

United Nations



Nations Unies


Executive Office of the Secretary-General
Cabinet du Secrétaire général

To: Mr. Nambiar,

Please find attached for your approval on behalf of the Secretary-General his report to the Security Council on Côte d'Ivoire.

The report provides an account of the events in Côte d'Ivoire since the end of March, including the arrest of Mr. Gbagbo and the inauguration of President Ouattara. It also contains the recommendations of the Assessment Mission on the future priorities and configuration of UNOCI, as agreed in the Policy Committee.

The Secretary-General by this report recommends an extension of the mandate of UNOCI for 12 months, and asks that the troops be maintained at their current level, including the reinforcements approved during the crisis. It recommends an increase of 205 police officers. In line with the Policy Committee decision, the report indicates that the military and police strength will be reviewed after the legislative elections.


Nicholas Haysom
23 June 2011

Cc: KWS

11-05476



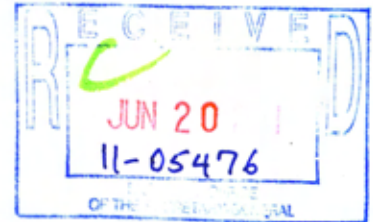
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Note to Mr. Nambiar



Côte d'Ivoire: Report of the Secretary-General on UNOCI ✓

1. The Security Council requested the Secretary-General to provide a report by 30 June 2011 following an assessment mission to Côte d'Ivoire. The attached report covers major developments since the 29 March report and includes the findings and recommendations of the mission that visited Côte d'Ivoire from 1 to 14 May. The report provides a detailed account of the developments that led to the apprehension of former President Gbagbo on 11 April, which marked an important turning point in the violent post-elections crisis in Côte d'Ivoire. This includes developments that prompted the Security Council to reiterate its full support to UNOCI to use all necessary means to protect civilians, including preventing the use of heavy weapons against the civilian population. The report also covers initiatives taken by the Government to restore normalcy following former President Gbagbo's apprehension.
2. While there are increasing signs of a gradual return to normalcy, Côte d'Ivoire still faces a very high risk of a relapse into armed conflict. The factors which could reignite conflict are identified in the report. In that regard, the report notes that the President and his Government, as well as other national and international stakeholders, provided a clear picture of the main challenges the Government is facing and the priority areas in which international support is required. All interlocutors identified the stabilization of the security situation as the topmost priority. The other immediate priorities included: fostering national reconciliation while, in parallel, addressing impunity and accountability; the reconstitution and reform of security and rule of law institutions; the disarmament, demobilization and reintegration of armed groups; the collection of illicit weapons from civilian communities; the reestablishment of State administration throughout the country; the protection of civilians; addressing the humanitarian situation; the development of a sub-regional strategy to address the threat of mercenaries, militias and the cross-border movement of weapons; and the holding of legislative elections. National stakeholders, including the President and the Prime Minister, also presented a common view on the nature of assistance they expect the United Nations to provide in specific areas, stressing that continued UNOCI presence and United Nations assistance were essential to stabilize the security situation and rebuild the country.
3. Taking into account the views of the Government and the roles of other partners, and based on the decisions of the 9 June Policy Committee meeting on Côte d'Ivoire, the report recommends that UNOCI and the United Nations country team should support the Government's efforts in the following key areas: a) stabilizing the security situation, including in border areas; b) re-constitution and reform of national security and rule of law institutions, in particular the armed forces, police, gendarmerie, judiciary and prisons; c) development and implementation of a new DDR programme, as well as the disarmament and repatriation of foreign armed elements; d) development and implementation of a community weapons collection and violence reduction programme; e) re-establishment of effective State administration throughout the country as well as consolidation of state capacity required to undertake medium to longer-term development interventions; f) facilitating national reconciliation and transitional justice, as well as monitoring and reporting human rights


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violations; g) protection of civilians; h) provision of humanitarian assistance to conflict-affected and vulnerable populations; i) organization and conduct of legislative elections, including through providing logistical and technical assistance, and assist the national authorities to put in place effective security arrangements; and j) completion of the unfinished tasks of the Ouagadougou Agreements, including through supporting the Office of the Facilitation. Furthermore, it is also recommended that the Secretary-General encourage sub-regional consultations to develop a strategy to address the threat of mercenaries, cross-border movement of weapons and armed groups, and illicit trafficking. In light of the critical security challenges and the risks that another election will bring to the country, the report recommends that the Security Council authorize maintaining the strength of UNOCI's military component, including the reinforcements. An increase of 205 individual police officers is recommended to assist the Government in developing the capacity of the national police. The Mission's military and police strength will be reviewed at the end of this year, and in any case immediately after the legislative elections, at which time further adjustments could be recommended, taking into account the progress in rebuilding national capacities and the prevailing security challenges.

4. The observations section of the report points out that while the apprehension of Mr. Gbagbo closed a painful chapter in the history of Côte d'Ivoire, the security situation is still extremely precarious and the crisis is far from over. The most pressing task is to assist the Government to address the potential triggers that could reignite conflict, and strong support, including from the United Nations, is required to mitigate the continuing threats to the stability of Côte d'Ivoire and the sub-region. It further stresses that it will be important to promote reconciliation, while addressing impunity and accountability, protecting human rights, building strong and independent institutions, ensuring inclusive governance, addressing the root causes of the conflict, promoting economic development and holding legislative elections in a timely manner. Finally, although the President and his Government have a clear vision on how to restore peace and stability and rebuild the country, they will need help at this critical time and the coming six to 12 months will be critical in determining whether Côte d'Ivoire will continue a steady recovery from the recent crisis or slip back into renewed conflict. The United Nations' support in identified main areas is essential in order to avert setbacks that could reignite renewed conflict. Strong bilateral and multilateral support will also be critical and close coordination and a clear division of responsibilities between the United Nations family and other international partners is required.

5. The draft report, which stands at 9,335 words, was prepared in consultation with DPA, DFS, DSS, OCHA, DOCO, OHCHR, PBSO, UNICEF, UNDP, UNHCR, OSRSG-CAAC, OSRSG-SViC, WFP, UNFP and UNOCI and is due to be issued on 30 June. We would be grateful if you could obtain the Secretary-General's approval in this regard.



Alain Le Roy
17 June 2011

cc: Ms. Malcorra
Mr. Pascoe

Twenty-eighth report of the Secretary-General on the United Nations Operation in Côte d'Ivoire


Vijay Nambiar

(I.) Introduction

1. This report is submitted pursuant to Security Council resolutions 1962 (2010) and 1981 (2011), by which the Security Council extended the mandate of the United Nations Operation in Côte d'Ivoire (UNOCI) until 31 July 2011, and requested me to provide a report by 30 June 2011, including the findings and recommendations of an assessment mission to Côte d'Ivoire. The report covers developments since my report of 30 March 2011 (S/2011/211).

(II.) Update on major developments

2. Following my last report, the situation in Côte d'Ivoire continued to deteriorate until former President Gbagbo was apprehended on 11 April. As Mr. Gbagbo rebuffed all efforts for a peaceful solution to the violent crisis, the Forces républicaines de Côte d'Ivoire (FRCI), which were established by a decree issued by President Ouattara on 17 March, continued their military offensive towards Abidjan, capturing towns in the west, centre and east. The former Forces de défense et de sécurité (FDS), including police and gendarmerie, fled in large numbers with some joining the ranks of the FRCI, while others surrendered or sought refuge in UNOCI camps.

