

UNITED NATIONS
INTEROFFICE MEMORANDUM



NATIONS UNIES
MEMORANDUM INTERIEUR

TO: Mr. Vijay Nambiar
A: Chef de Cabinet
Executive Office of the Secretary-General

DATE: 19 December 2007

REFERENCE:

THROUGH:
S/C DE:

FROM: *H-H*
DE: Horst Heitmann, Director
Security Council Affairs Division, DPA

SUBJECT:
OBJET: Security Council: Report on activities



Attached please find, for the Secretary-General's attention, a note on the proceedings of the Security Council on Tuesday, 18 December 2007 (p.m.).

cc: Mr. Pascoe
Mr. Menkerios



PROCEEDINGS OF THE SECURITY COUNCIL

Tuesday, 18 December 2007 (p.m.)

INFORMAL CONSULTATIONS

The situation concerning Iraq (MNF-I)

The United States introduced a revised draft resolution to extend the mandate of the Multinational Force in Iraq (MNF-I), as well as the arrangements for the Development Fund for Iraq (DFI) and the International Advisory and Monitoring Board (IAMB). Ambassador Khlalizad noted two changes in the draft since the previous version that had been circulated on Friday: in preambular paragraph 2, the addition of Basra to the list of provinces where security responsibility had been transferred to the Iraqi authorities, after the United Kingdom had conducted the transfer of powers there two days ago; in preambular paragraph 4, the word "non-intervention" had been replaced with "non-interference". Members agreed to put the draft to the vote immediately following the consultations (see below).

Other Matters

Somalia: The United Kingdom introduced a draft PRST (Attachment 1), in accordance with the suggestion, made in the discussion on Somalia the day before, to express support in this way to Ahmedou Ould-Abdallah, SRSG for Somalia. Ambassador Sawers stressed that the draft had been designed to be non-controversial; as it broke no new ground, he hoped there would be no need for additional consultations with the capitals and that the draft could be adopted the next day, or by the end of the week the latest. Panama was disappointed by the absence of any reference to the tragic political and humanitarian situation in Somalia, after it had been described by SRSG Ould-Abdallah, and requested to add a paragraph to that effect. Ambassador Arias also pointed out that the request for appropriate financial resources did not specify where these resources should come from. Indonesia and South Africa took the floor to support the proposed meeting of experts to discuss the draft the next morning.

FORMAL MEETING

The situation concerning Iraq

At its 5808th meeting, the Security Council heard a briefing by Mr. Warren Sach, Assistant Secretary-General, Controller (see S/PV.5808).

Speaking after the briefing, the Russian Federation expressed his support for ASG Sach's recommendations. Recalling that while

the DFI and IAMB had not been established by the Council, they worked, inter alia, to facilitate the implementation of Council resolutions, the Russian Federation expressed regret that the Council had not received reports on this matter since June 2006. He expressed his delegation's strong support for a briefing by the DFI in Washington D.C. in early 2008, and urged ASG Sach to take the necessary steps to organize such a briefing.

Subsequently, the Council unanimously adopted resolution 1790 (Attachment 2), by which it decided, inter alia, to extend, at the request of the Government of Iraq, the mandate of MNF-I and the arrangements for the DFI and for the IAMB until 31 December 2008.

Speaking after the vote, the United States commended the Iraqi people for the significant, positive developments which had taken place in Iraq over the past year. Ambassador Khalilzad welcomed the Council's decision to unanimously support the Iraqi government's request to sustain the current momentum and renew the MNF-I mandate. He held that today's vote reflected the recognition by the international community of the importance of support for Iraqi efforts to establish a stable and peaceful democracy. Calling on the Iraqi leaders to make progress on national reconciliation, he reiterated the United States' commitment to assisting the Government of Iraq in achieving the objectives that it had set out for itself. The United Kingdom underscored that today's extension of the MNF-I mandate was a response to a request by the Iraqi government, adding that the Government of Iraq could at any time seek a review or termination of the mandate. Ambassador Sawers pointed out that with the transfer of the security responsibility in Basra last Sunday, 9 out of 18 Iraqi provinces were now under Iraqi security control. He added that in the spring of 2008, the United Kingdom would decide on the next phase of its military presence in Iraq.

