

Huntington Gilchrist



EXECUTIVE COMMITTEE

10:30 a.m. June 8, 1945.

PRESENT

Mr. Stettinius, Chairman

Members of the Executive Committee:

Herbert Vere Evatt, K.C., M.P., Delegate of Australia  
Pedro Leao Velloso, Chairman, Delegation of Brazil  
N. A. Robertson, Senior Adviser of Delegation of Canada  
Joaquin Fernandez, Chairman, Delegation of Chile  
V. K. Wellington Koo, Delegate of China  
Jan Masaryk, Delegate of Czechoslovakia  
Joseph Paul-Boncour, Delegate of France  
Mostafa Adle, Chairman, Delegation of Iran  
Ezequiel Padilla, Chairman, Delegation of Mexico  
Alexander Loudon, Delegate of the Netherlands  
A. A. Gromyko, Delegate of Union of Soviet Socialist Republics  
The Earl of Halifax, Delegate of the United Kingdom  
Stanoje Simic, Delegate of Yugoslavia

Henri Rolin, President of Commission I (Belgium)  
Field Marshal Jan Christian Smuts, President of Commission II  
(Union of South Africa)  
Wilhelm Munthe Morgenstierne, President Commission III (Norway)  
Geraciolo Para-Perez, President Commission IV (Venezuela)

Other Members of Delegations,  
Advisers and Assistants

Australia

William D. Forsyth  
Paul Hasluck

Brazil

Henrique de Souza Gomes

Canada

H. H. Wrong

China

Chi-Tsai Victor Hoo  
Wellington Koo, Jr.

Czechoslovakia

Jan Papanek  
Antonin Obrdlik

France

Charles Chaumont  
Arnauld Wapler

Iran

Bagher Kazemi

Netherlands

Adrian Pelt

Union of South Africa

Major J. C. Smuts

Union of Soviet Socialist Republics

Professor S. A. Golunsky  
P. Sliousenko

United Kingdom

N. M. Butler  
H. M. G. Jebb

United States of America

Green H. Hackworth  
Leo Pasvolsky  
H. Hayden Raynor  
Louis Hyde  
Theodore G. Achilles  
Andrew W. Cordier

Venezuela

Manuel Perez Guerrero

Yugoslavia

Teodor Gjurgjevic

Members of the Secretariat

Alger Hiss  
Bernadotte E. Schmitt  
John S. Thacher  
William K. Aillshie  
Charles L. Watkins  
Dorsey G. Fisher  
C. E. Rothwell  
Robert B. Stewart  
Margaret Ball  
John A. Sutro  
John Gange  
Elwood N. Thompson

**Members of the Secretariat**

Roscoe Rommel  
E. R. Marlin  
Huntington Gilchrist  
Eugene Staley  
Grayson Kirk  
Ward Allen  
Mrs. Jane Clark Carey  
Elizabeth S. Kelly

**Translators**

George Mathieu  
Herbert Cain  
M. Weil  
V. Delaney

**Stenotypists**

Betty Clemens  
Frances Farrell

**Order of the Day Officer**

Sidney A. Cariski



COORDINATION COMMITTEE

3:30 p.m. - June 8, 1945

Present

Mr. Leo Pasvolsky, Chairman

A. The following represented their Delegations:

Australia

Professor K. H. Bailey, Adviser

Brazil

Antonio Camillo de Oliveira, Delegate

Canada

M. A. Robertson, Senior Adviser

Chile

Felix Nieto del Rio, Delegate

China

Yuen-li Liang, Technical Counselor

Czechoslovakia

Jan Papánek, Delegate

France

Jacques Fouques-Duparc, Secretary General of Delegation

Iran

Ali Akbar Siassi, Delegate

Mexico

Alfonso García Robles, Secretary General of Delegation

Netherlands

Adrian Pelt, Assistant Delegate

Union of Soviet Socialist Republics

S. A. Golunsky, Delegate

United Kingdom

H. M. G. Jebb, Adviser

Yugoslavia

Vacant

B. There were also present:

Australia

Paul Hasluck, Adviser

Brazil

Henrique Rodrigues Valle, Secretary of Delegation

China

Wellington Koo, Jr.

