

Subject Files Regarding Political and Security Matters  
Reports and Correspondence  
C/POL/113 (7) - Kamina (c)

26/02/1963 - 17/04/1964

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ORIGINAL ORDER

UN ARCHIVES

SERIES 5-0735

BOX 12

FILE 4

ACC. DAG 13 / 1.6-1.0

DECLASSIFIED

MEMO ON THE HAND-OVER OF KAMINA BASE

Information about the Take-over from Belgium by the United Nations

1. Take-over of equipment and supplies

1.1 Wheeler Mission

A mission headed by General Wheeler, the UN Purchasing mission, inspected the Base for the first time on 11 September 1960.

On 13 September the first meeting between the Wheeler Mission assisted by the UN Logistics Team and the representatives of the Belgian Government was held. Also present was the Kamina Base staff in an advisory capacity.

A general review of equipment to be taken over(2) was made.

1.2 The Wheeler Report (5)

The report is the result of nineteen formal meetings and numerous discussions with the Commission of the Belgian Ministry of National Defense (MND), and the UN Purchasing Mission between 13 September and 5 October 1960 to determine the items recommended for purchase by the UN. The items covered were equipment and supply. In the report we find:

- a. the composition of the UN Purchasing Commission, the UN Military Logistics Team and the Belgian Commission;
- b. Terms of reference of UN Purchasing Mission;
- c. Negotiating procedure;
- d. Brief description of Kamina Base;
- e. equipment and supplies recommended for purchase with the estimated cost of purchase broken down by categories (welfare, engineer, medical, quartermaster, transport, aircraft, etc.);
- f. appendix 1 which contains proposed procedure for take-over; (4)
- g. appendix 2 supplementing appendix 1;
- h. appendix 3 - procedure for take-over of medical equipment and drugs.

...../.....



1.3 Joint Teams (Belgian/UN) (3)

Joint teams working on the inventory were nominated.

1.4 Belgians removing large quantities (1)

A cable from Dayal to Secretary General dated 17 September 1960 reports that Belgians were removing large quantities of inventory to Ruanda-Urundi. At that time the Wheeler Inventory had not yet been finished.

1.5 Calculation of Value (6)

The method of how food stuffs and POL were taken over and of how the total value was calculated is given in the letter of 23 November 1960 from Supply Depot Kamina to Base Administrator.

1.6 Reduction of Wheeler Inventory (7) (8) (11)

In a cable dated 19 November 1960 from Dayal to Base Administrator (Mr. Ahmed) it was told that drastic reductions on purchases as recommended by Wheeler Mission should be made.

The ultimate result was that the chef de délégation AIN sent a letter to the Base Administrator on 20 February 1960 stating the credit notes on the rejected items of the Wheeler Inventory.

1.7 Comments on the Wheeler Inventory (18)

In a letter dated 11/3/61 from the Base Administrator to the CAO concerning the appendices on the Wheeler Inventory, the Base Administrator complains about the many mistakes in the report.

1.8 Loss of Inventory (16)

The first report on loss of inventory was made on 25/4/61 in a report to the Base Administrator. Since then there have been many subsequent losses (attack by Gendarmerie, thefts and large scale destruction by UN personnel).

1.9 Lists belonging to the Wheeler Inventory (20) (17)

On 4 February 1961 the Procurement Office (Kamina?) reports to the Base Administrator on the lists belonging to the Wheeler Mission inventories and complains about the mistakes.

On 28 April 1961 the Base Administrator request Leo urgently to send copies of Belgian lists of material bought by UN. There are no further indications that the lists requested were ever received in Kamina.

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MEMO ON THE HAND-OVER OF KAMINA BASE - Page Three

2. The take-over of Static Material (14)

On 8 March 1961 the Chef de délégation Indien wrote a letter to the Base Administrator with four annexes, concerning material that would remain, and they were "confiés a la garde de l'ONU". This material belonged to:

- a. Petrocongo;
- b. the bakery, butcher, cold rooms, etc.;
- c. carpenter shop;
- d. machine shop.

However compelled by the circumstances (isolation of the Base, operational use) we partly took over those installations after having made the necessary repairs (bakery, cold rooms).

3. The take-over of all buildings (12) (13)

In a letter dated 27 February 1961 from the Belgian CO Engineer Battalion it was mentioned that the final forms concerning the handing over of the:

- a. bungalows;
- b. Congolese quarters;
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had been sent to the Base Administrator. Certain terms for appreciation on their condition were as follows. Etat des lieux of the buildings, works and installations had been established.

4. The take-over of cars (9), fridges, radios, etc. (10)

These items were bought from Belgian families. Of course, the vehicles mentioned in the Wheeler inventory are not included in the above category.

B Material Situation at the Moment the Belgians Left the Base (15)

a. Equipment and Supplies

In December 1960 it was decided that the major part of the Wheeler inventory would be put at the disposal of the Belgian Government.  
- a part of it would be evacuated to Belgium and Ruanda-Urundi. Due to the transport difficulties the total evacuation was not realised (furniture and construction material).  
- the rest was sold at public auction.

b. Static Material

See paragraph 2 above.

...../.....



c. All buildings

See paragraph 3 above.

d. "Gérer la Base" en bon père de famille" (12)

Though all successive base administrators have tried to live up to the standards of "a good family father", we cannot compare the standards of maintenance by ONUC to that of the Belgians for the following reasons:

a. the maintenance of the Belgians was organized and controlled by a strict and national military organization of experienced specialists. The ONUC base administrator had a so-called technical team at his disposal that, often, reluctantly only, followed the directives given by the base administrator, and of which not all were technicians and could not speak French or Kiswahili;

b. the Belgians had a well disciplined team of skilled labor working for them (up to 35,000 Congolese including families). When ONUC took over most of the skilled labor had to be sent away (see Aked report). During the attack of the Sendarerie in September 1961 many of the remaining fled in panic, while material was stolen by the population. Later (end of 1962, beginning 1963), when the base became more and more important from the operational point of view (18 jet fighters, four battalions, 500 non-contingent troops, including air force) we had to engage whatever was available but never numbered more than 5000 Congolese (200 workers);

c. large quantities of material were removed from the base even before the Wheeler inventory was taken. Later, a considerable amount of items from the Wheeler inventory were rejected. We had to work with the barest minimum of material;

d. After September 1961 until the reopening of the railroad in September 1963, the base depended entirely on supply by air. This meant that essential supply for maintenance (cement, wood, paint, spare parts, etc.) was kept below the absolute minimum. After the re-opening of the railroad no more supplies were sent in view of the imminent end of the UN operations and the hand-over of the base;

e. Many of the different contingents of UN troops have contributed to the destruction of valuable material, installations and buildings.

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2. Recommendations for the Hand-Over of the Base to the Congolese (30)

1. Inventory (31)

According to a letter from Mr. Lamsky to Mr. Carey Seward dated 18 November 1963, practically the whole base inventory is Belgian property (expensive items such as the generators included?). Exceptions are the ordnance items issued to the contingent units which are ONUC property.

1.1 Hand-over based on our inventory

An inventory of the base was made and was finished in October 1963. A copy of the inventory for further check was sent to Chief Unit Stores and Accounts Control by letter of the Base Administrator on 28 October 1963. A new inventory which is a review of the old one is being drawn up and will be finished by 31 January 1964. This inventory could serve as a basis for the take-over. A general inspection could be made by the three parties. If necessary, readjustments could be made later. No prices are mentioned in our inventory.

1.2 Hand-over based on check of Belgian inventory against ours

This will take several months.

1.3 Hand-over of the base "as it is"

This possibly will not be acceptable to any party.

2. Personnel

2.1 Strength

2.1.1 International staff and non-Congolese local staff

International staff consists of about six families and six staff members without families. One female. A few of them might stay with or without family. Non-Congolese staff: one family (Portuguese and two Africans). Further three Belgian priests (school teachers) and about 14 nuns (hospitals and schools).

2.1.2 Technical Team

Five Swedish technicians whose contract ends on 15 February.

2.1.3 Congo Workers

There are 760 Congolese workers with their families on the base. Among them are about 100 well-trained base police (unarmed).

...../.....



