

UNAMIR

UNAMIR FOOD ITEMS

8 SEPT - 6 NOV 1995

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UNAMIR - MINUAR

INTEROFFICE MEMORANDUM

Date: 6 November 1995
To: (See distribution list)
From: Shaharyar M. Khan
SRSG
Subject: Rations review

A handwritten signature in black ink, appearing to read "Shaharyar M. Khan".

1. Some time ago, the question of excessive rations for UNAMIR troops was brought to my attention. The matter was to be reviewed in the context of some rations appearing in the market.
2. In view of the need for a speedy clarification of the situation, I have decided to establish the following team to (a) examine the issue, (b) review the results and to give me a report:

Ms. Susan Matthew, CAO - Chairperson
Col. Tikoca
Lt. Col. V. Awofisayo
Mr. Ncube
Mr. Brière



NOTE TO THE SRSG

Subject: Ration review June 1995

1. The attached memorandum is the reply of the military staff to the CAO's inquiry into the excess of food ration delivered in June 1995.
2. The memorandum still does not say what use was made of the excess nor does it explain the flooding of local market with UNAMIR food items.
3. In this connection, the Force Commander has now designated Lt. Col. Victor Awofisayo to participate in the high level committee that you have directed us to establish to investigate the case (see attached memorandum). I therefore propose that the committee be composed as follows:

Ms. Matthew, CAO - Chairperson
Col. Tikoca
Lt. Col. V. Awofisayo
Mr. Ncube
Mr. Brière

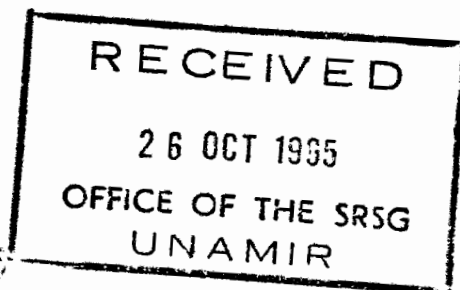
WS

Wilfrid de Souza
26 October 1995

Approved -
Shahmy
27-10

ED

Reçu le 27 OCT. 1995



SRSG

The CAO indicated
to me that she had
discussed this matter
with you and that
you had agreed to
another procedure.
Kindly let me know.
Hes. 2.11.95



UNAMIR - MINUAR

INTER OFFICE MEMORANDUM

30 October 1995

To: Col W.J. Fletcher, DCOS Sp

Info: Mr. W. DeSouza, ED
Mr. W. Clive, CISS
Mr. P. McNeil, CFO
Mr. T. Balasubramanian, OIC Proc
Mr. G. Brière, CCM

From: Ms. S. Matthew, CAO

Reference: A. Letter CCM Ration Review June 1995 dated 4 October 1995 (Copy attached)
B. Memo G4/LOG358 dated 18 Oct 95 (Copy attached)

Subject: RATIONS REVIEW JUNE 1995

1. CCM and CISS wrote to you (ref. A) to ask you to provide some explanations as to the reasons why the Ceiling Manday Rate (CMR) was exceeded by more than one third of a million US dollars for the month of June 1995 alone. Your written response was received by my office on 19 October 1995.
2. In your letter at reference B you stated that these over runs were largely due to a spreadsheet error. The fact that a spreadsheet error was not detected earlier is both astonishing and troubling. However, it is my understanding that this error has since been rectified.
3. With regards to payment of these over runs, the Letter Of Assist (LOA) with the government of France specifies that the United Nations cannot be charged more than 2% for over deliveries of Rations Requests. However, in accordance with PTS/FALD instructions the United Nations should not pay any thing in excess of 2% of the CMR for over deliveries. Due to these contradictory directions, I have referred the matter to UNNY for a final decision. You will be informed in due course of the decision taken.
4. Considering the situation, I may very well have to justify these events to our auditors and/or UNNY. I hope you will be prepared at that time to provide additional clarification if required.
5. I remain available for clarification on any of the above issues.

Attachments : 02

Reçu le 31 OCT. 1995

UNITED NATIONS
ASSISTANCE MISSION FOR
RWANDA

NATIONS UNIES
MISSION POUR L'ASSISTANCE AU
RWANDA

4 October 1995

To: Col Fletcher, DCOS SP
Through: Mr W. Clive, CISS
From: Mr G. Brière, CCM
Info: Ms S. Matthew, CAO
Ms L. Rafii, Legal/Political Officer
Subject: RATION REVIEW JUNE 1995

1. A detailed review has just been completed of the invoices submitted by ECONOMAT for fresh rations delivered in June. During this process several major problems have been discovered. A detailed breakdown of problems by unit is attached at annexes A through H, general problems are as listed below:

- a. most units exceeded the Ceiling Manday Rate (CMR) of US \$ 6.97 per day per man for food. The invoices for food costs should not have exceeded \$1,039,317.61, it is however \$1,366,148.70 which is \$326,831.09 or APPROX 33.1% OVER THE CMR;
- b. the number of days of issue was exceeded by far by most units in the following commodity groups (as high as 70.04 days in a 7 day issue):
 - i. Cocoa and Alternatives; and
 - ii. Coffee and Alternatives.
- c. the number of days of issue was exceeded by some units in the following commodity groups:
 - i. Juices and Alternatives; and
 - ii. Potatoes and Alternatives.
- d. one unit was issued 99 kg of yeast every week in the period for a total of 396 kg. However, no flour was issued during the period. (It would be interesting to know what such excessive amounts of yeast was used for)

.../2

To provide NYHQ answers as to why and how these over issues were allowed the following needs to be clarified:

- a. What was the paper trail in place WRT the Requisition for Rations?
- b. Who checked the Requisition for Rations against the Ceiling Manday Rate and Days of Issue within each commodity group?
3. As CMC did not begin overseeing rations until mid June after these orders had been placed with the Contractor I am forwarding the above questions in your direction for answers. I would appreciate having a report NLT 10 Oct 95 thereby enabling us to include it with the invoices when they are dispatched to NY.
4. Currently the invoices and delivery notes are being held in CMC and are available for inspection. Also CMC staff are available to discuss and possibility shed some light as to why and how these problems occurred.
5. Regards.



3498

G4 / LOG358

18 Oct 95

To: CAO

Info: CISS// CCM// Legal/Political Officer// SO Foods

From: DCOS Sp


SUBJECT: RATION REVIEW JUNE 1995

Reference: A. CCM Letter dated 4 October 1995.

B. SO Food Minute 4000.1 LOG-50 dated 10 October 1995 (Attached).

1. As req at Ref A, a review of the questions posed by the CCM has been conducted by the SO Food and his responses are attached. I trust that ref B will meet the reqr although I am a little perplexed at the time it took to bring these discrepancies to light. Had these points been brought out prior to all the contingents rotating out, that is in the Jul/Aug time frame, we could have provided a more encompassing and factual return since both key contingent and HQ staff pers would have been avail to provide some of the understandably missing info. I would be remiss if I did not also point out that the month of Jun/Jul saw the bulk of the draw down occur as well as having the Force simultaneously effecting many rotations during the same time frame. When this period of extensive pers fluctuation is compounded with a totally new accounting system (from a strictly quantifiable pers system to that of a monetary based system), you will certainly agree with me that the possibility of experiencing discrepancies between expected and actual usage rates is high.