France

Jules Basdevant, Assistant Delegate  
Charles Chaumont, Technical Adviser and Expert  
Arnauld Napier, Member of the Delegation Secretariat  
Paul Vaudequin, Member of the Delegation Secretariat

Netherlands

Father L. J. G. Beaufort, Delegate

Norway

A. Bredo Stabell, Technical Adviser

United Kingdom

C. K. Webster, Adviser

United States

Donald C. Stone, Adviser  
Durward V. Sandifer, Secretary General  
Robert W. Hartley, Technical Expert

International Secretariat

Bernadotte E. Schmitt, Special Adviser  
Lt. Daniel S. Cheever, U.S.N.R., Special Assistant  
James F. Green, Special Assistant  
Charles L. Watkins, Parliamentarian  
Robert B. Stewart, Assistant Executive Secretary  
John Gange, Executive Assistant  
Charles F. Darlington, Executive Officer, Steering,  
Executive and Coordination Committees  
Rowena Rommel, Assistant Executive Officer, Steering,  
Executive and Coordination Committees  
E. R. Marlin, Assistant Executive Officer, Steering,  
Executive and Coordination Committees  
Dana Backus, Assistant Secretary of Committee  
Denys P. Myers, Reference Specialist  
William V. Whittington, Technical Adviser on Treaties  
Elizabeth C. Kelly, Secretary to Mr. Darlington

Recording Secretary

E. R. Marlin

Interpreters

George Mathieu  
Vladimir Gsovski

Stenotypists

Anne Miller  
Miriam Garner



*It seems to me that the Rapporteurs will follow an outline as follows (see)*

June 7, 1945

*Walden*

Second draft - HG

#### RAPPORTEUR'S REPORTS FROM COMMISSIONS TO PLENARY SESSION

As there may be some desire for uniformity, at least in outline, as regards the reports of commission rapporteurs, the following suggestions as to the character and contents of these reports are set down for consideration.

One alternative would be to have the commission rapporteur's report consist of a brief summary of the work actually done in the commission itself and then append to it the reports of the committee rapporteurs to the commission. This might be reasonably satisfactory if the commission did very little work in its own meetings and if the committee rapporteurs' reports were of a general and uniform character.

Another type of report would be one which would be self-contained and which would not merely take over as annexes the reports of the committee rapporteurs. This report would include a general but brief review of the scope of the work of the commission and its committees and would deal specifically with the main recommendations of the commission covering the points mentioned below:

1. Reference to Charter texts contained either in an appendix or in a more general document, if one is available by the time the rapporteur reports, and full rendition of any interpretation given to any part of the Charter by a committee or in a commission.
2. Principal changes compared with Dumbarton Oaks.
3. Principal changes compared with the committee reports, i.e., changes made in the commission itself.
4. Principal changes made by the Coordination Committee or the Committee of Jurists.
5. Changes, if any, resulting from Steering Committee or Executive Committee action.

[Special attention would, of course, be paid under each of these headings to the main controversies which arose in the sphere of work of the Commission and under each of the sub-headings above the main reasons for action would be briefly summarized.]

It would also cover:

1. Important questions considered within the Commission group which did not result in recommendations, - with the chief reasons for the action finally decided upon.
2. Questions on which the committee or commissions expressed opinions in regard to future action which might be taken by the General Assembly or the Economic and Social Council or the preparatory commission.

Such a rapporteur's report presumably would not include:

1. Views of individual delegations on any points.
2. A chronological history of the work of the Commission and/or its committees.
3. An all-inclusive reference to all of the various sentences, paragraphs or articles passed upon by the committees and/or the Commission.
4. Mention of individual amendments put forward by separate delegations.