3. By 30 March, the FRCI had encircled Abidjan. President Ouattara ordered the force to hold its positions outside the city in order to give Mr. Gbagbo a last chance to leave peacefully and to avoid further fighting. He also reached out to FDS commanders to join the FRCI. The FDS Chief of Staff, General Mangou, sought refuge with his family at the residence of the South African Ambassador on 30 March, but re-joined the pro-Gbagbo forces on 3 April. On 31 March, the Abidjan Air Force Base Commander and 100 troops surrendered to the FRCI. UNOCI and Licorne secured the airport. The FDS also abandoned its checkpoints around the Golf Hotel, the temporary seat of the legitimate Government.

4. As the FDS continued to disintegrate, the Republican Guard and Special Operations Forces (CECOS), which remained loyal to Mr. Gbagbo, concentrated their presence and heavy weapons in strategic locations in Abidjan. They escalated attacks against the civilian population, including with heavy weapons, which prompted the FRCI to enter Abidjan. Pro-Gbagbo forces targeted UNOCI Headquarters with intense heavy calibre sniper fire and mortars, wounding four peacekeepers and seven others during several heavy weaponry attacks on UNOCI patrols. One international UNOCI staff member and one national World Health Organization staff member were killed during the fighting in Abidjan.

5. In light of these developments, I instructed UNOCI to take all necessary measures in keeping with paragraph 6 of Security Council resolution 1975 (2011) of 30 March 2011 to prevent the use of heavy weapons against the civilian population. Pursuant to Security

Council resolution 1962 (2010), I also wrote to President Sarkozy of France seeking the assistance of the French Licorne force. On 4 April, UNOCI and Licorne conducted military operations in Abidjan to prevent the continued use of heavy weapons against civilians. Fighting subsequently subsided on 5 April. The same day, Mr. Alcide Djédjé, Mr. Gbagbo's "minister of foreign affairs", initiated negotiations with the Government on ending the crisis, while leaders of the security forces loyal to Mr. Gbagbo claimed they had ordered their troops to lay down their arms. In a statement later that day, however, Mr. Gbagbo insisted that he had won the election and called for a recount.

6. On 6 April, the fighting resumed with pro-Gbagbo forces again using heavy weapons against civilians in various neighbourhoods. UNOCI Headquarters and patrols were again targeted, including by heavy weapons. Diplomatic premises were also targeted and one of them was occupied by the pro-Gbagbo forces. The situation escalated on 9 April when Mr. Gbagbo's forces launched an attack on the Golf Hotel, including with mortars and heavy machine guns, which was successfully repelled. One peacekeeper was wounded during the attack.

7. During the fighting, United Nations personnel, staff of diplomatic missions and foreign nationals were trapped in insecure areas in Abidjan. Many of them, including 400 foreign nationals were extricated by UNOCI, in cooperation with Licorne. UNOCI relocated most United Nations international staff from Abidjan to Bouaké. Throughout the fighting, UNOCI provided medical services to civilians in need.

8. In light of the continued use of heavy weapons against the civilian population and peacekeepers, I again instructed UNOCI, on 10 April, to take all necessary measures to prevent their use against the civilian population. On the same day, UNOCI, with the support of the Licorne force, conducted further military operations targeting heavy weapons in areas around the Presidential palace and residence, and several military camps.

9. On 11 April, Mr. Gbagbo, his wife and members of his family, staff and "cabinet" were apprehended by the FRCI in a bunker in the Presidential residence. On 13 April, former President Gbagbo was transferred to a location in northern Côte d'Ivoire, while his wife was brought to a separate location. Their initial hearings were started by a State prosecutor in May. Some 70 of the family and staff members arrested with Mr. Gbagbo were released on 16 April. Some were transferred to the Bouna prison, while others, citing security concerns, moved to the Pergola Hotel in Abidjan, where the Government requested UNOCI to assist in providing security for them. The Government later announced that these individuals were under house arrest. Mr. Gbagbo's Front Populaire Ivoirien (FPI) party stated that many of its supporters have fled to Ghana.

10. Many commanders of the security forces, including General Mangou and the CECOS and Air Force commanders, pledged allegiance to President Ouattara. Other senior officers of the security institutions have been arrested by the FRCI, including the Commander of the Republican Guard, and are being held in Korhogo. The Prosecutor of the Military Tribunal launched an investigation on 12 May into crimes committed by the

detained.

de Gbagbo

military and the police. The whereabouts of Mr. Blé Goudé remained unknown, although recorded statements allegedly by him were broadcast in late May.

11. Meanwhile, during a press conference on 19 April, Ibrahima "IB" Coulibaly announced that his forces, known as the "Invisible Commandos" who had taken up arms against pro-Gbagbo forces in Abidjan's Abobo neighbourhood, were at the disposal of President Ouattara. However, Mr. Coulibaly declined to attend a meeting with representatives of the Government on 26 April. On 27 April, after his forces clashed with the FRCI, he refused to leave Abobo, although he had earlier that day requested a UNOCI escort to assist him to leave the area. Later that day, the Government announced that Mr. Coulibaly had been killed during the fighting. Many of his supporters went into hiding. Some 800 of them were ~~later~~ registered and disarmed by UNOCI on 4 June. Only some 30 serviceable weapons and a limited amount of ammunition were handed over.

12. Although fighting abated in Abidjan after 11 April, pro-Gbagbo militias, mercenaries and FDS elements held out and continued to fight in Yopougon district. However, serious human rights violations were committed and mass graves discovered before the FRCI dislodged the remaining elements from Yopougon on 4 May. Some 50 of these elements surrendered to the FRCI on 29 April. The rest fled towards the Liberian border area, where they continued to kill civilians and loot property in south-western Côte d'Ivoire. Clashes between the FRCI and pro-Gbagbo militias and mercenaries continued to be reported there, as well as violence against civilians in the west and south-west.

13. In mid-April, UNOCI started joint patrols with the FRCI. UNOCI has also assisted in collecting and registering some 500 weapons, including heavy weapons, and 65,000 rounds of ammunition. Most are being secured by UNOCI, while some have been handed over to the FRCI. Most materiel collected appears to have been imported prior to the arms embargo. UNOCI is also clearing unexploded ordnance in Abidjan.

14. Serious violations of international humanitarian and human rights law occurred throughout the fighting, including the killing and abduction of civilians, enforced disappearances, extortion, sexual violence and looting of property. Several hundred people were killed in Duékoué and the surrounding villages on 28 and 29 March. The state broadcaster, Radiodiffusion-Télévision ivoirienne (RTI), continued to broadcast hate messages and incite violence until it went off the air on 5 April. The Assistant Secretary-General for Human Rights, Ivan Simonović, visited Côte d'Ivoire from 2 to 9 April, and the International Commission of Inquiry, established by the Human Rights Council on 25 March, visited Côte d'Ivoire from 4 to 28 May.

15. The humanitarian situation further deteriorated ^{during the reporting period} with an increase in displaced populations inside the country as well as to neighbouring countries, primarily Liberia. From 4 to 5 April, Under-Secretary-General for Humanitarian Affairs Valérie Amos visited western Côte d'Ivoire to highlight the immense consequences of the conflict.