2. SO Food's explanations for the discrepancies noted by CCM's staff are nevertheless straight forward. The transition to a money based system has effectively eliminated these type of potential errors since we now deal with a budgetary figure vice one based on an ever fluctuating qty of pers. That is, after all, why we went to this new system in the first place. The desk offr for this project remains the SO Food who can be contacted at local 11117.


W.J. Fletcher
Col
DCOS Sp
Extension 11109

Attachment: 1



MINUTE

REF : 4000.1 LOG-50
TO : D COS SP
FROM : SO FOOD
INFO : C LOG O
DATE : 13 OCTOBER 1995
SUBJECT : RATION REVIEW FOR JUNE 1995

REFERENCE:

A. MR G Brieres memo of 04 oct 95

1. As requested in Reference A as to why and how over issues were allowed on Rations in the month of June 95 , the answers cannot be provided to some of the questions as I was not the SO FOOD during that period . However , I find it a bit strange as to why this should come up now when the anomalies were in June.

2. As I have assumed the SO FOOD duties I will try to shed some light on some of the questions put forward in accordance with the existing data found in our files.

a. COCOA ,COFFEE AND ALTERNATIVES -this was due to the spreadsheet programming errors as some Maximum Daily Allowance (MDA) figures were changed as follows:

- (1) Cocoa changed from 0.01 to .1
- (2) Chocolate Drink Mix from 0.03 to .3
- (3) Coffee Ground from 0.035 to .35
- (4) Coffee Instant from 0.02 to .2
- (5) Coffee Instant Portion from 0.020 to .2
- (6) Tea Bags Individual from 0.025 to .25 and
- (7) Tea Bulk from 0.025 to .25

The above changes necessitated the over issues in this group.

- b. JUICES , POTATOES AND ALTERNATIVES -this appears to have been either the result of staff errors and /or fluctuation in personnel rotation strengths which was the basis of the calculations.
 - c. YEAST FOR MALAWICOY - this contingent used to bake their own bread in KIBUYE .As for the other use, I cannot answer because of cultural and dietary requirements and differences.
 - d. The checking of requisition of Rations against the Ceiling Manday Rate and Days of issue within each commodity group is of course the duty of the SO FOOD and his assistant . During the time in question however ,the method of ordering fresh rations was based on the strength of the contingent multiplied by seven days as the total rations required within each commodity group , not the Ceiling Manday Rate (CMR) as per paper trail regulations.
3. I find it unfortunate for CMC to say they were not the overseers on rations when in actual fact it is their responsibility to carry out all management and administration procedures pertaining to all major contracts under the control of UNAMIR.


J M CHIMBA
CAPT
SO FOOD.



NOTE TO THE SRSG

Subject: **Ration review June 1995**

1. The attached memorandum is the reply of the military staff to the CAO's inquiry into the excess of food ration delivered in June 1995.
2. The memorandum still does not say what use was made of the excess nor does it explain the flooding of local market with UNAMIR food items.
3. In this connection, the Force Commander has now designated Lt. Col. Victor Awofisayo to participate in the high level committee that you have directed us to establish to investigate the case (see attached memorandum). I therefore propose that the committee be composed as follows:


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Col. Tikoca
Lt. Col. V. Awofisayo
Mr. Ncube
Mr. Brière

WS
—

Wilfrid de Souza
26 October 1995



4000.1/LOG-27/1

FROM : COL WJ FLETCHER
DCOS (SP) 

TO : EXECUTIVE DIRECTOR
MR WILFRI de SOUZA

INFO : MA/FC

DATE : 12 OCT 95

SUBJECT : MILITARY POLICE INVESTIGATION REPORT FLOODING OF
LOCAL MARKETS WITH UNAMIR FOOD ITEMS

Reference:

A. Your Memo dated 4 Oct 95.

1. I have been asked to inform you that Lt Col Victor Awofisayo (CLOGO) has been nominated to participate in the above mentioned investigation/committee.
2. The officer can be contacted on 11107 room 2069.

Reçu le 14 OCT. 1995



G4 / LOG358

18 Oct 95

To: CAO

Info: CISS// CCM// Legal/Political Officer// SO Foods

From: DCOS Sp


SUBJECT: RATION REVIEW JUNE 1995

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Col
DCOS Sp
Extension 11109

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J M CHIMBA
CAPT
SO FOOD.



UNAMIR - MINUAR

*This report makes
serious charges based
on plausible conclusions.
I feel E.D. should form a*

with the TO: Mr. Shaharyar Khan
committee and recommend SRSG

action FROM: Paul Ischlika
Shaharyar Khan CSO/ASC
25.9

DATE: 25 September 1995
REF: UNAMIR/SO/148

SUBJECT: MILITARY POLICE INVESTIGATION REPORT - FLOODING OF LOCAL
MARKETS WITH UNAMIR FOOD ITEMS

1. The flooding of the local markets with UNAMIR food items among other commodities, has been a long outstanding issue over which management has always expressed grave concern. The perpetrators of such illegal acts, as rightly mentioned in the report, are not only tarnishing the good image of the mission but also the United Nations as a whole.

2. Numerous investigations into this matter have been conducted time and again, but there has been no clue as to how these food stuffs are finding their way into the local markets in such large quantities.

3. Studying the investigation report of the military police, I am pleased to say that the report has thrown much light into this dubious deal, in which some people are enriching themselves at the expense of the mission.

4. From the report, there seem to be two suppliers of food items to UNAMIR:

- (i) Mr. Thierry Gardeux, Regional Manager - Economat
- (ii) Mr. Mario Gavagnin, Operational Manager - Es-Ko Food

5. MR. MARIO GAVAGNIN - OPERATIONAL MANAGER, Es-Ko

- (a) In para 3 of the report, Mr. Gavagnin admitted seeing UNAMIR vehicles parked at the market but cannot attest whether they were executing legal transactions. He further mentioned that he had neither seen nor arrested any UNAMIR personnel selling/giving ration at the market.

Further more, he confirmed seeing his food stuff flooding the market in a bakery in Gisenyi where he said he found quantities of flour during a visit to Gisenyi.

- (b) Mr. Gavagnin said he had never issued ration to refugees/locals on any humanitarian grounds, and that his men are thoroughly searched by the RPA at the airport gate.
- (c) The report further revealed that Mr. Gavagnin refused to surrender copies of his customs papers on the basis that they were his confidential documents, and further more, he refused to give any written statement to the effect.

6. MR. THIERRY GARDEUX - REGIONAL MANAGER, ECONOMAT

- (a) In para 4 of the report, Mr. Gardeux refused to take the team of investigators (visit) to the local businessman whom he Gardeux claimed to have large quantities of UNAMIR food stuffs so that the businessman could declare his source of supply. According to Mr. Gardeux he said this was against his business norms and regulations and therefore cannot disclose the local businessman.
- (b) Mr. Gardeux also refused to make any written statement to the effect.

