

[3 CONFIDENTIAL]

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MILOB GP HQ
KIGALI

6464.0/OPS

28 Dec 94

See Distribution

SECURITY INSTRUCTIONS - OP RETOUR

References:

- A. UNAMIR 3000.15 OPS dated 23 Dec 94.
- B. UNAMIR 3000.15 OPS dated 21 Dec 94.
- C. Z 723 Sheet 40 BUTARE, Ed 1, 1:50,000.
- D. Z 723 Sheet 31 GIKONGORO Ed 1, 1:50,000.
- E. Z 723 Sheet 17 KIGALI Ed 1, 1: 50,000.
- F. Z 723 Sheet 23 GITARAMA Ed 1, 1: 50,000.
- G. Z 723 Sheet 26 KIBUNGO Ed 1, 1 : 50,000.

1. GENERAL

a. Since the outbreak of the conflict in RWANDA, it is estimated that one million refugees are still in GOMA and BUKAVU in ZAIRE. Besides, about 1.9 million internally displaced persons (IDPs) are occupying various camps within the country. Most of these camps are located in the southern part of the country.

b. The return of these refugees especially the IDPs to their various homes/communes has been the top priority for UNAMIR.

1 of 8

UN SECRET

SECTOR COMD - 2 JAN 95

The experience drawn from OP HOMEWARD revealed that the successful return of IDPs/refugees is dependent or predicated on the security situation prevalent in their homes/communes. Accordingly, all efforts are on deck to ensure that adequate security is provided at the homes/communes to encourage the DPS to return. Essentially, OP RETOUR is an expanded form of OP HOMEWARD.

2. MISSION. The MILOB GP HQ is to conduct security operations in conjunction with armed contingents to facilitate the return of IDPs to their various homes/communes.

3. EXECUTION

a. Gen Outline. The operation will be conducted in 3 phases.

(1) Phase I

(a) The preparation of home communes.

(b) Information campaign in target camps.

(c) The establishment of conditions within the camps which are conducive to voluntary vacation.

(2) Phase II

(a) Processing of IDPs through registration, screening and searching procedures in marshalling areas.

(b) The safe movement of IDPs to ORCs/home communes.

(3) Phase III. Establishment of IDPs in their home communes.

b. Gp and Tasks

(1) MILOB SECTOR 1

(a) Detach to under comd effective 28 Dec 94 to Sector 4A - One MILOB team.

(b) Phase I. Continue with the present tasks.

(c) Phases II and III. Be prepared to support Sectors 2, 6 and 3 on orders.

(2) MILOB SECTOR 2. No change.

(a) Phase I. Continue to prepare the home communes for the return of DPs through liaison with the Civil Authorities, RPA, NGOs and UN Agencies in your AOR.

(b) Phase II

i. Monitor the security situation of the Open Relief Centres (ORCs) and the home communes.

ii. provide MILOB escort to the various ORCs and home communes within you AOR. (Annex A to Ref A).

(c) Phase III. Continue to monitor the security situation within the home communes on routine or continuous basis.

(3) MILOB SECTOR 3. Sector HQ to act as the coord HQ of the operations for MILOB GP HQ.

(a) Phase I

i. Continue to prepare targeted home communes for the return of DPs through liaison with the civil authorities, RPA, NGOs within your AOR.

ii. Monitor the security situation of the home communes.

(b) Phase II.

i. Provide MILOB escort for the movement IDPs to ORCs home communes and those on transit through your AOR.

ii. Continue to monitor the security of the ORCs, marshalling areas within your AOR.

(See Annex A to Ref A)

iii. Monitor the security of OWS locs.

iv. Provide continuous liaison with civil authorities, RPA, UN Agencies and NGOs.

(c) Phase III. Continue to monitor the security and conditions of IDPs in their home communes.

(4) MILOB SECTOR 4A

(a) Under Comd effective - One team from 29 Dec 94 until further notice. Sector 1 and 4C.

(b) Phase I

i. Continue to monitor the security situation of targeted camps within your AOR (Annex A to Ref A).

ii. Monitor and provide security in conjunction with armed contingents in the home communes and ORCs.

(c) Phase II.

i. Monitor and provide security in conjunction with armed tps within the marshalling areas and ORCs.

ii. Provide MILOB escort for convoys leading to ORCs, home communes and those in transit to Sector 3.

iii. Provide continuous liaison with the Govt authorities, UN Agencies, NGOs and RPA.

(d) Phase III. Continue to provide routine monitoring of remaining Camps.

(5) MILOB SECT 4B

(a) No Change.

(b) Phases I, II & III

i. Continue to perform present tasks.

ii. Be prepared to support MILOB Sectors 4A and 3 on order.

(6) MILOB SECT 4C

(a) Det to under comd - One MILOB Team.
MILOB Sect 4A wef 290900B

(b) Phases I, II & III

i. Continue to perform present tasks.

- ii. Be prepared to support MILOB Sectors 4A and 3 on order.

(7) MILOB SECT 5

(a) No change.

(b) Phases I, II & III

i. Continue to perform present tasks.

ii. Be prepared to support Sectors 6, 2 and 3 on order.

(8) MILOB SECT 6

(a) No Change.

(b) i. Phase I. Continue to perform present tasks.

ii. Phase II. Additional to Phase I tasks.

aa. Monitor the security situation within your AOR.

bb. Provide liaison with Civil Authorities, RPA, UN Agencies and NGOs within your AOR.

cc. Provide MILOB Escorts for DPs in conjunction with armed troops transiting to South KIGALI (NGENDA, GASHORA and KASENZE).

dd. Co-ord with Comd MILOB Sect 2 for the appropriate hand-over/take-over points.

c. Co-ordinating Instrs

(1) Timings

(a) D Day. 29 Dec 94.