16. As the situation slowly began to stabilize following Mr. Gbagbo's apprehension, the Government took a number of initiatives to restore normalcy. On 1 May, President

Ouattara announced the establishment of the Dialogue, Truth and Reconciliation Commission with former Prime Minister Charles Konan Banny as its Chair. The announcement was made during a visit by a delegation of The Elders comprised of former United Nations Secretary-General, Mr. Kofi Annan, Archbishop Desmond Tutu of South Africa and former President Mary Robinson of Ireland, during which they also met with Mr. Gbagbo in Korhogo. On 5 May, the President of the Constitutional Council reversed the fabricated election results he had announced on 3 December and President Ouattara was sworn-in by the Constitutional Council on 6 May. I visited Côte d'Ivoire to attend President Ouattara's inauguration ceremony in Yamoussoukro on 21 May, which was attended by some twenty Heads of State. Under-Secretary-General for Peacekeeping Operations, Alain Le Roy, visited the country from 18 to 22 May.

17. President Ouattara appointed the governors of Abidjan and Yamoussoukro on 28 April and replaced other senior officials, including two members of the Constitutional Council as well as the Presidents of the Supreme Court and the Economic and Social Council on 12 May. On 1 June, President Ouattara announced his new Government headed by Prime Minister Soro and comprising 36 ministers, including five women. The Government includes 14 members of President Ouattara's Rassemblement démocratique des républicains (RDR) party; eight from former President Bedie's Parti démocratique de Côte d'Ivoire (PDCI) party; five from the Forces nouvelles; and five from civil society. The remaining portfolios are held by smaller parties. Mr. Gbagbo's FPI party declined the offer to join the inclusive Government, demanding that former President Gbagbo be released from detention first. President Ouattara presided over the first meeting of the Council of Ministers on 8 June.

18. Commercial activity has gradually resumed in Abidjan. To date, some twenty banks have reopened and financial services have been progressively restored throughout the country. On 27 April, the branches of the Banque Centrale des Etats de l'Afrique de l'Ouest reopened in Abidjan and the West African Economic and Monetary Union appointed a new Governor on 30 May. On 13 April, President Ouattara announced the resumption of cocoa exports and on 21 April, the African Union lifted the sanctions it had imposed on Côte d'Ivoire, while the European Union partially followed on 29 April.

(III.) Assessment mission

19. As requested by members of the Security Council, I dispatched an assessment mission to Côte d'Ivoire from 1 to 14 May 2011. Participants included representatives of the Department of Peacekeeping Operations, the Department of Field Support, the Department of Political Affairs and Department of Safety and Security as well as the Office for the Coordination of Humanitarian Affairs, the Office of the High Commissioner for Human Rights, the United Nations Development Programme and the United Nations Children's Fund.

20. The assessment mission received detailed briefings from UNOCI and the United Nations country team, the World Bank, the African Development Bank and the Licorne force, and consulted with President Ouattara, Prime Minister and Defense Minister Soro,

the Ministers for the Interior, Justice and Human Rights, Finance, Planning, Civil Service and Employment, General Soumaila Bakayoko of the FRCI as well as the President of the Independent Electoral Commission, the leadership of the national security, the diplomatic community, civil society, political parties, including Mr. Gbagbo's party, and international and national non-governmental organizations. Members of the mission visited Daloa, Duékoué and Man in the west and Bouaké in the north. *the FPI*

(IV.) Findings of the Assessment Mission

21. The assessment mission's discussions with the President, the Prime Minister and his Government, as well as other national and international stakeholders, provided a clear picture of the main challenges the Government is facing. All interlocutors identified the stabilization of the security situation, particularly in Abidjan and the west, as the topmost priority. The other immediate priorities included: fostering national reconciliation while, in parallel, addressing impunity and accountability; the reconstitution and reform of security and rule of law institutions; the disarmament, demobilization and reintegration of armed groups; the collection of illicit weapons from civilian communities; the reestablishment of State administration throughout the country; the protection of civilians; addressing the humanitarian situation; the development of a sub-regional strategy to address the threat of mercenaries, militias and the cross-border movement of weapons; and the holding of legislative elections.

A. Security situation

22. The security situation in the country, especially in Abidjan and the west, remains extremely precarious. There is still a high risk of renewed armed conflict and attacks against the civilian population continue. These could be initiated by the many ex-Republican Guard soldiers who have melted into the civilian population in Abidjan along with their weapons, as well as the pro-Gbagbo militias, mercenaries and ex-FDS personnel routed from Abidjan, who are attempting to regroup in the west, Young Patriots and Fédération estudiantine et scolaire de Côte d'Ivoire (FESCI) members who still have access to arms, and elements of the "Invisible Commandos" who have gone into hiding with their weapons. The FDS, including the police and gendarmerie, have disintegrated and the FRCI is the only national security institution that is currently undertaking all security, law enforcement and public order maintenance tasks. However, the FRCI could become a threat itself if urgent steps are not taken to address its basic needs, command and control issues, and discipline-related challenges. Furthermore, civilian communities were systematically militarized by the former regime and are awash with weapons. The escape of more than 12,000 prisoners since March presents another serious challenge. *from prisons*

23. The recent fighting in the west has brought to the surface long-standing ethnic, citizenship and land ownership issues, and the attempted regrouping of pro-Gbagbo elements in this traditionally volatile area could re-ignite conflict there. There have also been reports of unexploded ordnance in the west and landmines in Tiébissou and in Abidjan, which pose a danger to the population.

B. State of security and rule of law institutions

24. The FDS, including the police and gendarmerie, were detrimentally politicized during the crisis and have effectively disintegrated, though some have rejoined under the auspices of the FRCI. The prison institutions have also essentially collapsed in the south and have not been fully operational in the north since 2002. Most of the police, gendarmerie, judicial and prisons infrastructure has been damaged or destroyed.

25. The Government has indicated that the FRCI will be the institution around which the new armed forces will be reconstructed while the formation of the police, gendarmerie and corrections system will be based upon the old services. In this regard, there is an urgent need for the Government to conduct a comprehensive review of the security institutions, and devise a national security strategy and plan for its implementation. There is also a need to develop and implement a national justice sector strategy, which will be coordinated through a Comité de Pilotage et Suivi presided by the Ministry of Justice. Many bilateral partners have expressed an interest in providing support for the rebuilding, reform and development of the security and rule of law institutions. The Government is planning to hold a national seminar in July to discuss issues pertaining to security sector reform, disarmament, demobilization and reintegration, and national reconciliation. Prime Minister Soro has requested that the United Nations assign an SSR adviser to support his office, while some bilateral partners have also been requested to do the same.