COMMENTS:

- (a) There is no doubt that both Economat and Es-Ko food companies are registered contractors to UNAMIR;
- (b) That there must be written agreement between their companies and UNAMIR, clearly stating the legal obligations on the part of both parties, i.e UNAMIR/Contract Companies;
- (c) That the presence of these companies in Rwanda are exclusively for the services of UNAMIR, which does not cover any private business transaction with any one outside UNAMIR;
- (d) That refusing to produce their custom papers for verification by the investigation team leads to one conclusion - that they are importing excess food stuff under UNAMIR, which they are selling to the local markets.
- (e) That refusing to make any written statement does not give any credence to their verbal statements, which amounts to avoiding legal implications;
- (f) Assuming that the military personnel were given their rations away on humanitarian grounds, it will be on individual basis and not in large quantities as found in a bakery in Gisenyi, and the unidentified businessman;

- (g) The management of the two contract companies - Economat and Es-Ko Food, who are the sole suppliers of UN food stuff have failed to prove the legality of their transactions by refusing;
- (i) To produce their custom papers for inspection;
 - (ii) To identify the local businessman in possession of large quantities of UN food stuff; and
 - (iii) To make any written statement.

FINDINGS:

- (i) That the two contract companies - Economat and Es-ko Food, with all due respect, did not behave responsibly in the entire investigation;
- (ii) That they are the sole importers of the UN food stuff for the military contingents;
- (iii) That by concealing vital pieces of information and documents, they were either covering up their involvement or accomplishes in the crime;
- (iv) That they were importing excess food stuff which they were selling to the local markets either directly or through their agents (Accomplishes); which tantamounts to misplacement of trust, immunities and privileges bestowed upon them by UNAMIR i.e Tax exemptions;
- (v) That in the absence of any other proof, the management of the two contract companies be held responsible as the sole perpetrators of the evil crime, which has been tarnishing the good image of the Mission.

RECOMMENDATION:

Having reviewed the military police investigation report which was submitted to me by the Executive Director, I wish to recommend in view of the above analysis, that:

- (1) The management of the two companies - Economat and Es-Ko food be asked for a thorough explanation, failing which, their contracts should be suspended pending thorough investigation into their overall operations;
- (2) The managements of Economat and Es-Ko food be formally requested to produce all their customs declaration papers, and the identity of the local businessman;

- (3) The same investigation team reinvestigate, and any excess supply of food imported and soled to the local markets, the companies be made to pay the requisite custom duty;
- (4) The management of the two companies send letters of apologies to UNAMIR for their behavior;
- (5) The Force Commander sends out administrative instructions to all contingent commanders and military personnel strictly warning them to desist from all such practices, and severe consequences against would-be offenders.

Please find attached copy of the military police investigation report all for your attention, and necessary action.

cc: ED
FC
FPM



NOTE TO THE FORCE COMMANDER

**Subject: Military Police Investigation report -
Flooding of local markets with UNAMIR food items**

1. The SRSG has decided, on the basis of the attached reports, that a high level Committee should be formed to recommend action.
2. I should be grateful if you would designate one or several high-ranking military officers to participate in that Committee.
3. Thank you for your cooperation.

WS

Wilfrid de Souza
4 October 1995

cc. SRSG
CAO
Col. Diarra
Mr. Condé
Mr. Ncube
Mr. Ischlika
Maj. Dare
Ms. Rafii

UNITED NATIONS

ASSISTANCE MISSION FOR RWANDA



NATIONS UNIES

MISSION POUR L'ASSISTANCE AU RWANDA

UNAMIR - MINUAR

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SRSG

FROM: Paul Ischlika
CSO/ASC

DATE: 25 September 1995

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FPM



UNITED NATIONS ASSISTANCE MISSION IN RWANDA
MILITARY POLICE COMPANY

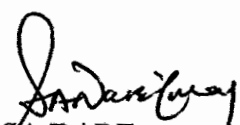
INTER OFFICE MEMORANDUM

TO: SRSG
FM: CO FORCE MP COY
DATE: 14 SEPT 95

SUBJECT: MILITARY POLICE INVESTIGATION REPORT
INTO THE FLOODING OF UNAMIR FOOD ITEMS
ON THE LOCAL MARKET

1. Attached herewith, please find a copy of Military Police Investigation Report into the flooding of UNAMIR Food items on the local market forwarded for your further necessary action.
2. Please acknowledge receipt.

*A fair report -
para 6(f) needs
to be noted upon -
ED*


SA DARE
Major
CO Force MP Coy

SRS6



UNAMIR

UNITED NATIONS ASSISTANCE MISSION IN RWANDA

INTER-OFFICE MEMORANDUM


TO: Distribution list

DATE: 8 SEPT 95

SUBJECT: MILITARY POLICE INVESTIGATION REPORT(MPIR)
THE INVESTIGATION INTO THE FLOODING OF
UNAMIR FOOD ITEMS ON THE LOCAL MARKET

REF: UNAMIR/KIG/855-04-95, dated 8 Sept 95

-
1. Please find enclosed our initial and final MPIR regarding the flooding of UNAMIR food items in Kigali and NYUNDO local markets by unknown persons.
 2. This investigation is CONCLUDED.


S.A. DARE
Major
CO Force MP Coy

DISTRIBUTION LIST

Force PM for onward distribution

FORCE	UNAMIR	Report
UNIT	UNAMIR MP COY	Sequence
DET	KIGALI	1

File Reference

DATE OF

INCIDENT	REPORT	LAST REPORT	NEXT REPORT
UNDETERMINED	8 SEPT 95	INITIAL	FINAL

VALUE

FOR	UNAMIR	OTHER	PRIVATE
LOSS	-	-	-
DAMAGE	-	-	-
RECOVERED	-	-	-

UNAMIR/KIG 855-0

Page 1 of 4

CAPTION

SYN

UNKNOWN PERSON(S)	DOCUMENTS THE INVESTIGATION INTO ALLEGED FLOODING OF UNAMIR FOOD STUFFS ON THE MARKET BY UNKNOWN PERSON(S) FROM VARIOUS SECTORS RWANDA.
UNAMIR PROPERTY - PILFERAGE/SALES ALLEGED	
RWANDA.	

1. This investigation involves the following persons:
 - a. Complainant: Capt J.M CHIMBA, SO Food, UNAMIR HQ, Kigali, Rwanda, all other particulars unknown.
 - b. Military Police:
 - (1) L/Cpl TWUMASI Ankrah, UNID M7691; and
 - (2) L/Cpl ATO Joseph, UNID 8962, both members of UN MP Coy Kigali Detachment, Kigali, Rwanda.
 - c. Others:
 - (1) Mr Thierry GARDEUX, Regional Manager Economat, UN Food supplier, Kigali, Rwanda, all other particulars unknown
 - (2) Mr Mario GAVAGNIN, Operational Manager, Es-Ko food supplier, Kigali, Rwanda, all other particulars unknown
 - (3) Mr Albert J., DCCM, UNAMIR HQ, Kigali, Rwanda, all other particulars unknown.

(4) Mr PARNELL Jack, CMC, Kigali, Rwanda all other particulars unknown.