2.2 Evacuation of international and non-Congolese local staff

The international staff and the non-Congolese locals, with the exception of the Priests and the Nuns, and possibly of a few technicians that will be requested and will be willing to stay, should be transported to Leopoldville before the official handing-over. It is recommended that extra planes be made available for personnel and baggage (to be transported also before the hand-over). Accommodation in Leopoldville must be made available. The same rules apply for the technical team, the doctors of the hospital, etc.

2.3 The Congolese workers

The 760 men which were kept and which were the best, are an absolute minimum for the maintenance of the base. Many of the dismissed workers are waiting in Kaminaville to get new jobs on the base after the departure of the UN. It might be possible that some workers would like to leave the base voluntarily before the departure of the UN. It is regrettable that the Congolese workers are not paid according to the Congolese Government scale, so that changes will have to be made in the future.

The Economat is to be taken over by a merchant in Kaminaville. Negotiations are being held; a decision should be made about a social fund (about 9,000 U.S. \$). It is kept by Finance, Leopoldville. The fund was received from the Belgians and is considered as a measure to promote the social welfare of the workers

3. Vital Installations

Though we understand that the future of the base after the handing over is no longer our responsibility, special attention is invited to the position of the hospital, schools, Kilubi Power Plant and of the technicians that remain on at the base.

NOTE

Our present base inventories are broken down as follows:

- 1) Welfare
- 2) Kitchen equipment
- 3) Communications (air control tower)
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J. Postma  
- Leopoldville, 14 January 1964

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J. Poetma  
- Leopoldville, 14 January 1964

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ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

BOITE POSTALE 7348  
LEOPOLDVILLE  
REPUBLIQUE DU CONGO  
CABLE ONUC. LEOPOLDVILLE

Kamina Base 5 February 1964

To : Mr J. Postma, Base Administrator, Kamina  
From : Lt Col Tham, Base Commander  
Subject: Transport of movables

I herewith state that of movables belonging to UN, only those which are authorized by the representative of ONUC HQ will be transported by the Swedish battalion from Kamina Base.

V. Tham  
Lt Col  
Base Commander

Bertil Jernberg  
Captain in charge  
of shipments

cc: Mr Blom  
Mr Oberweis



SECOND MEMO ON THE HAND-OVER OF  
KALINA BASE

Claims and Counter-Claims

1. Equipment and Supplies (Movable)

During the first meeting on 18 January 1963, the Belgians did not show any interest in checking the inventory of the (movable) equipment on the base as "this could be settled later."

This inventory is composed of the items mentioned in the Wheeler Report (see para A (1.2) of my first memo), minus the rejected items in the report (see para A (1.6) of my first memo), plus equipment purchased by the UN through Procurement during the years that custody was held.

This is understandable because the claims of Belgian against the UN are simple and clear (Wheeler report minus rejected items) while the UN has to produce counter-claims on every item purchased through Procurement which claims can be "fought over." Will the Belgians take it serious that they have been billed for all equipment on the base as mentioned in the letter from Mr. Lanchy to Care Seward, dated 18 November 1963? We have the feeling that the Belgians consider the (movable) Wheeler equipment has been bought from them by the UN and so they have lost interest. The subject of supplies (Congolese Economat) was not touched, as this is an administrative matter.

2. Static Material (unmovables)

When the base was handed over to the UN an exact inventory was made of the static or unmovable material signed by Belgium and the UN (see para A (2) of my first memo) and the value was estimated as 3,276,969 Belgian francs. This material was left "à la garde de l'ONU" as long as the UN would occupy the base, remaining Belgian property and according to conditions it would NOT be used by the UN. The UN accepted to maintain this material (see letter 14 from Chief Delegation UN to Base Administrator, 8 March 1961).

As already explained in my first memo (Para A (2)), we used it, compelled by circumstances. For instance, 11 Hercules generators were used and they collapsed.

my forgo  
in Seward  
Coughlin  
in Belgo  
in Belgo

file

✓ See letter 13/1962 from Special Agent ...../.....  
to the Base (C.M. 11/17) and of C.S.C. (p. 1)  
concerning use of static material by UN



The UN procured eight new Fairbanks-Morse generators (\$100,000). The Belgian mission now wants to take a new inventory of the static material which means that they will be able to raise a new counter-claim against the UN.

3. All Buildings

As mentioned in para 3 of my first memo "état des lieux" were made of all buildings (about 2,600) on the base. In a letter of 2/2/61, signed by a Belgian and UN representative, it was stated that the general condition of the buildings was good. In a letter of 1/3/61, Col. Von Lierd declared that the houses at the Base (and at Kilubi) would remain Belgian property and that UN would "gérer la Base en bon père de famille." The houses are no longer in the same condition (reasons are stated in para 4 of my first memorandum). Moreover, a storm in October (?) 1963 destroyed partly some hundreds of roofs which have not yet all been repaired due to the lack of material. It is essential that from our side, qualified civil engineers (Public Works Ltd) be nominated to represent the interests of the UN while the new "état des lieux" are being made. I understand that a Belgian delegation wants to inspect the houses - without inventory - including bathtubs, kitchen stoves and water heaters. However, in a letter dated 27 February 1961 from the C.O. of the Belgian Engineer Co. to the Base Administrator, it is stated that though the inventory of the bungalows (villas) includes kitchen stoves and water heaters, they should NOT have been included as they already appeared in list GH 54 (of the Wheeler Report) and had mostly been rejected! In any case, the Belgians could raise counter-claims on the grounds that the buildings have decreased in value (their property).

4. The Date of the Hand-Over

If the Belgians persist in having three weeks to establish an état des lieux, which is a reasonable time, we could still hand over the base on 1 February 1964 if we leave the Technical Team (military personnel, contracts ending on 15 February 1964), reinforced by the civil engineers from Public Works to represent the interests of the UN. The Belgians followed the same system when the UN took over by leaving behind a small military team after the hand-over of the base.

...../.....



04. Legal Position

Whether the Base will be handed over to the Congo by Belgium or the Un could interest us in case this question might hamper the negotiations. In cable of 29 August 1960 from the Secretary General to Lunche, it is said "We have not taken over on behalf of the Congo." The Secretary General must have had legal grounds for this.

J. Fontana

Leopoldville, 20 January 1964

ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

BOITE POSTALE 7248  
LEOPOLDVILLE  
REPUBLIQUE DU CONGO  
CABLE ONUC. LEOPOLDVILLE

Kamina Base 5 February 1964

To : Mr J. Postea, Base Administrator, Kamina

From : Lt Col Than, Base Commander

Subject: Transport of movables

I herewith state that of movables belonging to UN, only those which are authorized by the representative of ONUC HQ will be transported by the Swedish battalion from Kamina Base.

V. Than  
Lt Col  
Base Commander

Bertil Jernberg  
Captain in charge  
of shipments

cc: Mr Blom  
Mr Oberweis



Kamina

N/Réf: SVT/496/6

La Mission des Nations Unies au Congo  
présente ses compliments au Ministère des Affaires  
étrangères de la République du Congo et, se référant  
à sa note N° 1341/07633, en date du 17 décembre 1963,  
concernant le transfert des Bases de Kamina et de  
Kitona, a l'honneur de porter à sa connaissance ce  
qui suit:

L'Organisation des Nations Unies accepte la  
procédure proposée par le Gouvernement de la République  
du Congo, tendant à la réunion d'une commission  
tripartite, composée de représentants du Gouvernement  
congolais, du Gouvernement belge et de l'ONU pour  
déterminer les modalités de la remise-reprise des  
bases. Il est bien entendu que les négociations ne  
devront pas porter sur la question du contentieux  
entre le Congo et la Belgique d'une part et entre  
la Belgique et l'ONU de l'autre, ni être liées à  
cette question.

Ministère des Affaires étrangères  
de la République du Congo

LEOPOLDVILLE

La délégation de l'ONU à la commission proposée sera composée des trois membres suivants:

M. Rémy Gorgé, Conseiller juridique principal et Conseiller politique de l'ONUC;

Le Général de brigade J.A. Dextraze, Chef d'Etat-Major de la Force des Nations Unies au Congo;

M. Roger Folger, Chef adjoint des Services administratifs de l'ONUC.

La Mission des Nations Unies attacherait du prix à connaître le plus tôt possible la composition des délégations congolaise et belge, ainsi que la date à laquelle les négociations proposées pourront commencer à Léopoldville.