26. Initial assistance from UNOCI will be required, while long-term assistance should be provided by bilateral partners and relevant United Nations agencies. United Nations assistance will complement the efforts of other partners. As foreseen in the Ouagadougou Agreements, the Economic Community of West African States (ECOWAS) and the Facilitator will continue to support the reunification of the armed and police forces.

i. Armed Forces

27. The FRCI remains an unconventional, amorphous, and poorly resourced force. It is comprised of a mixture of ex-FAFN personnel, some former ex-FDS personnel who defected before Mr. Gbagbo's arrest and many untrained young men who were recruited during the FRCI offensive, ~~but~~ ^{its} its current size is yet to be confirmed. As a result of the lack of regular salary payments, some FRCI elements were resorting to extortion and looting in Abidjan and other parts of the country. However, the Government started paying salaries to the FRCI in May. The various mixes of military uniforms project a negative image and are exploited by criminals who impersonate FRCI personnel. Some interlocutors noted the current lack of confidence of parts of the population in the FRCI. The Government welcomed the suggestion that it approaches bilateral partners to request them to donate uniforms for the FRCI. With regard to reunifying the future army, President Ouattara advised that the framework and the quotas provided for in the Ouagadougou Agreements remained valid and will be maintained.

28. While the Government has already taken a decision to eventually send the FRCI to

the barracks and deploy the police and gendarmerie to maintain law and order, there are still a number of serious dilemmas. First, the Government's efforts to reconstruct the crumbled police and gendarmerie will take time to gain traction, despite confidence-building measures taken by UNOCI to encourage law enforcement personnel to return to duty. Second, despite the FRCI's shortcomings, a premature complete withdrawal of the force to the barracks could lead to serious setbacks to efforts to stabilize the security situation.

ii. Police and gendarmerie

29. The police and gendarmes, of whom there were some 30,000 before the crisis, are only slowly returning to work, despite the confidence-building measures by UNOCI. To date, 85 percent have registered to resume duty but very few are actually working. They undertake very limited activities, mostly jointly with the FRCI. Many interlocutors negatively assessed these law enforcement institutions even without the impact of the crisis, pointing to impunity, lack of accountability, politicization, corruption, absenteeism, and lack of training and equipment.

30. The Government highlighted the lack of weapons for the police. In a letter dated 3 May, the Minister of Interior requested UNOCI to hand over weapons that it has collected to the Ivorian police. However, UNOCI is obliged to verify, in coordination with the Group of Experts, if these weapons were imported in violation of the arms embargo regime before handing them over to the authorities.

iii. Judicial and corrections institutions

31. As a result of the crisis, the judicial system practically ceased to function, with the judiciary collapsing in the south. 17 out of the 26 courts in the south were partially damaged or looted during this period. In the north, many of the redeployed judges and prosecutors abandoned their posts. In addition, the judiciary suffers from a lack of independence, insufficient material and financial resources, inefficient proceedings, politicization of its personnel, inadequate case management systems, corruption and poor public perception. The impact of the crisis on the corrections system was equally dire. Prisons ceased to function in the south and were damaged, and all prisoners escaped from the 22 prisons in the south, and have yet to be recaptured. In the north, only three out of the eleven prisons were operational prior to the crisis.

32. The European Union signed an 18 million euros project with the Government on 6 May for the reform and modernization of the judicial and prison systems with a view to reinforcing the capacities of the Government to improve access to justice, reform courts and improve detention conditions. UNOCI is assisting in the renovation of some prisons in Abidjan and other locations in the south.

C. Disarmament, demobilization and reintegration of former combatants (DDR), dismantling of militias

33. The post-elections crisis has significantly increased the magnitude of the

disarmament and demobilization challenge as a result of new recruitment and a proliferation of armed groups. The caseload of combatants has increased, but the numbers remain unclear at this stage with estimates ranging from 50,000 to 100,000. Given the diverse caseload, agreeing on appropriate eligibility criteria for participation in the DDR programme and managing expectations will be key challenges in developing a new programme. National stakeholders also emphasized the pressing need for reintegration and youth employment programmes.

D. Collection of weapons from civilian communities

34. A very high number of weapons remain in civilian communities, particularly in Abidjan and the west. It was a policy of the former regime to systematically arm sympathetic communities, and thousands of weapons were distributed to militias, youth and other groups throughout the country, which intensified during the crisis. FDS stockpiles of weapons were also looted, including by civilians, as the FDS disintegrated. As a result, the threat of local armed violence remains across Côte d'Ivoire due to the availability of a large number of weapons.

E. Re-deployment of State administration and extension of State authority

35. The post-elections crisis further curtailed the reach of State authority and its administration. National stakeholders expressed the view that the reunification of the country, including the centralization of the treasury, should now be easier to achieve due to the changed political context. In the west and south, the crisis brought to the fore the weakness of State institutions, including the politicization of State officials and ^{their} inability to deliver services. Civil servants are slowly returning to work, but remain largely absent in the west, while most Government Ministries and territorial State administrations will take some time to become fully operational because public buildings were vandalized, records destroyed and equipment looted. The Government is undertaking an inventory of the physical destruction of State premises and equipment. Many interlocutors stressed the need to strengthen institutions by addressing issues of corruption, transparency, and governance.

F. Political situation and legislative elections

36. The inauguration of President Ouattara in Yamoussoukro marked a major step towards the full restoration of constitutional order. Although, the FPI declined to participate in the Government, FPI members and associates of former President Gbagbo who are currently held at the Pergola Hotel confirmed that they recognized President Ouattara as the legitimate President, stating that they were willing to contribute to the process of national reconciliation and reconstruction. They also advocated for the adoption of an amnesty law covering all acts and offences committed during the post-elections crisis.

37. All national stakeholders, except FPI members of the National Assembly, stressed the need to hold legislative elections as soon as possible and before the end of the year. They emphasized that these elections are important for the full restoration of

constitutional order in Côte d'Ivoire, national reconciliation and inclusive governance. Formidable challenges will need to be overcome to meet the envisaged timeline. The Headquarters of the Independent Electoral Commission and its offices throughout the country were vandalized, equipment and vehicles were looted and records destroyed. Funding needs to be mobilized; displaced populations and refugees need to return; outstanding cases of identification of eligible voters need to be addressed; the electoral roll updated; and the electoral districts delimited. The security situation has to sufficiently stabilize and a political environment conducive for the elections must be created. With regard to the composition of the Independent Electoral Commission, President Ouattara advised that the formula that had been agreed to in the Pretoria Agreement would be maintained. This, however, could become a contentious issue. Meanwhile, most interlocutors expected the certification mandate of my Special Representative to continue. A United Nations electoral needs assessment mission ^{is visiting} visited Côte d'Ivoire from 18 to 30 June.

G. National reconciliation and transitional justice

former President Gbagbo had in 2003 accepted the jurisdiction of the ICC. This was reconfirmed by
38. President Ouattara has established a Dialogue, Truth and Reconciliation Commission but also stressed that national reconciliation will not mean impunity. Although Côte d'Ivoire is not a party to the Rome Statute of the International Criminal Court (ICC), President Ouattara, in a letter dated 3 May 2011, ^{in which he also} reconfirmed the country's earlier acceptance of the jurisdiction of the ICC and asked the ICC Prosecutor to conduct an investigation into the most serious crimes committed since 28 November 2010 and to bring those responsible to justice. After a preliminary examination, the ICC Prosecutor concluded that there is a reasonable basis to believe that crimes within the jurisdiction of the Court have been committed in Côte d'Ivoire since 28 November 2010. In a letter dated 19 May 2011, the ICC Prosecutor informed the President of the Court of his intention to request the Pre-Trial chamber to authorize him to open an investigation into the situation in Côte d'Ivoire. On 20 May 2011, the ICC announced that the President of the Court had assigned the situation in Côte d'Ivoire to Pre-Trial Chamber II.

