

Regd. No.

UNRRA (EUROPEAN REGION).

WR60/3/3.

VOL II

Date of Paper

Date Registered

~~1-147~~

FILE NO.

~~NON-RECORD~~

Closed. Dec. 31st 1946.

SUBJECT

AMENITY SUPPLY PROGRAM- BUDGET FOR GERMAN OPERATIONS.

NOTE. This file must always be passed on VIA the REGISTRY.

(43102D) Wt P768/276 5M 8/46 H J R & L Gp 51

Ref

NOTE.— Do not retain this File unnecessarily.

Wt. P2204 200 2M 3/46 TCP/JR.

31
B81
2/1/5

31

AMENITY SUPPLIES

QUANTITY SHIPPED TO AUSTRIA UNDER 10% AUSTRIA 90% GERMANY

AGREEMENT AND INCLUDED IN THE PROCUREMENT FIGURES

ITEM	UNIT	QUANTITY	VALUE £
Baby Powder	each	1,516	113
Boot Polish	"	20,000	270
Claw Hammers	"	47	12
Chalk	{ box of	170	17
	1 gross		
Cigarettes	pkt of 20	10,727	225
Cobbler's Kits	each	50	121
Combs	"	13,680	342
Cotton Tape	Yards	23,040	57
Crayons	box of 12	4,753	92
Counters	each	20,000	20
Footballs	"	100	105
Football Adaptors	"	100	1
Hairpins	"	247,000	43
Hairgrips	"	36,000	15
Hard Candy	lbs	90,900	3,030
Leather for Repairs	lbs	10,708	1,472
Loom Cord	lbs	1,700	247
Moorine & Primine	each	52	6
Needles	"	575,000	177
Pencils	"	720	2
Plasticine	lbs	308	30
Playing Cards	packs	1,440	54
Pocket Knives	each	500	30
Powder, Face	2-oz Pkt	3,744	117
Razor Blades	each	493,648	1,464
Rubber Scrap	lbs	280	Gift
Rubber Erasers	each	1,032	5
Rulers	"	1,440	12
Sewing Machines	"	37	925
Shaving Soap	"		2,401
Saws (Crosscut)	"	25	11
Sanitary Towels	pkt of 12	576	24
String	lbs	450	56
Toothbrushes	each	7,880	328
Toothpaste	"	15,408	256
Thimbles	"	20,160	28
Wool, Mending	lbs.	200	56
Wireless Sets	each	48	492
Welfare Packs	"	52	6
		TOTAL	12,662

AMENITY SUPPLIES

SUMMARY OF PROCUREMENT AND SHIPMENTS AS AT 30 NOV.1946

	Unit	Quantity	Value £		Shipped Value £
Balls, Footballs Complete	each	1250	1,278		1,278
Balls, Bladders	"	350	44		44
Balls, Laces & Adaptors	"	2000	19		19
Balls, Light Play Child	"	10080	324		194
T/Tennis Balls	"	10128	504		504
T/Tennis Bats	pair	2008	224		224
T/Tennis Nets	each	2008	84		84
T/Tennis Posts	pair	2008	168		168
Playing Cards	pack	30000	1,345		1,345
Chess Sets	set	10000	1,632		1,546
Ring Boards	each	300	78		78
Rings	"	1500	20		20
Dominoes	set	3500	490		490
Deck Quoits	"	300	128		128
Jack Quoits	"	400	27		27
Mouth Organs	each	1000	375		375
Ukeleles	"	400	600		600
Sound Projectors	"	95	7,355	} Includes £290 } packing chgs.	7,355
Wireless Sets	"	803	8,949		8,949
Jig Saw Puzzles	"	1500	200		200
Pennants	"	15	16		16
Crayons	box of 12	50112	1,214		1,211
Modelling Wax	lbs	14016	694		694
Paste	lbs	2000	100		100
Welfare Packs	each	255	1,885		1,885
Counters	box of 100	2000	148		148
Chalk	box	3900	311		311
Erasers Rubber	each	51500	246		246
Rulers, Blank	"	1600	90		90
" , Graded	"	33850	337		337
Penknives	"	10600	2009		2,009
Pencils	"	833760	3,665		3,665
Books	"	53641	14,281		14,281
Paint Brushes	"	45000	1,078		1,078
" Powder	lb.	25000	3,333		3,333
Paper Wrapping	roll	406	546		546
Set Squares	each	1600	22		22
Cord	lb.	16727	2,400		2,400
Cordage Hemp	yds	150000	-	} Part of Misc. } Equipt. from El } Shatt	-
String	lb.	4395	550		550
Tie-on Labels	each	1350000	529		400
Writing Pads	"	7000	70		70
" Sets	"	45000	234		234
Envelopes	"	350000	-	} Part of Misc. } Equipt from El } Shatt	-
Hard Candy	lb.	2160628	137,174		130,261
Chewing Gum	pkts	3020736	327	} Small value due } to part being ex } Ration Cases	327
Chocolate	lbs.	3018373	106,519		78,033
Cigarettes	pkts 20	21124344	240,918		240,918
Cigarette Tobacco	lbs.	25 tons	6,695		6,695
Pipe Tobacco	lbs.	78996	2,795		2,795
Chewing Tobacco	tins	147300	-	} Ex Ration Cases } Value included } under Cigarettes	-
Leaf Tobacco	lbs	3 $\frac{1}{2}$	Gift		-
Unb2379					

	Unit	Quantity	Value £		Shipped Value £
Matches	boxes	15738000	1,236)Small value due to part being ex Ration Cases	1,236
Pipes	each	60560	3,660		3,660
Leather	ton	50	10,000		10,000
Razor Blades	each	15090473	29,405)Small value due to part being ex Ration Cases	29379
Safety Razors	"	201450	4,421		4,421
Shaving Soap	jars	1842810	30,108		30,108
Face Powder	1-oz. pkts	224968	2,741		2,741
Hair Pins	each	1123840	219		193
Kirby Grips	"	1000096	401		401
Sanitary Towels	pkt of 12	1892880	87,299		913
Combs	each	250000	7,436)Part of Misc. Equipt.ex El Shatt Ex Ration Cases	7,436
Hair B rushes	"	100	-		-
Toilet Soap	(2-oz bars	1031000	-		
Toothbrushes	each	507243	5,730		4,042
Toothpaste	"	1225429	18,274		18,274
Buttons	"	7500000	6,738		4,137
Boot Polish	"	300112	4,398		4,398
Tape	yds	421240	887		887
Needles	each	6701600	2,080		1,950
Pins Safety		4891200	2,267		2,267
Pins Ordinary		1656 lbs) 1680000 ea)	301		235
Scissors	each	4542	472		450
Thimbles	"	200000	300		290
Thread & Cotton	reels		25,554		15,803
Mending Wool	lb.	24558	6,195		5,869
Knitting Needles	pair	25000	383		-
Shaving Brushes	each	33220	2,500		2,500
Shoe Laces	pairs	445968	1,388		1,1
Sewing Sets	each	2000	167		167
Baby Powder	pkts	331680	6,941		6,941
Feeding Bottles	each	105200	1,941		1,806
Teats	"	77200	617		558
Misc.Equipt.El Shatt			5,450		5,450
Clothing Surplus Lux.			5,533		
Rubberboots,Children	pair	1000	394		
Reserve for Packing			15,000		
Layettes			66,914		54,505
Emergency Med.Supplies			7,468		6,532
Employment Programme			164,820		113,277
Polish Repat.			5,576		3,557
Seeds	lb.	2370	684		684
Piece Goods - Cotton & Rayon	yds	1002	245	TOTAL	862,525
Total Procurement			1,088,173		
Less 10% NAAFI P.O			1,454		
			1,086,719		

DP.60/3/3

To: Supply Department.
Attn: Mr. Gaumnitz.

From: Repatriation Division.

Amenity Supplies.

We note that you have deleted the item of Boot Polish from the list of amenity supplies.

This memorandum is for the purpose of requesting that the matter be given further thought. The inclusion of boot polish was based solely upon the absolute necessity of preserving the leather in shoes as long as possible. If you can obtain dubbing or any shoe leather preservative which is better than ordinary shoe polish, please do so. I am sure you will agree that it is very poor economy to save on shoe polish and ruin shoes.

29th November, 1946.

Selene Gifford,
Director, Repatriation Division.

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Registry copy

IP.60/3/3

To: Miss Gifford,
Director, Repatriation Division.

From: Clarence H. Moore,
Executive Assistant, C.R.S.

Status of Amenity Supplies.



1. Most of the 1946 amenity supply program procurement has been completed, except that some unexpected difficulties have been encountered in getting cigarettes and fewer ration cases are available than expected.
2. Due to favorable prices in relation to estimates, considerable funds remain. We therefore have expanded the volume of procurement along the lines of the projected 1947 program. This expansion means that of the 1947 program, all items except cigarettes and sweets will be procured in full plus an additional 20,000 layettes. About one-third of the 1947 program of cigarettes and sweets can also be procured.
3. Hence, if the 1947 budget is not approved, the program will be fairly well taken care of, though the sweets were seriously cut in preparing the program. If the budget is approved, I suggest a new survey in Germany to determine needs. Money not required will of course be turned back.
4. Mr. Fischel from Supply Department and Mr. Ted Henry, representing Germany, have been most cooperative. These names should be kept in mind in developing the new D.P. organization.