In a very lengthy statement, Iraq emphasized the positive developments that his country had undergone in the past few months, including the establishment of a permanent, democratic constitution, legal institution and national unity government comprising all political parties. Ambassador Al-Bayati reported that the government of Iraq continued its efforts to achieve national reconciliation, expanded political participation, respect for human rights and sustainable economic growth, including through implementation of the International Compact with Iraq. At the same time, he noted that while terrorism continued to represent a key challenge in Iraq, the Iraqi army with assistance from the MNF-I had surrounded the terrorists in isolated pockets in the country, and "the remnants of Al-Qaida along with their allies suffer continued defeats".

Pointing to the recent transfer of the security responsibility for the Basra province to the Iraqi authorities, Iraq held that his

Government had taken enormous steps towards becoming able to provide security to the Iraqi people, adding that no Iraqi citizen wanted the presence of foreign troops on Iraqi soil one day longer than necessary. Noting the Government's successes in recruiting and training national army and security forces, Ambassador Al-Bayati repeatedly noted that this would be the last extension of the MNF-I mandate, adding that in the future the Council would be able to deal with the situation in Iraq without having to act under Chapter VII. He added that today's extension of the mandate was welcomed on the understanding that the functions of recruiting, training, arming and equipping the Iraqi army and security forces were the responsibility of the Iraqi government, which would also assume responsibility for command and control of all Iraqi forces.

Finally, stressing the importance of development programmes and reconstruction, Iraq held that his country should release itself from the legacy of the former regime and be liberated from the financial burdens associated therewith. In that regard, Ambassador Al-Bayati urged the Council to review its resolutions on the Compensation Fund to Kuwait with a view to reducing the current rate of 5% of the Iraqi proceeds from oil to be deposited to the Fund.

Signe Jepsen/Nikolai Galkin
SCSB/SCAD/19 December 2007

Attachment 1

DRAFT PRESIDENTIAL STATEMENT ON SOMALIA

1. The Security Council welcomes the briefing it received on 17 December 2007 from the Secretary-General's Special Representative (SRSG) for Somalia, Ahmedou Ould-Abdallah. The Security Council strongly supports the efforts of the SRSG to try to bring peace to the country.
2. The Security Council welcomes the appointment of the new Somali Prime Minister Nur Hassan Hussein. His appointment offers a renewed opportunity to make further progress on political reconciliation, on addressing the humanitarian crisis in Somalia, and on implementing the outcomes of the National Reconciliation Congress, leading to a roadmap for the remainder of the Transitional Period and democratic elections in Somalia, as set out in the Transitional Federal Charter.
3. The Security Council also welcomes the briefing on 6 December 2007 by the Under-Secretary-General for Humanitarian Affairs and Emergency Relief Co-ordinator, John Holmes, which included an account of his visit to Somalia. The Security Council expresses its grave concern at the humanitarian situation in Somalia. The Security Council demands that all parties in Somalia ensure unfettered access for all humanitarian assistance and calls on them to fulfil their responsibilities and obligations under international humanitarian law.
4. The Security Council reiterates its support for the African Union Mission to Somalia (AMISOM), calls on all parties in Somalia to co-operate fully with it, and repeats its request that appropriate financial resources, personnel, equipment and services be provided for the full deployment of AMISOM as set out in resolution 1772 (2007).
5. The Security Council also reiterates its request that the Secretary-General continue to develop the existing contingency plans for the possible deployment of a United Nations peacekeeping operation to succeed AMISOM, as set out in resolution 1772 (2007). The Security Council requests the Secretary-General to report by 8 February 2007 on progress made in this regard.



Security Council

Distr.: General
18 December 2007

Resolution 1790 (2007)

Adopted by the Security Council at its 5808th meeting, on
18 December 2007

The Security Council,

Welcoming the efforts of the democratically elected, constitutionally based, national unity Government of Iraq in fulfilling its detailed political, economic, and security programme and national reconciliation agenda, and *looking forward* to the day Iraqi forces assume full responsibility for the maintenance of security and stability in their country, thus allowing the completion of the multinational force mandate and the end of its presence in Iraq,