Léopoldville, le 30 décembre 1963



*Algeria*  
*by*  
*N.Y.*

30 December 1963

To: Dr. Ralph J. Bunche, Under-Secretary for Special  
Political Affairs

From: S. Habib Ahmed, Chief of Civilian Operations

Subject: Transfer of bases

With reference to my cable No. D-831 of 30 December 1963, I enclose herewith copies of the Notes Verbales of the same date addressed to the Congolese Foreign Ministry and the Belgian Embassy in Leopoldville respectively.

*Done*  
*Cis*

17 April 1964

To: Mr. M. Larcher  
Chief of Public Works Section

From: A. C. Gilpin  
Acting Chief, Civilian Operations

Subject: Mr. Fernandez Diego

Please refer to your memorandum of 25 March.

I very much appreciate your readiness to make it possible for Mr. Fernandez Diego to visit Kamina Base from time to time to ensure that the work for which he was responsible is being carried out satisfactorily by the local personnel.

I also appreciate your suggestion that this arrangement should be officially cleared between the Ministry of National Defense and the Ministry of Public Works, and I have taken steps to see that this is done.

cc: Mr. Schoellkopf  
Mr. Gorgé ✓



PW/3974/102

Le 25 Mars 1964.

A: Monsieur Gilpin, Deputy Chief Civilian Operations.  
DE: M.E. Larcher, Chef de la Section des Travaux Publics  
OBJET: Monsieur Fernandez-Diego

J'ai bien reçu votre memorandum 511/64 du 23 Mars 1964 relatif au cas de M. Fernandez-Diego.

Je suis tout à fait d'accord en ce qui me concerne pour faciliter l'exécution par M. Fernandez-Diego des missions périodiques d'inspection de la Base de Kamina convenues avec les autorités Congolaises.

Toutefois, je crois savoir que les arrangements en cause intéressent le Ministre de la Défense Nationale. Etant donné que dorénavant M. Fernandez-Diego va se trouver placé en qualité de conseiller auprès du Département des Travaux Publics, il serait peut-être souhaitable que le Ministre de la Défense Nationale fasse connaître officiellement à son collègue des Travaux Publics son désir d'utiliser les services de M. Fernandez-Diego pour l'inspection de la Base de Kamina tous les deux mois.

Je suis persuadé en effet que le Ministre des Travaux Publics sera très sensible à cette marque de courtoisie.

c.c. - Monsieur Gorgé  
- Monsieur Schoellkopf



CIV.OPS./518/64

24 March 1964

To: Mr. S. Quijano Caballero  
ITU Senior Representative

From: A. C. Gilpin  
Deputy Chief, Civilian Operations

Subject: Telecommunications at Kamina Base

Please refer to Mr. Dorsinville's note verbale of 29 February (of which a copy was addressed to you) to the Ministry of Foreign Affairs regarding the technical personnel at Kamina Base.

You will recall that Civilian Operations has agreed to make available the services of Mr. Fernandez and Mr. Vannier, respectively "ingénieur-chimiste-électricien" and "ingénieur des télécommunications", to visit the Base approximately every two months, in order to supervise the work of the local technicians.

The Government is anxious that the first of such visits should take place around the end of April 1964, and it happens that Mr. Vannier will be away on leave at that time. I wonder, therefore, if ITU could kindly make available a telecommunications engineer to accompany Mr. Fernandez on this particular occasion. I understand that the visit would not be expected to last more than a week. We shall be most grateful for your help in this matter.

cc: Mr. Gorgé ✓  
Mr. Schoellkopf  
Mr. Larcher



CIV.OPS./511/64

23 March 1964

To: Mr. M. Larcher  
Chief, Public Works Section

From: A. C. Gilpin  
Deputy Chief, Civilian Operations

Subject: Mr. M. Fernandez Diego

I understand that Mr. M. Fernandez Diego is to be employed in the Public Works Section on completion of his assignment to Kamina Base. In this connection, we have arranged with the Congolese authorities that Mr. Fernandez Diego should visit Kamina Base approximately every two months to ensure that the work for which he was responsible is being carried out satisfactorily by the local personnel.

I trust that you will be able to make it possible for Mr. Fernandez Diego to fit these visits into his regular work with the Public Works Section. I should add that the Congolese authorities are anxious that the first of such visits should be made around the end of April 1964.

cc: Mr. Gorgé ✓  
Mr. Schoellkopf



*Handing*

*4*

NOTE FOR MR. DORSINVILLE  
HANDOVER OF KAMINA AND KITONA BASES

1. The handover operations for Kitona were completed on 6 February and for Kamina on 14 February 1964.
2. A document was signed on 15 February by the three delegations to the effect that the handover operations of the Kamina and Kitona bases had been terminated on the dates given above and that as from those dates the Congolese Government had taken charge of the bases and the personnel.
3. This document was preceded on 11 February by a Note Verbale from the Congolese Foreign Ministry informing UN that the Congolese Government would take in charge the bases and the personnel thereof immediately upon the cessation of the UN's responsibilities.
4. As you know, the formal documents - that is the Convention between the Congo and Belgium, the exchange of letters between those two Governments as well as the exchange of Notes between the Congo and the UN - have not been signed. The signature of these documents is a mere formality which does not affect the UN position. ONUC has been discharged of all its responsibilities with regard to the bases as laid down in a number of documents (signed on 23 and 27 January and 15 February) pouched to New York on 17 February.
5. I have just been informed by Minister Puttevils of the Belgian Embassy that the Foreign Minister, M. Spaak, will sign the instruments himself in Leopoldville during his visit scheduled to commence on 16 March.
6. As you know, we have also sent to Dr. Bunche on 19 February two reports on the handover operations in Kamina and Kitona. These reports were prepared by the officers responsible on the spot for the actual handover operations.

21 February 1964

Rémy Gorgé



ORGANISATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS ORGANIZATION  
IN THE CONGO

BOITE POSTALE 7148  
LEOPOLDVILLE  
REPUBLIQUE DU CONGO  
CABLE ONUC LEOPOLDVILLE

Kamina Base 5 February 1964

To : Mr F. Postea, Base Administrator, Kamina  
From : Lt Col Than, Base Commander  
Subject: Transport of movables

I herewith state that of movables belonging to UN, only those which are authorized by the representative of UNHQ HQ will be transported by the Swedish battalion from Kamina Base.

V. Than  
Lt Col  
Base Commander

Bertil Jernberg  
Captain in charge  
of shipments

cc: Mr Blom  
Mr Oberweis

*c/ not known*

19 February 1964

To: Dr. Ralph J. Bunche, Under-Secretary for  
Special Political Affairs

Through: Max H. Dorsinville, Officer-in-Charge *ay*

From: Rémy Gorgé, Principal Legal Adviser and  
Political Adviser, Chairman of UN  
Delegation to Tripartite Negotiations  
on Handover of Kamina and Kitona Bases

HQ New York has been kept closely informed both  
by cables and memoranda of the handover operations of  
the Kamina and Kitona bases.

...

Enclosed herewith, for your perusal, are two reports  
relating to these operations:

- (a) report dated 17 February from the Base  
Administrator, Kamina
- (b) report dated 11 February from the Acting  
Administrative Officer, Kitona.

The relevant documents - inventories, états des lieux -  
will be sent by separate pouch.

With regard to the other documents covering the  
transaction, Reference should be made to Mr. Dorsinville's  
memorandum of 17 February with attachments.

As reported previously, the tripartite negotiations  
were harmonious throughout and each delegation made efforts  
to reduce the obstacles and differences to a minimum.

The actual signing of the transfer agreements which,  
as you know, may only take place next month, will present  
no problem.



*In Political  
Answer*

SECRET

*Wine*  
JADEx-3  
25 JAN 64

R E P O R T  
BY  
CHIEF OF STAFF ON VISIT TO KAMINA  
22/24 JAN 64

For Action

1. The Tripartite Commission concerned with the handover of Kamina Base to the Belgian/Congolese Government, of which I am a member was in Kamina for two days. I took this opportunity to discuss many points with the Base Commander Lt Col Tham regarding the security of the Base until official handover and the withdrawal of his bn to Luluabourg.