21st November, 1946.

19/11/46 ✓
(Supply)

ARTICLE	Presently Outstanding on	Approx.	Additional	*	Approx.	TOTAL
	Procurement.	Cost	Procurement		Cost	
		\$			\$	
Chalk Boxes	1,400		3,000			4,400
Bracers Rubber	15,000		36,000			51,000
Pencils Lead	16,249		360,000			376,249
Exercise Books			200,000			200,000
Floor Brushes			20,000			20,000
Crayons	30,000		72,000			102,000
Modelling Clay	10,000		5,000			15,000
Razor Blades			1,200,000			1,200,000
Shaving Soap			75,000			75,000
Toilet Soap			700,000			700,000
Hair Pins	250,000		500,000			750,000
Tooth Paste			725,000			725,000
Buttons			2,300,000			2,300,000
Boot Polish			111,000			111,000
Feeding Bottles			6,000			6,000
Layettees	2,000		30,000			32,000
Teats			12,000			12,000
Shoe Laces, Pairs	250,000					250,000
Paint Powder, lbs.	3,200					3,200
Scissors	5,000					5,000
Cotton Tape, yds.	1,000,000					1,000,000
Tooth Brushes	400,000					400,000
Tie-on Labels	700,000					700,000
String & Cord, lbs.	5,500					5,500
Paper Wrapping, shts.	1,594					1,594
Embroidery Cotton	60,000					60,000
Embroidery Needles	200,000					200,000
Seeds, pkts.	10,000					10,000

G andy

San. Towels

Employment

13,200 Ration Cases

Spare Parts M.P. Projectors.

* Items in this column are taken from the proposed 1947 programme, which has been referred to Washington but not yet authorised.

MY.

WR60/3/3.

Register
copy

To: P.R.D.G.
C.F.A.
C.O.S.
General Counsel.
Deputy Controller.

INDEXED

From: D.C.R.S.

Reference Minute 7120, Amenity Supply Program for D.P. Camps, the attached statement is forwarded to you for advance consideration preparatory to discussion at Administrative Council Meeting on Friday, 1st November, agenda permitting.

The detailed program submitted by Germany will be presented at the Administrative Council Meeting.

31st October, 1946.

Dr. Andrew Topping,
Deputy Chief of Relief Services.



Regist

To: P.R.D.G.
C.P.A.
C.O.S.
General Counsel.
Deputy Controller.

From: D.C.R.S.

Subject: Amenity Supply Program.

1. Two points on amenity supplies have now arisen requiring analysis, discussion and decision: (a) completion of the 1946 amenity procurement with respect to sweets and (b) presentation to Washington of a 1947 amenity supply program. Following are presented to the Administrative Council certain relative facts and analyses.

2. UNRRA's responsibility for amenity supplies under written agreement with the military is clear. Also clear is UNRRA's continued responsibility for displaced persons through 30th June 1947 under Council Resolution 99. It remains, therefore, only to determine amenity items needed and the number of displaced persons remaining under UNRRA care.

3. With respect to the kind of supplies needed, a continuous culling process has drastically reduced the number of items. Indeed the proposed program for 1947 includes only 21 items. On the question of sweets, it is doubtful if anyone would seriously propose that the 116,824 children under 14 years should have none. Nor would anyone who has been closely connected with the operation of a D.P. Center fail to emphasize vigorously the importance of a sweet ration, however small, as a work incentive for the 156,320 workers engaged in assembly center maintenance and workshops. Of the 120,849 Jewish persecutees, are the women, the aged or the other unemployed among them to be denied sweets of any kind? It is important to point out that Red Cross parcels have in the past furnished far more sweets than UNRRA, but they are no longer available.

4. Relative to the prospective number of displaced persons remaining under care in Germany, the following table of groups is presented:-

U.N. Nationals (largely Poles)	331,194
Jewish	120,849
Italian	586
Ex-Baltic Nationals	176,362
Ex-Russian Nationals	4,090
Others of Indeterminate Citizenship	62,549
	<u>695,630</u>

No one can accurately predict the future, but two things are obvious: (a) an increase in load is occurring through the influx of Jews at the rate of 10,000 or more per month and (b) the only groups offering substantial repatriation potential is the United Nations Nationals, largely Poles, of whom a 50% repatriation would be optimistic. Thus the load, even assuming substantial repatriation, is likely to be somewhere near 600,000.

5. From the above analysis, it is obvious that the obligation of UNRRA, the need for supplies and the number of remaining displaced persons, require continuation of the amenity supply program. It is therefore recommended that procurement of sweets on the 1946 program be completed and that the 1947 program be submitted to Washington.

31st October, 1946.

Dr. Andrew Topping,
Deputy Chief of Relief Services.

Registry copy

DP.60/3

To: D.C.O.S.
From: A.D.C.R.S.

Amenity Supplies

1. Thank you for your memorandum of 23rd Oct. calling to our attention the amenity supply order for sweets. As a matter of fact, the possible connection between the amenity supply program and the repatriation program has been under careful consideration. The conclusion is that the major portion of the amenity supply program will have to be continued.
2. A very small ration of sweets and cigarettes constitute practically the only incentive for work within the displaced persons camps. Since all displaced persons automatically draw the basic ration of food, the only way of differentiating between those who work to maintain camp operations and those who do not is the distribution of amenity supplies. However important these supplies may be in getting work done within the camps, there is no evidence to support the conclusion that they interfere with repatriation.
3. A representative of this Department has recently been in Germany to review the entire situation and a new program is being prepared for presentation to Washington for amenity supplies to carry through June 1947.
4. In view of the above, the Department of Relief Services requests that procurement be continued on sweets under the present authorised program.

CHM/BS.
24th October, 1946.

Selene Gifford,
Acting Deputy Chief of Relief Services.



MINUTE SHEET.

R. S. Regis
Reference.....

TO : C. R. S.
FROM : D. C. O. S.
SUBJECT : Amenity Supplies

I have before me two Firm Requests in respect of chocolate and sweets required under the amenities programme. The first relates to chocolate in the sum of over £24,000 and the second involves an expenditure of nearly £2,300.

It occurs to me that how ever proper expenditures of this kind might have been last year and in the earlier months of this year, they are now rather open to question on the grounds of policy. We are, of course, pushing forward repatriation with all speed, and have adopted the 60-days' ration scheme as a bait to get these people home as soon as possible. It seems a rather contradictory proposition to offer them sweets and chocolate if they stay.

I suggest, therefore, that we should reconsider certain items which have not yet been committed and decide whether in fact the policy which originally underlay them is now an appropriate one to follow.

Handwritten signature

RH/DEB
23rd October 1946

Copy to Mr. Gaumnitz
Mr. Lejeune (with Firm Request 5174,5175 to retain
for the time being)



AMENITY SUPPLIES FOR DISPLACED PERSONS

GERMANY

1. Original authorisation: £6,100,000 (approx.)
2. In March 1946 this programme was found to have been overpriced; and Washington reduced it to:
Authorized total for 1946: £5,792,900
3. At 30 November, 1946:
 - a) Procured: £4,379,478
 - b) Balance unprocured: £1,413,422
 - c) Shipped: £3,475,976
 - d) Balance of items procured to be shipped: £ 903,502
4. After 30 November Germany are still due to receive:
 - a) Unshipped balance of items procured: £ 903,502
 - b) Balance of total authorised programme still unprocured: £1,413,422
 - c) Educational supplies; floorbrushes; children's occupational materials, toilet items; and infant requirements; from supplementary programme submitted for 1947 (total £1,121,376), which are now included in 1946 procurement programme (i.e. (b) above) since overpricing in original programme allows funds for this supplemental programme.
The value of this is: (£ 277,000)
 - d) Even after including the additional items in c) above, the balance unprocured of £1,413,422 in 3b) above, will not all be used. There should remain a cash surplus which can be applied against the candy and tobacco (£744,352) and the medical supplies (£100,000) of the 1947 programme, of approximately: £ 400,000
5. Therefore, even if Washington authorise no further funds for 1947, there would remain unprocured of the £1,121,376 1947 programme, only: £444,000

NOTES

1. The amount still unshipped and unprocured of the original programme would seem to be about 5½ months consumption, on a total 1946 programme of £5,792,900. However, monthly consumption is increasing due to exhaustion of other stocks, such as Red Cross parcels, which were available up to September, 1946.
2. Certain stocks, such as cigarettes, will be exhausted by the end of 1946 and the further quantities demanded in the 1947 programme, are not yet under procurement, either under the 1946 programme, or under a new authorisation.
Such procurement could be partially covered by the balance of present authorised funds which will not probably be needed for currently planned procurement.
3. To ensure completion of even the already authorised programme, COS must remove his standstill order on procurement of training supplies, which have been further reduced to a bare minimum (Arolsen cable 3844) and which are urgently required.

4. Further, although certain items from the 1947 programme have been included in the current 1946 procurement because funds allow, the \$400,000 which will also probably be available from the 1946 programme for additional procurement, cannot be used to buy the chocolate, candy and cigarettes because COS has frozen further procurement of these items.

3rd December, 1946.