EXECUTIVE COMMITTEE

10:30 a.m., June 6, 1945

PRESENT

Mr. Stettinius, Chairman

Members of the Executive Committee:

Herbert Vere Evatt, K.C., M.P., Delegate of Australia  
Pedro Leão Velloso, Chairman, Delegation of Brazil  
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Mostafa Adle, Chairman, Delegation of Iran  
Manuel Tello, Auxiliary Delegate of Mexico  
Alexander Loudon, Delegate of the Netherlands  
A. A. Gromyko, Delegate of Union of Soviet Socialist Republics  
The Earl of Halifax, Delegate of the United Kingdom  
Stanoje Simic, Delegate of Yugoslavia

Henri Rolin, President of Commission I (Belgium)  
Field Marshal Jan Christian Smuts, President of Commission II  
(Union of South Africa)  
Wilhelm Munthe Morgenstierne, President Commission III (Norway)  
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Advisers and Assistants

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H.H. Wrong  
L. B. Pearson

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Marcial Mora  
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Czechoslovakia

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Nasrollah Entezam

Netherlands

Jonkheer H.F.L.K. van Vrendenburch  
Adrian Pelt

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Union of South Africa

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Union of Soviet Socialist Republics

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K. V. Novikov  
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James Howe

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Msgr. Donald MacLean

Commission I

EXECUTIVE COMMITTEE

10:30 a.m., June 5, 1945

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Stanoje Simic, Delegate of Yugoslavia

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Field Marshal Jan Christian Smuts, President of Commission II  
(Union of South Africa)  
Wilhelm Munthe Morgenstierne, President Commission III (Norway)  
Caracciolo Parra-Pérez, President Commission IV (Venezuela)

Other Members of Delegations,  
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Paul Hasluck  
Alan S. Watt

Brazil

Octavio do Nascimento Brito  
Henrique de Souza Gomes

Canada

H.H. Wrong  
L.B. Pearson

Chile

Marcial Mora

China

V.K. Wellington Koo  
Chi-Tsai Victor Hoo  
Liu Chieh



Yuen-li Liang  
Wellington-Koo, Jr.

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George Mathieu  
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Alexi Tatistcheff

Stenotypists  
Catherine Klauber  
Mary Kuzniar  
Betty Clemings

Order of Day Officer  
William Kane

Guest  
Msgr. D.A. MacLean



The Rapporteur's Report on Chapter 3 is presented to Commission I with the understanding that questions of procedure on expulsion and suspension come under Commissions II and III and will be decided by them. Any changes that may be brought about in Commissions II and III will be presented to Commission I in the Rapporteur's Report at the final plenary session of the Commission.

June 8, 1945

TO: Executive Officers, Assistant Executive Officers and  
Committee Secretaries

FROM: John C. Dreier

CLASSIFICATION OF REPORTS OF COMMITTEE RAPORTEURS TO COMMISSIONS

Since the reports of Committee Rapporteurs to the Commissions will be made public at the time of the Commission meeting, but are considered restricted until that time, the following procedure has been worked out to make sure that these two factors are taken care of:

Reports of Committee Rapporteurs should be given to the Documents Control Office marked "Restricted". The Job Jacket should, however, under "Special Instructions" include a statement that five hundred extra copies should be run off to be given to the press office on (give here date of the Commission meeting at which the report will be considered). *(English Only)*

It has been arranged with the Documents Office that the necessary copies for the press office will be stamped "Unrestricted" and delivered to the press office on the date specified on the Job Jacket.

The Documents Distribution Office will order any additional copies needed for unrestricted distribution of these reports on the day indicated.

THE UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

*Fothwell*  
*Comm. I*

St. Francis Hotel  
May 25, 1945

The Secretariat  
United Nations Conference  
on International Organization  
San Francisco, California

Dear Sir:

I hereby appoint Judge Francisco  
Delgado as Rapporteur on Commission I, re-  
placing Professor Vicente Sinco who has  
left the Conference.