ALL

2. I confirmed to Lt Col Tham that he must withdraw the bulk of his troops as soon as possible from Kamina. The arrangements for rail wagons have, I am told, been initiated by the Chief Logistics Officer. Tham must keep on top of this matter at all times, and CLO must fully exercise himself to get the wagons so that no undue delay to the schedule take place.

CLO

3. I am told that some RR wagons are on their way to Kamina for the withdrawal of the ammunition via Port Francqui to Leo. As soon as these arrive in Kamina they must be loaded, sealed and sent under guard to their destination immediately.

CLO

4. Pakistani detachment in Kamina had been ordered to destroy Swedish aircraft rockets. This order, I cancelled as the job will be taken over by the Swedish Bn.

CLO

5. It is not expected that handover of Kamina Base will be completed before the 15th of Feb at the earliest, hence it is most important that the UN Technical team under command Kamina Base be retained until 15 March as their advice and services for the closing of the Base is required. They will for a short while also for the setting-up of the Swedish Bn in Luluabourg be needed. Mil Pers will take immediate action to request authority to retain this team. The team is composed of the following :

MIL PERS  
CLO  
SWED LO

SECRET

.../2.



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AND DISTRIBUTION UNIT

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Date 10/4/63

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Exceptions may be made in very urgent cases.



SECRET

For Action

Maj Cederlund  
1st Lt H Cästring  
1st Lt B Ahlstrom  
1st Lt U Eckefeldt  
2nd Lt M Westin

6. In the Minutes of my previous visit to Kamina, it is mentioned that the Swedish Bn is authorized to take with them all required roadworthy vehicles to Luluabourg. Over and above these the following cars will also be taken :

CLO  
Ch Purch/  
Sup Offr  
Sr Adm Offr

Civ Car No. UN 509  
UN 3  
SB 9

These are in good condition and are required for the good of the operation in Luluabourg.

7. The Indian Supply Section now operating in Kamina has I believe, been ordered to perform their supply duties in Luluabourg upon arrival. This section is not needed in Luluabourg as the Swedish Bn is quite capable of looking after the indenting, drawing, issuing and safe-keeping of rations. However steps will be taken to employ them elsewhere if they are needed, otherwise they should be repatriated.

CLO

8. I am told by the Swedish Bn Commander that some months ago, his cooking equipment became unserviceable. HQ ONUC Leo advised that they could only send him as replacement, equipment squad type cooking stoves as No. M37 stoves or equivalent were not available. This of course is unacceptable. In the interval the Swedish Bn has made use of three frying tables and three vegetable boilers which were standard equipment in a central kitchen which forms part of the Base Complex. These are adequate to do the cooking for the Bn. I have therefore after discussing with Mr. Polgar authorized them to take this equipment to Luluabourg with them. The inventory being taken by the hand-over team, at this moment, will note such deficiency.

CLO  
Ch Purch/  
Sup Offr  
Sr Adm Offr

9. In Luluabourg a joint workshop, civilian/military, is to be installed and it has been the intention of the Chief EME Officer to use the Swedish Bn mechanics in that workshop. This will not be done as Swedish Bn is responsible for its daily unit maintenance and the seven Swedish mechanics are needed at the unit.

CLO  
EME  
Sr Adm Offr

SECRET

.../3.



LANGUAGE SERVICE  
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Room No. Chancé Tel. No. 9815 ext 16 Date: 3/4/1963

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Date

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Exceptions may be made in very urgent cases.



SECRET

For Action

10. The Danish Police, now serving in Kamina, which total one Officer and four men, will remain in Kamina until handover is completed. They will then rejoin their police detachment in Elizabethville. MIL PERS
11. In Luluabourg Swedish Bn will establish its HQ in the same building Mr. Jerkovic has his HQ. Swedish Bn HQ consists of the Bn Commander, 4 Officers and a Secretary. MIL PERS
12. Miss Monica Leljefors who is FSO 3 now working at HQ Kamina Base should definitely be transferred to Luluabourg for work in the same job she now occupies in Kamina. This move should take place on handover of Kamina as she works for both Blom and Tham in Kamina. MIL PERS  
DCAO
13. The Power Site at Kilubi has been guarded by a detachment of Swedes up to now. This mission will carry on until 1 Feb 64. They will be withdrawn from Kilubi by that date. There are approximately 57 native workers at Kilubi. These are quite conversant with their job, are well disciplined and can manage from now on to protect the Power Site, as they did in 1960/61. MIL OPS
14. The helicopter has been ordered out of Kamina by 27 Jan. It has now been decided to leave this or another helicopter in Kamina until the handover has been completed, or until there are signs of greater danger. MIL OPS  
AIR COMD
15. I have assembled all ONUC officers serving in Kamina and explained to them how I visualize the withdrawal to be carried out. I have impressed upon all, that I will not tolerate any one taking from the Base, any equipment that is not contingent property, even though such material they may wish to take out is UN property. A written authority to take out UN or other Base equipment must be obtained from this HQ. I have also pointed out that the greatest cooperation in between military and civilian must at all times exist during this period of handover and withdrawal from Kamina. There must be good understanding on the part of all concerned and each must apply himself to the task in hand. The authorities in Kamina will in all manner possible assist the handover teams taking inventory of materiel on the Base. ALL

SECRET

.../4.



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For Action

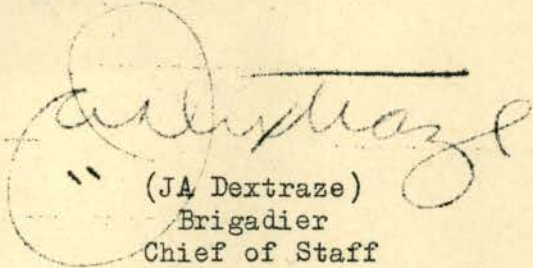
16. Present at this meeting were representatives of ANC HQ under the command of Comdt Noël.

17. At no time will there be less than 50 Swedes at Kamina Base. These will be taken out by plane together with the remainder of the civilian staff on the last day of hand-over.

MIL OPS  
MIL PERS

18. The telecommunication buildings will be the last buildings handed over, and, on the day these buildings are handed over, the remainder of ONUC staff, civilian or military, must leave the Base.

CSO

  
" (JA Dextraze)  
Brigadier  
Chief of Staff

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Name: M. P. Coltonis Section: Fellowships Civ. Op.

Room No. Mini. Foreign Affairs Tel. No. 3996 Date: 17.11.62

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*C/ Dorsinville*

Dr. Ralph J. Bunche, Under-Secretary for  
Special Political Affairs  
Max H. Dorsinville, Officer-in-Charge ONUC

19th January 1964

Tripartite negotiations for hand-over of Kamina  
and Kitona bases.

*WJ*

...

Further to our D-31 of 18th January 1964, I enclose herewith  
for your information copy of the note verbale from the Ministry of  
Foreign Affairs of the Republic of the Congo giving the composition  
of the Congolese delegation to the tripartite negotiations for the  
hand-over of the Kamina and Kitona bases.



c/Barrière

N° 1341/ 00377



Ministère des Affaires Étrangères

Le ministère des Affaires étrangères du Congo présente ses compliments à la Mission des Nations Unies au Congo et a l'honneur de porter à sa connaissance que le gouvernement congolais a désigné la délégation dont la liste suit pour le représenter aux négociations relatives aux modalités de la reprise par les autorités congolaises des anciennes bases militaires belges actuellement administrées par l'O.R.U.U.:

- X M. LOUVO Louis, sous-Directeur au ministère des Affaires étrangères, chef de délégation;
- Capitaine SOLONGA Antoine, membre;
- Capitaine TUMBU Albert, membre;
- M. KAMBOGO MAUMICE, Directeur au ministère de la Défense nationale, membre;
- MAROTRY Lucien, Conseiller technique au ministère des Affaires étrangères.

Le Ministère saisit cette occasion pour renouveler à la Mission des Nations Unies au Congo l'assurance de sa haute considération.

Leopoldville, le 18 janvier 1964

A la Mission des Nations Unies au Congo

Leopoldville.

X Tshimbanga  
Ngandu (Sg)

Pulten



SECOND MEMO ON THE HAND-OVER OF  
KAMINA BASE

Claims and Counter-Claims

1. Equipment and Supplies (Moveables)

During the first meeting on 18 January 1963, the Belgians did not show any interest in checking the inventory of the (moveable) equipment on the base as "this could be settled later."