39. However, a comprehensive transitional justice approach that includes prosecutions, truth telling, reparations, vetting and institutional reforms is essential. In light of issues relating to land ownership and citizenship in the west, many stakeholders emphasized the importance of interventions that address the root causes of the conflict and foster social cohesion at the community level, particularly since the return of displaced persons to their respective communities in the west is likely to further exacerbate tensions.

H. Human rights situation

to the Human Rights Council
40. The post-elections ^{serious} violence triggered widespread human rights violations, sexual-based violence, and ^{grave} violations against children. The International Commission of Inquiry submitted its report on 15 June, ^{it} which concluded that serious violations of human rights and international humanitarian law were committed during the crisis, estimating that some 3,000 persons were killed. The Commission stressed that national reconciliation without justice would not be sustainable and recommended that the Government conduct complete, impartial and transparent investigations of human rights

violations and bring those responsible to justice.

41. While human rights violations have decreased in terms of intensity, formidable challenges remain: the population continues to be vulnerable due to the fragile security situation and a security vacuum in certain areas, the proliferation of arms and armed groups, the presence of explosive remnants of war, the severe weakening of institutions responsible for the protection of human rights and a legacy of impunity. There is also the continuing risk of reprisals, which could undermine efforts in support of social cohesion and reconciliation. UNOCI has received reports of several cases involving FRCI elements which are being investigated. All interlocutors, including the President and the Prime Minister, recognized that addressing impunity and ensuring accountability and the effective protection of human rights will be essential.

i. Sexual and gender based violence

42. Sexual violence remains pervasive throughout the country and is particularly acute in the west. More than 300 cases of sexual and gender based violence, of which 118 are rape cases, have been reported since January 2011. Although some of these were committed by men in uniform, the majority of the perpetrators were known to the victim.

ii. Children

43. Children were victims of large scale violations during the crisis. There was a sharp rise in the recruitment of children into militia groups and other armed groups loosely affiliated with the FRCI, while the incidence of child recruitment was relatively low in the regular armed forces. Some ^{children} were seen carrying arms, while others reportedly supported armed groups at check-points. ~~The United Nations-led task force on grave violations against children documented 77 cases of killing and maiming of children during the crisis.~~ ^{as well as} Cases of sexual violence against children perpetrated by the pro-Gbagbo militia, mercenaries and the FRCI have also been documented. ~~While Côte d'Ivoire is currently not listed in my annual report on children and armed conflict, the vulnerability of children warrants the reactivation of the Monitoring and Reporting Mechanism by the Security Council as per resolution 1612 (2005).~~

I. Protection of civilians

44. The current state of the Ivorian security and law enforcement agencies compromises their ability to protect civilians, and they will take time to be reconstituted. This will require UNOCI and the United Nations country team to continue to protect civilians within their respective mandates.

J. Role of the media

45. The President stressed the urgent need for the media, which has been heavily politicized and partisan, to play a more positive role in the future and to contribute to national reconciliation. In this regard, President Ouattara and many other national stakeholders called for measures to ensure the effective functioning of the regulatory

bodies, notably the National Press Council (CNP) and the recently established High Authority for Audiovisual Communication (HACA).

K. Humanitarian situation

46. Some 300,000 people have been displaced within Côte d'Ivoire, mainly in Abidjan and the west, and over 200,000 people have fled to neighbouring countries, primarily Liberia. Given the prevailing insecurity and the continuing fear of retaliation, the return of refugees and internally displaced persons remains slow and there could be a protracted displacement situation. In the west, the return of displaced persons to their respective communities is likely to raise unresolved issues related to the root causes of the crisis, particularly access to land and ownership of property. There is therefore an urgent need to link humanitarian assistance with a strong recovery programme, address social cohesion at the national and community levels, especially in the west, and promote peacebuilding activities.

47. The crisis also disrupted livelihoods and basic social services which worsened living conditions. Besides addressing immediate recovery priorities, including the delivery of basic public services, the economic empowerment of women and youth will be critical to facilitate their participation in the stabilization and peace processes. The Government has started to address the most pressing needs of the population through its \$100 million Programme d'urgence aimed at re-launching basic social services with funding from the European Union and France. The revised Emergency Humanitarian Action Plan remains seriously underfunded with only 25 percent of its \$180 million requirements covered as of 8 June.

L. Economic situation

48. The Ivorian economy was hit hard by the crisis and a negative growth rate of real gross domestic product is expected for 2011. Côte d'Ivoire was scheduled to reach the completion point for debt relief under the Heavily Indebted Poor Country (HIPC) initiative this year. As result of the crisis, this has now slipped until at least 2012. As international sanctions were lifted, economic activity has resumed with the re-opening of banks, and businesses. The Government has cleared its debt service arrears to the World Bank and the African Development Bank. The World Bank is preparing a budget support operation of at least \$100 million and the African Development Bank has recently approved budget support of some \$150 million, while the International Monetary Fund plans to provide a \$125 million loan under its Emergency Credit Facility. In order to reach the HIPC completion point, the Government will need to revise its ~~cacao~~ strategy *regarding the cocoa sector* and make progress towards implementing the Poverty Reduction Strategy.

M. Sub-regional aspects and resumption of the Facilitator's role

49. The pro-Gbagbo mercenaries, militias and former FDS elements in the west pose a serious threat not only to Côte d'Ivoire but also to its neighbours. Most of Côte d'Ivoire's neighbours are vulnerable to destabilization, given the porous borders and the track record of former combatants and militias in the sub-region acting as freelance

combatants. The President and the Prime Minister have called for a stronger United Nations role in addressing the cross-border movement of mercenaries, armed groups and weapons into Liberia. However, many stakeholders pointed out that the focus should not just be on the Liberian mercenaries because other neighbouring countries are also at risk. A sub-regional strategy to address this challenge is therefore essential.

50. The role of the sub-region will remain critical. President Ouattara has requested the Facilitator, President Compaoré of Burkina Faso, to continue to assist the Government in implementing the unfinished aspects of the Ouagadougou Agreements, and Prime Minister Soro has written to me, requesting the United Nations to extend support to the office of the Facilitator's Special Representative in Abidjan.

N. Safety and security of personnel

51. The safety and security of United Nations personnel has improved since direct attacks on United Nations personnel ceased following the apprehension of former President Gbagbo. However, challenges persist in particular due to the volatile security situation and the limited capacity of the Ivorian security forces to ensure effective protection of the population as well as United Nations personnel.

(V.) Recommendations of the Assessment Mission

52. National stakeholders, including the President and the Prime Minister, presented a common view on the nature of assistance they expect the United Nations to provide in specific areas, stressing that continued UNOCI presence and United Nations assistance was essential to stabilize the security situation and rebuild the country.

53. Based on the priority areas identified by the Government and requests made by the Government, and taking into account the role that other partners will play, it is recommended that the United Nations focus on the areas set out below in order to effectively support the Government in addressing the most pressing challenges with a view to stabilizing the security situation, preventing a relapse into renewed conflict and creating space for the Government to regain lost capacity.