Sincerely yours,

*Carlos P. Romulo*

Carlos P. Romulo  
Chairman, Philippine Delegation



DELEGATION OF URUGUAY  
TO THE  
UNITED NATIONS CONFERENCE  
ON INTERNATIONAL ORGANIZATION

Co. 1/2  
RESTRICTED

May 24, 1945

SAN FRANCISCO

G R O U N D S

Uruguay accepts the international juridical charter for peace, security and justice, as we are building it, on the bases of the Dumbarton Oaks Proposals, as an exceptional system; as a compromise, during total war, for a period of transition. That is why the procedure destined to provide for amendments to this Charter is of fundamental importance to Uruguay.

The requirement of unanimity among the members with permanent seats on the Security Council carries with it implicitly the veto power. It means, plainly and categorically, that one of the members of the United Nations can victoriously oppose the will of the 48 remaining members. And this, which constitutes a threat that might paralyze the entire security system, if carried to the extreme of including it even for amendments to the Charter, is entirely unacceptable to Uruguay.

1. It is not reasonable to include rigid and inflexible rules which make revision practically impossible, rendering the Charter permanently in force. Instead of this, which would tend to modify it, it is desirable, in its opinion, to liberalize the procedure for its amendment, in order to render possible its adaptation to changing world realities, and furthermore, as Canada has stated, to examine it in the light of past experience.

2. There is another reason for demanding flexible procedure for the first amendment. That is the belief that even within a more or less brief term--the transition and post-war periods--transformations will occur which will compel a review of what has been done in order to adjust it to the new historical realities.

3. And lastly, a third reason: it is not the most appropriate time, in the last stages of the most cruel, widespread and terrible war in history, to establish a permanent international juridical order, free from disturbing influences, in which the dominating objective will be the determination to render possible the happiness of peoples in peace, liberty and justice.

For the reasons above set forth, and in accordance with what Foreign Minister Serrato stated in his speech made at a plenary session, Uruguay would accept making the structure we are here setting up effective for a maximum period of ten years. And by way of compromise, it would admit in a full spirit of cooperation that there be established the requirements for the amendments proposed by the sponsoring nations, limited to this period; but establishing expressly that upon the expiration of said term, there shall govern exclusively the two-thirds rule for the Assembly and the Security Council; without privileges of any kind for anybody, rendering honestly true in its entirety the principle of the juridical equality of the member Nations, without any clauses which not only are contrary to doctrine and legality but also against the essential principles of any democratic organization.

Uruguay proposes, furthermore, the elimination of the requirement of unanimity even for the mere calling of a conference for the purpose of revising the Charter, within the ten-year period. In its opinion, this constitutes another inadmissible excess even for the period of transition. How can one nation be granted the power to prevent the other 48 from exercising even the elemental right of assembly for deliberative purposes?

This is how the pertinent proposal of the sponsoring nations would be worded, in accordance with the amendments proposed by Uruguay:



## CHAPTER XI

### Amendments

2. A General Conference of the members of the United Nations shall be called, to meet on the date and at the place determined by the majority of the members of the General Assembly and of the Security Council. Each member shall have one vote in the Conference.

Any amendment to the Charter, recommended by a two-thirds vote of the Conference, shall enter into force upon ratification--in accordance with their respective constitutional processes--by the members of the Organization which hold permanent seats on the Security Council and by the majority of the other members of the Organization.

The foregoing provision shall be applicable to amendments proposed during the first ten years that this Charter is in force. Thereafter, amendments shall be made by a two-thirds vote of the General Assembly and of the Security Council.

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May 24, 1945.

MEMORANDUM TO: The Executive Officers

Mr. Darlington asks that when you transmit to him texts of provisions adopted by Committees, changes from the original Dumbarton Oaks Proposals be indicated by underlining added passages and striking out deleted passages.