This inventory is composed of the items mentioned in the Wheeler Report (see para A (1.2) of my first memo), minus the rejected items in the report (see para A (1.6) of my first memo), plus equipment purchased by the UN through Procurement during the years that custody was held.

This is understandable because the claims of Belgian against the UN are simple and clear (Wheeler report minus rejected items) while the UN has to produce counter-claims on every item purchased through Procurement which claims can be "fought over." Will the Belgians take it serious that they have been billed for all equipment on the base as mentioned in the letter from Mr. Lansky to Carey Seward, dated 18 November 1963? We have the feeling that the Belgians consider the (moveable) Wheeler equipment has been bought from them by the UN and so they have lost interest. The subject of supplies (Congolesse Economat) was not touched, as this is an administrative matter.

2. Static Material (unmoveables)

When the base was handed over to the UN an exact inventory was made of the static or unmovable material signed by Belgian and the UN (see para A (2) of my first memo) and the value was estimated as 3,276,969 Belgian francs. This material was left "à la garde de l'ONU" as long as the UN would occupy the base, remaining Belgian property and according to conditions it would NOT be used by the UN. The UN accepted to maintain this material (see letter 14 from Chief Delegation NT to Base Administrator, 8 March 1961)

As already explained in my first memo (Para A (2)), we used it, compelled by circumstances. For instance, 11 Hercules generators were used and they collapsed.

my first  
in S. 1961  
by the UN  
in 1961  
in 1961  
in 1961

ph

in 1961, 1962, 1963, 1964, 1965, 1966, 1967, 1968, 1969, 1970, 1971, 1972, 1973, 1974, 1975, 1976, 1977, 1978, 1979, 1980, 1981, 1982, 1983, 1984, 1985, 1986, 1987, 1988, 1989, 1990, 1991, 1992, 1993, 1994, 1995, 1996, 1997, 1998, 1999, 2000, 2001, 2002, 2003, 2004, 2005, 2006, 2007, 2008, 2009, 2010, 2011, 2012, 2013, 2014, 2015, 2016, 2017, 2018, 2019, 2020, 2021, 2022, 2023, 2024, 2025, 2026, 2027, 2028, 2029, 2030, 2031, 2032, 2033, 2034, 2035, 2036, 2037, 2038, 2039, 2040, 2041, 2042, 2043, 2044, 2045, 2046, 2047, 2048, 2049, 2050, 2051, 2052, 2053, 2054, 2055, 2056, 2057, 2058, 2059, 2060, 2061, 2062, 2063, 2064, 2065, 2066, 2067, 2068, 2069, 2070, 2071, 2072, 2073, 2074, 2075, 2076, 2077, 2078, 2079, 2080, 2081, 2082, 2083, 2084, 2085, 2086, 2087, 2088, 2089, 2090, 2091, 2092, 2093, 2094, 2095, 2096, 2097, 2098, 2099, 2100, 2101, 2102, 2103, 2104, 2105, 2106, 2107, 2108, 2109, 2110, 2111, 2112, 2113, 2114, 2115, 2116, 2117, 2118, 2119, 2120, 2121, 2122, 2123, 2124, 2125, 2126, 2127, 2128, 2129, 2130, 2131, 2132, 2133, 2134, 2135, 2136, 2137, 2138, 2139, 2140, 2141, 2142, 2143, 2144, 2145, 2146, 2147, 2148, 2149, 2150, 2151, 2152, 2153, 2154, 2155, 2156, 2157, 2158, 2159, 2160, 2161, 2162, 2163, 2164, 2165, 2166, 2167, 2168, 2169, 2170, 2171, 2172, 2173, 2174, 2175, 2176, 2177, 2178, 2179, 2180, 2181, 2182, 2183, 2184, 2185, 2186, 2187, 2188, 2189, 2190, 2191, 2192, 2193, 2194, 2195, 2196, 2197, 2198, 2199, 2200, 2201, 2202, 2203, 2204, 2205, 2206, 2207, 2208, 2209, 2210, 2211, 2212, 2213, 2214, 2215, 2216, 2217, 2218, 2219, 2220, 2221, 2222, 2223, 2224, 2225, 2226, 2227, 2228, 2229, 2230, 2231, 2232, 2233, 2234, 2235, 2236, 2237, 2238, 2239, 2240, 2241, 2242, 2243, 2244, 2245, 2246, 2247, 2248, 2249, 2250, 2251, 2252, 2253, 2254, 2255, 2256, 2257, 2258, 2259, 2260, 2261, 2262, 2263, 2264, 2265, 2266, 2267, 2268, 2269, 2270, 2271, 2272, 2273, 2274, 2275, 2276, 2277, 2278, 2279, 2280, 2281, 2282, 2283, 2284, 2285, 2286, 2287, 2288, 2289, 2290, 2291, 2292, 2293, 2294, 2295, 2296, 2297, 2298, 2299, 2300, 2301, 2302, 2303, 2304, 2305, 2306, 2307, 2308, 2309, 2310, 2311, 2312, 2313, 2314, 2315, 2316, 2317, 2318, 2319, 2320, 2321, 2322, 2323, 2324, 2325, 2326, 2327, 2328, 2329, 2330, 2331, 2332, 2333, 2334, 2335, 2336, 2337, 2338, 2339, 2340, 2341, 2342, 2343, 2344, 2345, 2346, 2347, 2348, 2349, 2350, 2351, 2352, 2353, 2354, 2355, 2356, 2357, 2358, 2359, 2360, 2361, 2362, 2363, 2364, 2365, 2366, 2367, 2368, 2369, 2370, 2371, 2372, 2373, 2374, 2375, 2376, 2377, 2378, 2379, 2380, 2381, 2382, 2383, 2384, 2385, 2386, 2387, 2388, 2389, 2390, 2391, 2392, 2393, 2394, 2395, 2396, 2397, 2398, 2399, 2400, 2401, 2402, 2403, 2404, 2405, 2406, 2407, 2408, 2409, 2410, 2411, 2412, 2413, 2414, 2415, 2416, 2417, 2418, 2419, 2420, 2421, 2422, 2423, 2424, 2425, 2426, 2427, 2428, 2429, 2430, 2431, 2432, 2433, 2434, 2435, 2436, 2437, 2438, 2439, 2440, 2441, 2442, 2443, 2444, 2445, 2446, 2447, 2448, 2449, 2450, 2451, 2452, 2453, 2454, 2455, 2456, 2457, 2458, 2459, 2460, 2461, 2462, 2463, 2464, 2465, 2466, 2467, 2468, 2469, 2470, 2471, 2472, 2473, 2474, 2475, 2476, 2477, 2478, 2479, 2480, 2481, 2482, 2483, 2484, 2485, 2486, 2487, 2488, 2489, 2490, 2491, 2492, 2493, 2494, 2495, 2496, 2497, 2498, 2499, 2500, 2501, 2502, 2503, 2504, 2505, 2506, 2507, 2508, 2509, 2510, 2511, 2512, 2513, 2514, 2515, 2516, 2517, 2518, 2519, 2520, 2521, 2522, 2523, 2524, 2525, 2526, 2527, 2528, 2529, 2530, 2531, 2532, 2533, 2534, 2535, 2536, 2537, 2538, 2539, 2540, 2541, 2542, 2543, 2544, 2545, 2546, 2547, 2548, 2549, 2550, 2551, 2552, 2553, 2554, 2555, 2556, 2557, 2558, 2559, 2560, 2561, 2562, 2563, 2564, 2565, 2566, 2567, 2568, 2569, 2570, 2571, 2572, 2573, 2574, 2575, 2576, 2577, 2578, 2579, 2580, 2581, 2582, 2583, 2584, 2585, 2586, 2587, 2588, 2589, 2590, 2591, 2592, 2593, 2594, 2595, 2596, 2597, 2598, 2599, 2600, 2601, 2602, 2603, 2604, 2605, 2606, 2607, 2608, 2609, 2610, 2611, 2612, 2613, 2614, 2615, 2616, 2617, 2618, 2619, 2620, 2621, 2622, 2623, 2624, 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As mentioned in para 3 of my first memo "état des lieux" were made of all buildings (about 2,600) on the base. In a letter of 2/2/61, signed by a Belgian and UN representative, it was stated that the general condition of the buildings was good. In a letter of 1/1/61, Col. Von Lierd declared that the houses at the Base (and at Kilubi) would remain Belgian property and that UN would "être la Base en bon père de famille." The houses are no longer in the same condition (reasons are stated in para 6 of my first memorandum). Moreover, a storm in October (V) 1963 destroyed partly some hundreds of roofs which have not yet all been repaired due to the lack of material. It is essential that from our side, qualified civil engineers (Public Works Leo) be nominated to represent the interests of the UN while the new "état des lieux" are being made. I understand that a Belgian delegation wants to inspect the houses - without inventory - including bathtubs, kitchen stoves and water heaters. However, in a letter dated 27 February 1961 from the C.O. of the Belgian Engineer Bn. to the Base Administrator, it is stated that though the inventory of the bungalows (villas) includes kitchen stoves and water heaters, they should NOT have been included as they already appeared in list GN 54 (of the Wheeler Report) and had mostly been rejected! In any case, the Belgians could raise counter-claims on the grounds that the buildings have decreased in value (their property).