2. On 18 Aug 95, at 1500 hrs, UNAMIR MP Coy received a memo subject "appearance of UN food stuffs on the market" from Capt CHIMBA, SO Food UNAMIR HQ reminding the perpetrators (unknown UNAMIR personnel) to refrain from these greedy and immoral activity and also requesting the Force Provost Marshall to investigate and identify those individuals involved in this type of activity in order that appropriate disciplinary action could be meted out. A copy of Capt CHIMBA's memo is attached to this report as Annex A. Attached to Capt CHIMBA's memo were two separate letter from Mr Thierry GARDEUX, Regional Manager Economat food supplier dated 9 Aug 95 and Mario GAVAGNIN, Operational Manager Es-Ko food suppliers dated 11 Aug 95. Both letters were informing UNAMIR HQ that they have received communications from several locals that some of the commodities supplied to UNAMIR contingents have been found for sale at the local market in Kigali and Nyundo, Rwanda which is tarnishing their good will since they have certain custom exemptions. Also attached was a confidential memo subject "Investigation into misuse of UNAMIR food stuffs" by Mr Albert J, CCM. Copies of these letters are attached as Annex B through D.

3. On receipt of these letters, on 21 Aug 95, at 1500 hrs, accompanied by L/Cpl ATO, I visited Es-Ko contractors offices located within Kigali International Airport where Mr Mario GAVAGNIN, the operational manager, during an interview, verbally stated that he has neither seen nor arrested any UNAMIR personnel selling or issuing ration at the market but has only seen UNAMIR vehicles parked at the market area and whether they were executing a legal transaction he can not attest to that. He confirmed also that the only place he found his foodstuffs flooding in the market was when he visited Nicoy AO, Nemba, Gisenyi, Rwanda where at a bakery he found quantities of flour and informed the food officer of Nicoy. He also said that his custom exemptions cover him on UNAMIR alone and has never issued ration to either the refugees or to any local on any humanitarian grounds. He insisted that even his workers are thoroughly searched by the RPA on duty at the Kigali International Airport tarmac gate and he doubt whether any one could send food outside the yard. I however requested for a copy of his custom papers which he declined and said it is his confidential document. He also declined to give a written statement.

4. At 1520 hrs, on 25 Aug 95, Mr GARDEUX was invited to the UN MP Coy. During an interview, Mr Albert's memo was analyzed and he was advised to visit the local businessman who he claimed has large quantities of UN food stuffs believed to have been given to him by UNAMIR troops in exchange for other services and not for cash, so that the businessman could declare his source of supply. Mr GARDEUX verbally pointed out that it is against his business norms and regulations hence he can not do that. He added also that he had a secret or special markings on some of the food items issued by his company to various contingents which Mr PARNELL of CMC was aware. I therefore requested him to make a written statement which he refused.

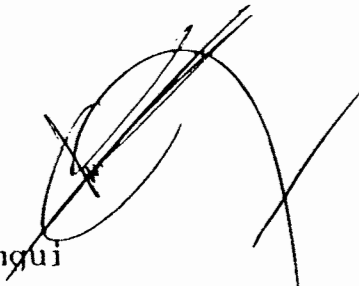
5. On 26 Aug 95, I visited CMC office at Trafipro, Rwanda with the view of interviewing Mr PARNELL but learnt that he had been repatriated to his country on expiration of his contract.

The following points and recommendations of this investigation should be noted;

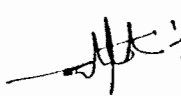
- a. The various UNAMIR military contingents are the sole beneficiary of UN food stuffs. It could be possible that they sometimes issue food items to the locals on humanitarian grounds whenever the contingents have supply for their consumption, but investigation could not establish any fact about this.
- b. In his verbal statement, Mr GAVAGNIN could not confirm, during investigations whether each time he saw UN truck parked at the market, the personnel were selling food items or doing private shopping. A surprise check by him did not yield any result.
- c. It could also be possible that the contractors are flooding the market with the UN food supplies based on the fact that Mr GARDEUX refused to direct Military Policemen to the location of the businessman whom he claimed has large quantities of UN supplied food items.
- d. The Military Police has no legal right to search and arrest locals, hence the inability to establish the source of the food items on the local market during the course of this investigations.
- e. However, authorities concerned should in future co-ordinate the Military Police and the local Gendarmerie to arrest anyone found selling food stuffs suspected to be UN property to declare his or her source of supply.
- f. Furthermore, all the contingents must be strongly warned to desist from this act of indiscipline since it is tarnishing the image of UNAMIR in particular and the United Nations.
- g. Also if any contingent decides to issue food to refugees or to displaced people, they should seek approval from the UNAMIR HQ and if approved must be documented and marked in a way that it could not be sold.

7. Since no additional information is likely to be adduced from this investigation, this investigation is considered CONCLUDED.

Reviewed by:



S. Chemingui
Captain
Kigali Detachment Commander
Kigali, Rwanda



A. Twumasi
Lance Corporal
Military Policeman
Invest Section

Attachments

Annex A - Copy of Capt J.M CHIMBA's memo

Annex B - Copy of Mr GARDEUX letter of complaint

Appendix 1 to Annex B - Translate version of Annex B

Annex C - Copy of Mr GAVAGNIN letter of complaint

Annex D - Copy of Mr Albert J. confidential memo



UNITED NATIONS
ASSISTANCE MISSION FOR
RWANDA

NATIONS UNIES
MISSION POUR L'ASSISTANCE AU
RWANDA

4 October 1995

To: Col Fletcher, DCOS SP
Through: Mr W. Clive, CISS
From: Mr G. Brière, CCM
Info: Ms S. Matthew, CAO
Ms L. Rafii, Legal/Political Officer
Subject: **RATION REVIEW JUNE 1995**

1. A detailed review has just been completed of the invoices submitted by ECONOMAT for fresh rations delivered in June. During this process several major problems have been discovered. A detailed breakdown of problems by unit is attached at annexes A through H, general problems are as listed below:

- a. most units exceeded the Ceiling Manday Rate (CMR) of US \$ 6.97 per day per man for food. The invoices for food costs should not have exceeded \$1,039,317.61, it is however \$1,366,148.70 which is **\$326,831.09 or APPROX 33.1% OVER THE CMR;**
- b. the number of days of issue was exceeded by far by most units in the following commodity groups (as high as 70.04 days in a 7 day issue):
 - i. Cocoa and Alternatives; and
 - ii. Coffee and Alternatives.
- c. the number of days of issue was exceeded by some units in the following commodity groups:
 - i. Juices and Alternatives; and
 - ii. Potatoes and Alternatives.
- d. one unit was issued 99 kg of yeast every week in the period for a total of 396 kg. However, no flour was issued during the period. (It would be interesting to know what such excessive amounts of yeast was used for)

.../ 2

2. To provide NYHQ answers as to why and how these over issues were allowed the following needs to be clarified:

- a. What was the paper trail in place WRT the Requisition for Rations?
- b. Who checked the Requisition for Rations against the Ceiling Manday Rate and Days of Issue within each commodity group?

3. As CMC did not begin overseeing rations until mid June after these orders had been placed with the Contractor I am forwarding the above questions in your direction for answers. I would appreciate having a report NLT 10 Oct 95 thereby enabling us to include it with the invoices when they are dispatched to NY.

4. Currently the invoices and delivery notes are being held in CMC and are available for inspection. Also CMC staff are available to discuss and possibility shed some light as to why and how these problems occurred.