I have pointed out that this system will not show whether or to what extent the Four-Power Amendments have been accepted or changed by the Committees. Mr. Darlington states that for this purpose the Four-Power Amendments and the departures therefrom need not be indicated.

RBS

No 233

San Francisco, le 11 mai 1945.

Monsieur le Secrétaire Général,

J'ai l'honneur de vous faire connaître que, pendant l'absence temporaire de M. Marteaux, absence dont je vous informe par ailleurs, la représentation de la Belgique au sein de la Commission I (Dispositions générales) sera provisoirement assurée par M. Loridan, antérieurement désigné comme suppléant de M. Marteaux.

L'absence temporaire de M. Marteaux ne change rien à la composition officielle de la représentation de la Belgique au sein de cette Commission.

Veuillez agréer, Monsieur le Secrétaire Général, l'assurance de ma haute considération.

Pour la Délégation Belge,

R. Lebeau,  
Secrétaire Général.

Monsieur le Secrétaire Général,  
Secrétariat International,  
Conférence des Nations Unies sur  
l'organisation internationale,  
Veterans Building,  
SAN FRANCISCO.

Documents and Security Officer

Mr. Philip M. Burnett,  
Division of International Organization  
Affairs, Department of State.

Miss Elizabeth Driscoll, Assistant,  
Division of International Organization  
Affairs, Department of State.

Miss Betty Gough, Assistant,  
Division of International Organization  
Affairs, Department of State.

Miss Jane Wheeler, Assistant,  
Division of Dependent Area Affairs,  
Department of State.

Mr. Lawrence Leonard, Assistant.

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Mrs. Marcella Woerheide, Assistant,  
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Mr. Johnston V. McCall, Assistant,  
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Division of International Organization  
Affairs, Department of State.

Mr. Raymond James, Administrative Assistant,  
Division of International Organization  
Affairs, Department of State.

April 18, 1945.



UNITED NATIONS CONFERENCE ON  
INTERNATIONAL ORGANIZATION

Delegation of the United States

Delegates

The Honorable Edward R. Stettinius, Jr., Chairman,  
Secretary of State.

The Honorable Cordell Hull, Senior Adviser.

The Honorable Tom Connally,  
United States Senate.

The Honorable Arthur H. Vandenberg,  
United States Senate.

The Honorable Sol Bloom,  
House of Representatives.

The Honorable Charles A. Eaton,  
House of Representatives.

Commander Harold E. Stassen, U.S.N.R.

Dean Virginia C. Gildersleeve.

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Far Eastern, Near Eastern, and African Affairs.

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Mr. Leo Pasvolksy,  
Special Assistant to the Secretary of State  
for International Organization and Security  
Affairs.

Mr. Isaiah Bowman,  
Special Adviser to the Secretary of State.

Mr. Hamilton Fish Armstrong,  
Special Adviser to the Secretary of State.

Mr. Charles W. Taussig,  
Chairman, United States Section,  
Anglo-American Caribbean Commission.

Mr. Avra M. Warrner

Mr. Avra M. Warren,  
Director, Office of American Republic Affairs.

Mr. John D. Hickerson,  
Deputy Director, Office of European Affairs.

Mr. Harley A. Notter,  
Adviser, Office of Special Political Affairs.

Mr. Leroy D. Stinebower,  
Deputy Director, Office of International  
Trade Policy.

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Assistant Secretary of the Treasury.

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Assistant Secretary of War.

Lieutenant General Stanley D. Embick,  
Joint Strategic Survey Committee.

Major General Muir S. Fairchild,  
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Special Assistant to the Commanding General,  
Army Air Forces.

Brigadier General Kenner Hertford,  
Chief of Pan American Group, Operations Division.

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Rear Admiral Harold C. Train,  
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Department of Agriculture

Mr. Charles Brannan,  
Assistant Secretary of Agriculture.