A. Supporting efforts to stabilize the security situation

54. It is recommended that UNOCI plays a greater role in helping the national authorities to stabilize the security situation, with particular focus on Abidjan and the west, including the border areas. UNOCI will therefore increase joint patrols with the FRCI, police and gendarmerie; facilitate the resumption of law enforcement responsibilities by the police and gendarmerie; deter the activities of militias, former FDS personnel, mercenaries and other armed groups; and assist in the protection of civilians. UNOCI will also continue to collect, secure and dispose of weapons and assist in clearing explosive remnants of war, as appropriate.

55. It is recommended that UNOCI, in close coordination with UNMIL, in keeping with Security Council resolutions 1980 (2011) and 1981 (2011), enhance its support to

the Ivorian and Liberian authorities to monitor and address cross-border security challenges. UNOCI, in coordination with UNMIL, will increase its presence and patrols in the border areas, particularly "hot spots"; conduct a joint assessment of, and share information on, the cross-border movement of armed elements and weapons and the displacement and abuse of civilian populations; accord priority to supporting the operations of the national security institutions in the border areas, including through joint patrols with them and capacity building; and, undertake contingency planning together with national authorities. At the same time, a broader sub-regional strategy is required and I will encourage ECOWAS to develop such a strategy, to which UNOCI and other United Nations presences in the sub-region will contribute. The United Nations Office for West Africa should coordinate the actions of the United Nations presences in the sub-region to support the development of the sub-regional strategy.

B. Supporting the reconstitution and reform of security and rule of law institutions

56. It is recommended that UNOCI, in coordination with relevant United Nations agencies and bilateral partners, support the Government in reconstituting and reforming the security and rule of law institutions, in particular the armed forces, police, gendarmerie, judiciary and prisons. This would include supporting a national dialogue process to facilitate the creation of a national security vision, assisting the Government to conduct a sector-wide review of the security institutions, and developing a comprehensive national security strategy and plans for their reform, including mechanisms for governance and civilian oversight, as well as developing and implementing a national justice sector strategy. UNOCI, in coordination with the United Nations country team, should also provide training in human rights, child protection and sexual and gender based violence for the security and law enforcement forces; offer support with regard to the development of a vetting mechanism for personnel that will be absorbed in the services; and promote the respect for human rights.

57. It is further recommended that UNOCI together with the United Nations country team support the development and implementation of a multi-year joint United Nations justice support programme in order to develop the police, judiciary, prisons and access to justice in Côte d'Ivoire, as well as the initial emergency rehabilitation of relevant infrastructure and the provision of equipment, taking into account the assistance to be provided by other partners in these areas. UNOCI should also support capacity development, including through the provision of specialized training, co-location and mentoring programmes, for the police and gendarmerie and corrections officers.

58. To ensure effective coordination, transparency and harmonization of efforts, and a clear division of labour among the many partners who are interested in assisting the SSR process, it is recommended that the support for security sector reform be coordinated on the basis of a master plan setting out key tasks and the division of responsibilities, for example through the working group established within the Prime Minister's Office, and with my Special Representative playing a key role in harmonizing the support provided by international partners. UNOCI should also deploy an expert to work in the Office of the Prime Minister on security sector reform, as requested by the Prime Minister.

C. Supporting the disarmament, demobilization and reintegration of former combatants and dismantling of militias

59. UNOCI and the United Nations country team, in close coordination with other international partners, should assist the Government in developing a new national demobilization, disarmament and reintegration of combatants and dismantling of militias programme, which is tailored to the new context, builds on lessons learnt from the past, and takes into account the rights and needs of different categories of persons to be demobilized, including children and women. UNOCI should also continue to support the registration and profiling of former combatants, assist the national authorities to collect and secure weapons, and support the disarmament and repatriation of foreign armed elements. The 1,000 micro-projects initiated by UNOCI and UNDP prior to the elections with voluntary and QIP funding will continue to provide sustainable alternative livelihoods for some ex-combatants. It is recommended that the United Nations country team in consultation with the Government and other interested partners support the development of a plan to implement such projects as part of the reintegration of ex-combatants.

D. Supporting the collection of weapons from civilian communities

60. UNOCI and the United Nations country team, in coordination with other partners, should support the Government to develop and implement community weapons collection programmes, which should be linked to community violence reduction and reconciliation so as to contribute to community security and social cohesion.

E. Supporting the re-deployment of State administration and extension of State authority

61. It is recommended that UNOCI and the United Nations country team deepen their support to the Ivorian authorities to extend and re-establish effective State authority and strengthen public administration and the delivery of public services in key areas throughout the country at the national and local levels, as well as to implement the unfinished aspects of the Ouagadougou Agreements as they relate to the reunification of the country, which will continue to require the eight seconded customs officers previously authorized by the Security Council.

F. Supporting efforts to create a positive political environment and legislative elections

62. UNOCI and the United Nations country team will play an important role in promoting an inclusive political process and supporting the creation of a political environment conducive for the upcoming elections, including through liaison with political parties, monitoring of their activities and supporting their development. Specific efforts should be made to enhance women's participation in political life. UNOCI and the United Nations country team should support the organization and conduct of the

legislative elections, provide appropriate logistical and technical assistance, and assist the national authorities to put in place effective security arrangements, taking into account the findings of the United Nations electoral needs assessment mission. The certification mandate of my Special Representative should be maintained, with the necessary adjustments to take into account the specificity of legislative elections.

G. Supporting efforts to promote national reconciliation and transitional justice

63. UNOCI in coordination with the United Nations country team should support the Government in developing a comprehensive transitional justice approach that includes prosecutions, truth telling, reparations and institutional reforms. It is also recommended that the United Nations support the Dialogue, Truth and Reconciliation Commission with a view to ensuring that it will function in accordance with internationally recognized principles and standards, ^{support should also be provided to} as well as community reconciliation, including the establishment and functioning of mechanisms to prevent, mitigate or resolve conflict, particularly at the local level.

H. Supporting efforts to promote and protect human rights

64. UNOCI should support the implementation of the recommendations of the International Commission of Inquiry and the strengthening of national human rights institutions and relevant national human rights organizations. UNOCI should also continue strengthening its human rights monitoring, investigation and reporting capacity, including public reporting, ~~with particular attention to sexual and gender-based violence and grave violations against children~~. In this regard, UNOCI and the United Nations country team should ensure more systematic monitoring and reporting on sexual and gender based violence as stipulated in Security Council resolution 1960 (2010). The United Nations country team should also assist the Government in finalizing a nationally-owned multi-sectoral strategy for combating sexual and gender based violence. The monitoring and reporting mechanism provided for in Security Council resolution 1612 (2005) should be reactivated.

I. Protection of civilians

65. UNOCI and the United Nations country team continue to work with other partners to assist the national authorities to protect the civilian population through presence, deterrence and, where necessary, direct intervention within their respective mandates, taking into account the specific needs of vulnerable groups, ~~in particular women and children~~. It is further recommended that UNOCI and the United Nations country team review its protection of civilians strategy to take into account the new realities on the ground, enhance coordination and include measures to prevent gender-based violence pursuant to Security Council resolution 1960 (2010); establish a Protection Working Group; and develop specific protection measures such as early warning systems, joint protection teams and community liaison.