5. Regards.

ANNEX A
TO RATION REVIEW
DATED 04 OCT 95

UNIT	SENBAT
ISSUE	14 Jun 95
TOTAL OVER CMR	\$ 2,699.63
OVER CMR PER MAN PER DAY	\$ 1.63
UNIT	SENBAT
ISSUE	21 Jun 95
TOTAL OVER CMR	\$ 1,091.17
OVER CMR PER MAN PER DAY	\$ 0.66
UNIT	SENBAT
ISSUE	26 Jun 95
TOTAL OVER CMR	\$ 1,671.17
OVER CMR PER MAN PER DAY	\$ 1.01

UNIT	95 LFSG
ISSUE	05 Jun 95
TOTAL OVER CMR	\$ 410.31
OVER CMR PER MAN PER DAY	\$ 0.78

UNIT	FORCE ENGR
ISSUE	07 Jun 95
TOTAL OVER CMR	\$ 696.74
OVER CMR PER MAN PER DAY	\$ 0.49
UNIT	FORCE ENGR
ISSUE	14 Jun 95
TOTAL OVER CMR	\$ 1,233.65
OVER CMR PER MAN PER DAY	\$ 0.87
UNIT	FORCE ENGR
ISSUE	21 Jun 95
TOTAL OVER CMR	\$ 409.56
OVER CMR PER MAN PER DAY	\$ 0.29

ANNEX B
TO RATION REVIEW
DATED 04 OCT 95

UNIT		GHANA		
ISSUE		20 Jun 95		
TOTAL OVER CMR		\$ 32,172.43		
OVER CMR PER MAN PER DAY		\$ 5.75		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1680	60	60
COFFEE GROUND	35	320	11.43	
COFFEE INSTANT PORTIONS	20	200	12.5	
TEA BAGS	25	750	37.5	61.43
POTATOES	600	2950	6.14	
RICE	600	3600	7.5	13.64
VINEGAR	5.55	1094.4	246.49	
UNIT		GHANA		
ISSUE		27 Jun 95		
TOTAL OVER CMR		\$ 5,645.60		
OVER CMR PER MAN PER DAY		\$ 1.01		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1680	60	60
COFFEE GROUND	35	40	1.42	
TEA BAGS	25	600	30	31.42
POTATOES	600	3000	6.25	
RICE	600	3000	6.25	12.5

ANNEX C
TO RATION REVIEW
DATED 04 OCT 95

UNIT NICOY				
ISSUE 05 Jun 95				
TOTAL OVER CMR \$ 2,895.93				
OVER CMR PER MAN PER DAY \$ 1.25				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
COCOA	10	125	37.76	37.76
COFFEE INSTANT	20	198	29.9	
TEA BAGS	25	84	10.15	40.05
UNIT NICOY				
ISSUE 12 Jun 95				
TOTAL OVER CMR \$ 4,696.20				
OVER CMR PER MAN PER DAY \$ 2.03				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	499.2	50.27	50.27
COFFEE INSTANT	20	120	18.13	
TEA BAGS	25	84	10.15	28.28
UNIT NICOY				
ISSUE 20 Jun 95				
TOTAL OVER CMR \$ 5,442.03				
OVER CMR PER MAN PER DAY \$ 2.35				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	693	69.79	69.79
COFFEE GROUND	35	232	20.03	
TEA BAGS	25	290	35.05	55.08
UNIT NICOY				
ISSUE 26 Jun 95				
TOTAL OVER CMR \$ -				
OVER CMR PER MAN PER DAY \$ -				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	499.2	50.27	50.27

ANNEX D
TO RATION REVIEW
DATED 04 OCT 95

UNIT		ETHIOBAT		
ISSUE		08 Jun 95		
TOTAL OVER CMR		\$ 12,573.55		
OVER CMR PER MAN PER DAY		\$ 2.52		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	259.2	10.41	10.41
COFFEE GROUND	35	1080	37.18	
TEA BAGS	25	480	23.13	60.31
UNIT		ETHIOBAT		
ISSUE		15 Jun 95		
TOTAL OVER CMR		\$ 16,088.84		
OVER CMR PER MAN PER DAY		\$ 3.23		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1492.8	59.95	59.95
COFFEE GROUND	35	1044	35.94	
TEA BAGS	25	480	23.13	59.07
UNIT		ETHIOBAT		
ISSUE		22 Jun 95		
TOTAL OVER CMR		\$ 4,512.92		
OVER CMR PER MAN PER DAY		\$ 0.78		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1470	59.04	59.04
COFFEE GROUND	35	60	2.06	
TEA BAGS	25	314	15.13	17.19
UNIT		ETHIOBAT		
ISSUE		29 Jun 95		
TOTAL OVER CMR		\$ 21,628.58		
OVER CMR PER MAN PER DAY		\$ 4.34		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1476	60.08	60.08
COFFEE GROUND	35	1071	36.87	
TEA BAGS	25	338	16.29	
TEA BULK	25	150	7.23	60.39

ANNEX E
TO RATION REVIEW
DATED 04 OCT 95

UNIT		TUNISIE		
ISSUE		05 Jun 95		
TOTAL OVER CMR		\$ 31,239.82		
OVER CMR PER MAN PER DAY		\$ 5.43		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1728	70.07	70.07
COFFEE INSTANT	20	660	40.15	
TEA BAGS	25	21.6	1.05	
TEA BULK	25	41	2	43.2
UNIT		TUNISIE		
ISSUE		12 Jun 95		
TOTAL OVER CMR		\$ 19,477.40		
OVER CMR PER MAN PER DAY		\$ 3.39		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1728	70.07	70.07
COFFEE INSTANT	20	288	17.52	
TEA BAGS	25	21.6	1.05	
TEA BULK	25	41	2	20.57
POTATOES	600	1500	3.04	
FRENCH FRIES	500	410	1	
SPAGHETTI	500	410	1	
MACARONI	500	408	0.99	
COUSCOUS	500	840	2.04	8.07
UNIT		TUNISIE		
ISSUE		19 Jun 95		
TOTAL OVER CMR		\$ 35,164.59		
OVER CMR PER MAN PER DAY		\$ 6.16		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1710	69.94	69.94
COFFEE GROUND	35	652	22.86	
TEA BAGS	25	21.6	1.06	
TEA BULK	25	41	2.01	25.93
POTATOES	600	2900	5.93	
RICE	600	1000	2.05	
SPAGHETTI	500	820	2.01	
COUSCOUS	500	1632	4.01	14

UNIT	TUNISIE
ISSUE	26 Jun 95
TOTAL OVER CMR	\$ 8,390.62
OVER CMR PER MAN PER DAY	\$ 1.47

ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	1708	69.94	69.94
COFFEE GROUND	35	96	3.37	
TEA BAGS	25	204	10.05	
TEA BULK	25	128	6.29	19.71