Welcoming continued progress in training, equipping and capacity-building of Iraqi security forces, including the Iraqi Army and the internal security forces, and the assumption of command and control by Iraqi Ground Forces Command over all Iraqi Army divisions, and the transfer of security responsibility in Najaf, Maysan, Muthanna, Dhi Qar, Dahuk, Erbil, Sulaymaniyah, Karbala and Basra provinces, and *also welcoming* efforts to complete that process during 2008,

Recalling all of its previous relevant resolutions on Iraq,

Reaffirming the independence, sovereignty, unity, and territorial integrity of Iraq, and *reaffirming further* the importance of the principle of non-interference in the internal affairs of Iraq,

Reaffirming also the right of the Iraqi people freely to determine their own political future and control their own national resources,

Welcoming the continuing work of the Government of Iraq towards a federal, democratic, pluralistic, and unified Iraq, in which there is full respect for human rights,

Noting the strong commitment of the Government of Iraq in pursuing an atmosphere in which sectarianism is totally rejected, including through the agreed communiqué announced on 26 August 2007, *underscoring* the need for all communities in Iraq to reject sectarianism, participate in the political process, and engage in an inclusive political dialogue and national reconciliation for the sake of Iraq's political stability and unity, and *reaffirming* the willingness of the international community to work closely with the Government of Iraq to assist these reconciliation efforts,

Recognizing continuing progress under the International Compact with Iraq, an initiative of the Government of Iraq that has created a new partnership with the international community and is building a strong framework for Iraq's continued political, security and economic transformation and integration into the regional and global economy, and *welcoming* the important role that the United Nations is playing by jointly chairing the Compact with the Government of Iraq,

Calling upon the international community, particularly countries in the region and Iraq's neighbours, to support the Iraqi people in their pursuit of peace, stability, security, democracy, and prosperity, *welcoming* the Expanded Neighbors Conferences on 4 May 2007 and 2-3 November 2007, resultant working groups, and the agreement to establish an Expanded Neighbors "support mechanism" with support from the United Nations, and *noting* that the successful implementation of this resolution will contribute to regional stability,

Demanding those who use violence in an attempt to subvert the political process should lay down their arms and participate in the political process, and *encouraging* the Government of Iraq to continue to engage with all those who renounce violence,

Reaffirming that acts of terrorism must not be allowed to disrupt Iraq's political and economic transition, and *further reaffirming* the obligations of Member States under resolution 1618 (2005) of 4 August 2005 and other relevant resolutions and international conventions with respect, inter alia, to terrorist activities in and from Iraq or against its citizens,

Recalling the termination under resolution 1762 (2007) of the mandates of the United Nations Monitoring, Verification and Inspection Commission (UNMOVIC) and the International Atomic Energy Agency (IAEA) in Iraq under the relevant resolutions, *welcoming* Iraq's commitments in its letter to the Security Council dated 8 April 2007 annexed to that resolution, and *reaffirming* Iraq's disarmament obligations under relevant resolutions,

Recognizing the request conveyed in the letter of 7 December 2007 from the Prime Minister of Iraq to the President of the Council, which is annexed to this resolution, to retain the presence of the multinational force in Iraq, *recognizing also* the Government of Iraq's intention to assume full responsibility for providing security to the country and people of Iraq, and *taking note of* all of the objectives set forth in that letter, including the statement that the Government of Iraq considers this to be its final request to the Security Council for the extension of the mandate of the multinational force,

Recognizing the importance of consent of the sovereign Government of Iraq for the presence of the multinational force and of maximum coordination and close partnership between the multinational force and that Government,

Taking into consideration the progress of Iraq's security forces in improving the capability to provide security to the country and people of Iraq, as well as the continuing progress of the Government of Iraq in achieving its political, economic, and security programme,

Welcoming the willingness of the multinational force to continue efforts to contribute to the maintenance of security and stability in Iraq, including participating in the provision of humanitarian and reconstruction assistance, as

described in the letter of 10 December 2007 from the United States Secretary of State to the President of the Council, which is annexed to this resolution,

Recognizing the tasks and arrangements set out in letters annexed to resolution 1546 (2004) of 8 June 2004, including the provision of security and logistical support for the United Nations presence in Iraq, and the cooperative implementation by the Government of Iraq and the multinational force of those arrangements, and having regard for resolution 1770 (2007) of 10 August 2007,