Seen by Mrs Gifford. 23/12.
9/1/47.

Rs K. K. K.

INCOMING CASE.

S.

ACTION:- Supply Dept.
Mr. Fischel.

WASHINGTON.....TO.....LONDON

No 18406.

DATED: 19th. December, 1946.

(EN CLAIR)

REC'D: 17.21 hours.
19th. December, 1946.

FOR FISCHEL.

Reference your Amenity Supply Report for November.

1. Amenity Budget of £5,792,900 for 1946 is for Germany only you also have £120,000 for Austria.
2. Your Report of December 1st. shows you have charged £51,028 amenity supplies shipped Austria to Germany DP budget instead Austria DP allotment of £120,000.
3. Please make necessary correction and advise.

DISTRIBUTION: Supply Distribution
Mr. Fischel (2)
Col. Lubbock.

JG/JT

OUT FILE

DESPATCHED BY
REGISTRY 16/12

WR60/3/3

OKS. No 5273

16 December, 1946.

To: Chief of D.P. Operations,
Arolsen, Germany.

From: Selene Gifford,
Director, D.P. Division, E.R.O.

Subject: Amenity Supplies

Reference Washington cable No. 18120 to London, repeated Arolsen No. 1067, the following is the present position on procurement of amenity supplies for you:-

As at 30th November the balance of the 1946 programme unprocured was approximately \$1,400,000. The unprocured items listed in the 1946 programme, consisting mainly of those needed for the work training programme, will cost not more than \$350,000. In addition, we have also started to procure under the 1946 authorisation the educational supplies, miscellaneous household goods, children's occupational materials, toilet items and infants' requirements from the proposed Jan. 1 to June 30 1947 programme, as forwarded to Washington on 4th November. These additional items will cost about \$300,000. Therefore, allowing, say a further \$100,000 for unforeseen contingencies, we are left with approximately \$650,000 from the 1946 authorisation with which we can procure the bulk of the balance of the 1947 programme - i.e. the candy, chocolate, cigarettes and medical supplies listed at about \$850,000.

Therefore, of the \$1,125,000 now authorized by Washington only some \$200,000 are required to complete the items on the 1947 programme as submitted to Washington. Will you please let us know as soon as possible what further supplies you wish us to procure with the balance of approximately \$925,000?

In preparing these further demands you will no doubt remember that soap is extremely difficult to procure, and that there are considerable delays in the delivery of tools.

Selene Gifford
Director D.P. Division

Copy to: Mr. Fischel, Supply Dept.

MRL/rt



1946 DEC 11 PM 10 22

TR36 46 SHR UNRRA WASHDC 11 DECEMBER 1715

18120 LONDON RPT AROlsen 1065/H/ 1067

(1) ON 4 DECEMBER CENTRAL COMMITTEE APPROVED ADDITIONAL FUNDS FOR AMENITY SUPPLIES FOR DISPLACED PERSONS GERMANY AMOUNTING \$1,125,000 FOR PERIOD THRU 30 JUNE 1947 TOTAL PROGRAM NOW \$6,917,900

(2) URGE YOU MAKE EVERY EFFORT TO EXPEDITE PROCUREMENT AND SHIPMENT THESE SUPPLIES

18120 1067

CABLE No.	18120	FROM	W. A. A. A.
INDEXED	11/12	RECEIVED	11/12
ATTENTION	C. R. S.		
ATTENTION			

Action
Lubbock
12/12/46
Rud
Haw
577

AMENITY SUPPLIES

Figures U.S. . . Dollars
(Rate of Exchange $\text{P}4.03$ to Q1)

Total Authorization	5,792,900
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Procurement to 30.11.46

Germany	4,328,450	
Austria	51,028	4,379,478

Balance to be procured	1,413,422
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Value of Shipments to 30.11.46

Germany	3,424,948	
Austria	51,028	3,475,976

Balance of Procurement to be shipped	903,502
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Unb 2378

1st December 1946.

INDEXED

RS 10.

Registry

Paton Germany,
Employment Program

Relief Service

Mr. C. Moore

BS

28/11/46.

INCOMING CABLE

MC.

ACTION : SUPPLY DEPT.
PROC. 2 DIV.
E. BRANCH.
MR. FISCHEL.

AROLSEN.....TO.....LONDON

No. 2448.

Dated : 23 November 1946.

(EN CLAIR)

Rec'd : 10.58 hrs. 24 November 1946.

Subject is requirements New Work Training Program. Reference Phone conversation Greene - Moore. Seeds:

Potatoes 200 tons, Beans 600 pounds, Peas 600 pounds, Carrots 600 pounds, Onions 500 pounds, Spinach 500 lbs, Radishes 800 lbs, Parsnips 400 lbs, Turnips 200 lbs, Lettuce 200 lbs, Cabbage 800 lbs, Cucumbers 600 lbs, Squash 400 lbs, Leeks 600 lbs, Brussel Sprouts 300 lbs, Cauliflower 300 lbs, Endive 100 lbs.

Tools;

Carpenter Sets 250, Blacksmith Sets 50, Electric Sets 100, Sheetmetal Sets 200, Masons Sets 100, Plumber Sets 100, Shoe Repair Sets (with stitching Machine) 100, Sewing Machines 600, Auto Mechanic Units 50, Charging Unit 2.

Miscellaneous:

Sewing Machine Needles, various sizes, flat side 10000; Cloth, Cotton (Childrens Dresses) 50000 yds; Cloth, Cotton (Muslin) (Underwear) 50000 yds; Knitting Needles assorted sizes 2000 pair; Crochet Hooks assorted sizes 2000; Snaps, Black and White, assorted sizes 1000 dozen; Buttons, assorted sizes and colours 2000000; Thread, assorted sizes and colours 100000 Spools; D.M.C., assorted 10000; skein yarn, Knitting, assorted sizes and colours 50000 hanks.

DISTRIBUTION: Supply Dist.
Mr. C. Moore. ✓
Mr. Henry.
Miss Auty.

DLC/CC.

Telephone:
LANGham 3090

OUT FILE

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION,
EUROPEAN REGIONAL OFFICE,

11, PORTLAND PLACE,
LONDON, W.1.

WR. 60/3/3
CHM/BS.

4th November, 1946.

To: The Director General,
United Nations Relief and Rehabilitation Administration,
Dupont Circle Buildings, Dupont Circle, Washington 25, D.C.

From: Personal Representative of the Director General,
European Regional Office.

Subject: Amenity Supply Program 1947, D.P.
Operations, Germany.

1. Pursuant to Cable No. 14568 Washington/London, a representative of E.R.O. Relief Services Department has discussed item by item the amenity supply needs of D.P. Operations, Germany with C.H.Q. at Arolsen. Although the supply of certain items can be stretched to cover the entire remaining period, there remain critical needs for 21 out of the 104 items in the original program.
2. D.P. Operations, Germany has presented its needs in the form of a detailed program with narrative justification. This program has been carefully reviewed in E.R.O. Due to the stringent financial circumstances, it has been decided to recommend a substantial reduction in the program submitted to Headquarters. The reduction has been made by cutting the ration basis for sweets to 4 ozs. per month for adults and 8 ozs. per month for children. The remaining program has been cut in quantity by approximately one-third and new cost estimates prepared. The net result is a reduction of approximately 60% in anticipated cost. This revised schedule is herewith attached together with the original narrative justification for the larger program from D.P. Operations, Germany. Your favourable consideration is urged.
3. It is recognised, as stated in your Cable No. 18568, that amenity supply needs must be balanced against critical needs elsewhere. Should economical procurement and careful rationing make it possible to make even further reduction in the estimate of needs, you will be notified. It is suggested that you consider authorizing the additional budget in two parts, with the provision that the second quarter may not be expended until a re-check of requirements is made by the end of January 1947.

Sir Humphrey M. Gale,
Personal Representative of the Director General.

Attachments: This letter in duplicate together with
schedule of requirements and narrative
justification.

Copy to: C.H.Q. Arolsen.

Des No 4420



4/11/46

D.P. OPERATIONS, GERMANY.Amenity and Emergency Medical Supply Program Requirements
January 1 through June 30, 1947. (Exclusive of balances
on hand December 31, 1946).