ANNEX F
TO RATION REVIEW
DATED 04 OCT 59

UNIT		MALAWI		
ISSUE		06 Jun 95		
TOTAL OVER CMR		\$ 5,372.90		
OVER CMR PER MAN PER DAY		\$ 4.17		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
BEEF LIVER	350	100	1.55	
BEEF STEAK	350	200	3.1	
CHICKEN WHOLE	350	299	4.64	
GOAT BONE-IN	350	113.8	1.77	11.06
COCOA	10	200	108.7	108.7
TEA BAGS	25	100.8	21.91	
TEA BULK	25	26	5.65	27.56
ORANGE JUICE	200	48	1.3	
APPLE JUICE	200	252	6.85	
TOMATO JUICE	200	20.5	0.56	
PINEAPPLE JUICE	200	108	2.93	
CRANBERRY JUICE	200	56.7	1.54	
ORANGE CRYSTALS	200	57.12	1.55	
WINE	600	240	2.17	16.9
POTATOES	600	300	2.72	
RICE	600	600	5.43	
MAIZE MEAL	500	312	3.39	11.54
VINEGAR	5.55	105.6	103.4	
YEAST DRIED - 99 KG ISSUED FOR PERIOD. HOWEVER, NO FLOUR ISSUED FOR PERIOD				
UNIT		MALAWI		
ISSUE		13 Jun 95		
TOTAL OVER CMR		\$ 7,611.65		
OVER CMR PER MAN PER DAY		\$ 5.91		
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
GROUND MINCED BEEF	350	100	1.55	
BEEF STEAK	350	200	3.1	
CHICKEN WHOLE	350	300	4.66	
GOAT BONE-IN	350	105.6	1.64	10.95
COCOA	10	200	108.7	108.7
COFFEE GROUND	35	108	16.77	
TEA BAGS	25	100	21.74	
TEA BULK	25	26	5.65	44.16
APPLE JUICE	200	252	6.85	
PINEAPPLE JUICE	200	108	2.93	
CRANBERRY JUICE	200	45.36	1.23	
ORANGE CRYSTALS	200	57.12	1.55	

WINE	600	240	2.17	14.73
POTATOES	600	300	2.72	
RICE	600	600	5.43	
MAIZE MEAL	500	312	3.39	11.54
VINEGAR	5.55	105.6	103.4	
YEAST DRIED - 99 KG ISSUED FOR PERIOD. HOWEVER, NO FLOUR ISSUED FOR PERIOD				
UNIT	MALAWI			
ISSUE	21 Jun 95			
TOTAL OVER CMR	\$ 5,321.19			
OVER CMR PER MAN PER DAY	\$ 4.13			
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
GROUND MINCED BEEF	350	100	1.55	
BEEF STEAK	350	200	3.1	
CHICKEN WHOLE	350	280	4.35	
GOAT BONE-IN	350	117.2	1.82	10.82
COCOA	10	200	108.7	108.7
COFFEE GROUND	35	100	15.53	
TEA BAGS	25	100	21.74	
TEA BULK	25	20	4.35	41.62
ORANGE JUICE	200	108	2.93	
APPLE JUICE	200	252	6.85	
TOMATO JUICE	200	36	0.98	
ORANGE CRYSTALS	200	48.96	1.33	
WINE	600	240	2.17	14.26
POTATOES	600	275	2.49	
RICE	600	600	5.43	
MAIZE MEAL	500	312	3.39	11.31
VINEGAR	5.55	105.6	103.4	
YEAST DRIED - 99 KG ISSUED FOR PERIOD. HOWEVER, NO FLOUR ISSUED FOR PERIOD				
UNIT	MALAWI			
ISSUE	27 Jun 95			
TOTAL OVER CMR	\$ 5,340.20			
OVER CMR PER MAN PER DAY	\$ 4.15			
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
RUMP	350	200	3.1	
GROUND MINCED BEEF	350	100	1.55	
CHICKEN WHOLE	350	300	4.66	
GOAT BONE-IN	350	106.1	1.65	10.96
CHOCOLATE DRINK MIX	30	200	36.23	36.23
COFFEE GROUND	35	100	15.53	
TEA BAGS	25	100	21.74	
ORANGE JUICE	200	48	1.3	
APPLE JUICE	200	252	6.85	
TOMATO JUICE	200	36	0.98	
PINEAPPLE JUICE	200	108	2.93	

CRANBERRY JUICE	200	45.36	1.23	
WINE	600	240	2.17	15.46
POTATOES	600	300	2.72	
RICE	600	600	5.43	
MAIZE MEAL	500	312	3.39	11.54
VINEGAR	5.55	105.6	103.4	
YEAST DRIED - 99 KG ISSUED FOR PERIOD. HOWEVER, NO FLOUR ISSUED FOR PERIOD				

ANNEX G
TO RATION REVIEW
DATED 04 OCT 95

UNIT ZAMBAT				
ISSUE 07 Jun 95				
TOTAL OVER CMR \$ 28,933.34				
OVER CMR PER MAN PER DAY \$ 6.03				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
COCOA	10	175	21.8	
CHOCOLATE DRINK MIX	30	840	35	56.8
COFFEE GROUND	35	144	5.1	
COFFEE INSTANT	20	528	33	
COFFEE INSTANT PORTIONS	20	160	10	
TEA BAGS	25	196	9.8	57.9
UNIT ZAMBAT				
ISSUE 14 Jun 95				
TOTAL OVER CMR \$ 39,854.13				
OVER CMR PER MAN PER DAY \$ 8.36				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
COCOA	10	250	31.45	
CHOCOLATE DRINK MIX	30	715.2	29.99	61.44
COFFEE GROUND	35	276	9.92	
COFFEE INSTANT PORTIONS	20	318	20	
TEA BAGS	25	200	10.06	39.98
UNIT ZAMBAT				
ISSUE 21 Jun 95				
TOTAL OVER CMR \$ 7,642.66				
OVER CMR PER MAN PER DAY \$ 1.37				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
COCOA	10	250	31.45	
CHOCOLATE DRINK MIX	30	720	30.19	61.64
COFFEE GROUND	35	557	20.02	
TEA BAGS	25	200	10.06	
TEA BULK	25	196	9.86	39.94
UNIT ZAMBAT				
ISSUE 28 Jun 95				
TOTAL OVER CMR \$ 17,482.77				
OVER CMR PER MAN PER DAY \$ 3.67				

ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
COCOA	10	250	31.45	
CHOCOLATE DRINK MIX	30	720	30.19	61.64
COFFEE GROUND	35	557	20.02	
TEA BAGS	25	198	9.96	
TEA BULK	25	148	7.45	37.43

ANNEX H
TO RATION REVIEW
DATED 04 OCT 95

UNIT MALI				
ISSUE 07 Jun 95				
TOTAL OVER CMR \$ 8,613.42				
OVER CMR PER MAN PER DAY \$ 6.21				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	417.6	70.3	70.3
COFFEE GROUND	35	96	13.85	
COFFEE INSTANT	20	60	15.15	
COFFEE INSTANT PORTIONS	20	56	14.14	
TEA BAGS	25	70	14.14	
TEA BULK	25	69	13.94	71.22
UNIT MALI				
ISSUE 14 Jun 95				
TOTAL OVER CMR \$ 8,202.06				
OVER CMR PER MAN PER DAY \$ 5.92				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	417.6	70.3	70.3
COFFEE GROUND	35	96	13.85	
COFFEE INSTANT	20	48	12.12	
COFFEE INSTANT PORTIONS	20	56	14.14	
TEA BAGS	25	70	14.14	
TEA BULK	25	70	14.14	68.39
UNIT MALI				
ISSUE 21 Jun 95				
TOTAL OVER CMR \$ 7,650.35				
OVER CMR PER MAN PER DAY \$ 5.52				
ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	420	70.7	70.7
COFFEE GROUND	35	97	14	
COFFEE INSTANT PORTIONS	20	56	14.14	
TEA BAGS	25	70	14.14	
TEA BULK	25	70	14.14	56.42
UNIT MALI				
ISSUE 26 Jun 95				
TOTAL OVER CMR \$ 7,406.74				
OVER CMR PER MAN PER DAY \$ 5.34				