- (b) D Day to D + 14 (29 Dec 94 to 12 Jan 95). Move from CAYNIKA Camp to (Sect 4A N).
- (c) D + 4 to D + 19 (02 Jan 95 to 17 Jan 95). Move from RUKONDO Camp (Sect 4A N).
- (d) Mov Timings for other Camps. See Para 3C Reference A.
- (e) Daily Timings. Daily timings will be communicated to all participants through Tac HQ - BUTARE.
- (f) Schedule. See Annex B Ref A.
- (g) ORCs. The first 12 ORCs to be established for target camps at CYANIKA are as follows:

i. SOUTH KIGALI - NGENDA, GASHORA, KASENZE.

ii. BUTARE - RUNYINYA, GESHAMVU, KIGEMBE, NAKIZU.

iii. GITARAMA - NTONGWE, MASANGO, MURAMA, NGOMA.

iv. KIBUNGO - SAKE.

- (h) Additional to the daily SITREP, MILOBS Sectors 2, 6, 3 and 4A to forward weekly review/summary of OP RETOUR to MILOB GP HQ.
- (i) Special incidents should be reported imm to MILOB GP HQ.

4. SERVICE SUPPORT

- a. Vehs. Sectors to utilize organic vehs. In addition to Sector vehs Sect 4A will receive two vehs and Sect 3 one veh (on loan) for the operation.
- b. Feeding. Under private arrangement. MILOBs are to be self-sufficient.

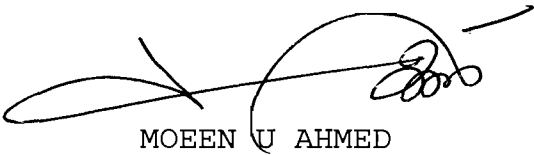
c. Dress. No change.

5. COMMAND AND SIGNALS

a. Locs

- (1) MILOB GP HQ. No change.
- (2) MILOB Sect 3 HQ. Co-located with TAC HQ - BUTARE.
- (3) TAC HQ. BUTARE.
- (4) F HQ. No change.

b. Comms. No change.



MOEEN U AHMED
Col
DCMO

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UNAMIR
FORCE HQ
Kigali

3000.15 (OPS)

23 Dec 94

See Distribution

SUBJECT: SECURITY INSTRUCTION-OP RETOUR.

References:

- A. Z723 Sheet 40 BUTARE, Ed 1 1:50,000
- B. Z723 Sheet 31 GIKONGORO, Ed 1, 1:50,000
- C. Z723 Sheet 17 KIGALI, Ed 1, 1:50,000
- D. Z723 Sheet 23 GITARAMA Ed 1, 1:50,000
- E. Z723 Sheet 26 KIBUNGO Ed 1, 1:50000
- F. 3000.15/1/OPS dated 21 Dec 94.

1 GENERAL

a. The recent conflict in RWANDA has resulted in the displacement of approximately 3 million people from their homes. It is estimated that there are 1.1 million refugees in the areas of GOMA and BUKAVU in ZAIRE. The refugee camps in these areas are controlled by military/militia elements of the former Rwandan government which sees the continuing existence of these camps as a way of maintaining their political power base. There are an additional 1.9 million displaced persons within RWANDA. Most of these DPs are concentrated in camps in the South West of the country in Sector 4. DP camps have been used as operating bases for former government militia elements to carry out attacks within RWANDA.

b. The return of the refugees to their homes will help to break the hold that the former government has over the people in GOMA and BUKAVU, improve the security situation in the border areas and assist in the normalisation of RWANDA.

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SECRET

c. The DPs need to be returned to their homes in order to reduce the power of the militia in the camps and to reduce the number of attacks that are carried out in the vicinity of the camps.

d. In order that both the refugees and DPs can return home there needs to be assurances that their home communes are safe to return to, the people need to be separated from the military and militia elements of the former regime to prevent intimidation.

e. Op RETOUR therefore is planned for the return of IDPs and refugees to their Home Communes. The initial effort of Op RETOUR will be concentrated on IDPs in the Prefecture of GIKONGORO to their Home Communes principally in the Prefectures of GITARAMA, BUTARE and South KIGALI.

2. MSN. UNAMIR to assist in provision of acceptable security environment in conjunction with resources of the RPA.

3. EXECUTION.

a. General Outline. UNAMIR will ensure provision of security in three phases supported by RPA/Officials of Government and NGOs.

(1) Phase I.

(a) The preparation of Home Communes.

(b) Information Campaign in target camps.

(c) The establishment of conditions in the camps which are conducive to voluntary vacation.

(2) Phase II.

(a) Processing of IDPs through registration, screening and searching procedures in marshalling areas.

(b) The safe movement of IDPs to ORCs/Home Communes.

(3) Phase III. Establishment of IDPs in their Home Communes.

b. Gp and Tasks.

(1) Tac HQ.

(a) Phase I.

i. Gp - No change.

ii. Tasks.

aa. Assist UNREO, UN Agencies and NGOs in coordination of Op RETOUR.

ab. Advice contributing organisations of the level of help that could be expected from formed tps.

ac. Liaise with Prefects and Bourgmestres to ensure adequate security coverage is being provided.

ad. Liaise with the RPA and work out modalities.

ae. Inform HQ UNAMIR of the progress of Open Relief Centres(ORCs).

(b) Phase II.

i. Gp - No change.

ii. Tasks.

aa. Continue the tasks of Phase 1.

ab. Assist all contributing organisations to achieve their tasks.

ac. In concert with UNREO, brief Prefects and Bourgmestres on recurring problems and seek Govt approved solutions.

ad. Increased liasion with the RPA for creation of required security environment.

(c) Phase III. No Change.

(2) ZAMBATT.

(a) Phase I.

i. Gp - No Change

ii Tasks.

aa. Prevent intimidation and harassment of IDPs in camps by extremists within Sector.

ab. Enhance confidence amongst the camp population.

ac. Encourage voluntary relocation to Home Communes.