The Date of the Hand-Over

If the Belgians persist in having three weeks to establish an état des lieux, which is a reasonable time, we could still hand over the base on 1 February 1964 if we leave the Technical Team (military personnel, contracts ending on 15 February '64), reinforced by the civil engineers from Public Works to represent the interests of the UN. The Belgians followed the same system when the UN took over by leaving behind a small military team after the hand-over of the base.

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C. Legal Position

Whether the Base will be handed over to the Congo by Belgium or the UN could interest us in case this question might hamper the negotiations. In cable of 29 August 1960 from the Secretary General to Rumsfeld, it is said "We have not taken over on behalf of the Congo." The Secretary General must have had legal grounds for this.

J. Postum

Leopoldville, 20 January 1964



SECOND MEMO ON THE HAND-OVER OF  
KALITA BASE

Claims and Counter-Claims

1. Equipment and Supplies (Moveables)

During the first meeting on 18 January 1963, the Belgians did not show any interest in checking the inventory of the (moveable) equipment on the base as "this could be settled later."

This inventory is composed of the items mentioned in the Wheeler Report (see para A (1.2) of my first memo), minus the rejected items in the report (see para A (1.6) of my first memo), plus equipment purchased by the UN through Procurement during the years that custody was held.

This is understandable because the claims of Belgian against the UN are simple and clear (Wheeler report minus rejected items) while the UN has to produce counter-claims on every item purchased through Procurement which claims can be "fought over." Will the Belgians take it serious that they have been billed for all equipment on the base as mentioned in the letter from Mr. Lonsky to Carey Seward, dated 18 November 1963? We have the feeling that the Belgians consider the (moveable) Wheeler equipment has been bought from them by the UN and so they have lost interest. The subject of supplies (Congolese Economat) was not touched, as this is an administrative matter.

2. Static Material (unmoveables)

When the base was handed over to the UN an exact inventory was made of the static or unmovable material signed by Belgium and the UN (see para A (2) of my first memo) and the value was estimated as 3,276,909 Belgian francs. This material was left "à la garde de l'ONU" as long as the UN would occupy the base, remaining Belgian property and according to conditions it would NOT be used by the UN. The UN accepted to maintain this material (see letter 14 from Chief Delegation UN to Base Administrator, 8 March 1961). As already explained in my first memo (Para A (2)), we used it, compelled by circumstances. For instance, 11 Hercules generators were used and they collapsed.

my file  
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The UN procured eight new Fairbanks-Morse generators (\$100,000). The Belgian mission now wants to take a new inventory of the static material which means that they will be able to raise a new counter-claim against the UN.

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✓ See letter 13 dated 1962 from Special Agent .....  
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J. Fontana

Leopoldville, 20 January 1964



*W. J. J. J.*

ASAS ON THE HAND-OVER OF KAMINA BASE

Information about the Take-over from Belgium by the United Nations

1. Take-over of equipment and supplies

1.1 Wheeler Mission

A mission headed by General Wheeler, the UN Purchasing mission, inspected the Base for the first time on 11 September 1960.

On 13 September the first meeting between the Wheeler Mission assisted by the UN Logistics Team and the representatives of the Belgian Government was held. Also present was the Kamina Base staff in an advisory capacity.

A general review of equipment to be taken over(2) was made.

1.2 The Wheeler Report (5)

The report is the result of nineteen formal meetings and numerous discussions with the Commission of the Belgian Ministry of National Defense (MND), and the UN Purchasing Mission between 13 September and 5 October 1960 to determine the items recommended for purchase by the UN. The items covered were equipment and supply. In the report we find:

- a. the composition of the UN Purchasing Commission, the UN Military Logistics Team and the Belgian Commission;
- b. Terms of reference of UN Purchasing Mission;
- c. Negotiating procedure;
- d. Brief description of Kamina Base;
- e. equipment and supplies recommended for purchase with the estimated cost of purchase broken down by categories (welfare, engineer, medical, quarter master, transport, aircraft, etc.)
- f. appendix 1 which contains proposed procedure for take-over; (4)
- g. appendix 2 supplementing appendix 1;
- h. appendix 3 - procedure for take-over of medical equipment and drugs.

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1.3 Joint Teams (Belgian/UN) (3)

Joint teams working on the inventory were nominated.

1.4 Belgians removing large quantities (1)

A cable from Dayal to Secretary General dated 17 September 1960 reports that Belgians were removing large quantities of inventory to Rwanda-Urundi. At that time the Wheeler Inventory had not yet been finished.

1.5 Calculation of Value (6)

The method of how food stuffs and POL were taken over and of how the total value was calculated is given in the letter of 23 November 1960 from Supply Depot Kamina to Base Administrator.

1.6 Reduction of Wheeler Inventory (7) (8) (11)

In a cable dated 19 November 1960 from Dayal to Base Administrator (Mr. Ahmed) it was told that drastic reductions on purchases as recommended by Wheeler Mission should be made.

The ultimate result was that the chef de délégation MIN sent a letter to the Base Administrator on 20 February 1960 stating the credit notes on the rejected items of the Wheeler Inventory.

1.7 Comments on the Wheeler Inventory (18)

In a letter dated 11/3/61 from the Base Administrator to the CAO concerning the appendices on the Wheeler Inventory, the Base Administrator complains about the many mistakes in the report.

1.8 Loss of Inventory (16)

The first report on loss of inventory was made on 25/4/61 in a report to the Base Administrator. Since then there have been many subsequent losses (attack by Gendarmerie, thefts and large scale destruction by UN personnel).

1.9 Lists belonging to the Wheeler Inventory (20) (17)

On 4 February 1961 the Procurement Office (Kamina?) reports to the Base Administrator on the lists belonging to the Wheeler Mission inventories and complains about the mistakes.

On 28 April 1961 the Base Administrator request Leo urgently to send copies of Belgian lists of material bought by UN. There are no further indications that the lists requested were ever received in Kamina.

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2. The take-over of Static Material (14)

On 8 March 1961 the Chef de délégation Indien wrote a letter to the Base Administrator with four annexes, concerning material that would remain, and they were "confiés a la garde de l'ONU". This material belonged to:

- a. Petrosongo;
- b. the bakery, butcher, cold rooms, etc.;
- c. carpenter shop;
- d. machine shop.

However compelled by the circumstances (isolation of the Base, operational use) we partly took over these installations after having made the necessary repairs (bakery, cold rooms).

3. The take-over of all buildings (12) (13)

In a letter dated 27 February 1961 from the Belgian CO Engineer Battalion it was mentioned that the final forms concerning the handing over of the:

- a. bungalows;
- b. Congolese quarters;
- c. other buildings

had been sent to the Base Administrator. Certain terms for appreciation on their condition were used. Etat des lieux of the buildings, works and installations had been established.

4. The take-over of cars (9), fridges, radios, etc. (10)

These items were bought from Belgian families. Of course, the vehicles mentioned in the Wheeler inventory are not include in the above category.