J. Supporting the media

66. It is recommended that UNOCI continue to closely monitor the Ivorian media and provide assistance, as appropriate, to media and regulatory bodies, including through the provision of training, with a view to enabling them to play a more constructive role. UNOCI should also continue to use its broadcasting capacity, ONUCI FM, to contribute to the overall effort to create a peaceful environment, including for the legislative elections.

K. Support efforts to address the humanitarian situation

67. The United Nations country team and UNOCI should further strengthen the provision of humanitarian assistance to conflict-affected and vulnerable populations, and facilitate the transition to recovery by supporting identified national priorities and programmes. To this end, the United Nations country team and UNOCI should support the authorities in developing and implementing a durable solutions strategy for internally displaced persons and refugees; support the implementation of the President's Programme d'Urgence, especially in relation to basic social services; develop a contingency plan to prepare for the return of displaced persons; and support the establishment of a humanitarian inter-ministerial coordination structure.

L. Supporting the economic recovery process

68. While the bulk of support to the Government in the area of economic development will be provided by multilateral and bilateral partners, it is recommended that the United Nations system assist the Ivorian authorities to improve development and reconstruction planning through supporting the revision of the Poverty Reduction Strategy and the strategy to achieve the Millennium Development Goals; and support capacity development for planning and aid coordination. The United Nations country team should also support economic revitalization through livelihood and employment generation interventions.

M. Supporting sub-regional efforts

69. It is recommended that UNOCI and the United Nations country team continue to work with the Facilitation in supporting the implementation of the unfinished aspects of the political process. As requested by the Prime Minister, UNOCI should also provide appropriate logistical support for the Office of the Facilitation.

(VI.) Recommendation on the configuration and deployment of UNOCI

70. In light of the continuing security challenges, and the impact of the crisis on the national security institutions, it is recommended that UNOCI's mandate be extended for an additional twelve months. UNOCI's troop and police strength, configuration and deployment will be further reviewed ~~at the end of this year and, in any case~~ after the legislative elections, taking into account the prevailing security situation and progress towards reconstructing the national security and rule of law institutions. Successful legislative elections will be a critical milestone for adjustments to UNOCI's future role and configuration. Regarding the capacities temporarily redeployed from UNMIL to

UNOCI, I submitted the recommendations requested by the Security Council in its resolution 1981 (2011) in a letter dated 10 June (S/2011/351) to the President of the Council.

i. Military component

71. The current strength of UNOCI's military component, as of 20 June, is 8,684 personnel, including 8,402 troops, 186 military observers and 96 staff officers against an authorized ceiling of 9,792. Out of the additional 2,000 troops authorized by the Security Council in its resolution 1967 (2011), 1,024 troops have deployed and the remaining will deploy shortly.

72. During the crisis, up to five companies and the Force Reserve were redeployed from the north and the east to Abidjan. As the security situation stabilizes in Abidjan and additional troops arrive, these units are returning to their prior locations. UNOCI is reinforcing its troops in the west with deployments to Tabou, Toulepleu and Tai, and reconstituting its Force Reserve, while maintaining the flexibility to execute any further redeployment. In light of the disintegration of the national security and law enforcement services, UNOCI's military and police components will also have to further reinforce their role in protecting United Nations personnel, facilities and assets, including its protection arrangements for Ivorian stakeholders and key installations. It is recommended that the previously authorized additional 2,400 troops and 100 police be maintained until after the legislative elections.

73. The strength of the French Licorne force, which had been increased during the crisis, has since been brought back to 900 troops. They are deployed primarily in the Abidjan area. By its resolutions 1962 (2010) and 1981 (2011), the Security Council had extended its authorization for the Licorne force to provide support to UNOCI, within the limits of their deployment and their capabilities, until 31 July 2011. The support from the Licorne force remains essential.

ii. Police Component

74. The current strength of UNOCI's police component, including reinforcements, as of 20 June, is 1,265 police personnel, including six formed police units comprising 959 officers, and 306 individual police officers, against an authorized ceiling of 1,350. The police component includes 18 women.

75. In addition to conducting joint patrols with the FRCI and being posted in police stations as a confidence building measure, UNOCI police are also providing static security at some key installations and continue to undertake human rights investigations and assist with disarmament, demobilisation and reintegration operations. In light of the diminished capacity of the Ivorian police and gendarmerie, it is recommended that the Security Council authorize the re-conversion of 100 formed police personnel back to individual police officers, as well as the conversion of an additional 120, while increasing the overall authorized police strength by 205 individual specialists in areas of crowd control, community policing, judiciary policing, criminal investigation, forensics, sexual

and gender based violence, organized crime and border management to assist in building the capacity of the Ivorian law enforcement agencies.

(VII.) Support issues

76. The post-elections crisis required UNOCI to put in place alternative measures in order to ensure an unhindered supply chain, including establishing an alternative logistics base in Bouaké, a new logistics support strategy, a parallel supply chain from Ghana and Burkina Faso, new suppliers and undertaking deliveries through a combination of air and ground transportation, including from other peacekeeping missions. The normalization of the situation allowed UNOCI to reactivate its usual supply chain, while maintaining an alternative logistics base in Bouaké. Looking ahead, the major support challenges will include the redeployment of military and police to new locations, supporting training activities, DDR, clearing of explosive remnants of war, and logistical support to the legislative elections. These challenges may need to be met through additional resources in most areas, including logistics.

(VIII.) Financial aspects

77. The cost of additional resources referred to in this report will be advised to the Council as soon as possible. As at 20 June 2011, unpaid assessed contributions to the special account for UNOCI amounted to \$ 53.6 million. The total outstanding assessed contributions for all peacekeeping operations at that date amounted to \$ 1,599.3 million. Reimbursement to contributing governments for troops and formed police costs, and for contingent-equipment costs has been made for the period up to 30 April 2011 and 31 December 2010 respectively.

(IV.) Observations

78. The apprehension of former President Gbagbo closed a painful chapter in the history of Côte d'Ivoire that should never have occurred. The inauguration of President Ouattara represented the culmination of the struggle of the people of Côte d'Ivoire against the attempt to foil their democratically-expressed will. I would like to commend the Government and the people of Côte d'Ivoire for their resilience in this regard. I would also like to express my gratitude for the steadfast support and active engagement of the international community, particularly ECOWAS and the African Union, as well as the many individual world leaders who were unwavering in their support for Côte d'Ivoire during a very difficult time.

79. During my visit to Côte d'Ivoire on 21 and 22 May, I was encouraged by the steady progress that is being made by President Ouattara's Government and the increasing signs of a return to normalcy, albeit gradual. However, the security situation is still extremely precarious and the destroyed national capacity will take sometime to recover. The challenges of re-establishing lasting peace and stability are daunting as the post-elections crisis exacerbated and multiplied old problems, unravelled the progress previously made in the peace process, but also created new problems. I am concerned about the high risk of a return to armed conflict. The most pressing task is to assist the Government to

address the factors that could reignite conflict as identified in Section IV of this report. The coming six to 12 months will be critical in determining whether Côte d'Ivoire will continue on a steady recovery from the crisis or slip back into renewed conflict. I am convinced that the continuing threats to the stability of Côte d'Ivoire and the sub-region can be mitigated, but the Government will need strong support, including from the United Nations.