(b) Phase II.

i. Gp - 1 x Coy.

ii. Tasks. On order:

aa. Provide security of Coy. str at target camps in AOR during the period when they are to be vacated. This may include pre-registration. (see Annex A).

ab. Provide security at Marshalling area in target camps in AOR, in consultation with RPA and UNREO.

ac. Provide security to Overnight Way Stations (OWS) located within AOR (to be specified later).

ad. Provide escort of a half section str for each convoy from the IDP camps to the destination communes/Open Relief Centres (ORCs) < see Annex A >.

ae. Provide an RRF of pl str when any convoy is transiting through AOR.

af. Assist UNHCR and other UN Agencies in organisation of Marshalling areas within AOR.

ag. Liaise with the RPA.

(c) Phase III. Gp and Tasks - No Change.

(3) GHANBATT

(a) Phase I.

i. Gp - No Change.

ii. Tasks.

aa. Prevent intimidation and harassment of IDPs in camps by extremists within Sector.

ab. Enhance confidence amongst the camp population.

ac. Encourage voluntary relocation to Home Communes.

ad. Provide security of a sect strength for Home Communes/ORCs located within AOR (see Annex A).

ae. Provide security at IDP camps located at KIZI, MUGANO, KARAMBI, BUHORO, BUSANGE with a pl size force at each camp.

(b) Phase II.

i. Gp - 1x Coy.

ii. Tasks.

aa. Provide security of coy str at target camps (See Annex A).

ab. Provide security at Marshalling area in target camps within AOR.

ac. Provide security to OWS located within AOR (to be specified later).

ad. Provide escort of a half section str for each convoy from the IDP camps to the destination communes/ORCs (Annex A).

ae. Provide an RRF of pl str when any convoy is transiting through AOR.

af. Provide security of sect str for Home

Commune/ORCs located within AOR in Sector 2.

ag. Maintain a presence in target camp within AOR during the period when they are being vacated.

ah. Assist UNHCR and other UN Agencies in the organisation of marshalling areas within sector.

ai. Liaise with the RPA.

(c) Phase III. Reduce the conditions for violence in Home Communes within sector during the community reintegration process.

(4) SECTOR 3.

(a) Phase I

i. Gp - No Change

ii Tasks.

aa Provide security in the Home Communes in AOR. (Annex A)

ab. Provide security to OWS loc at BUTARE.

ac. Provide escort of min half sect str for each convoy from the IDP camps to the destination Communes/ORCs in RUNYINYA, GESHAMVU, KIGEMBI, NIARIZU, NTONGWE, MASANGO, MURAMA, and KIGOMA.

ad. Provide an RRF of a pl str when any DP convoy is transiting through AOR.

(b) Phase II. No change.

(c) Phase III. Provide security of sect str for Home Commune/ORCs located within AOR (Annex A).

(5) INDBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phase II.

i. Gp - No change.

ii. Provide security to OWS in KIGALI.

iii. Provide an RRF of a pl str when any convoy is transiting through AOR.

iv. Liaise with RPA for guarding KIGALI OWS.

(c) Phase III. Be prep to rft with pl size elm in sect 2 & 3 on order.

(6) FRAFBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phase II.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 4,3 and 2 on order.

(c) Phase III. Be prepared to reinforce Sectors 4,3 and 2 on order.

(7) ETHIOBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phase II.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 4A, 3, and 2 on order.

(c) Phase III. No Change (As per para (7b)).

(8) TUNBATT.

(a) Phase I.Gp and Tasks - No change from present tasks.

(b) Phases II and III.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 3, 4A, and 2 on order.

(9) NICOY.

(a) Phase I.

i. Gp - No Change

ii Tasks - No Change.

(b) Phases II and III.

i. Gp - No change.

ii. Tasks. Be prepared to reinforce Sectors 2, 3, and 4A on order.

(10) MILOB GP HQ.

(a) Phase I.

i. Gp - As deemed necessary.

ii. Tasks - Motivate DP population in target camps to return to Home Communes / ORCs.

(b) Phase II.

i. Gp - No Change

ii. Tasks.

aa. Monitor target camps during evacuation of DPs(Annex A and B)

ab. Escort IDP convoys from target camps to ORCs/ Home communes in conjunction with formed troops and RPA.

(c) Phase III.

i. Tasks.

aa. Assist in commune ptls.

ab. Monitor security situation of home communes and resettled IDPs.

(11) Force Engr Coy.

(a) Phase I.

i. Gp - 1 Engr Coy

ii Tasks - Assist in the prep and repair of BUSORO bridge GR 9547.

(b) Phases II and III. No change.

(12) CIVPOL. - All phases.

(a) Gp - No change.

(b) Tasks - Assist in commune security.

(13) G3 AIR OPS. - Provide heli sp for ptl, recon, liaison and AME.

(14) CLO. All phases.

(a) Gp. No change.

(b) Tasks.

i. Coord liaison especially with the RPA and ensure all allotted tasks are carried out.

ii. Provide required no of interpreters to units and HQ on order.

(15) HAC. Brief and coord the activities of the NGOs.

(16) PAFFO All phases.

(a) Gp. No Change.

(b) Tasks.

aa. Prepare proactive PR campaign aimed at promoting sy climate in the communes highlighting RPA and UNAMIR presence and presence of NGOs.

ab. Prepare appropriate handouts to be distributed in the various target camps and Home Communes giving necessary details of the

op.

(17) RPA.

(a) Phase I.

i. Gp - As required.

ii. Tasks.

aa. Prevent intimidation and harassment of IDPs in target camps by extremists (Annex A).

ab. Enhance confidence amongst target camp population.

ac. Encourage voluntary relocation to Home Communes.

ad. Contribute to information campaign in target camps and Home Communes.

ae. Create confidence within camp and Home Commune populations.

af. Liaise with Bourgmestres, UN Agencies, NGOs and UNAMIR in Home Communes to work out the modalities of the op.

(b) Phase II.

i. Gp - As required.

ii. Tasks.

aa. Establish secure conditions in target camps prior to operation.

ab. Screen and search all IDPs prior to boarding of transport/foot columns.

ac. Escort convoys/foot columns in conjunction with UNAMIR tps from target camps to Home Communes (through OWS, where required).

ad. Ensure that IDPs are not required to submit to further searching and screening once under escort.

(c) Phase III.