B Material Situation at the Moment the Belgians Left the Base (15)

a. Equipment and Supplies

In December 1960 it was decided that the major part of the Wheeler inventory would be put at the disposal of the Belgian Government. .  
- a part of it would be evacuated to Belgium and Ruanda-Urundi. Due to the transport difficulties the total evacuation was not realised (furniture and construction material).  
- the rest was sold at public auction.

b. Static Material

See paragraph 2 above.

...../.....



a. All buildings

See paragraph 3 above.

c. "Gérer la Base" en bon père de famille" (LX)

Though all successive base administrators have tried to live up to the standards of "a good family father", one cannot compare the standards of maintenance by ONUC to that of the Belgians for the following reasons:

a. the maintenance of the Belgians was organized and controlled by a strict and national military organization of experienced specialists. The ONUC base administrator had a so-called On technical team at his disposal, the often, reluctantly only, followed the directives given by the base administrator, and of which not all were technicians and could not speak French or Kivuhili;

b. the Belgians had a well disciplined team of skilled labor working for them (up to 25,000 Congolese including families). When ONUC took over most of the skilled labor had to be sent away (see Ahead report). During the attack of the Gendarmerie in September 1961 many of the remaining fled in panic, while material was stolen by the population. Later (end of 1962, beginning 1963), when the base became more and more important from the operational point of view (18 jet fighters, four battalions, 500 non-contingent troops, including air force) we had to engage whatever was available but never numbered more than 5000 Congolese (1200 workers);

c. large quantities of material were removed from the base even before the Wheeler inventory was taken. Later, a considerable amount of items from the Wheeler inventory were rejected. We had to work with the barest minimum of material;

d. After September 1961 until the reopening of the railroad in September 1963, the base depended entirely on supply by air. This meant that essential supply for maintenance (cement, wood, paint, spare parts, etc.) was kept below the absolute minimum. After the re-opening of the railroad no more supplies were sent in view of the imminent end of the UN operations and the hand-over of the base;

e. Many of the different contingents of UN troops have contributed to the destruction of valuable material, installations and buildings. ✓

...../.....



D Recommendations for the Hand-Over of the Base to the Congolese (30)

1. Inventory (21)

According to a letter from Mr. Lansky to Mr. Carey Seward dated 18 November 1963, practically the whole base inventory is Belgian property (expensive items such as the generators included?). Exceptions are the ordnance items issued to the contingent units which are ONUC property.

1.1 Hand-over based on our inventory

An inventory of the base was made and was finished 1 October 1963. A copy of the inventory for further check was sent to Chief Unit Stores and Accounts Control by letter of the Base Administrator on 28 October 1963. A new inventory which is a review of the old one is being drawn up and will be finished by 31 January 1964. This inventory could serve as a basis for the take-over. A general inspection could be made by the three parties. If necessary, readjustments could be made later. No prices are mentioned in our inventory.

1.2 Hand-over based on check of Belgian inventory against ours

This will take several months.

1.3 Hand-over of the base "as it is"

This possibly will not be acceptable to any party.

2. Personnel

2.1 Strength

2.1.1 International staff and non-Congolese local staff

International staff consists of about six families and six staff members without families. One female. A few of them might stay with or without family. Non-Congolese staff; one family (Portuguese and two Africans). Further three Belgian priests (school teachers) and about 14 nuns (hospitals and schools).

2.1.2 Technical Team

Five Swedish technicians whose contract ends on 15 February.

2.1.3 Congo Workers

There are 760 Congolese workers with their families on the base. Among them are about 100 well-trained base police (unarmed).

...../.....



2.2 Evacuation of international and non-Congolese local staff

The international staff and the non-Congolese locals, with the exception of the Priests and the Nuns, and possibly of a few technicians that will be requested and will be willing to stay, should be transported to Leopoldville before the official handing-over. It is recommended that extra planes be made available for personnel and baggage (to be transported also before the hand-over). Accommodation in Leopoldville must be made available. The same rules apply for the technical team, the doctors of the hospital, etc.

2.3 The Congolese workers

The 760 men which were kept and which were the best, are an absolute minimum for the maintenance of the base. Many of the dismissed workers are waiting in Kaminaville to get new jobs on the base after the departure of the UN. It might be possible that some workers would like to leave the base voluntarily before the departure of the UN. It is regrettable that the Congolese workers are not paid according to the Congolese Government scale, so that changes will have to be made in the future.

The Economat is to be taken over by a merchant in Kaminaville. Negotiations are being held; a decision should be made about a social fund (about 9,000 U.S. \$). It is kept by Finance, Leopoldville. The fund was received from the Belgians and is considered as a measure to promote the social welfare of the workers.

3. Vital Installations

Though we understand that the future of the base after the handing over is no longer our responsibility, special attention is invited to the position of the hospital, schools, Kilubi Power Plant and of the technicians that remain on at the base.

NOTE

Our present base inventories are broken down as follows:

- 1) Welfare
- 2) Kitchen equipment
- 3) Communications (air control tower)
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- 5) Fire fighting equipment
- 6) Office machines
- 7) Office equipment
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- 9) Vehicles
- 10) Medical equipment
- 11) Kilubi Power Plant
- 12) Miscellaneous (including machinery)

J. Postma  
- Leopoldville, 14 January 1964

They contain equipment and static material; no supplies and buildings.



Kamina

MEMO ON THE HAND-OVER OF KAMINA BASE

A Information about the Take-over from Belgium by the United Nations

1. Take-over of equipment and supplies

1.1 Wheeler Mission

A mission headed by General Wheeler, the UN Purchasing mission, inspected the Base for the first time on 11 September 1960.

On 13 September the first meeting between the Wheeler Mission assisted by the UN Logistics Team and the representatives of the Belgian Government was held. Also present was the Kamina Base staff in an advisory capacity.

A general review of equipment to be taken over(2) was made.

1.2 The Wheeler Report (5)

The report is the result of nineteen formal meetings and numerous discussions with the Commission of the Belgian Ministry of National Defense (MDN), and the UN Purchasing Mission between 13 September and 5 October 1960 to determine the items recommended for purchase by the UN. The items covered were equipment and supply. In the report we find:

- a. the composition of the UN Purchasing Commission, the UN Military Logistics Team and the Belgian Commission;
- b. Terms of reference of UN Purchasing Mission;
- c. Negotiating procedure;
- d. Brief description of Kamina Base;
- e. equipment and supplies recommended for purchase with the estimated cost of purchase broken down by categories (welfare, engineer, medical, quartermaster, transport, aircraft, etc.);
- f. appendix 1 which contains proposed procedure for take-over; (4)
- g. appendix 2 supplementing appendix 1;
- h. appendix 3 - procedure for take over of medical equipment and drugs.

...../.....



1.3 Joint Teams (Belgian/UN) (3)

Joint teams working on the inventory were nominated.

1.4 Belgians removing large quantities (1)

A cable from Dayal to Secretary General dated 17 September 1960 reports that Belgians were removing large quantities of inventory to Ruanda-Urundi. At that time the Wheeler Inventory had not yet been finished.

1.5 Calculation of Value (6)

The method of how food stuffs and POL were taken over and of how the total value was calculated is given in the letter of 23 November 1960 from Supply Depot Kamina to Base Administrator.

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J. Postus

- Leopoldville, 14 January 1964



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K. W. H. H.  
K. C. L. H. H.  
C. L. H. H. H. H.  
C. L. H. H. H. H.

Dr. Ralph J. Bunche, Under-Secretary for  
Special Political Affairs  
Max H. Dornseville, Officer-in-Charge ONUC  
Transfer of bases

10 January 1964

With reference to my cable D-13 of 10 January, I enclose  
for your information copies of the Belgian Embassy's note verbale  
of 8 January 1964 and of its enclosure.



OPERATION DES NATIONS UNIES  
AU CONGO



UNITED NATIONS OPERATION  
IN THE CONGO

BOITE POSTALE 7248  
LEOPOLDVILLE  
REPUBLIQUE DU CONGO  
CABLE: ONUC. LEOPOLDVILLE

*Kamina*

Kamina Base 12 February 1964.

To : Chief Finance Officer, Leopoldville  
Info : Chief Administrative Officer, Leopoldville  
From : *for* J. *Caston* Base Administrator, Kamina Base  
Subject : Kamina Base Social Fund

As you know Kamina Base Social Affairs' fund (account No.564-10) of which account we do not know the exact final balance, is still held by your office.