<u>Article.</u>	<u>Quantity Required.</u>	<u>Estimated Cost in Dollars.</u>
<u>Educational Supplies:</u>		<u>16,541.00</u>
Chalk, boxes	3,000 ✓	1,200.00
Erasers Rubber, each	36,000 ✓	720.00
Pencils Lead, each	360,000 ✓	4,621.00
Exercise Books, each	200,000 ✓	10,000.00
<u>Miscellaneous Household Goods:</u>		<u>20,000.00</u>
Brushes, Floor	20,000 ✓	20,000.00
<u>Children's Occupational Materials:</u>		<u>7,205.00</u>
Crayons, each	72,000 ✓	5,655.00
Modelling Clay, lbs.	5,000 ✓	1,350.00
Paste, 1 lb. bags.	1,000	200.00
<u>Candy and Tobacco:</u>		<u>744,352.00</u>
Hard Candy, lbs.	465,000	120,542.00
Chocolate, lbs.	930,615	121,677.00
Cigarettes (packets 20)	12,000,000	502,133.00
<u>Toilet Items:</u>		<u>135,751.00</u>
Razor Blades, each	1,200,000 ✓	9,260.00
Shaving Soap, each	75,000 ✓	6,821.00
Toilet Soap, each	700,000 ✓	37,500.00
Hair pins, each	500,000 ✓	386.00
Tooth Paste, each	725,000 ✓	66,252.00
Buttons, each	2,500,000 ✓	8,532.00
Boot Polish, each	111,000 ✓	7,000.00
<u>Infant Requirements:</u>		<u>97,527.00</u>
Feeding Bottles	6,000 ✓	1,200.00
Layettees	30,000 ✓	96,000.00
Teats for Feeding Bottles	12,000 ✓	<u>327.00</u>
Total - Amenity Supplies		1,021,376.00
Total - Emergency Medical Supplies		<u>100,000.00</u>
<u>GRAND TOTAL:</u>		<u>1,121,376.00</u>

NARRATIVE JUSTIFICATION OF ORIGINAL PROGRAM PRESENTED BY
ABOLISH TOTALING #2,800,000.00

U.N.R.R.A.
CENTRAL HEADQUARTERS FOR GERMANY
APO 757 CR BACH

14 October, 1946.

TO: Deputy Director General,
Relief Services Department, E.R.O.
(Attention: Mr. Clarence Moore).

SUBJECT: AMENITY SUPPLY PROGRAM 1947.

1. Attached for approval and recommendation to Washington, is a programme of Amenity Supplies to cover the 1947 period of Operations.
 2. The programme was drawn up by Field Operations Division and Supply and Transport Division with the assistance of Mr. Clarence Moore, Relief Services Department, E.R.O., and representatives from the Field.
 3. Each item was subjected to thorough scrutiny from aspects of necessity, previous supply, cost and the two main points of Repatriation and Work incentive. In addition all other sources of supply were taken into consideration in estimating present request.
 4. A separate narrative, item by item is attached, and it is represented that the articles are a vitally necessary minimum to assure a continued measure of health and comfort.
 5. The average overall cost is 83 cents per head per month on an estimated population of 600,000 Displaced Persons.
 6. Supplies at present on order are likely to be expended at team level by early Spring, and it is clearly indicated that steps must now be taken to ensure the continuance of supplies for the period during which UNRRA is responsible for the D.P. programme.
 7. The attached Amenity Supply Budget should carry us through to June 1947 and it must not be overlooked that steps will be required on behalf of the successor organisation to make further provision in March 1947.
- I am now instituting a more detailed review by Commodities to enable a clear picture to be given of the future.

(signed) Cyrus Greenslade,
Brigadier,
Acting Chief of Operations.

D.P. OPERATIONS (GERMANY)

AGENCY SUPPLIES

Justification for 1947 Programme.

1. EDUCATIONAL SUPPLIES A sum of 16,541 Dollars has been requested for articles under this heading. Educational Supplies are absolutely necessary for the continuation of school activities. The items requested are in extremely short supply.

CHALK: The quantity presently requested represents a ration of 3 sticks of chalk for each child of school age for a month. It will be appreciated that this is very much short of actual requirements since shortage of textbooks has made the increased use of blackboards very necessary. Field experience showed that in effect double the quantity requested would be needed.

ERASERS: The quantity requested represents an issue of 50 erasers for every 1,000 D.P.'S. There are in addition some 40,000 students whose consumption of erasers will be considerably greater than this scale and it is represented that the item is very necessary and could not be reduced.

PENCILS: The quantity of 360,000 pencils is based on the issue of 100 pencils per 1,000 per month. Field experience and request was for 2 pencils per head per month, so it will be seen that present request is an absolute minimum.

EXERCISE BOOKS: Present stocks of paper in Germany are extremely low. It is impossible to obtain paper from Military Government in many areas unless some type of used paper is traded in. Shortage of textbooks has necessitated the use of blackboards by teachers for all lessons and students have then to copy the lessons from the boards. Accordingly an allocation of 1 exercise book per student per month has been requested.

(Average cost per head per month.....1/3 cents.)

2. MISCELLANEOUS HOUSEHOLD GOODS Only one item is requested under this heading. The present position in the British Zone is that in many areas, the only supply of floor brushes allows one brush for each 2,000 D.P.'S. With such emphasis on health this state of affairs gives rise to serious misgivings. The U.S. and French Zones, though not in such a bad position, are still inadequately supplied with brushes. The request now is for 1 brush for every 30 persons.

(Average cost per head per month..... 1/4 cents.)

3. CHILDREN'S OCCUPATIONAL MATERIALS The necessity for a continuation of supplies is stressed again.

CRAYONS: Present request represents 4 crayons per child per month and this is considered to be a very reasonable estimate.

MODELLING CLAY: 4 oz. per child per month is what is now requested. This compares very favourably with the original standard ration of 15 lbs. per 1,000 people.

PASTE: The allocation of 2 one-pound bags for each 1,000 persons has been allowed to stand. Paste is widely used in schools and play centres and the request for 1,000 lbs. is a minimum request.

(Average cost per head per month.....1/5 cents.)

4. TOBACCO AND CANDY The items under this heading represent the major portion of the overall expenditure. Experience has shown that of all supplies none has a greater value as a work incentive than Candy and/or Tobacco. A wide survey of Field practice showed that when cigarettes were rationed at less than 7 per head per day, work lagged and as the ration was increased, so work output also increased. There is no doubt that such items are absolutely necessary.

CIGARETTES: Rationed at 7 per head per day for each adult worker and 2 per head per day for non workers, it is emphasized that any reduction in this figure would have a very serious effect on work projects.

Up to July 31 1946 ration of 7 cigarettes per day was maintained from supplies of Red Cross parcels. This source of supply has now been completely withdrawn.

CANDY AND CHOCOLATE: Rationed at 1 oz. of hard candy and 2 ozs. chocolate per head per week, the double allowance for children has been abolished. The great value attached to these items lies in their calory content and with female workers, is a great incentive. The ration allows 12 ozs. per head per month comparing with the British Civilian ration of 16 ozs. per month.

(Average cost 72 cents per head per month)

5. FOIL-T ITEMS The articles requested under this heading for 1947 are the basic needs for minimum health and comfort. It is felt by the field that even this is far below actual requirements.

(Average cost is 3 cents per head per month)

6. INFANT REQUIREMENTS The position in respect of Layettes, Feeding Bottles and Teats is critical. Welfare Officers are often compelled to purchase such items as they can from their homes in order to alleviate the extreme hardship in camps. Present request will not cover all needs but will do something to help the very sad state of affairs now existing.

(Average cost per head per month..... 7½ cents.)

7. EMERGENCY MEDICAL SUPPLIES A request for a sum of 166,226 dollars is included to cover all Emergency Medical Supplies. This policy has been approved by Washington and this Headquarters certifies that the Medical Supplies up to the value requested will be required.

ACTION COPY

DISPATCHED FROM CABLE SECTION
TIME 11:30
DATE 15/10

WR.60/3/3.

INCOMING CABLE

ACTION:- C.O.S.
C.R.S. ✓

AR OLSEN.....TO.....LONDON

NO.2134.
En Clair.

Dated 16th October, 1946.
Rec'd 16th October, 1946.
14.15 hours.

Subject is Amenity Supplies.

1. This H.Q. has prepared and forwarded to London program covering necessary minimal amenity supplies through June 30th 1947.
2. This program requires expenditure approximately 2.9 million dollars.
3. Estimated present and incoming stocks all important items exhausted early March or sooner.
4. Program necessary ensure continuation present amenity supplies displaced persons and is only regular source supply toilet items educational materials, cigarettes: latter essential work incentive.
5. Washington to London 14568 refers.

DISTRIBUTION

P.R.D.G. Dist.

VD/EM.

Letter sent to Washington dated
4.11.46.
R. S. Dept.

ACTION COPY

INCOMING CABLE

DESPATCHED FROM CABLE SECTION
TIME 1530 HRS.
DATE 26/9 1946

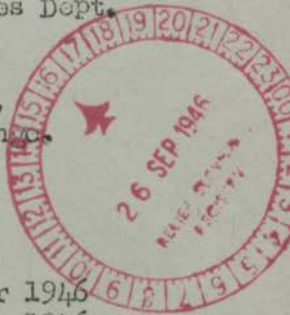
INDEXED

RS

WR60/3/3

ACTION: Relief Services Dept.
Miss Gifford.

Copies to: Mr. Henry.
Mr. Schaaf.
Mons. Morhange.
Mr. Lee.



WASHINGTON.....TO.....LONDON

No. 14568

En Clair

Repeated AROlsen 754

D. 24th September 1946

R. 25th September 1946

1633 hrs.

Reference AROlsen 566 repeated LONDON 1804 and your 10810 repeated AROlsen 3047.

1. Of existing amenity supplies Budget of 5.3 million dollars only 3.5 millions estimated by ERO to have been shipped by 1 September 1946.
2. In view of other calls on administrations resources cannot at this time propose increase in this Budget for 1946.
3. Appreciate obligation under Resolution 99 to furnish if possible amenity supplies for 1947 but in view of limited resources and other obligations of equal priority particularly KOREA feel unable at this time to recommend Programme for 1947 for approval Central Committee.
4. In view of stringent financial situation and current rate of shipment amenity supplies would hope that shipment of supplies under already approved programme can be spaced to cover needs beyond 31st December 1946 and that you will review the entire balance of existing programme with a view to providing only the highest priority items with the funds remaining.