Affirming the importance for all parties, including foreign forces, promoting the maintenance of security and stability in Iraq to act in accordance with international law, including relevant obligations under international humanitarian law, human rights law and refugee law, and to cooperate with the relevant international organizations, *welcoming* their commitments in this regard, and underscoring that all parties, including foreign forces, should take all feasible steps to ensure the protection of affected civilians,

Recalling the establishment of the United Nations Assistance Mission for Iraq (UNAMI) on 14 August 2003, and *affirming* that the United Nations should continue to play a leading role in supporting the efforts of the Iraqi people and Government to strengthen institutions, for representative government, promote political dialogue and national reconciliation, engage neighbouring countries, assist vulnerable groups, including refugees and internally displaced persons, and promote the protection of human rights and judicial and legal reform in accordance with resolution 1770 (2007),

Recognizing that international support for security and stability is essential to the well-being of the people of Iraq as well as the ability of all concerned, including the United Nations, to carry out their work on behalf of the people of Iraq, and *expressing* appreciation for Member State contributions in this regard under resolution 1483 (2003), resolution 1511 (2003), resolution 1546 (2004), resolution 1637 (2005) and resolution 1723 (2006),

Recognizing that the Government of Iraq will continue to have the leading role in coordinating international assistance to Iraq and *reaffirming* the importance of international assistance and development of the Iraqi economy and the importance of coordinated donor assistance,

Recognizing the significant role of the Development Fund for Iraq and the International Advisory and Monitoring Board and the provisions of paragraph 22 of resolution 1483 (2003) in helping the Government of Iraq to ensure that Iraq's resources are being used transparently and equitably for the benefit of the people of Iraq,

Stressing the responsibility of the Iraqi authorities to undertake all appropriate steps to prevent attacks on the diplomatic personnel accredited in Iraq in accordance with the Vienna Convention on Diplomatic Relations of 1961,

Determining that the situation in Iraq continues to constitute a threat to international peace and security,

Acting under Chapter VII of the Charter of the United Nations,

1. *Notes* that the presence of the multinational force in Iraq is at the request of the Government of Iraq and *reaffirms* the authorization for the multinational force

as set forth in resolution 1546 (2004) and *decides* to extend the mandate as set forth in that resolution until 31 December 2008, taking into consideration the Iraqi Prime Minister's letter dated 7 December 2007, including all of the objectives highlighted therein, and the United States Secretary of State's letter dated 10 December 2007;

2. *Decides further* that the mandate for the multinational force shall be reviewed at the request of the Government of Iraq or no later than 15 June 2008, and *declares* that it will terminate this mandate earlier if requested by the Government of Iraq;

3. *Decides* to extend until 31 December 2008 the arrangements established in paragraph 20 of resolution 1483 (2003) for the depositing into the Development Fund for Iraq of proceeds from export sales of petroleum, petroleum products, and natural gas and the arrangements referred to in paragraph 12 of resolution 1483 (2003) and paragraph 24 of resolution 1546 (2004) for the monitoring of the Development Fund for Iraq by the International Advisory and Monitoring Board and further decides that, subject to the exception provided for in paragraph 27 of resolution 1546 (2004), the provisions of paragraph 22 of resolution 1483 (2003) shall continue to apply until that date, including with respect to funds and financial assets and economic resources described in paragraph 23 of that resolution;

4. *Decides further* that the provisions in the above paragraph for the deposit of proceeds into the Development Fund for Iraq and for the role of the International Advisory and Monitoring Board and the provisions of paragraph 22 of resolution 1483 (2003) shall be reviewed at the request of the Government of Iraq or no later than 15 June 2008;

5. *Requests* that the United States, on behalf of the multinational force, continue to report to the Council on the efforts and progress of this force on a quarterly basis;

6. *Decides* to remain actively seized of the matter.

Annex I

Letter dated 7 December 2007 from the Prime Minister of Iraq addressed to the President of the Security Council

[Original: Arabic and English]

Iraq has now finished building its constitutional and legal institutions. It now has a permanent constitution, which was voted on by the Iraqi people, and a parliament, which represents the various components of Iraqi society. Iraq also has a Government of national unity that includes all political factions. Today, despite the efforts of terrorists and hostile forces to prevent us from developing our young and vital democracy, we are determined to build a democratic, federal and unified Iraq.