ITEM	SCALE (GRAMS)	AMOUNT ISSUE (KG)	NO. DAYS	TOTAL DAYS ISSUE WITHIN COMMODITY GROUP
CHOCOLATE DRINK MIX	30	416	70.03	70.03
COFFEE GROUND	35	97	14	
COFFEE INSTANT PORTIONS	20	56	14.14	
TEA BAGS	25	70	14.14	
TEA BULK	25	69	13.94	56.22



DATE: 25 September 1995
REF.: UNAMIR/SO/148

TO: Mr. Shaharyar Khan
SRSG

FROM: Paul Ischlika
CSO/ASC

SUBJECT: MILITARY POLICE INVESTIGATION REPORT - FLOODING OF LOCAL
MARKETS WITH UNAMIR FOOD ITEMS

1. The flooding of the local markets with UNAMIR food items among other commodities, has been a long outstanding issue over which management has always expressed grave concern. The perpetrators of such illegal acts, as rightly mentioned in the report, are not only tarnishing the good image of the mission but also the United Nations as a whole.

2. Numerous investigations into this matter have been conducted time and again, but there has been no clue as to how these food stuffs are finding their way into the local markets in such large quantities.

3. Studying the investigation report of the military police, I am pleased to say that the report has thrown much light into this dubious deal, in which some people are enriching themselves at the expense of the mission.

4. From the report, there seem to be two suppliers of food items to UNAMIR:

(i) Mr. Thierry Gardeux, Regional Manager - Economat

(ii) Mr. Mario Gavagnin, Operational Manager - Es-Ko Food

5. **MR. MARIO GAVAGNIN - OPERATIONAL MANAGER, Es-Ko**

(a) In para 3 of the report Mr. Gavagnin admitted seeing UNAMIR vehicles parked at the market but cannot attest whether they were entering legal transactions. He further mentioned that he had neither seen nor arrested any UNAMIR personnel selling/giving ration at the market.

Further more, he confessed seeing his food stuff flooding the market in Gisenyi where he said he found quantities of flour during a visit to Gisenyi.

- (b) Mr. Gavagnin said he had never issued ration to refugees/locals on any humanitarian grounds, and that his men are thoroughly searched by the RPA at the airport gate.
- (c) The report further revealed that Mr. Gavagnin refused to surrender copies of his customs papers on the basis that they were his confidential documents, and further more, he refused to give any written statement to the effect.

6. **MR. THIERRY GARDEUX - REGIONAL MANAGER, ECONOMAT**

- (a) In para 4 of the report, Mr. Gardeux refused to take the team of investigators (visit) to the local businessman whom he Gardeux claimed to have large quantities of UNAMIR food stuffs so that the businessman could declare his source of supply. According to Mr. Gardeux he said this was against his business norms and regulations and therefore cannot disclose the local businessman.
- (b) Mr. Gardeux also refused to make any written statement to the effect.

COMMENTS:

- (a) There is no doubt that both Economat and Es-Ko food companies are registered contractors to UNAMIR;
- (b) That there must be written agreement between their companies and UNAMIR, clearly stating the legal obligations on the part of both parties, i.e UNAMIR/Contract Companies;
- (c) That the presence of these companies in Rwanda are exclusively for the services of UNAMIR, which does not cover any private business transaction with any one outside UNAMIR;
- (d) That refusing to produce their custom papers for verification by the investigation team leads to one conclusion - that they are importing excess food stuff under UNAMIR, which they are selling to the local markets.
- (e) That refusing to make any written statement does not give any credence to their verbal statements, which amounts to avoiding legal implications;
- (f) Assuming that the military personnel were given their rations away on humanitarian grounds, it will be on individual basis and not in large quantities as found in a bakery in Gisenyi, and the unidentified businessman;

- (g) The management of the two contract companies - Economat and Es-Ko Food, who are the sole suppliers of UN food stuff have failed to prove the legality of their transactions by refusing;
 - (i) To produce their custom papers for inspection;
 - (ii) To identify the local businessman in possession of large quantities of UN food stuff; and
 - (iii) To make any written statement.

FINDINGS:

- (i) That the two contract companies - Economat and Es-ko Food, with all due respect, did not behave responsibly in the entire investigation;
- (ii) That they are the sole importers of the UN food stuff for the military contingents;
- (iii) That by concealing vital pieces of information and documents, they were either covering up their involvement or accomplishes in the crime;
- (iv) That they were importing excess food stuff which they were selling to the local markets either directly or through their agents (Accomplishes); which tantamounts to misplacement of trust, immunities and privileges bestowed upon them by UNAMIR i.e Tax exemptions;
- (v) That in the absence of any other proof, the management of the two contract companies be held responsible as the sole perpetrators of the evil crime, which has been tarnishing the good image of the Mission.

RECOMMENDATION:

Having reviewed the military police investigation report which was submitted to me by the Executive Director, I wish to recommend in view of the above analysis, that:

- (1) The management of the two companies - Economat and Es-Ko food be asked for a thorough explanation, failing which, their contracts should be suspended pending thorough investigation into their overall operations;
- (2) The managements of Economat and Es-Ko food be formally requested to produce all their customs declaration papers, and the identity of the local businessman;

- (3) The same investigation team reinvestigate, and any excess supply of food imported and soled to the local markets, the companies be made to pay the requisite custom duty;
- (4) The management of the two companies send letters of apologies to UNAMIR for their behavior;
- (5) The Force Commander sends out administrative instructions to all contingent commanders and military personnel strictly warning them to desist from all such practices, and severe consequences against would-be offenders.

Please find attached copy of the military police investigation report all for your attention, and necessary action.

cc: ED
FC
FPM



UNITED NATIONS ASSISTANCE MISSION IN RWANDA
MILITARY POLICE COMPANY

INTER OFFICE MEMORANDUM

TO: SRSG
FM: CO FORCE MP COY
DATE: 14 SEPT 95

SUBJECT: MILITARY POLICE INVESTIGATION REPORT
INTO THE FLOODING OF UNAMIR FOOD ITEMS
ON THE LOCAL MARKET

1. Attached herewith, please find a copy of Military Police Investigation Report into the flooding of UNAMIR Food items on the local market forwarded for your further necessary action.
2. Please acknowledge receipt.

*A fair report -
para 6(f) need
to be checked upon -
ED*

S. DARE
SA DARE
Major
CO Force MP Coy

SRS6



UNAMIR

UNITED NATIONS ASSISTANCE MISSION IN RWANDA

INTER-OFFICE MEMORANDUM

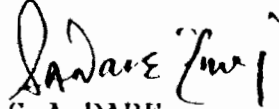
TO: Distribution list

DATE: 8 SEPT 95

SUBJECT: MILITARY POLICE INVESTIGATION REPORT(MPIR)
THE INVESTIGATION INTO THE FLOODING OF
UNAMIR FOOD ITEMS ON THE LOCAL MARKET

REF: UNAMIR/KIG/855-04-95, dated 8 Sept 95

-
1. Please find enclosed our initial and final MPIR regarding the flooding of UNAMIR food items in Kigali and NYUNDO local markets by unknown persons.
 2. This investigation is CONCLUDED.