JG/IGT

OUT-FILE



OUTGOING CABLE

RS

NR60/3/3

Originated by:-

CHQ. S & T. Liaison Office.

Mr. E. Henry.

LONDON.....TO.....UNRRA CHQ. AROLSEN

No. 3174
En Clair

D. 12th September 1946
1707 hrs.

Subject: Additional Funds for 1946 Amenity Supplies Programme.

Referring to your 1804 dated 6 September on above subject and following telephonic communication Hill/Moore-Henry the following points are drawn to your attention.

1. Present Amenity Programme allows for Amenity Supplies alone repeat Amenity Supplies alone a sum of some one and one half million dollars for purchases up to December 31. This sum represents roughly one third of total budget authorised to cover entire year and will be spread over a three month period (October, November and December) allowing for procurement action to be undertaken and goods forthcoming this present month.
2. Back Log of Amenity Supplies in U.K. and U.S.A. from procurement period ended June 30 amounts in value to one million dollars bringing total value of Amenity Items still to be shipped during remainder of 1946 to almost two and one half million dollars.
3. Unofficial contacts with Supply Division indicate that if all things considered further funds were available, possibility of increased procurement to the value of the additional funds is extremely doubtful.
4. To put forward a concrete case for an increased allotment following particulars are necessary:
 - A. Agreed scale of rationing of all items.
 - B. Stocktaking of all items presently held.
 - C. Justification for new figures bearing in mind A and B above.
5. View ERO is that justification of increase would be extremely difficult as roughly just under one half of entire programme for year will be available as far as can be seen over a three month period.
6. ERO suggest immediate steps to ensure continuation of programme into 1947 by cable to Washington requesting acceptance of further programme through March 1947 rather than concentrate on a case for increasing present funds which in light of para.1 and 2 above must be viewed with some doubt.

DD/IGT

OUT FILE

OUTGOING CABLE

WR60/3/3

Originated by:- Relief Services Dept.
Mr. C.H. Moore.

DON.....TO.....WASHINGTON.

NO. 10810

D. 10th September, 1946.

En Clair.

18.41 hours.

Repeated to Arolsen 304 Savings.

1. To fulfil continuing DP responsibility amenity supplies must be available for distribution starting January for 1947 program. Procurement should commence October at least for first quarter. Will need $1\frac{1}{2}$ to 2 million dollars per quarter depending number DPs remaining under care.

2. Confirm you prepared consider 1947 amenity program. We assume Arolsen initiates London Relief Services recommends and submits Washington per previous procedure.

M.



OUT FILE



OUTGOING CABLE

RS

WR60/3/3

Originated by:-

CHQ. S & T Liaison Office
(Germany)
Branch do
Mr. Henry.

LONDON.....TO.....UNRRA CHQ. AROLSEN

No. 3144.
En Clair

D. 9th September, 1946
1505 hrs.

SUBJECT: Additional funds for Amenity Programme.

1. Receipt acknowledged your 1804 London repeated 566 Washington dated 6 September on above subject.
2. Para. 4 noted for strict compliance.

MAC/IGT

ACTION COPY

INDEXED



INCOMING CABLE

RS.

WR60/3/3



ACTION:- R.S. Dept.
Miss Gibbons.
COPY TO:- Mr. Henry.
Mr. Schaaf.
Mons. Morhange.
Mr. Lee.

..... LSEN. TO LONDON.

NO. 1804
En Clair.

D. 6th September, 1946.
R. 6th September, 1946.
12.56 hours.

Repeated Washington 566

For Henry & Clarence Moores.

Subject is additional funds for 1946 Amenity Supplies Budget.

1. Further to Arolsen 14 to Washington repeated 73 to London 19 June and 24 to Washington repeated 98 to London 1 July and last sentence Washington 670 to Arolsen repeated 13351 to London.

2. This H.Q. formally applies for additional funds over and above existing amenity supplies budget of 5792925 dollars.

3. Justification this request for additional funds is as stated cables dated. Briefly restated hereunder:

(a) Existing DP population almost double anticipated population upon which original budget was based.

(b) Amenity supplies estimated as available from indigenous sources have not been forthcoming.

4. Henry acknowledge receipt of this cable and report specifically all developments this application for additional funds.

MLC/EM.

Mr. Henry dealing with this matter 11/9/46.

OUT FILE



OUTGOING CABLE

WR.60/3/3

Originated by:- Relief Services Dept.Div.
Mr. C.H. Moore.
(Exec.Asst., C.R.S.)

LONDON.....TO.....AROLSEN.

No. 3055
En Clair.

D. 2nd September, 1946.
15.50 hours.

Repeated to Washington Savings. No. 1879.

1. Reference 529 Arolsen to Washington and 670 Washington to Arolsen, Schedule for Supply program through December totalling 5792925 dollars. Received London telephone Henry to Moore in order meet deadline Schaaf submission Washington. Amount requested was approved in full.

2. Arolsens detailed schedule submitted subsequently too late for consideration included additional 250000 dollars employment, 120170 dollars unallocated and minor adjustments which account differential.

3. Detailed letter follows.

MC/EM.

INCOMING CABLE

FOR INFORMATION ONLY

RS
WR 60/3/3

Attention: R.S. Dept.
Miss Gibbons.
Copy Mr. Henry
Mr. Schnaf
Monsieur Morhange
Mr. Lee

WASHINGTON.....TO.....AROLSEN

No. 670
Repeated to:
London 13351
En clair

Dated: 29th August, 1946
Rec'd: 30th August, 1946
08.37 hrs.

Re your 529 repeated London 1690

1. Program of operations through 31st December, 1946, for DP operations Germany was set at \$ 579-900 on basis of document WE.51 dated 9th May, 1946, signed by Clarence H Moore and approved by Topping, both of Relief Services, London. It outlined reduced needs of D.P. operations and was presented here by Durinski and Schnaf. It is the total program including employment and emergency medical items.

2. Request for additional funds should be taken up with ERO

Noted C. H. Moore
3/9/46



INCOMING CABLE

FOR INFORMATION ONLY



ATTENTION: RS Dept
Miss Gibbons
COPY: Mr. Henry
Mr. Schaaf
Mr. Morhange
Mr. Lee

RS 60/3/3.
Copy Finance & Supply.
AROLSEN..... TO..... WASHINGTON

No. 529
En Clair
Repeated London 1690

D. 24th August 1946
R. 24th August 1946
17.24 hrs

For Henry.

Subject is Amenity Supplies budget DP German Operations. Re your 625 to Arolsen, repeated Geneva 19, London 12514X, dated 14 August, and our 466X dated 7 August.

1. This HQ appreciated your authorising ERO to continue procurement amenity supplies.
2. This HQ cannot reconcile your figure of 5792900 dollars stated in your cable as "previously authorised total budget". Clarify soonest.
3. Overall total budget for amenity supplies, employment programme and emergency medical supplies to end of 1946 understood by this HQ to be 6165100 dollars as authorised your 12270 to London 22 February.
4. Our 24 to Washington, dated 1 July, requested additional 1,500,000 dollars as allocation above previously authorised figure of 6165100 to meet needs of DP population higher than anticipated.
5. Your 587 repeated, London 11850, authorised new amenity supply budget for DP Germany of 792000 dollars for total programme through 31 December 1946. This HQ cannot understand what relationship this figure bears to previously authorised budget of 6165100 dollars as understood by Germany, or 5792900 as now stated by Washington.
6. Please clarify entire position answering specifically the following questions:

AM is figure of 5792900 in substitution for previous figure of 6165100, and inclusive of employment programme and emergency medical supplies budgets. Is our application for increased funds referred paragraph 4 finally rejected or still subject consideration.

- X Assigned to Finance
- X Repeated London 1547, Assigned G.O.S. (S)
- Ø Repeated London 109, Assigned Col. Charley (WR).

PW/IF

COPY.

Tel No: Arolsen 467.

8th July, 1946.

To:- European Regional Office, UNRRA,
170A'Gt. Portland Street,
Portland Court,
London, W.1.
(Attention of Mr. C. Moore)

Procurement in Neutral Countries for Employment Programme.

1. Further to Hill's conversation with Mr. Moore in London and to this HQ's cable number 1143 to London of 30 May, detailed hereunder is list of Employment Programme articles still urgently required for the Employment Project of this Operations.

	<u>Units</u>		<u>Cost</u>
2. Carpenter Tool Sets and Supplies	175	£	87,500
Blacksmith Tool Sets	200		50,000
Electricians Tool Sets	400		64,000
Sheet Metal Tool Sets	300		37,500
Masons Tool Equipment	300		18,000
Plumbers Tool Sets	230		23,000
Shoe Repair Sets	200		60,000
Sewing Shop Equipment	600		105,000
Auto-Mechanic Unit	100		15,000
Charging Unit with pressure gauge (A-M Unit cons.)	5		8,000
		£	468,000

3. It is requested that every effort be made to procure these articles as rapidly as possible.

4. In the event that all or some of the items cannot be procured with reasonable speed in the United Kingdom, this HQ requests that permission be given for procurement to take place in Belgium, where supplies of this nature may be obtained. Sabelthin S.A., 6, Rue du Meridien, Brussels, assure representatives of this HQ that they could supply bulk of the articles required within a comparatively short time. Accordingly, it would be appreciated if, in the absence of rapid procurement in the U.K., the matter could be referred back to this HQ, and suitable amounts of Belgian currency made available to this Mission so that procurement may proceed.