80. While stabilizing the security situation remains the first priority as a stable security environment creates the space necessary to advance efforts in the other priority areas identified by the President and the Government, establishing sustainable peace and security cannot be limited to security measures alone. It will be equally important to promote reconciliation while addressing impunity and accountability, protect human rights, build strong and independent institutions, ensure inclusive governance, address the root causes of the conflict, and promote economic development. Meanwhile, the legislative elections must be held in a timely, inclusive, transparent and credible manner, while the immediate needs of the people are addressed, including enabling the return of those displaced.

81. These immediate challenges notwithstanding, Côte d'Ivoire appears to be on the right track. The President is aware of the heavy responsibilities before him. And, the President and his Government have a clear vision on how to restore peace and stability and rebuild the country so that Côte d'Ivoire will in the future reclaim its historic role as the pillar of stability and prosperity in the sub-region. The commitment and determination of so many with whom I met during my visit to Côte d'Ivoire to confront the challenges that lie ahead was encouraging. However, it is clear that this will not happen overnight. But it can be accelerated if all Ivorians unite behind a common vision, redouble their efforts in the interest of their country and exercise the necessary patience for these measures to produce tangible change for the better. At the same time, the continuing violence must stop and I call on the authorities to take appropriate measures in this regard.

82. The crisis has taken a massive toll on Côte d'Ivoire and the country cannot be expected to bounce back swiftly to a level where it is able to contribute significant resources of its own towards addressing the immediate threats and priorities. The country will need our help at this critical time to enable it to get back on its feet. I discussed with President Ouattara when I was in Côte d'Ivoire how best the United Nations system can support his Government, and stressed to him the commitment of the United Nations to stay the course, to provide the support requested by the Ivorian authorities, and to work closely with all partners to assist the Government in this endeavour in the critical months that lay ahead. The main areas identified for support by the United Nations family are all essential to avert serious setbacks that could reignite renewed conflict.

83. Based on the priorities identified by the President and his Government, I recommend that the Security Council endorse the priority areas for the engagement of the United Nations in Côte d'Ivoire as set out in Section V of this report and to extend UNOCI's mandate for one year with the tasks outlined in Sections V and VI. In light of


the critical security challenges and the risks that another election will bring to the country, I further recommend that the Security Council also authorize maintaining the strength of UNOCI's military component at 9,792 personnel, comprising 8,402 troops, 186 military observers and 96 staff officers. With regard to the police, I recommend an increase of 205 individual police officers, with the appropriate language skills, which would bring the authorized levels to 1,555 police officers, comprising 780 formed police unit personnel and 775 individual police officers, as well as the eight customs officers previously authorized. The Mission's military and police strength will be reviewed ~~at the end of this year, and in any case immediately~~ after the legislative elections, at which time further adjustments could be recommended, taking into account the progress in rebuilding national capacities and the prevailing security challenges.

84. The support of the United Nations alone will not be enough. Strong bilateral and multilateral support will be essential and the regional partners will continue to play an important role. I welcome the continued engagement of the Facilitator, President Compaoré, in support of the peace process in Côte d'Ivoire. I also call on all international partners to work with the Government and the United Nations in a concerted and cohesive effort in order to maximize our support for the priorities identified by the Government. It will be important to delineate, to the extent possible, the division of labour between UNOCI, the United Nations country team, bilateral and other partners in this regard. At the same time, it is imperative to ensure full national ownership of the peace process and in the process of rebuilding the country.

85. I would like to conclude by expressing my sincere gratitude to my Special Representative, Y.J. Choi, and to the men and women of UNOCI for their courage and dedication in working for a more peaceful and stable Côte d'Ivoire during an especially difficult phase in the country's history. I also would like to extend my appreciation to the countries contributing troops and police to UNOCI and those men and women who put their lives at risk in the performance of their duties. I am particularly grateful to the uniformed personnel in UNOCI and the French Licorne force for their professionalism in carrying out their respective mandates under extremely challenging circumstances. I am also grateful to the United Nations country team, humanitarian organizations, and multilateral and bilateral donors as well as multilateral and non-governmental organizations for their important contributions and steadfast commitment. Finally, I would again like to extend my appreciation to ECOWAS, the African Union, and the international community in general who maintained their firm and principled position.

Annex 1: UNOCI military and police strength

Annex 2: Map

 I express my heartfelt and deepest condolences to those who lost their loved ones, colleagues and friends.

United Nations Operation in Côte d'Ivoire: military and police strength as at 20 June 2011

<i>Country</i>	<i>Military Component</i>				<i>Police Component</i>	
	<i>Military Observers</i>	<i>Staff Officers</i>	<i>Troops</i>	<i>Total</i>	<i>Formed Police Units</i>	<i>Civilian Police</i>
Argentina	-	-	-	-	-	3
Bangladesh	13	10	2155	2178	360	-
Benin	8	7	420	435	-	31
Bolivia	3	-	-	3	-	-
Brazil	4	3	-	7	-	-
Burundi	-	-	-	-	-	24
Cameroon	-	-	-	-	-	34
Canada	-	-	-	-	-	5
Central African Republic	-	-	-	-	-	18
Chad	3	1	-	4	-	16
China	6	-	-	6	-	-
Djibouti	-	-	-	-	-	31
Democratic Republic of the Congo	-	-	-	-	-	31
Ecuador	2	-	-	2	-	-
Egypt	-	1	175	176	-	2
El Salvador	3	-	-	3	-	-
Ethiopia	2	-	-	2	-	-
France	-	6	-	6	-	12
Gambia	1	-	-	1	-	-
Ghana	4	8	527	539	-	2
Guatemala	5	-	-	5	-	-
Guinea	3	-	-	3	-	-
India	8	-	-	8	-	-
Ireland	2	-	-	2	-	-
Jordan	7	12	1059	1078	449	16
Malawi	-	-	856	856	-	-
Morocco	-	3	722	725	-	-
Namibia	2	-	-	2	-	-
Nepal	3	1	-	4	-	-
Niger	7	4	390	401	-	31
Nigeria	6	1	-	7	-	-
Pakistan	11	12	1077	1100	150	-

<i>Country</i>	<i>Military Component</i>				<i>Police Component</i>	
	<i>Military Observers</i>	<i>Staff Officers</i>	<i>Troops</i>	<i>Total</i>	<i>Formed Police Units</i>	<i>Civilian Police</i>
Paraguay	6	2	-	8	-	-
Peru	3	-	-	3	-	-
Philippines	3	3	-	6	-	-
Poland	3	-	-	3	-	-
Republic of Korea	2	-	-	2	-	-
Republic of Moldova	4	-	-	4	-	-
Romania	6	-	-	6	-	-
Russian Federation	8	-	-	8	-	-
Senegal	13	7	504	524	-	17
Serbia	3	-	-	3	-	-
Togo	7	7	517	531	-	8
Tunisia	7	4	-	11	-	-
Turkey	-	-	-	-	-	14
Uganda	2	1	-	3	-	-
Ukraine	-	-	-	-	-	7
United Republic of Tanzania	1	2	-	3	-	-
Uruguay	2	-	-	2	-	-
Yemen	8	1	-	9	-	4
Zambia	2	-	-	2	-	-
Zimbabwe	3	-	-	3	-	-
Total	186 (Female-8)	96 (Female-3)	8402 (Female-81)	8684 (Female-92)	959 (Female-0)	306 (Female-18)