- i. Provide secure environment in Home Communes.
- ii. Liaise with Bourgmestres, UN Agencies, NGOs and UNAMIR in Home Communes.
- iii. Provide route security for coys from target camps to ORCs/Home Communes.

c. COORD INSTRS.

(1) Timings.

- (a) D-Day - 29 Dec 94.
- (b) D-Day to D+14 (29 Dec to 12 Jan 95) - Move from CYANIKA camp (Sector 4AN).
- (c) D+4 to D+19 (02 Jan 95 to 7 Jan 95) - Move from RUKONDO camp (Sector 4AN).
- (d) D+14 to D+24 (12 Jan 95 to 3 Jan 95) - Move from KIZI, KINAZI, MUSANO, KAYINA, NYASISUYA, KARAMBI, BUHORO, GISUNZA and NYAMIRA camps.
- (e) D+19 to D+34 (17 Jan 95 to 01 Feb 95). Move from KIBEHO camp (Sector 4AS).
- (f) D+29 to D+39 (27 Jan 95 to 06 Feb 95) - Move from NDAGO camp (Sector 4AS).
- (g) D+39 to D+43 (06 Feb to 10 Feb 95) - Move from MUNINI camp (Sector 4AS).
- (h) D+43 to D+47 (10 Feb 95 to 14 Feb 95) - Move from KARANA camp.
- (i) D+47 to D+49 (14 Feb 95 to 16 Feb 95) - Move from BUSANZE camp (Sector 3A).
- (j) D+49 to D + 53 (16 Feb 95 to 20 Feb 95) - Move from MUSABEYA camp.
- (k) D+29 to D+59 (27 Jan 95 to 26 Feb 95 and beyond) - Move of refugees.
- (l) Refugees. It is hoped to begin the move of refugees from D+30. Details of this part of Op RETOUR will be promulgated later.

(m) Modifications. The schedule is subject to modifications. If camp populations are greater than predicted or if the rate of vacation is constrained by other factors, additional days may be required to vacate the camps.

(n) Daily Timings. Daily timings for the schedule will be promulgated locally through meetings at Tac HQ as is currently the case for Op HOMEWARD. Tac HQ is responsible for informing units in the AORs concerned of the necessary adjustments to their timings.

(2) Schedule. See Annex B.

(3) ORCs. ORCs are listed at Annex A. This list will be updated as information becomes available. The first twelve ORCs to be established for the target camp at CYANIKA and which will be fully operational by D-3 are in the Communes of:

(a) South KIGALI - NGENDA, GASHORA, KANSENZE.

(b) BUTARE - RUNYINA, GESHMAVU, KIGEMBI, NAKIZU.

(c) GITARAMA - NTONGWE, MASANGO, MURAMA, NIGOMA.

(d) KIBUNGO - SAKE.

(4) MOVEMENT. Initial movement will be by vehicles. Earlier camps on the schedule have large populations beyond easy foot travelling distance and these will be transported by bus and trucks. At later stages of the move, as momentum increases and as camp populations have shorter distances to travel, much greater movement on foot will take place. Movement will be coordinated by WFP with IOM and UNAMIR transport support.

(5) Special Instrs.

(a) Camps security to commence by 28 Dec 94.

(b) OWS and ORCs will be secured by 28 Dec 94.

4. ADMIN AND LOGISTICS.

a. Tpt. UNAMIR will provide tpt assets to support Op RETOUR as follows:

(1). First Line Tpt. First Line tpt to be provided by

the following:

- (a). CANCON. 6 X TCVs.
- (b). ZAMBATT. 9 X TCVs.
- (c). GHANBATT. 5 X TCVs.
- (d). ETHIOBATT. 2 X TCVs.
- (e). TUNBATT. 4 X TCVs.
- (f). INDBATT. 5 X TCVs.
- (g). NICOY. 3 X TCVs.
- (h). AUSMED. 2 X TCVs.

(2). Reporting. First line tpt reporting are to be coordinated by Tac HQ.

(3). Agencies and NGOs. Agencies and NGOs will provide all available tpt to support Op RETOUR.

b. Feeding.

(1) Units. Units are to be self-contained for feeding.

(2). IDPs. The feeding of IDPs will be coordinated by UNREO at the Commune level. Food distribution to IDPs for a two week period will be effected in conjunction with WFP/CRS/ICRC targeted distribution.

c. Ammunition. As per SOPs.

d. ROE. State GREEN. See Annex E for other legal issues.

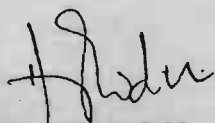
e. Dress. Normal.

5. COMMAND AND SIGNAL

a. Tac HQ. Tac HQ will be the coordinating UNAMIR HQ for Op RETOUR.

b. Convoy Escort. Escorting units are to provide radio communications with each convoy. FSO is to establish and issue procedure for escort communications through other AORs.

6. Ack.


HK ANYIDOH
Brig Gen
Acting Force Commander

Annexes:

- A. List of Target camps/ ORCs and Home Communes.
- B. Schedule of Op RETOUR.
- C. Principles for settling IDPs.
- D. Open Relief Centres - Method of operation.
- E. Legal issues for Op RETOUR.

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OP RETOUR - ORC DESTINATIONS

CAMP	PREFECTURE	ORC/COMMUNE
CYANIKA	South Kigali	Open from D-3 (26 Dec) <u>Ngenda</u> <u>Gashora</u> Kanzenze
	Butare	Runyinya Geshamvu Kigembi Niakazu
	Gitarama	Ntongwe Masango Murama Kigoma
	Kibungo	Sake
RUKHONDO	All of the above + Butare	Open from D + 2 (31 Dec) All of the above + Muyira Ntyazo Nyabisundu
	Gikongoro	Musango Rukhondo (to be activated only when camp has closed)

This list will be updated as time progresses. Planning for subsequent camps on the Schedule, and their ORCs, is currently being carried out.