Department of Commerce

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Department of Labor

Mr. Daniel W. Tracy,  
Assistant Secretary of Labor.

Foreign Economic Administration

Mr. Oscar Cox,  
Deputy Administrator.



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Special Assistant to the Secretary of State.

Mr. G. Hayden Raynor,  
Special Assistant to the Secretary of State.

Mr. Charles W. Yost,  
Executive Secretary, Secretary of State's  
Staff Committee and Coordinating Committee.

Mrs. Nancy Davis, Assistant to Mr. Yost,  
Acting Information Officer, Office of  
Assistant Secretary Clayton.

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Assistant to the Secretary.

Mr. Louis Hyde,  
Assistant to the Secretary.

Mr. Charles Noyes,  
Assistant to the Secretary.

Mr. Frank Duvall, Watch Officer,  
Assistant to the Special Assistant to the  
Secretary of State.

Mr. Vincent J. Monti, Watch Officer,  
Office of the Secretary.

Secretary General

Mr. Durward V. Sandifer,  
Chief, Division of International Organization  
Affairs, Department of State.

Mr. Benjamin Gerig, Deputy,  
Chief, Division of Dependent Area Affairs,  
Associate Chief, Division of International  
Organization Affairs, Department of State.

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Mr. J. Langdon Ward,  
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Mr. Edward Parrack

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- Mr. Foy D. Kohler,  
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Chief



Chief Technical Experts

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Colonel C. H. Bonesteel

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War Department General Staff.

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Joint Post-War Committee, Joint Chiefs of Staff.

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Mr. Benjamin Salzer

Mr. Robert V. Shirley

Major Davidson Sommers

Captain William L. Ulman, . . .

Captain Bennett W. Wright, U.S.N.

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Mr. James O'Sullivan,

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Division of Public Liaison, Department of  
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Division of British Commonwealth Affairs,  
Department of State.

Miss Emily Hickman.

Mr. S. Shepard Jones,  
Assistant Chief, Division of Public Liaison,  
Department of State.

Miss Delia Kuhn,  
Division of Public Liaison, Department of  
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Mr. Louis Lancaster,  
Division of Public Liaison, Department of  
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Colonel J. Noel Macy,  
International Information Division, Department  
of State.

Mrs. Ruth Bryan Rhode

Mrs. Shirley Savage



Mrs. Shirley Savage

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Division of Public Liaison, Department of  
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Mr. Chester Williams,  
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Department of State.

Mr. Charles J. Child, Assistant to Mr. Thomson  
Adviser on Art and Music, Division of  
Cultural Cooperation, Department of State.

Mrs. Virginia G. Alexander, Assistant to  
Mr. Thomson, Division of Cultural  
Cooperation, Department of State.

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Mr. Lawrence Finkelstein, Assistant,  
Division of Dependent Area Affairs,  
Department of State.

Special Information Officer

Miss Suzanne Green,  
Division of International Organization  
Affairs, Department of State.

Miss Jean Turnbull, Assistant,  
Division of International Organization  
Affairs, Department of State.

Documents

May 4th,

Mr. McClintock

Miss Armstrong;

I am sending forms prescribed by the Executive Secretary, for treating the Summary Report and the Précis. Please distribute these to your colleagues and request that the form be followed in each case. In connection with these reports please note also:

- I. That these records should be in the Executive Secretarys office three hours after the committee meeting.
2. That they are to be reviewed and cleared in the Executive Office of the Commission, and hence should be submitted in time to allow such review.

C. A. B.



# Norwegian Assignments

Steering Com. --- Trygve Lie (For. Min.)

Credentials Com. ---

Exec. Com. --- Trygve Lie

Commission I --- President Hambro  
Ambassador Morgenstjerne  
Prof. Worn. Müller  
Dr. Ordning

[no assignment to Coms. 1 + 2]

Commission II --- Prof. Worn. Müller  
President Hambro  
Dr. Ræstad  
Dr. Evang

Com. 1

Com. 2

Com. 3.