The Government of Iraq continues to act expeditiously to guarantee the security of Iraqi citizens and the stability of the country. It is continuing to act expeditiously to promote national reconciliation in order to ensure broad political participation by all national forces, to protect human rights and strengthen the rule of law, to achieve economic growth and to provide its citizens with basic services.

Achieving security and stability in the country is a matter of the utmost priority for the Iraqi Government. That is why it has devoted special attention to the task of building and strengthening the capacities of the Iraqi Army and the internal security forces, given that those are the two institutions that can guarantee security, maintain order and confront terrorist and other outlaw groups. Our national forces have successfully taken over the security functions of the multinational force in Iraq (MNF-I) in eight governorates. It is our intention that our national forces will continue to take over those security functions until all 18 governorates are under the full security control of our troops in 2008. Our ground force command has assumed control of all the divisions of the Iraqi Army. The effective coordination between the command and MNF-I has had a positive effect on the security situation.

The Government of Iraq stresses that MNF-I, working alongside our national forces, has made an important and significant contribution to efforts to establish security and the rule of law. The Government of Iraq requests that the Security Council should consider extending the mandate of MNF-I in light of Iraq's achievements over the past few years, namely, the strengthened capacity of its Army and security forces and its significant successes in the security, political and economic spheres. A review of the role and authority of MNF-I will thus be required in order to strike a balance between, on the one hand, the need to extend, one last time, the mandate of the force and, on the other hand, progress made by Iraq in the area of security. In this regard, it is important for Iraq to be treated as an independent and fully sovereign State and, in seeking the aforementioned balance, the following objectives should be highlighted:

1. The Government of Iraq requests the extension of the mandate of MNF-I in accordance with Security Council resolutions 1546 (2004), 1637 (2005) and 1723 (2006) and the letters annexed thereto for a period of 12 months beginning on 31 December 2007, provided that the extension is subject to a commitment by the Security Council to end the mandate at an earlier date if the Government of Iraq so requests and that the mandate is subject to periodic review before June 2008;

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2. The functions of recruiting, training, arming and equipping the Iraqi Army and Iraq's security forces are the responsibility of the Government of Iraq;
 3. The Government of Iraq will assume responsibility for command and control of all Iraqi forces, and MNF-I, in coordination with the Government of Iraq, will provide support and backing to those forces;
 4. The Government of Iraq will be responsible for arrest, detention and imprisonment tasks. When those tasks are carried out by MNF-I, there will be maximum levels of coordination, cooperation and understanding with the Government of Iraq;
 5. The Government of Iraq considers this to be its final request to the Security Council for the extension of the mandate of MNF-I and expects, in future, that the Security Council will be able to deal with the situation in Iraq without the need for action under Chapter VII of the Charter of the United Nations;
 6. The Government of Iraq requests that the resolution to be adopted by the Security Council should reaffirm respect for the independence, sovereignty, unity and territorial integrity of Iraq and also reaffirm the commitment of Member States to the principle of non-intervention in its internal affairs.

The Government of Iraq wishes to inform the Security Council that it has signed a declaration of principles with the United States of America with a view to establishing a long-term cooperative and friendly relationship.

The Government of Iraq reaffirms the importance of the work of the Security Council Committee established pursuant to resolution 1518 (2003) in order to restore the Iraqi funds and assets deposited outside Iraq by the previous regime. The Government of Iraq urges the members of the Security Council to support the Committee's ongoing work in accordance with paragraph 19 of resolution 1483 (2003) concerning the identification of individuals and entities referred to in paragraph 23 of that resolution, including the updating of the list of individuals and entities identified by the Committee established pursuant to paragraph 6 of resolution 661 (1990). The Government of Iraq looks forward to the Committee's report to the Security Council on its activities.

The Government of Iraq recognizes the importance of the provisions of paragraph 22 of resolution 1483 (2003) in ensuring that Iraq's natural resources, the proceeds from sales thereof and other funds deposited in the Development Fund for Iraq are used for reconstruction activities and other efforts to benefit the people of Iraq. Iraq therefore requests that, taking account of the exception provided for in paragraph 27 of resolution 1546 (2004), the Security Council should continue to apply the provisions of paragraph 22 of resolution 1483 (2003) until 31 December 2008, including in respect of the funds, financial assets and economic resources described in paragraph 23 of resolution 1483 (2003).