OP RETOUR - PHASE 2 SCHEDULE

CAMP/DAYS FROM D	0	+5	+10	+15	+20	+25	+30	+35	+40	+45	+50	+55
CYANIKA (27,000)												
RUHKONDO (50,000)												
KIZI (2,500)												
KINAZI (2,500)												
MUGANO (3,000)												
KANYINYA ((4,000)												
NYASISUYA (1,000)												
KARAMBI (2,000)												
SUHOHO (3,000)												
GISUNZA (3,500)												
NYAMIRA (1,500) (Note 1)												
KIBEHO (75,000) (Note 2)												
NDAGO (55,000)												
MUNINI (12,000)									43			
KARANA (21,000)									43	47		
BUSANZE (9,000)										47-9		
MUSABEYA (14,000)										49	53	

Notes:

All these smaller camps scheduled on a concurrent basis.

From D+20 movement figures assumed to double from 3,000 per day to 6,000 per day.

PRINCIPLES FOR SETTLING
THE
INTERNALLY DISPLACED

Stability, security and development are objectives of tantamount importance to the people of Rwanda, their Government and the international community. Fundamental to these objectives is the return of hundreds of thousands of Rwandese who are displaced within their own nation. Towards this specific goal, the Government with the support of the international community will intensify its efforts to settle the displaced in an expeditious and humane manner. In pursuing this immediate goal, the Government and the international community are determined to ensure that the principles set out below will underpin all their efforts:

Immediate Objectives

1. The immediate objective of the Government and international community is to have the internally displaced people of Rwanda return home with dignity and in conditions of safety and security.
2. In ensuring that these immediate objectives are upheld, it is agreed that there be:
 - i. Total Political Endorsement. All plans established to support the IDP operation will have the full support and active cooperation of the Government of Rwanda;
 - ii. No Enforced Camp Closure. Camps will not be forcibly closed. That said, an environment in which the people are motivated to leave voluntarily will be created;
 - iii. Initial Operations to Create Confidence. It is essential to build confidence amongst the displaced population and momentum in the operation. Therefore from the very outset full attention must be given to ensuring success along these lines;
 - iv. Secure Environment. Conditions in the Home Communes will be established to create a secure environment and provide essential social services which attract people home from the camps;
 - v. Confidence Building. Confidence building measures, primarily concerning security and information dimensions, will be essential;

vi. Impartial Information. Information promulgated as part of confidence building measures must be impartial;

vii. Return in Safety. All effort must be made to ensure that people return in safety. While ensuring this principle, the Government maintains the right to bring to justice, consistent with the due process of law, those accused of perpetrating genocide;

viii. Cooperation. The success of the operation will require the full cooperation of all contributing organisations, within the scope of their mandates;

vi. Flexibility. All plans developed to support the settlement of IDPs must be flexible and lend themselves to modification. Mechanisms must be in place to ensure that any adjustments take place in a way that fulfills the aforementioned principles both at the policy and implementation levels.

OPEN RELIEF CENTRES

1. The concept of Open Relief Centres (ORC) has been established to address the fundamental concerns of Internally Displaced Persons and the recipient communities, ensuring the re-integration of IDPs while maintaining the security and dignity of both groups. The ORC is a temporary place where displaced persons on the move and other returnees as well as locals in vulnerable conditions can freely enter or leave and obtain essential relief assistance in a relatively safe environment.
2. Open Relief Centres will be set up in accordance and in phase with local conditions and requirements in Rwanda. The ORCs are transit points, in the home communes, for IDPs returning to their homes. They are to facilitate immediate re-integration, through the provision of basic food items, seeds and construction materials, and by increasing confidence in law and order in the home communes. At the same time Quick Impact Project will promote rehabilitation of the country, at the communal level.
3. Material assistance provided through the ORCs in the home communes is aimed at re-integration, and will be phased out; dependency must be avoided.
4. The actors in setting up Open Relief Centres will be UNHCR (set-up and protection), WFP (food), UNICEF (water and sanitation), WHO (health), UNAMIR (security), UNHCR (protection), NGOs and local authorities. Each ORC will be managed by a designated NGO or UN Agency. Information gathering and dissemination will come under the responsibility of UNREO. Overall coordination will take place in the context of the Integrated Humanitarian Operations Centre framework, in close cooperation with the Ministry of Rehabilitation.

ORC components

a. Food distribution

Food needs are best covered by food (for work) programmes, distributions of food or rations at the commune level. Sustained direct distribution at the ORC-site should be avoided so as to not have concentration of foodstuffs at one location nor provide an incentive for people to stay at the ORCs. One-off distribution to IDPs for a two week period will be effected in conjunction with WFP/CRS/ICRC targeted distributions. (half rations/150grams/person/day)

Once IDPs leave the ORCs for their homes, they should be absorbed to the ongoing food, seeds and tools, distributions in the communes.

b. Temporary shelter

Ideally, ORCs would be considered a temporary solution limited in time (3-10 days), while the local authorities find an acceptable temporary, or preferably durable solution for those whose homes are either occupied or need repairs. It will be forbidden to build huts at the ORCs. Construction materials will be made judiciously available in the vicinity of the ORC to targeted populations in order for people to instantly work on rebuilding their houses. For planning purposes, plastic sheeting for one out of four families will be made available in each ORC.

c. Health

Ideally people in transit at the ORCs needing medical assistance should be referred to the health system in place at the commune level. Where such structures are inadequate NGOs or the appropriate UN Agency will be given the responsibility of supplying such services.

d. Water and sanitation

Access to a water source or water availability will be one of the criteria to determine the ORC location. These should be simple latrines; For planning purposes 1 pit latrine per 50 IDPs.

e. Transport

It is considered advisable to have transport facilities available at the ORCs, for people who cannot reach their secteur on foot (distance too big, disabled persons etc.).

f. Protection

Protection is one of the key issues of the ORCs. The protection role will be taken care of by UNHCR and UNHR in close collaboration with local authorities. It is considered important to register the IDPs on arrival to the centre, so as to monitor further events. UNHCR/UNHR or ICRC in principle will ensure presence in each of the ORCs.