5. The importance to this Operation of the early supply of these articles cannot be over-estimated, and ample funds are forthcoming from the Employment Programme Budget to meet the expenditure involved.

6. Will Mr. E. Henry, CHQ Supply and Transport Liaison Officer in E.R.O. please keep CHQ informed of all developments in this matter?

(Sgd) F.E. MORGAN,
Lieutenant-General,
Chief of Operations, Germany.

cc. Mr. E. Henry, E.R.O.

INDEXED

FOR INFORMATION ONLY

INCOMING SAVINGRAM

60/3B

Attention: R.S.Dept.
Mr. Clarence Moore
Copy to Col. Gain.
Mr. Gaumnitz.

AROLSENTO.....WASHINGTON

No. 24 Saving
Repeated to:
London 98 Saving.
En clair

Dated: 1st July, 1946
Rec'd: 8th July, 1946

For Clarence Moore and Henry.

Subject is proposed revision of amenity supply budget for second half 1946.

1. Further to our cable Saving 14 to Washington repeated Saving 73 to London of 19th June revised amenity supply budget for July through December calls for additional expenditure of one million five hundred thousand dollars.
2. Will Washington please state if these funds can be made available.
3. Urgent necessity for expanded amenity supplies programme owing to much larger displaced persons population than anticipated is again emphasized. Further the large volume of items which Nugent eliminated from German C.H.Q. original first half year budget on grounds that they could be purchased indigenously have not been forthcoming. Military authorities will not authorise indigenous purchases of amenity items and there is no prospect this situation will improve.
4. Revised budget details will be forwarded upon request.

M/BCJ



Copy for R.S. ✓
#100
RegistriURGENT - VIA AIR MAIL

9th May, 1946.

To: UNRRA, Washington,
(Supply Division),
1344 Connecticut Avenue,
Washington 25 D.C. (Attention Mr. Hartschman)

and

UNRRA, London,
European Regional Office,
11, Portland Place,
LONDON, W.1. (Attention Mr. Moore)

From: Chief of Operations, Germany,
A.P.O. 757.

Subject: Amenity Supply Programme - D.P. Operations, Germany
Period July 1 - December 31, 1946.

1. Attached hereto are copies of Schedules in respect of Amenity Supply, Employment Supply and Emergency Medical Supply Programmes for D.P. Operations, Germany for the period July 1 to December 31, 1946.
2. It will be noted that the pro forma used for the schedules follows closely the form used for the first half year Programme, and is self-explanatory.
3. Commodity headings are as indicated by Mr. Rolf Nugent during his visit here earlier in the year.
4. In computation of the figures, due regard was had to the decreasing population and to the first-hand knowledge of Field Directors whose recommendations have been broadly adopted. Commodities which were ruled out for any reason from the original Budget, have been excluded, regardless of zone details. Population figures were taken at 300,000 - 400,000 over the 6 month period.

AMENITY ITEMS - JUSTIFICATION FOR INCREASES OR ADDITIONS.

1. The two main items under heading "Games" requiring clarification are Ball, Soccer, and Motion Picture Projectors. Zones all pressed for considerable increases in soccer equipment, as this game was most universally played. All areas were very short of equipment and depended almost entirely on UNRRA shipments.

Movie Projectors, despite insistence that procurement and relative cost were factors militating against inclusion, were requested by Zones. The American Zone alone requested 400 Projectors.

2. Children's Occupational Materials. There are no great changes in amounts. The items included in current Budget are necessary in nurseries and kindergarten schools.

3. Educational Supplies. Following urgent requests from Zones, particularly British and French, considerable increases have been effected in items chalk, erasers and pencils. The present position regarding Educational Supplies is so bad that several schools must soon cease to be operative unless considerable quantities of these items are received.

4. Miscellaneous Household Goods. Wrapping paper and string and tie-on labels, have all been subject to increases on the grounds that D.P.'s due for repatriation require these articles to parcel their belongings.

5. Sweets and Tobacco. Issues of Red Cross parcels are now to cease in American Zone and British Zone and the result is that D.P.'s are deprived

of their only source of supply of tobacco and candy. Present demands allow for two cigarettes per head per day and a very few ounces of candy per head per week. It is emphasized that this section should be given priority in procurement and shipment.

6. Toilet Items. Again increases are made because all Zones are usefully lacking these items. Razor blades, toilet soap, (which will serve also as shaving soap), tooth brushes and paste, are all needed in increased quantities. Present figures are only a minute percentage of estimated Zone needs.

Particular attention has been paid to availability of supply, local procurement and decreases in D.P. population and the figures presently submitted represent an absolute minimum standard of issue.

7. Infant requirements. There has been little increase in any of the items under this heading. All the articles requested are very necessary.

8. Two new break-downs are included (a) Garden Implements and (b) Women's Occupational Articles.

The former was included on special representation from Zones. The articles are required for small gardening projects and cannot be procured locally. It is requested that authority be given for inclusion of this section.

In connection with Women's Occupational Articles, it was emphasized that Germany was fundamentally a "man's" country and provision was not made for women. Again, the items requested represent only a small percentage of actual requirements.

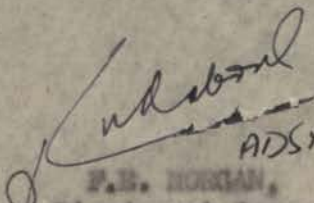
SUMMARY

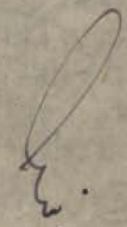
Estimated expenditure over the period ended June 30 is 3,036,589 dollars and for the second half at 1,647,341 dollars - a total expenditure for the year of 4,683,930.

Estimated Employment Programs expenditure through 30 June is 750,000 dollars. Budget provision is requested for 500,000 dollars for second half year, or an additional 250,000 dollars.

Emergency Medical Supplies call for an expenditure of 111,000 dollars for the year.

Total expenditure for the year, therefore, stands at 6,044,930 dollars, leaving an unexpended balance of 120,170 dollars to be taken up later or to allow for elasticity in costs.


AIDS: T
P.B. NORMAN,
Lieutenant General,
Chief of Operations, Germany.



UNRRA

CENTRAL HEADQUARTERS FOR GERMANY
APO 757 OR BAOR

7th March, 1946.

To: Miss Mary Gibbons,
Mr. Iliushenko
and other concerned,
E.R.O., London.

Subject: Budget for German D.P. Operations - Period ending 30 June, 1946.
Relief and Rehabilitation Supplies and Administrative Supplies.

A. GENERAL.

1. Herewith per Mr. Manghan, German Operations Supply and Transport Liaison Officer in E.R.O., is budget of requirements above referred.
2. Owing to circumstances, the budget has not been prepared upon a consistent basis and it will be noted that requirements of amenity supplies, (Schedules C, D and E), are costed and itemised in detail, items for employment supplies and emergency medical supplies, (Schedules F, G, H, J and K), are itemised and costed in broader bulk, while administrative supplies are itemised in detail but are not costed at all. This arises from the fact that budgets for amenities, employment programme and emergency medical supplies, were prepared subject to budget limitations notified to us by Mr. Rolf Nugent during his recent visit, while administrative supplies have not yet, to our knowledge, been tied to a financial budget.

Further specific comments upon the budget follow.

B. AMENITY SUPPLIES BUDGET.

1. In view of the necessity for breaking this down into quarterly periods, and the financial limit above referred, nothing in the foregoing figures can be construed as referring purely and simply to delivery, for example, we could not, in respect of each item, merely look at the quantity of that item already delivered and then proceed to plan the quantity of the item we could afford to procure in future. We had to ascertain the total of the quantity already delivered plus the quantity already procured but not yet delivered, plus the quantity presently committed upon firm procurement order. Accordingly, to ascertain the quantity of any item for which budget provision has been made, which is still to be shipped to Germany, it is necessary to read the budget herewith in conjunction with the former amenity supplies programme, which it supersedes, to establish the total budget figure of each item from the commencement of operations up to the 30th June and to subtract therefrom items already delivered, already procured and presently upon firm procurement order. The balance will represent what is still to be procured and shipped to Germany. It must be reiterated then that nowhere within the enclosed budget is any figure shown which necessarily represents the amount of any item still to be procured as at this date.

2. From what has been said in paragraph 1 above, it is clear that the previous amenity supply programme is no longer of effect and that certain items must be deleted entirely and other items reduced in quantity in the light of the present budget, construed as indicated in paragraph 1.