S.A. DARE
Major
CO Force MP Coy

DISTRIBUTION LIST

Force PM for onward distribution

FORCE	UNAMIR	Report
UNIT	UNAMIR MP COY	Sequence
DET	KIGALI	1

File Reference

DATE OF

INCIDENT	REPORT	LAST REPORT	NEXT REPORT
UNDETERMINED	8 SEPT 95	INITIAL	FINAL

VALUE

FOR	UNAMIR	OTHER	PRIVATE
LOSS	-	-	-
DAMAGE	-	-	-
RECOVERED	-	-	-

UNAMIR/KIG 855-

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CAPTION

SY

UNKNOWN PERSON(S)	DOCUMENTS THE INVESTIGATION IN
UNAMIR PROPERTY - PILFERAGE/SALES	ALLEGED FLOODING OF UNAMIR FOOD
ALLEGED	STUFFS ON THE MARKET BY UNKNOWN
RWANDA.	PERSON(S) FROM VARIOUS SECTORS
	RWANDA.

1. This investigation involves the following persons:
 - a. Complainant: Capt J.M CHIMBA, SO Food, UNAMIR HQ, Kigali, Rwanda, all other particulars unknown.
 - b. Military Police:
 - (1) L/Cpl TWUMASI Ankrah, UNID M7691; and
 - (2) L/Cpl ATO Joseph, UNID 8962, both members of UN MP Coy Kigali Detachment, Kigali, Rwanda.
 - c. Others:
 - (1) Mr Thierry GARDEUX, Regional Manager Economat, UN Food supplier, Kigali, Rwanda, all other particulars unknown
 - (2) Mr Mario GAVAGNIN, Operational Manager, Es-Ko food supplier, Kigali, Rwanda, all other particulars unknown
 - (3) Mr Albert J., DCCM, UNAMIR HQ, Kigali, Rwanda, all other particulars unknown.

(4) Mr PARNELL, Jack, CMC, Kigali, Rwanda all other particulars unknown.

2. On 18 Aug 95, at 1500 hrs, UNAMIR MP Coy received a memo subject "appearance of UN food stuffs on the market" from Capt CHIMBA, SO Food UNAMIR HQ reminding the perpetrators (unknown UNAMIR personnel) to refrain from these greedy and immoral activity and also requesting the Force Provost Marshall to investigate and identify those individuals involved in this type of activity in order that appropriate disciplinary action could be meted out. A copy of Capt CHIMBA's memo is attached to this report as Annex A. Attached to Capt CHIMBA's memo were two separate letter from Mr Thierry GARDEUX, Regional Manager Economat food supplier dated 9 Aug 95 and Mario GAVAGNIN, Operational Manager Es-Ko food suppliers dated 11 Aug 95. Both letters were informing UNAMIR HQ that they have received communications from several locals that some of the commodities supplied to UNAMIR contingents have been found for sale at the local market in Kigali and Nyundo, Rwanda which is tarnishing their good will since they have certain custom exemptions. Also attached was a confidential memo subject "Investigation into misuse of UNAMIR food stuffs" by Mr Albert J, CCM. Copies of these letters are attached as Annex B through D.

3. On receipt of these letters, on 21 Aug 95, at 1500 hrs, accompanied by L/Cpl ATO, I visited Es-Ko contractors offices located within Kigali International Airport where Mr Mario GAVAGNIN, the operational manager, during an interview, verbally stated that he has neither seen nor arrested any UNAMIR personnel selling or issuing ration at the market but has only seen UNAMIR vehicles parked at the market area and whether they were executing a legal transaction he can not attest to that. He confirmed also that the only place he found his foodstuffs flooding in the market was when he visited Nicoy AO, Nemba, Gisenyi, Rwanda where at a bakery he found quantities of flour and informed the food officer of Nicoy. He also said that his custom exemptions cover him on UNAMIR alone and has never issued ration to either the refugees or to any local on any humanitarian grounds. He insisted that even his workers are thoroughly searched by the RPA on duty at the Kigali International Airport tarmac gate and he doubt whether any one could send food outside the yard. I however requested for a copy of his custom papers which he declined and said it is his confidential document. He also declined to give a written statement.

4. At 1520 hrs, on 25 Aug 95, Mr GARDEUX was invited to the UN MP Coy. During an interview, Mr Albert's memo was analyzed and he was advised to visit the local businessman who he claimed has large quantities of UN food stuffs believed to have been given to him by UNAMIR troops in exchange for other services and not for cash, so that the businessman could declare his source of supply. Mr GARDEUX verbally pointed out that it is against his business norms and regulations hence he can not do that. He added also that he had a secret or special markings on some of the food items issued by his company to various contingents which Mr PARNELL of CMC was aware. I therefore requested him to make a written statement which he refused.

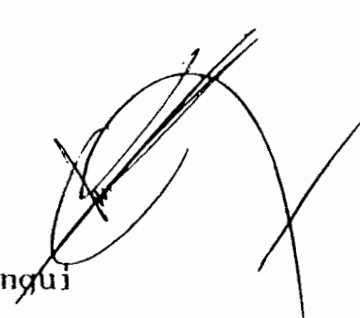
5. On 26 Aug 95, I visited CMC office at Trafipro, Rwanda with the view of interviewing Mr PARNELL but learnt that he had been repatriated to his country on expiration of his contract.

The following points and recommendations of this investigation should be noted;

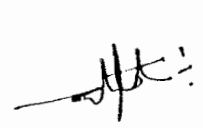
- a. The various UNAMIR military contingents are the sole beneficiary of UN food stuffs. It could be possible that th sometimes issue food items to the locals on humanitarian grounds whenever the contingents have supply for their consumption, but investigation could not establish any fact about this.
- b. In his verbal statement, Mr GAVAGNIN could not confirm, during investigations whether each time he saw UN truck parked at the market, the personnel were selling food items or doing private shopping. A surprise check by him did not yield any result.
- c. It could also be possible that the contractors are flooding the market with the UN food supplies based on the fact that Mr GARDEUX refused to direct Military Policemen to the location of the businessman whom he claimed has large quantities of UN supplied food items.
- d. The Military Police has no legal right to search and arrest locals, hence the inability to establish the source of the food items on the local market during the course of this investigations.
- e. However, authorities concerned should in future co-ordinate the Military Police and the local Gendarmerie to arrest anyone found selling food stuffs suspected to be UN property to declare his or her source of supply.
- f. Furthermore, all the contingents must be strongly warned to desist from this act of indiscipline since it is tarnishing the image of UNAMIR in particular and the United Nations.
- g. Also if any contingent decides to issue food to refugees or to displaced people, they should seek approval from the UNAM HQ and if approved must be documented and marked in a way that it could not be sold.

7. Since no additional information is likely to be adduced from th investigation, this investigation is considered CONCLUDED.

Reviewed by:



S. Chemingui
Captain
Kigali Detachment Commander
Kigali, Rwanda



A. Twumasi
Lance Corporal
Military Policeman
Invest Section

Attachments

Annex A - Copy of Capt J.M CHIMBA's memo

Annex B - Copy of Mr GARDEUX letter of complaint

Appendix 1 to Annex B - Translate version of Annex B

Annex C - Copy of Mr GAVAGNIN letter of complaint

Annex D - Copy of Mr Albert J. confidential memo