Local residents as well as IDPs having returned to their homes, can contact the local authorities and the ORC in case of security problems in their home areas, including tensions over house occupation etc. In such cases admission and emergency shelter may be granted on a case by case basis. Solutions will then be found by, and in cooperation with the local authorities, including the gendarmerie or army as required.

The local authorities have at all times access to the ORCs in order to promote confidence etc.

The ORCs should not be a sanctuary for persons having committed crimes. Local law enforcement agents, including army personnel if duly authorized, can enter the ORC to arrest persons, if it can be demonstrated that substantiated suspicions against such persons exists. Arrests can in principle only be made in the presence of UN or ICRC official unless there is an emergency situation (risk of escape, genuine threat to the security of others, etc.). The law enforcement agents will sign, at the ORC, for any arrest made, and family members, the ICRC and the UNHCR will have access to the person concerned.

LEGAL ISSUES FOR OP RETOUR

References:

- A. Resolution 925 dated 8 Jun 94
- B. Operational Directive No 2: Rules of Engagement dated 6 Oct 94
- C. FC Directive on Legal Jurisdiction Applicable to UNAMIR and Rwandan Authorities dated 3 Nov 94

Introduction

1. UNAMIR troops will be required to provide security to displaced persons and NGOs taking part in OP Retour. It is therefore essential that soldiers be briefed by their commanders as to what their legal rights and obligations are during the OP.

Rules of Engagement

2. Reference A states that the mandate of UNAMIR is to contribute to the security and protection of displaced persons, refugees and civilians at risk in Rwanda and to provide security and support to humanitarian relief operations. This mandate and its legal ramifications are reflected in Reference B. All UNAMIR troops are to follow the ROE as stated in Reference B.

3. To achieve the above mandate and to comply with the Rules of Engagement (ROE), soldiers should be aware that their orders allow them to protect themselves, other UNAMIR troops, displaced persons and other civilians at risk (including humanitarian aid workers and UN personnel) from a hostile intent and/or hostile act.

4. To afford this protection a soldier is entitled to use minimum force to stop a serious offence from being committed against any of the aforementioned categories of people. A serious offence is defined as murder, rape or serious bodily harm.

5. If extremist individual(s) are intimidating or harassing IDPs from leaving the camps, UNAMIR troops are to use minimum force to separate the extremist(s) from the general population of IDPs. The use of force is to be consistent with the constraints stated in Reference B.

Handling Detainees

6. Rwandan nationals should only be detained if they commit a hostile act, display a hostile intent or carry out any of the acts referred to Reference B, paragraph 8. The detainee(s) and any relevant evidence is to be handed at the earliest opportunity to the Fce MP.

7. The Fce MP are to hand over any detainee at the earliest opportunity to the local Office of the Prosecutor in accordance with Reference C.

8. UNAMIR soldiers are reminded that all detainees are to be treated humanely, ensuring that they are provided with food, drinking water and that they are afforded safeguards in terms of health, hygiene and protection against the rigours of climate and dangers of armed conflict.

MILOB GP HQ
UNAMIR
KIGALI

6464.0/OPS

31 Dec 94

See Distribution

MINUTES OF MILOBS SECTOR COMMANDERS' CONFERENCEHELD AT SECTOR 2 HQ - KIBUNGO ON WED 21 DEC 94

Present:	BRIG HK ANYIDHO	-	DFC/CMO
	COL AU MOEEN	-	DCMO
	COL CB YAACHE	-	CHAO
	LT COL ANOCHKINE	-	SDO1
	LT COL S DUNKOV	-	COMD SECT 4A
	LT COL FOX	-	COMD SECT 4C
	LT COL R GORG	-	COMD SECT 2
	LT COL HADJI KANTE	-	COMD SECT 1
	LT COL HASNAIN	-	COMD SECT 3
	LT COL MASANGANISE	-	COMD SECT 6
	MAJ ANNAN	-	OPS OFFR SECT 5
	MAJ MURIRO	-	OPS OFFR SECT 4B
	MAJ TRAORE	-	D LOG O
	MAJ ZAMAN	-	ASMPO
	MAJ KIRON THACKER	-	SECRETARY

GENERALACTION BY

1. The Comd Sector 2 welcomed the participants to the conference and expressed his pleasure in hosting the conference. In his opening remarks the DFC/CMO took the opportunity to introduce Col KS Sivakumar, the newly arrived COS, and thereupon called SDO1 to review the minutes of the last conference.

ITEM ONE: REVIEW OF THE MINUTES OF THE PREVIOUS CONFERENCE

2. The SDO1 read out the salient points of the previous conference and on conclusion the chairman stressed on the following:

ACTION BY

a. Driving by MILOBs. The chairman ruled that MILOBs who are not in possession of driving licenses shall not be allowed to drive. He expressed grave concern over the increase in the rate of vehicle accidents. He pointed out that if this alarming momentum of accidents continued, by the third quarter of 1995, UNAMIR will have no vehicles on road.

ALL SECTORS

b. Newly Appointed Sector Commanders. Before taking over the sector, a newly appointed Sec Comd will form part of a MILOB team for two weeks. This will enable him to familiarize himself with the sector as well as the activity of MILOBs. This procedure will facilitate the smooth performance of his task when he actually assumes command.

ALL SECTORS

3. The minutes of the previous conference were adopted.

ITEM THREE: BRIEF OF SECTOR 1

4. Sector 1. The Sec Comd gave a thorough brief about the activities in his sector. He said that the overall situation was calm. He further said that the liaison with NGOs and RPA was being done regularly and relations with them were cordial. He brought out that RWAMAGANA Sub-Sector was established on 3 Dec 94 with one MILOB team consisting of four MILOBs. However, he added that there were associated problems of security, communication and refuelling of vehicles.

5. DCMO's Response. The DCMO highlighted the following:

a. Establishment of RWAMAGANA Sub-Sector. The communication facility existing in the sub-sector was by way of a base station. However, the problem was because of certain comm dead zones. As for the problem of refuelling of vehicles, this will be automatically

taken care of once formed troops are deployed there and advised them as a temporary measure, they could store the POL in barrels.

b. Telephone Facility. The telephone facility for making international calls was existing in KIGALI at a reasonable rate. MILOBs could avail themselves of the same in turns utilizing those vehicles which had to come to KIGALI. In addition, all MILOBs must give the telephone number of MILOB GP HQ/FHQ to their families back home, to call in times of necessity.