In connection with the coming handing over of Kamina Base, and the possibility of some applications yet to follow we suggest that this account should be kept open till the date, the same will be officially remitted to the Congolese Government, upon which we presume this money will serve for the same purpose as in the past. Please find attached documentation for your ready reference.



K. J. J. J.

7 Janvier 1964

Monsieur le Colonel,

Monsieur le Président, le Major-Général Kaldager, a transmis votre lettre No. 1121, en date du 3 décembre 1963, concernant les bases de Lituan-Nuana et de Luvina.

Comme vous le savez, le Gouvernement canadien a maintes fois proposé que des négociations tripartites aient lieu pour déterminer les modalités de la reconnaissance des bases. L'OSCC, pour sa part, a accepté la procédure proposée et a désigné et déjà désigné la délégation dont fait partie mon Chef d'Etat-Major, le Général de brigade, J. A. Dextraze.

A la première question que vous me posez dans votre lettre, je puis vous indiquer que nous n'avons pas l'intention d'utiliser les bases après la date prévue de common accord pour le transfert. Quant au retrait des troupes de la base de Luvina, quatre semaines environ devraient être suffisantes pour terminer celui-ci.

En ce qui concerne votre deuxième question, je n'ai pas à ma disposition les éléments nécessaires pour vous donner une réponse exacte, d'ailleurs celle-ci sera certainement influencée par le résultat des négociations tripartites proposées.

Veuillez agréer, Monsieur le Colonel, l'assurance de ma considération très distinguée.

Major-Général

J. A. Dextraze, MVO., RMC.,  
Commandant en Chef - Forces CFC

M. E. E. Macart,  
Colonel RMC  
L'Attaché Militaire, Naval et de l'Air  
près l'Ambassade de Belgique,  
Boulevard de la Woluwe,  
1200 Bruxelles.

cc. OIC  
OIS



Q/A *Kamane*  
CG  
X9

La Mission des Nations Unies au Congo présente ses compliments au Ministère des Affaires étrangères de la République du Congo et, se référant à sa note N° 1341/07633, en date du 18 décembre 1963, concernant le transfert des Bases de Kitona et de Kamina, a l'honneur de porter à sa connaissance ce qui suit:

L'Organisation des Nations Unies accepte la procédure proposée par le Gouvernement de la République du Congo, tendant à la réunion d'une commission tripartite, composée de représentants du Gouvernement congolais, du Gouvernement belge et de l'ONU pour déterminer les modalités de la remise-reprise des bases. Il est bien entendu que les négociations ne devront pas porter sur la question du contentieux entre le Congo et la Belgique d'une part et entre la Belgique et l'ONU de l'autre, ni être en aucune façon liée à cette question.

La délégation de l'ONU à la commission proposée sera composée des trois membres suivants:

M. Rémy Gorgé, Conseiller juridique principal et Conseiller politique de l'ONUC;

Le Général de brigade J.A. Dextraze, Chef d'Etat-Major de la Force des Nations Unies au Congo;

M. Roger Polgar, Chef adjoint des Services admi-

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- 2 -

nistratifs de l'ONUC. La Mission des Nations Unies attacherait du prix à connaître la composition des délégations congolaise et belge le plus tôt possible, ainsi que la date à laquelle les négociations proposées pourront commencer à Léopoldville.



28 août 1960

Monsieur l'Ambassadeur,

Immédiatement après le retrait des Forces combattantes belges de Kamina et Kitona, l'autorité de l'Organisation des Nations Unies, organe responsable de l'administration des bases, sera temporairement exercée par le principal Représentant militaire du commandement de l'ONUC et par un Représentant du Secrétaire Général.

En attendant les arrangements définitifs mentionnés dans une autre lettre datée de ce jour, je voudrais inviter les fonctionnaires belges assurant actuellement l'administration à titre civil à prêter leur concours et celui de leur personnel pour l'administration dans le cadre de l'assistance technique que l'Organisation demandera au Gouvernement belge aux fins envisagées.

Le Secrétaire Général.



29 August 1960

Monsieur l'Ambassadeur,

En réponse à la demande de précisions formulée par votre Gouvernement concernant les bases de Kitona et de Kamina, je voudrais exposer, tant du point de vue juridique que du point de vue pratique, la position du Secrétaire Général touchant les responsabilités de l'Organisation des Nations Unies en ce qui concerne l'administration temporaire de ces bases. On se souviendra que dans ma déclaration initiale devant le Conseil de Sécurité, à sa 887ème séance, j'ai souligné que la prise en charge des bases était nécessaire pour assurer le retrait rapide des troupes belges ainsi que pour fournir au pays une partie de l'assistance dont il a besoin étant donné que la population congolaise est tributaire de ces bases pour ses revenus. A cet égard, interprétant mon mandat général, je me suis référé à l'article 40 de la Charte en déclarant que l'administration temporaire de l'Organisation des Nations Unies devait être considérée comme une mesure provisoire ne préjugant en rien les droits ou les prétentions des parties intéressées. La position du Secrétaire Général n'a soulevé d'objections de la part d'aucun membre du Conseil de Sécurité et l'on peut donc considérer que les membres du Conseil estimaient que l'administration de l'Organisation des Nations Unies ainsi qu'il était indiqué serait conforme au mandat donné au Secrétaire Général par les résolutions du Conseil de Sécurité. Les droits et obligations des Nations Unies en l'occurrence découlent donc de l'article 40 de la Charte et sont notamment soumis à la condition qu'étant une mesure provisoire, l'administration ne doit préjuger en rien les droits, les prétentions ou la position

.../...



des parties intéressées. Conformément à cette conditions fondamentale, le Secrétaire Général considère que l'Organisation des Nations Unies peut, à cet égard, s'inspirer des principes généraux du droit civil relatifs à la gestion provisoire d'affaires pour autrui. L'Organisation accomplirait donc tous les actes nécessaires pour l'administration des bases sans rechercher d'approbation préalable ou de ratification ultérieure de la part des propriétaires. Toutefois, elle n'aurait pas le droit de transférer les terrains ni d'apporter des modifications importantes aux installations mais serait responsable de l'entretien des bases, de leurs installations et de leur équipement. L'intention de l'Organisation des Nations Unies serait d'utiliser les bases avec leur équipement et leurs approvisionnements, aux fins de son programme d'assistance au pays. Des arrangements particuliers, y compris les arrangements concernant les remboursements, seraient pris avec votre gouvernement dès qu'il sera possible. La durée de l'administration de l'Organisation des Nations Unies devrait, naturellement, être déterminée sur la base des conditions qui ont rendu la prise en charge nécessaire et qui elles-mêmes découlent du mandat donné au Secrétaire Général par le Conseil de Sécurité, dans ses résolutions des 14 et 22 juillet et 9 août. Il doit donc être considéré comme entendu qu'aussi longtemps que l'administration demeurera nécessaire pour remplir l'objet de ces résolutions, elle continuera d'être assurée sous réserve d'instructions contraires de la part du Conseil. En même temps, il est reconnu que l'organisation des Nations Unies, dans l'esprit de l'article 40, devra tenir pleinement compte des intérêts légitimes des parties, des accords intervenus entre elles et de la nécessité de négociations en temps voulu concernant le sort des



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- 3 -

bases. Dans ma déclaration devant le Conseil de Sécurité, j'ai mentionné la nécessité d'utiliser le personnel belge non combattant actuellement stationné dans ces bases et je crois savoir que votre Gouvernement est disposé à mettre les services de ce personnel technique à la disposition de l'Organisation des Nations Unies à la seule fin d'aider à entretenir les bases. Selon mon interprétation, dans un tel arrangement le personnel technique en question, tout en servant à titre civil, conserverait son statut vis-à-vis du Gouvernement belge et serait rémunéré par lui. Toutefois, il exercerait ses fonctions dans les bases sous l'autorité et conformément aux instructions des Nations Unies, agissant par l'intermédiaire des chefs désignés des unités techniques belges. La protection nécessaire serait naturellement assurée à ce personnel par les Forces des Nations Unies. Je compte demander prochainement l'assistance décrite ci-dessus dans ses grandes lignes.

Le Secrétaire Général,  
Dag Hammarskjöld