3. Some difficulty may arise in items already in process of procurement. It may be that E.R.O. has entered into firm procurement commitments under the old programme for items for which budget provision is not made under the new programme. Any such items must be reported to CHQ. as soon as may be, so that a decision may be given by CHQ. as to whether or not procurement is to proceed, bearing in mind that, in all such cases, elimination of some other item from the budget herewith will be necessary to provide funds. Where procurement has already taken place, report back still should be made to CHQ. which may request the item to be transferred if possible to another Mission rather than displace items budgeted. (An example of the operation of this provision is provided by the 118 tons of leather which, I understand, has now been procured, 93 tons of which we have been forced to request should be transferred to another Mission as funds are unavailable to take up the entire consignment).

4. A further implication of budget financial control is that in future E.R.O. should not purchase outside the programme without reference back to this HQ. We appreciate that, from time to time, E.R.O. has discovered a source of supply of suitable amenity stocks at a reasonable price, not included in their existing amenity procurement programme. In the past we have frequently been pleased that E.R.O. should procure and supply such items on our behalf but ~~as~~ in future, each such item will compete directly with the budget as laid down herewith, no such procurement must be undertaken without reference back to CHQ who will then indicate whether procurement should proceed and if so, what item in the present programme it should displace.

5. It would also be appreciated if E.R.O. would indicate to this HQ. any instance where it appears that procurement, although firmly to be anticipated, will be of long term operation in that delivery cannot be expected for a period of two or three months. It may be that in such cases, this HQ. may wish to cancel the item in question and substitute another item which could be delivered sooner. Tied up with this question is the question of unexpended budget allocation carry-over referred to below.

6. In order that the best use may be made of limited funds available to us and in order also that full regard be had to actual field requirements, E.R.O. is requested to submit to this HQ. as of 31 March, a statement showing the following particulars:-

In/

In respect of each item on the authorised amenity supply budget herewith -

- (a) Total authorised for procurement from the commencement of operations up to 30 June
- (b) Total already shipped, already procured awaiting shipment, and already outstanding on firm procurement order at 31st March.
- (c) Total outstanding unprocured and for which no firm procurement action has been taken (i.e. (a) minus (b)).
- (d) (To be shown against each item included under (c), above). General statement as to the possibilities of procurement before 31 May.

Upon receipt of this statement, CHQ. will issue further instructions regarding programme changes and procurement for the period ending June 30th and upon this statement, CHQ. will base their programme for the half year ending 31st December, 1946.

7. Amenity supply programme (and employment programme) for the half year ending 31st December, 1946, does not purport to be comprehensive as sketched in the present budget. A firm programme for amenities for the half year ending 31st December, 1946, will be prepared during April and submitted to E.R.O. by 1st May. Employment programme requirements for the December half year may have to follow at a later date.

8. The question of the carry-over of any funds unexpended in the June half year into the December half year has not yet been settled. Nugent was unable to indicate policy in this direction on his recent visit but undertook to inform us on this point at a later date. I think, however, that a carry-over cannot necessarily be depended upon and, accordingly, E.R.O. is urgently requested to take the most energetic procurement action upon the present programme to avoid the real risk of loss of allocated funds which already stand at an absolute minimum.

9. It will be clear that the budget herewith is based broadly upon estimated prices and, accordingly, where actual prices differ from estimates, the programme could be considerably affected. I must accordingly request that in any event where actual prices vary by more than 25%, either above or below estimated prices quoted herein, notification of such variation be transmitted to this HQ. before procurement is firm so that CHQ may decide whether to purchase more or less of the item concerned or to maintain the original budget figure with consequent adjustment of other programme items.

10. It is quite clear that some system of budget control, with particular

regard/

regard to finance, must be set up between E.R.O. and this HQ. so that we may know broadly at all times the status of your procurement operations in relation to our total budget allocation. Mr. F. Manghan is authorised to discuss and empowered to finalise arrangements in this direction with the appropriate authorities at E.R.O.

C. EMPLOYMENT PROGRAMME SUPPLIES.

1. In view of the fact that procurement of items for this programme may be proceeding simultaneously at Surprop and in the U.S., E.R.O. is requested to take no further procurement action until further advised. Advice will be sent to E.R.O. when it is known what items will not be forthcoming from other procurement sources, but which may be available in the U.K.

2. In the meantime, should E.R.O. discover a good source of procurement for any of the items listed in the basic employment schedule handed by Mr. Manghan to A.M. Wilson, notification of such procurement opportunity should be reported back at once to this HQ. which will then give specific decision upon the item in question based upon HQ. knowledge of procurement possibility of that item elsewhere. Under no circumstances should E.R.O. procure without reference back to this HQ. until so instructed as per paragraph 1.

3. This HQ. cable of even date requests that only 25 tons of the 118 tons of leather procured for this Mission be now delivered to Germany as this is the maximum quantity for which budget provision can be made in the light of other employment programme commitments.

D. EMERGENCY MEDICAL SUPPLIES.

1. These items are included to constitute a central emergency stock of medical items at CHQ. in accordance with the principle laid down in paragraph 7 of Mr. Nugent's letter to General Morgan 2nd March.

E. Administrative Supplies - UNIFORMS.

1. Schedule I shows a column headed "Articles already requisitioned now under procurement". The items appearing in this column represent (a) the requisition presently standing with Surprop and, (b) (as to outer garments), the requisition presently standing with the War Office.

2. The few items appearing on Schedule I in column headed "Additional items now to be procured" represent British Zone needs for items which BAOR cannot supply within the theatre. This request is no derogation from the principle expressed in paragraph 6 (g) of the UNRRA. British Army Agreement, but is simply intended to make good incidental availability deficiencies existing in the British Zone and likely so to continue.

3. Schedule II for Class II Employees, shows in column headed "Additional items now to be procured", uniform and equipment needs for these

employees/

employees based upon Class II scale established by Cables 400 and 604 from E.R.O. and Cable 283 from CHQ. Arolsen. The outer garments on Schedule II may be under procurement from Civil Defence sources as agreed with E.R.O. From all viewpoints, however, procurement of khaki uniforms for this type of employee would be preferable provided stocks are available.

4. The Schedule headed "Consolidated uniform requirements" is merely a consolidation of Schedules I and II.

5. Schedule II(1). The note on the bottom of this Schedule is self-explanatory.

F. ADMINISTRATIVE SUPPLIES - STATIONERY - SCHEDULE III.

1. These stationery requirements for the French Zone are submitted in accordance with paragraph 6 (1) of the UNRRA French Zone Agreement which places upon UNRRA the responsibility for furnishing typewriters and stationery.

G. ADMINISTRATIVE SUPPLIES - TRANSPORT SPARES - SCHEDULE IV.

1. Spare parts required for the operation are based upon the "FAMTO" scale which will be comprehensible, in terms of actual units to be purchased, to the Technical Inspection Section of Organisation and Management, E.R.O., (Brig. Hinde's Dept.)

2. The responsibility for the supply of these spare parts is an inevitable UNRRA responsibility due to the fact that large numbers of UNRRA British-type vehicles operated within the U.S. and French Zones, must depend upon central supply through UNRRA channels for their spare parts.

H. ADMINISTRATIVE SUPPLIES - VEHICLES AND HEAVY EQUIPMENT - SCHEDULE IV (A)

1. Page 1 Schedule IV(A), shows in Columns 1, 2, 3 and 4, vehicles of all types which have already been procured or for which procurement approval has already been given. Page 1, Columns 5 and 6, shows vehicles negotiated for and released by BAOR, for which E.R.O. purchase approval is still awaited.

2. The small table at the bottom of page 1 shows heavy equipment for CHQ. workshops, the release of which has been guaranteed by BAOR and for which E.R.O. purchase approval is still outstanding.

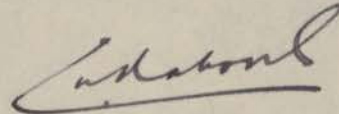
3. Schedule IV(A), Page 2. Vehicles listed on this page are those already being used by UNRRA in the U.S. Zone 7th Army Area. With the imminent withdrawal of the 7th Army, these vehicles are being offered to UNRRA for purchase through OFLC. Clearly these vehicles are necessary to UNRRA's continued operations and budget provision for the purchase of them, or a substantial proportion of them, must be made.

I. ADMINISTRATIVE SUPPLIES - MEDICAL - SCHEDULE V.

These are medical items required for use for UNRRA. personnel at CHQ. and Deployment Centre.

J. EMERGENCY SUPPLIES OTHER THAN MEDICAL.

L. By definition, supplies of this nature cannot be budgeted for though it will be noted that machinery for their procurement is laid down in paragraph 8 of Mr. Nugent's letter. It may be that demands for supplies of this type will arise ad hoc from time to time when the question of budget status will have to be examined.



C.N. RABONE,
Assistant Director, Supply & Transport.

SGH/ISBE.

WR60/3
22nd February, 1946.

Reguly P/A
16.10.46

This statement represents the understanding of the Relief Services Department on supply procedures, and is presented for the purpose of discussion aimed at clarification of the supply programme for D.P. Operations, Germany.

EMERGENCY SUPPLIES

1) Definition and Authority

a) Definition: The concept of emergency supplies arose out of the conflict between the urgent need for certain supplies for Displaced Persons, and the interpretation of Resolution 71, prohibiting procurement of basic supplies at UNRRA expense.