ITEM FOUR : BRIEF BY SECTOR TWO

6. Sector 2. During his detailed briefing, the Sec Comd brought out that the general situation in his sector was calm. He said that at RUSUMO, many refugees preferred to cross over in private vehicles since they wanted to avoid reception centres and proceed directly to their home communes. His problem areas were vehicles and shortage of MILOBs.

7. DCMO's Response. The DCMO suggested that the best way to resolve problems connected with the workshop was by means of personal liaison. He said that the admin and logistics officer should keep a continuous rapport with the personnel at the workshop in KIGALI.

8. Decisions by the CMO. The DFC/CMO said that the practice of refugees returning in private vehicles and going straight to their homes thereby by-passing reception centres should be discouraged. They need to be convinced since their reporting at the reception centres enables the local administration to monitor and exercise command and control.

ITEM FIVE : BRIEF BY SECTOR THREE

9. Sector 3. The Sec Comd commenced his briefing with a

ACTION BY

SECTOR 1

ALL SECTORS

ALL SECTORS

ALL SECTORS

SECTOR 2

resume of OP HOPE, highlighting the role of his sector. Further, he said that the prefect of the area had requested for plastic bags for exhumation of the bodies found in mass graves, one each located at MUNGINA Commune Church and BITSIBO. Also, he pointed out that the current division of the sector into sub-sectors was causing some admin problems. He therefore requested a re-alignment of the sub-sector boundary. The Sector has shortage of vehicles and MILOBs.

10. DCMO's Response. The DCMO asked the Sec Comd to forward his proposal for the sub-division of his sector. He further said that a few new MILOBs have reportedly arrived who would be posted to sectors.

11. Decision of DCMO. The DFC/CMO ruled out the idea of helping the Prefect of GITARAMA with plastic bags for the exhumation of bodies from mass graves. He said that such tasks should be best performed by experts or else there will be danger of some epidemic.

ITEM SIX : BRIEF BY SECTOR 4A

12. Sector 4A. The Sector Comd gave a detailed brief on the situation and other MILOB and RPA activities in his sector. He observed that the RPA activity in his sector over the recent past has been on the increase. He maintained that except for a few incidents of banditry, the sector is almost calm. However, he agreed to be facing the same general problem of shortage of MILOBs and vehicles.

13. DCMO's Response. The DCMO expressed his satisfaction with his previous visit to the sector and the manner in which MILOBs were carrying out their tasks. He further added that a vehicle might be provided to the Prosecutor from GIKONGORO to KIBEHO whenever the request was made as this would expedite investigation of detainees of OP HOPE.

ACTION BY

SECTOR 3

SMPO

SECTOR 3

SECTOR 4A

ITEM SEVEN : BRIEF BY SECTOR 4B

14. Sector 4B. The Sec Comd said the general situation was calm and economic activity was observed returning to normal. The MILOBs carried out their tasks diligently. Further, he suggested that there should be a rotation of MILOBs in all sectors and also the Sec Comd and other MILOBs to be given the opportunity to carry out inter-sector reconnaissance.

15. DCMO's Response. The DCMO said that in Jan 95, there would be an almost 33% rotation of MILOBs. He agreed with the sector comd about his suggestion of inter-sectoral reconnaissance and gave his consent. However, he added that the MILOB GP HQ be informed of such activity whenever was planned for.

ACTION BY

ALL SECTORS

ITEM EIGHT : BRIEF BY SECTOR 4C

16. Sector 4C. The Sec Comd after having introduced himself gave a thorough brief about his sector. He said the general situation in the northern part of the sector was far from satisfactory due to some banditry activities. RPA had put restriction on the use of Lake KIVU which has caused some worry among in the local populace. He was glad to announce that the reimbursement of accommodation allowance now to the MILOBs had helped raise their morale and he expressed his gratitude to the DFC/CMO and DCMO for resolving the issue. However, he expressed his concern over POL shortage and in that he suggested that his sector be permitted to purchase the same from commercial gas stations. Finally, he also pointed out that there has been a case of indiscipline in his sector.

17. DCMO's Response. The DCMO said that discipline is the bedrock of all armies and as such, no cases of indiscipline be accepted. He directed that the instance of indiscipline be taken up with the MILOB GP HQ immediately.

ALL SECTORS

ACTION BY

18. CMO's Decision. The DFC/CMO ruled that the sector will not resort to local purchase of POL, instead necessary arrangements to dump POL in the sector should be made.

ALL SECTORS

S LOG O

ITEM NINE : BRIEF BY SECTOR 5

19. Sector 5. The officiating Sec Comd briefed that the general situation in the sector was calm. He also said that the prefects are being helped with transport whenever they request and added that the relations with the RPA and NGOs were good. He brought out the same problem of vehicles.

ITEM TEN : BRIEF BY SECTOR 6

20. Sector 6. The Sec Comd gave a detailed brief of his sector. He said that the overall situation in KIGALI and adjoining areas was calm and normal. A few mines and unexploded explosives devices were reported in his sector and these are being demolished by engineers. He further said that night curfew in some communes around KIGALI still continue. Most of the schools have re-opened and number of students increased. He had the following recommendation to offer:

- a. His sector should not be given the task of escort duty to far distant destinations.
- b. In order to ensure presence of experienced hands, the tour of duty of a few MILOBs who were due to for repatriation in Jan/Feb 95 should be extended.
- c. A guard from formed troops should be provided at night for the security of his Sector HQ.

21. DCMO's Response. The DCMO agreed to the arrangement suggested by the sector comd to reduce the turnaround time of his MILOB teams while on escort duty. Issue on the security of his HQ was raised to FHQ.