Com. 4.

Dr. Ræstad  
Maj. Gen. Stoffers

Dr. Evang  
Mrs. Skjold  
Consul Christensen (Tech. Advisor: Norman Bøhn)  
Mr. Haregen (Tech. Advisor: Håkon Lie)  
Prof. Worn. Müller  
Mr. Jorstad

Commission III.

Minister Lie  
Ambassador Morgenstjerne  
President Hambro  
Dr. Ræstad  
Prof. Worn. Müller  
Dr. Ordning  
Mr. Thommessen  
Maj. Gen. Stoffers  
Mr. Jørgensen

Com. 1.

Com. 2.

Com. 3.

Amb. Morgenstjerne  
Dr. Ræstad  
Amb. Morgenstjerne  
Dr. Ræstad  
Dr. Ordning  
Dr. E. Hambro  
Amb. Morgenstjerne  
Dr. Ræstad  
Maj. Gen. Stoffers  
Mr. Thommessen



DELEGATION ASSIGNMENTS TO COMMISSIONS AND COMMITTEES.

Commission I

Bolivia:

Senor Victor Andrade  
Senor Eduardo Arze-Quiroga

(No assignment to Committees)

Brazil:

Mr. Carlos Martins  
Mr. Antonio Camillo de Oliveira  
Miss Bertha Lutz

Advisers: Mr. Marcio de Mello Franco Alves  
Mr. Vincente Galliez  
Mr. Henrique de Souza Gomes

(No assignment to Committees)

El Salvador:

Dr. Héctor David Castro  
Alternates: Dr. J. Antonio Quirós  
Dr. C. Leiva

((Same assignments to both Committees))

Honduras: ( Either one of the following)

Dr. Julian R. Caceres  
Dr. Marcos Carias Reyes  
Dr. Virgilio R. Galvez  
Dr. Jorge Fidel Duron

Committee 1 Dr. Julian R. Caceres  
Committee 2.

Iran:

Mostafa Adle  
Masrollah Entezam  
Dr. Lotfali Suratgar  
Admad Ardeshir

Committee 1 . Mostafa Adle  
Masrollah Entezam  
Dr. Ali Akbar Daftary

Committee 2.  
Dr. Djalal Abdoh  
Hossein Navab

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Hossein Navab

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Committee 2.  
Dr. Djalal Abdoh  
Hossein Navab

India:

(One or more of the following:)

Sir Ramaswami Mudaliar  
Sir Firoz Khan Noon  
Sir V. T. Krishnamachari

Advisers:

Mr. K. P. S. Menon  
Major General Cawthorn  
Mr. J. Bartley  
Mr. P. J. Thomas

Mexico:

Sr. Lic. Ezequiel Padilla  
Sr. Manuel Telles

Committee 1. Sr. Luis Quintanilla  
Sr. Lic. José Castillo Torre

Committee 2. Sr. Lic. Federico V. Medrano  
Sr. José Gorostiza

New Zealand:

Rt. Hon. P. Fraser  
Mr. C. A. Berendsen

(For each Committee, either delegate and following Alternates:)

Mr. A. D. McIntosh  
Mr. J. V. Wilson  
Mr. B. R. Turner

Nicaragua:

Dr. Mariano Arguello Vargas  
Dr. Guillermo Sevilla Sacasa  
Colonel Luis Manuel de Bayle  
Marcelo Jover

Committee 1. Above Commission Members, and

Dr. Alonso S. Perales  
Dr. Julio C. Quintana  
Major Carlos G. Zelaya

Committee 2. Above Commission Members, and

Colonel Irving A. Lindberg

Norway:

President C. J. Hambro  
Ambassador Wilhelm Munthe Morgenstierne  
Professor Jac. S. Worm-Muller  
Dr. Arne Ording

(No assignment to Committees)