Washington cable No. 8537 provides definitions of categories of supplies as follows: "Basic supplies", "Amenity Supplies", "Administrative Supplies", "Emergency Supplies". The emergency supplies are defined as "any supplies in the above three categories where urgency requires procurement through other than normal channels". The classification of either amenity or administrative supplies as "emergency" does not alter the source of procurement or payment, and is therefore not pertinent to this discussion. The classification of basic supplies as "emergency" does change the source of procurement and constitutes the "emergency supplies" with which we are here concerned. The new budget authorization, cable No. 1226 on amenity supplies, includes an item for "emergency basic supplies", which are defined as basic supplies for which UNRRA will not be reimbursed by the Military.

b) Budgetary Authorisation: ~~for~~ Budgetary authorisation for emergency basic supplies is included in the amenity supply budget, see cable No. 1226.

2) Procurement of Emergency Supplies

a) Present Procedure: Requests for emergency supplies originate with D.P. Operations, Germany and are presented together with a justification to E.R.O. This justification would specify the emergency nature of the need, and the effort made to obtain the required supplies through normal military sources. The Relief Services Department would review and make recommendations to the

/Supply

Supply Department as to the validity of the emergency and authorize procurement of the supplies requested.

b) Need of Policy and Procedure: There should be clear cut agreement in writing between Washington and E.R.O. and within E.R.O. as to where authority is vested to determine when a basic supply shall be procured by UNRRA as an emergency supply.

BASIC SUPPLIES

1) Definition and Authority

The definition of basic supplies as established by Washington cable No. 8537 is as follows:

"Basic supplies", will (without limiting and generality of the term) include food, fuel, clothing, furniture, bedding, medical supplies, maintenance and operating supplies as well as physical facilities and installations."

There is no budget authorization for procurement of basic supplies as these are an obligation of the military authorities.

AMENITY SUPPLIES

1) Definition and Authority

a) Resolution Authority: The basic authority for the procurement and distribution to D.Ps. of amenity supplies is implicit in the authority of the Administration under Resolutions 10, 57, 60 and 71, to provide care for D.Ps pending repatriation. Amenity Supplies include all supplies necessary to the fulfillment of responsibility for care of D.Ps except basic supplies of food, fuel, shelter, clothing and medical supplies, which are excluded from UNRRA responsibility by Paragraph 4 of Resolution 71.

In defining the items included in Amenity Supplies the Administration of UNRRA must take note of the official resolutions and statements in Sub-Committee reports that "long-continued hunger, compulsory evacuation and immigration, forced labour, brutality and indiscriminate execution breed diseases of the mind and spirit as truly as germs produce physical ills..... the setting in which the emergency welfare services are likely to be administered must, therefore, be understood and both the minimum and long range purposes of these services must be taken into account".

The Administration in previous policy statements has accepted responsibility for restoring D.Ps as nearly as possible to the normal living conditions to which they are accustomed, which standards shall in no case be lower than those of the German population. Amenity Supplies necessary to the accomplishment of this purpose include supplies for community activity and supplies for individual use and consumption. Community activity supplies include those necessary to permit D.Ps to re-establish their basic community activities in cultural development, training of their children, recreation and in the development of workshops for vocational training and for repair and production of equipment and goods for the use of D.Ps. Supplies for personal consumption necessary to the re-building of morale include such items as tobacco, sweets, razor blades, toothbrushes and hair pins.

b) Budget Authority: 1. Authorization of Administrative Council. On 12th May, 1945, the Administrative Council approved the expenditure for amenity supplies as follows:

"It was agreed that these supplies should be approved in principle and that £1,000,000 should be allocated for this purpose for the first six months starting 1st July 1945. The programme would be subject to review after the first three months, that is on the 30th September 1945".

ii) Review and authorization The Amenity Supply programme was reviewed by the Administrative Council and Sub-Committees thereof during August. The Minutes do not show a formal resolution, but paragraph 1943 in Notes of Meeting held on 28th August, 1945, include the following:

"Mr. Jackson read a paper about the meeting that Col. Katzin had had about amenity welfare supplies. Mr. Schaaf remarked that in this document we undertook responsibility to continue the procurement of supplies."

In addition, the Administrative Council during August and September repeatedly approved drafts of agreements with the Military Authorities committing UNRRA to furnish amenity supplies for Displaced Persons.

iii) Budget Control: Budget Control procedures with respect to amenity supplies has been lacking. Amenity supply accounting was one of the questions on the agenda of Supply and Budget Representatives who recently visited Washington.

On 19th February, 1946 E.R.O. attempted to clarify the position of amenity supplies by a letter to Washington asking confirmation that "amenity supplies and other supplementary supplies for the Displaced Persons themselves should be charged against overall allotment for procurement". Cable 1226 just received from Washington apparently confirms.

iv) Budget estimates submitted to Washington On December 12th, Washington, in cable No. 8178, requested the estimates on future requirements and information on shipments to date of amenity supplies. This estimate was submitted on behalf of D.P. Operations, Germany, by the Relief Services Department, E.R.O. in cable No. 88, after telephone consultation with Germany and in joint consultation with the Supply Department, E.R.O.

v) Washington Budget Authorization Clear cut budget authorization for the amenity supply programme is contained in cable No. 1226 Washington to London just received. An overall amount of \$4,175,300 is approved to cover all procurement of amenity supplies and emergency basic supplies for which UNRRA will not be reimbursed by the Military for the period from the beginning of UNRRA Operations through 30th June, 1946

vi) Budget Justification Washington cable No. 1226 requests the development of a complete statement of requirements for amenity supplies and calls for representatives from the Washington Office to work with D.P. Operations, Germany and Representatives from E.R.O. to develop this statement.

2 Procurement of Amenity Supplies

(a) Current Procurement Schedule Authorized by ERO Relief Services Department

The six months procurement schedule was prepared and authorized by ERO Relief Services Department because the organization of D.P. Operations Germany had not developed to the point of accepting this responsibility. Procurement and forwarding of supplies on this schedule should continue until completed. D.P. Operations Germany has a copy of the procurement schedule and understands that the items and amounts thereon will be procured and forwarded. Attached is a statement on Amenity Supply procedure and status of the procurement programme as of 10 October 1945.

(b) Procurement Schedules Prepared by D.P. Operations Germany

It is understood between Relief Services Department ERO and D.P. Operations Germany that the latter is responsible for preparing future procurement schedules for Amenity Supplies. D.P. Operations Germany is in the process of preparing a complete procurement schedule based on an estimate for future requirements and keeping in mind the amounts of supplies due under current procurement schedule.

Relief Services Department ERO has responsibility for approving lists of Amenity Supplies admitted by D.P. Operations Germany prior to procurement. Relief Services Department ERO will be concerned primarily with items rather than with amounts.

AMENITY SUPPLIES - AUSTRIA

The original Amenity Supply budget authorization included Austria by virtue of the fact that D.P. Operations at that time included both Germany and Austria. This was confirmed in August by letter from the Chief of Finance and Administration, Colonel Katzin authorizing 15% of the £1,000,000 to be used for supplies to D.Ps. in Austria. Subsequent numbers of D.Ps. under care in Austria have not warranted sending more than 10% of Amenity Supplies to Austria. Accordingly 10% of all Amenity Supplies have been forwarded to Austria.

A cable just received (number unknown) clarifies this problem by stating that supplies for D.Ps. in Austria will be included in the Austrian programme. This means that immediate steps should be taken to adjust procurement and shipment accordingly.

1. Procedures

1. Channel of Contact (see over)

6.

ADMINISTRATIVE SUPPLY PROGRAMME.

1. Definition and Authority.

- (a) Definition. Administrative Supplies include vehicles, vehicle parts, office equipment, office supplies, foodstuffs, clothing, and other items of equipment and supplies for operating and management use by UENRA Missions.
- (b) Budget Authority. The Administrative Supply Budget originates as a budget request from R.P. Operations, Germany. It is considered along with the personnel budget request by the Division of Organisation and Management, E.R.C., in consultation with other Departments as appropriate. The Division of Organisation and Management establishes the budget and issues the authorisation and advice of allotment.

2. Execution of Administrative Supply Programme.

- (a) Requisition for Supplies. It is the responsibility of R.P. Operations, Germany, to establish requisitioning procedure and necessary controls within Germany. R.P. Operations, Germany, Supply Department, forwards requisitions to the procurement agency, normally E.R.C. Supply Department. Requisitions may proceed through other channels on proper authorisation, e.g. allocation of funds for procurement through Surprop, Paris.
- (b) Procurement. The Relief Services Department, E.R.C., does not vet requisitions for Administrative Supplies. The Relief Services Department will furnish on request any available information on operations, which may be needed by the Supply Department in connection with requisition and procurement of Administrative Supplies for R.P. Operations, Germany.

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PROCEDURES

Procedures1. Channel of Contact

The Executive Assistant of CRS is the channel of contact for the Relief Services Department with the Supply Department. The Executive Assistant arranges within the Relief Services Department for the vetting of requisitions and consideration of Emergency Supply requests, or for other information or consultation which may be necessary.

2. Status of Procurement

The Supply Department should issue a monthly report on the status of procurement in the Amenity Supply programme, giving the position by items and expenditures against the budget. Copies of the monthly report should be made available to the Relief Services Department, ERO and to D.P. Operations, Germany.