SECTOR 6

S00

ACTION BY

22. Decision of the CMO. The DFC/CMO expressed his reservations over the issue of extending the tour of duty of certain MILOBs as recommended by the Sec Comd. The General said that it was a complex issue since approval of the same would come from New York and the respective government of the country.

SECTOR 6

ITEM ELEVEN : STAFF BRIEFS

23. SOO. Acting SOO assured all that the escort tasks are distributed very judiciously by MILOB GP HQ and no particular sector is over tasked. He also re-iterated the restriction imposed on movement at night. He further advised since channel 12 is quite heavily subscribed, there is a need to observe proper radio discipline. Finally, he said we may utilize the vehicles of UNHCR to perform escort duties.

ALL SECTORS

24. S Log O. The S Log O assured the Sec Comds that best efforts are being made to ease the workshop-related problems of the vehicles. He further submitted that all MILOBs should be in possession of driving licenses and sectors must organize periodic checks to ensure this. Finally, he advised that MILOBs should not sleep in UN-hired accommodation. He assured all that the problem of accommodation of Sector 2 MILOBs would be taken up and resolved.

ALL SECTORS

25. SMPO. The Acting SMPO highlighted the problem of shortage of MILOBs and informed that as against an authorized strength of 320 MILOBs, only 297 were posted. Further he announced that though NAIROBI has now been accepted as part of the mission area, nothing has come in writing on this issue.

ALL SECTORS

26. Decision of the DFC/CMO. The DFC/CMO announced the confirmation of NAIROBI as part of the mission area. He said all sectors would soon be notified in writing.

ALL SECTORS

SMPO

ITEM TWELVE : CLOSING REMARKS

27. The DCMO made the following closing remarks:

a. OP HOPE. He congratulated all MILOBs on their active and useful participation in 'OP HOPE'. He added that he had received a letter of appreciation from the DFC/CMO on this subject which he circulated to all sectors.

ACTION BY

ALL SECTORS

b. Vehicle Accidents. The DCMO expressed his deep concern over the alarming rate of accidents involving MILOB vehicles. He said that presently total number of serviceable vehicles with the MILOBs were only 36. He cautioned all MILOBs to refrain from driving if not in possession of a proper UNAMIR driving permit.

ALL SECTORS

LOG O

c. Movement at Night. He impressed upon all MILOBs to avoid movement after 2000 hrs unless due to some emergency.

ALL SECTORS

d. Address for Correspondence. He advised all MILOBs to ensure that in the address on their incoming personal mail, the word 'MILOB' must be mentioned. This will facilitate sorting out at UNAMIR HQ.

e. Cooperation with CIVPOL. The DCMO said that all sector HQ have a CIVPOL liaison officer. He emphasized upon the need for better cooperation and utilization of this arrangement.

ALL SECTORS

f. Miscellaneous. The DCMO concluded by wishing all MILOBs a Merry Christmas and a Happy New Year. Lastly, he implored all MILOBs to continue with the good job and keep up the name of 'MILOB Family'.

ALL SECTORS

28. DFC/CMO. The DFC/CMO called upon the forum to observe a minute's silence as a mark of homage for the departed

soul of Sqn Ldr Abdul Issifu, 4C who died recently after an attack of malaria. Thereafter, he gave out the following rulings/points:

ACTION BY

a. OP HOPE. The DFC/CMO appreciated the useful contribution of MILOBs towards the successful conduct of OP HOPE.

ALL SECTORS

b. Anti-Malaria Precaution. He said that all officers are supposed to be fully aware of the anti-malaria precaution and directed that all must abide these known precautions.

ALL SECTORS

c. Liaison with RPA. The DFC/CMO highlighted the need for periodic meetings with the local RPA comds. He directed that minutes of such meetings be sent to him for his perusal.

ALL SECTORS

SOO

d. Need for correct Reporting. He highlighted the need for correct and timely reporting of incidents and implemented all to observe this strictly.

ALL SECTORS

e. Discipline. The DFC/CMO expressed his concern over the instances of indiscipline coming to his notice. He said that discipline is the backbone of all good armies and all uniformed people must take pride in this. He directed that no cases of indiscipline will be sheltered and assured all that such cases will attract strong action.

ALL SECTORS

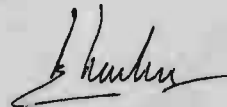
f. Cooperation with NGOs. While the DFC/CMO appreciated the need for close cooperation with the NGOs, he cautioned all that it should not be at the cost of own work and allegiance.

ALL SECTORS

g. Miscellaneous. The DFC/CMO concluded by wishing all a Merry Christmas and Happy New Year.

CONCLUSION

29. The conference was finally concluded by a vote of thanks from Comd Sec 2 and the DCMO nominating BYUMBA as the venue for the next conference.



KIRON THACKER

Maj

Secretary

Distribution:

External:

Acion:

ALL SECTORS

Info:

SRSG

FC

DFC/CMO

FHQ

HAC

CIVPOL

FILE

SPARE

UN RESTRICTED

UNITED NATIONS ASSISTANCE MISSION FOR RWANDA

U N A M I R

TO : ALL SECTORS
SOO
S PLANS
SLOGO

FROM : SMPO

SUBJECT: INTERVIEW- REPATRIATING MILOBS


1. CMC AND DCMO WILL BE ENGAGED ON OFFICIAL DUTIES BETWEEN 13 AND 16 DEC 94. CONSEQUENTLY INTERVIEWS FOR PERIOD RESCHEDULED AS FOLLOWS.

A. SECTOR COMDS OF SECTORS 3, 6 AND SLOGO TO ATTEND DCMO'S AND CMO'S INTERVIEW ON FRI 9 DEC 94 AT 1430 HRS.

B. OTHER MILOBS ATTEND DCMO INTERVIEW MONDAY 12 DEC AT 0930 HRS.

C. SECTOR COMD OF 4C ATTEND CMOS AND DCMOS INTERVIEW ON SAT 17 DEC 94 AT 1000 HRS.

2. INFO MILOBS CONCERNED OF CHANGES.


K OPONG KYEKYEKU
LT COL

SECTOR 5