The Government of Iraq is of the opinion that the provisions of Security Council resolution 1546 (2004) on the deposit of proceeds into the Development Fund for Iraq will help to ensure that proceeds from Iraq's natural resources are used to serve the interests of the Iraqi people. The role played by the International Advisory and Monitoring Board serves the same purpose. The Government of Iraq understands that the Development Fund for Iraq plays an important role in helping Iraq to convince donors and creditors that it is managing its resources and debts in a

responsible way in the interests of the Iraqi people. It should be pointed out that Iraq is striving to form a new partnership with the international community in order to build a dynamic network designed to transform its economy and integrate it with other world economies through the International Compact with Iraq. We are therefore requesting that the mandate of the Development Fund for Iraq and the International Advisory and Monitoring Board be extended for a further 12 months. We are also requesting that the mandate should be reviewed, based on the request of the Iraqi Government, before 15 June 2008.

The Government of Iraq is asking the Security Council to review its resolutions relating to the deposit of 5 per cent of Iraq's proceeds from oil into the Compensation Fund established in accordance with Security Council resolution 687 (1991) and subsequent relevant resolutions, with a view to reducing that percentage as much as possible, since the deposit of such a high percentage creates a financial burden for Iraq at a time when it is in dire need of those funds to rebuild its infrastructure, which was destroyed during the wars waged by the previous regime. Furthermore, the increase in the price of oil means that the real amount represented by that 5 per cent is at least five times greater than it was.

The people of Iraq are determined to establish a stable and peaceful democracy. They are determined to develop a dynamic economy built on solid foundations and a creative vision. The people of Iraq need the support of the international community to make that vision a reality.

It is our understanding that the Security Council intends to include this letter as an annex to the resolution concerning Iraq that is currently being drafted. In the meantime, I should be grateful if you would have this letter circulated to the members of the esteemed Security Council as soon as possible.

(Signed) Nuri Kamel al-Maliki
Prime Minister of the Republic of Iraq

Annex II

Letter dated 10 December 2007 from the Secretary of State of the United States of America to the President of the Security Council

Having reviewed the request of the Government of Iraq to extend the mandate of the Multinational Force (MNF) in Iraq and following consultations with the Government of Iraq, I am writing to confirm, consistent with this request, that the MNF under unified command stands ready to continue to fulfil its mandate as set out in Security Council resolution 1546 (2004) and extended by Security Council resolutions 1637 (2005) and 1723 (2006).

Together, the Government of Iraq and MNF in Iraq combat the challenges that threaten Iraq's security and stability through a security partnership that has continued to improve and that has resulted in progress in the past year. This effective, cooperative partnership continues to evolve, as Iraqi security forces take leadership in fighting and deterring terrorism and other violent acts throughout Iraq. In the context of this partnership, MNF is prepared to continue to undertake a broad range of tasks to contribute to the maintenance of security and stability and to ensure force protection, acting under the authorities set forth in resolution 1546 (2004), including the tasks and arrangements set out in the letters annexed thereto, and in close cooperation with the Government of Iraq. The forces that make up MNF will remain committed to acting consistently with their obligations and rights under international law, including the law of armed conflict.

Iraqi security forces continue to make progress in developing their capabilities as they move into the lead in taking responsibility for Iraq's security. This year, the Iraqi Ground Forces Command has assumed control of all Iraqi Army divisions. Iraqi authorities and local security forces have assumed primary security responsibility in eight of Iraq's provinces, and we are working together for continued progress in transition of security responsibility in all of Iraq's eighteen provinces. Together we will build towards the day when the Iraqi forces assume full responsibility for the maintenance of security and stability in Iraq.

In the coming year, the MNF is ready to continue to participate in the maintenance of security and stability in Iraq, within the context of the growth in the capabilities of the Iraqi Security Forces and Iraq's successes in security, politics, and the economy. The MNF is prepared to work with the Government of Iraq to help it achieve the objectives it has set for itself as an independent and sovereign state.

The co-sponsors intend to annex this letter to the resolution on Iraq that is under consideration. In the meantime, I request that you provide copies of this letter to members of the Council as quickly as possible.

(Signed) Condoleezza Rice